**2023 SENATE APPROPRIATIONS** 

SB 2024

# Department 195 - Ethics Commission Senate Bill No. 2024

**Executive Budget Comparison to Base Level** 

	General Fund	Other Funds	Total
2023-25 Executive Budget	\$1,208,133	\$0	\$1,208,133
2023-25 Base Level	623,984	0	623,984
Increase (Decrease)	\$584,149	\$0	\$584,149

Selected Budget Changes Recommended in the Executive Budget				
	General Fund	Other Funds	Total	
1. Adds funding for state employee salary and benefit increases, of which \$51,302 is for salary increases and \$5,144 is for health insurance increases	\$56,466	\$0	\$56,466	
2. Adds 1 FTE education and training position	\$225,511	\$0	\$225,511	
3. Converts a temporary position to an FTE executive assistant position	\$60,798	\$0	\$60,798	
4. Increases funding for professional fees and services from \$20,000 to \$236,000	\$216,000	\$0	\$216,000	
5. Increases funding for travel from \$15,292 to \$28,740	\$13,448	\$0	\$13,448	

A summary of the executive budget changes to the agency's base level appropriations is attached as an appendix.

A copy of the draft appropriations bill containing the executive budget recommendations is attached as an appendix.

### **Continuing Appropriations**

There are no continuing appropriations for this agency.

#### **Deficiency Appropriations**

The executive budget recommends a general fund deficiency appropriation of \$97,000 for the Ethics Commission for Attorney General costs (\$72,000) and an office relocation project (\$20,000).

#### **Significant Audit Findings**

There are no significant audit findings for this agency.

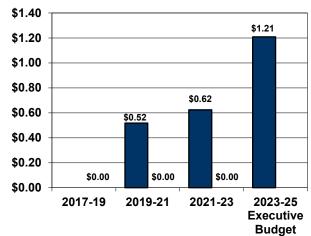
#### **Major Related Legislation**

At this time no major related legislation affecting this agency has been introduced.

# **Historical Appropriations Information**

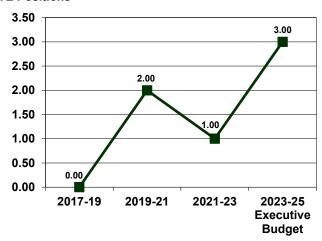
### **Agency Appropriations and FTE Positions**

### **Agency Funding (Millions)**



■General Fund □Other Funds

#### **FTE Positions**



Note: The Ethics Commission was enacted in House Bill No. 1521 (2019) and there are no appropriations for this agency prior to the 2019-21 biennium.

Ongoing General Fund Appropriations

ongoing conorair and Appropriations					
	2015-17	2017-19	2019-21	2021-23	2023-25 Executive Budget
Ongoing general fund appropriations	N/A	N/A	\$517,155	\$623,984	\$1,206,308
Increase (decrease) from previous biennium	N/A	N/A	N/A	\$106,829	\$582,324
Percentage increase (decrease) from previous biennium	N/A	N/A	N/A	20.7%	93.3%
Cumulative percentage increase (decrease) from 2015-17 biennium	N/A	N/A	N/A	N/A	N/A

### Major Increases (Decreases) in Ongoing General Fund Appropriations

2019-21 Biennium	
1. Added funding and 2 FTE positions to create the Ethics Commission	\$517,155
2021-23 Biennium	
Reduced funding for operating expenses	(\$25,858)
2. Removed a vacant FTE position	\$0
2023-25 Biennium (Executive Budget Recommendation)	
Adds 1 FTE education and training position	\$223,686
2. Converts a temporary position to an FTE executive assistant position	\$60,798
3. Increases funding for professional fees and services from \$20,000 to \$236,000	\$216,000

### Ethics Commission - Budget No. 195 Senate Bill No. 2024 Base Level Funding Changes

3 3 3	Executive Budget Recommendation			
	FTE Positions	General Fund	Other Funds	Total
2023-25 Biennium Base Level	1.00	\$623,984	\$0	\$623,984
2023-25 Ongoing Funding Changes				
Base payroll and budget changes		\$3,072		\$3,072
Salary increase		51,302		51,302
Health insurance increase		5,144		5,144
Information technology rate increase		8,874		8,874
Education and training FTE position	1.00	223,686		223,686
Convert temporary salaries to FTE position	1.00	60,798		60,798
Professional fees increase		216,000		216,000
Travel costs increase		13,448		13,448
Total ongoing funding changes	2.00	\$582,324	\$0	\$582,324
One-time funding items				
Education and training position one-time		\$1,825		\$1,825
Total one-time funding changes	0.00	\$1,825	\$0	\$1,825
Total Changes to Base Level Funding	2.00	\$584,149	\$0	\$584,149
2023-25 Total Funding	3.00	\$1,208,133	\$0	\$1,208,133
Federal funds included in other funds			\$0	
Total ongoing changes as a percentage of base level	200.0%	93.3%		93.3%
Total changes as a percentage of base level	200.0%	93.6%		93.6%

Other Sections in Ethics Commission - Budget No. 195

#### **Executive Budget Recommendation**

There are no other sections recommended to be added in the executive budget.

# SENATE BILL NO. 2024 (Governor's Recommendation)

Introduced by

**Appropriations Committee** 

(At the request of the Governor)

A bill for an act to provide an appropriation for defraying the expenses of the ethics commission.

#### BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

**SECTION 1. APPROPRIATION.** The funds provided in this section, or so much of the funds as may be necessary, are appropriated out of any moneys in the general fund in the state treasury not otherwise appropriated, to the ethics commission for the purpose of defraying the expenses of that agency, for the biennium beginning July 1, 2023 and ending June 30, 2025, as follows:

		Adjustments or	
	Base Level	<b>Enhancements</b>	<u>Appropriation</u>
Ethics Commission	\$ 623,984	\$ 584,14 <u>9</u>	<b>\$1,208,133</b>
Total General Fund	\$ 623,984	\$ 584,149	\$1,208,133
Full-time Equivalent Positions	1.00	2.00	3.00

**SECTION 2. ONE-TIME FUNDING.** The following amounts reflect the 2023-25 biennium one-time funding items included in the appropriation in section 1 of this Act:

One-Time Funding Description	<u>2021-23</u>	<u>2023-25</u>
Information Technology Costs	<u>\$0</u>	<u>\$1,825</u>
Total General Fund	\$0	\$1,825

### **Appropriations Committee**

Roughrider Room, State Capitol

SB 2024 1/5/2023

A BILL for an Act to provide an appropriation for defraying the expenses of the ethics commission.

Chairman Bekkedahl opened the hearing on SB 2024 at 9:30 am.

Members present: Senators Bekkedahl, Burckhard, Davison, Dever, Dwyer, Erbele, Kreun, Meyer, Roers, Schaible, Sorvaag, Vedaa, Wanzek, Rust, Mathern; Members absent: Senator Krebsbach

### **Discussion Topics:**

- Budget overview/introduction
- Commission membership
- Commission history
- Organizational chart
- Statistical Activity
- Budget History
- Current budget requests and recommendations
- Notices, complaints, education
- Office Space, remote workers, location of the office
- Introduction of commissioners present
- Background of Commission, creation, members
- Conflict of Interest rules
- 9:32 Rebecca Binstock, Executive Director of Ethics Commission, introduced the bill and testified in favor testimony # 12432
- 10:12 David Anderson Commissioner- was introduced
- 10:13 Paul Richard Commission Chair was introduced and testified in favor of commission

Additional Testimony: #21201

Chairman Bekkedahl assigned this Bill to the Human Resources Division.

Chairman Bekkedahl closed the hearing at 10:34 am.

Kathleen Hall, Committee Clerk

### **Appropriations - Human Resources Division**

Roughrider Room, State Capitol

SB 2024 1/20/2023

A BILL for an Act to provide an appropriation for defraying the expenses of the ethics commission.

10:04 AM Chairman Dever called meeting to order.

Senators Dever, Davison, Burckhard, Mathern, and Kreun were present.

### **Discussion Topics:**

- Green Sheet overview
- Rule-making authority
- Educational outreach
- Costs
- Budget issues
- Temp hiring v increased FTEs

**10:07 AM Levi Kinnischtzke, Senior Fiscal Analyst, ND State Council** provided information on green sheet. #21270

**10:10 AM Rebecca Binstock, Executive Director, ND Ethics Commission** provided testimony in favor. #14767, 14714, 14713, 14712, 14711, 14710

**11:11 AM Chairman Dever** closed the hearing.

Susan Huntington, Committee Clerk

## Appropriations - Human Resources Division

Roughrider Room, State Capitol

SB 2024 1/23/2023

A BILL for an Act to provide an appropriation for defraying the expenses of the ethics commission.

3:31 PM Chairman Dever opened the hearing. Senators Dever, Hogan, Weston, Weber, Luick, Myrdal, Lemm are present.

### **Discussion Topics:**

Budget review

**3:31 PM Rebecca Binstock, Executive Director, ND Ethics Commission** provided additional information verbally on #14767, 14714, 14713, 14712, 14711, 14710. Originally presented on 1/20/23.

3:46 PM Chairmen Dever closed the hearing.

Patricia Lahr on behalf of Susan Huntington, Committee Clerk

### **Appropriations – Human Services Division**

Rough Rider Room, State Capitol

SB 2024 2/8/2023

A bill for an act to provide an appropriation for defraying the expenses of the Ethics Commission.

8:50 AM Chairman Dever called the meeting to order.
Senators Burkhard, Davison, Dever, Mathern, and Kreun are present.

### **Discussion Topics:**

Committee action

8:55 AM Senator Davison moved to adopt amendment. LC 23.0278.01002 Senator Burkhard seconded the motion.

#### Roll call vote

Senators	Vote
Senator Dever	Υ
Senator Davison	Υ
Senator Burkhard	Υ
Senator Kreun	Υ
Senator Mathern	Y

Motion passed. 5-0-0

8:56 AM Senator Davison moved Do Pass as Amended. Senator Mathern seconded the motion.

Senators	Vote
Senator Dever	Υ
Senator Davison	Υ
Senator Burkhard	Υ
Senator Kreun	Υ
Senator Mathern	Υ

Motion passed 5-0-0

Senator Davison will carry the bill.

8:57 AM Chairman Dever closed the meeting.

Carol Thompson for Susan Huntington, Committee Clerk

### **Appropriations Committee**

Roughrider Room, State Capitol

SB 2024 2/15/2023

A BILL for an Act to provide an appropriation for defraying the expenses of the ethics commission.

5:57 PM Chairman Bekkedahl opened the meeting. Senators Bekkedahl, Krebsbach, Burckhard, Davison, Dever, Dwyer, Erbele, Kreun, Meyer, Roers, Schaible, Sorvaag, Vedaa, Wanzek, Rust, Mathern were present.

### **Discussion Topics:**

Committee action

**Senator Davison** moves to adopt amendment LC 23.0278.01002

Senator Burckhard seconded.

Roll call vote.

Senators	Vote
Senator Brad Bekkedahl	Υ
Senator Karen K. Krebsbach	Υ
Senator Randy A. Burckhard	Υ
Senator Kyle Davison	Υ
Senator Dick Dever	Υ
Senator Michael Dwyer	Υ
Senator Robert Erbele	Υ
Senator Curt Kreun	Υ
Senator Tim Mathern	Υ
Senator Scott Meyer	Υ
Senator Jim P. Roers	Υ
Senator Donald Schaible	Υ
Senator Ronald Sorvaag	Υ
Senator Shawn Vedaa	Υ
Senator Terry M. Wanzek	Υ

Motion passed 16-0-0.

Senator Davison moves DO PASS AS AMENDED.

Senator Dever seconded.

Senate Appropriations Committee SB 2024 February 15, 2023 Page 2

Senators	Vote
Senator Brad Bekkedahl	Υ
Senator Karen K. Krebsbach	Υ
Senator Randy A. Burckhard	Υ
Senator Kyle Davison	Υ
Senator Dick Dever	Υ
Senator Michael Dwyer	Υ
Senator Robert Erbele	Υ
Senator Curt Kreun	Υ
Senator Tim Mathern	Υ
Senator Scott Meyer	Υ
Senator Jim P. Roers	Υ
Senator Donald Schaible	Υ
Senator Ronald Sorvaag	Υ
Senator Shawn Vedaa	Υ
Senator Terry M. Wanzek	Υ

Motioned passed 16-0-0

Senator Davison will carry SB 2238.

5:57 PM Chairman Bekkedahl closed the meeting.

Patricia Lahr on behalf of Kathleen Hall, Committee Clerk

Fiscal No. 2

Prepared by the Legislative Council staff for the Senate Appropriations - Human Resources Division Committee

February 8, 2023

#### PROPOSED AMENDMENTS TO SENATE BILL NO. 2024

Page 1, replace lines 9 through 13 with:

II .		Adjustments or	
	Base Level	<b>Enhancements</b>	<b>Appropriation</b>
Ethics commission	\$623,984	\$427,992	\$1,051,976
Total general fund	\$623,984	\$427,992	\$1,051,976
Full-time equivalent positions	1.00	1.00	2.00"

Renumber accordingly

#### STATEMENT OF PURPOSE OF AMENDMENT:

#### Senate Bill No. 2024 - Ethics Commission - Senate Action

Ethics commission	Base	Senate	Senate
	Budget	Changes	Version
	\$623,984	\$427,992	\$1,051,976
Total all funds	\$623,984	\$427,992	\$1,051,976
Less estimated income	0	0	0
General fund	\$623,984	\$427,992	\$1,051,976
FTE	1.00	1.00	2.00

#### Department 195 - Ethics Commission - Detail of Senate Changes

Ethics commission  Total all funds Less estimated income General fund	Adjusts Funding for Base Payroll and Budget Changes¹ \$3,072  \$3,072  0  \$3,072	Adds Funding for Salary and Benefit Increases <sup>2</sup> \$32,524 \$32,524 0 \$32,524	Converts Temporary Position to FTE Position <sup>3</sup> \$60,798  \$60,798  0 \$60,798	Adds Funding for Temporary Salaries <sup>4</sup> \$100,000 \$100,000 0 \$100,000	Increases Operating Funding <sup>5</sup> \$231,598 \$231,598 0 \$231,598	Total Senate Changes \$427,992 \$427,992 0 \$427,992
FTE	0.00	0.00	1.00	0.00	0.00	1.00

<sup>&</sup>lt;sup>1</sup> Funding is adjusted for base payroll and budget changes.

<sup>&</sup>lt;sup>2</sup> The following funding is added for 2023-25 biennium salary adjustments of 4 percent on July 1, 2023, and 4 percent on July 1, 2024, and increases in health insurance premiums from \$1,429 to \$1,648 per month:

	<b>General Fund</b>
Salary increase	\$27,262
Health insurance increase	<u>5,262</u>
Total	\$32,524

<sup>&</sup>lt;sup>3</sup> Funding from the general fund is added to convert a temporary FTE position to an executive assistant FTE position.

<sup>&</sup>lt;sup>4</sup> Funding is added for temporary salaries to assist with education and outreach efforts.

<sup>&</sup>lt;sup>5</sup> Funding from the general fund is increased for the following operating expenses:

Travel funding is increased by \$6,724 to provide total funding of \$22,016.

- Information technology funding is increased by \$8,874 to provide total funding of \$48,939. Professional fee services funding is increased by \$216,000 to provide total funding of \$236,000.

Module ID: s\_stcomrep\_31\_005
Carrier: Davison

Insert LC: 23.0278.01002 Title: 02000

#### REPORT OF STANDING COMMITTEE

SB 2024: Appropriations Committee (Sen. Bekkedahl, Chairman) recommends AMENDMENTS AS FOLLOWS and when so amended, recommends DO PASS (16 YEAS, 0 NAYS, 0 ABSENT AND NOT VOTING). SB 2024 was placed on the Sixth order on the calendar. This bill does not affect workforce development.

Page 1, replace lines 9 through 13 with:

II		Adjustments or	
	Base Level	<u>Enhancements</u>	<u>Appropriation</u>
Ethics commission	<u>\$623,984</u>	<u>\$427,992</u>	\$1,051,976
Total general fund	\$623,984	\$427,992	\$1,051,976
Full-time equivalent positions	1.00	1.00	2.00"

Renumber accordingly

#### STATEMENT OF PURPOSE OF AMENDMENT:

#### Senate Bill No. 2024 - Ethics Commission - Senate Action

	Base	Senate	Senate
	Budget	Changes	Version
Ethics commission	\$623,984	\$427,992	\$1,051,976
Total all funds	\$623,984	\$427,992	\$1,051,976
Less estimated income	0	0	0
General fund	\$623,984	\$427,992	\$1,051,976
FTE	1.00	1.00	2.00

#### **Department 195 - Ethics Commission - Detail of Senate Changes**

Ethics commission	Adjusts Funding for Base Payroll and Budget Changes <sup>1</sup> \$3,072	Adds Funding for Salary and Benefit Increases <sup>2</sup> \$32,524	Converts Temporary Position to FTE Position <sup>3</sup> \$60,798	Adds Funding for Temporary Salaries <sup>4</sup> \$100,000	Increases Operating Funding <sup>§</sup> \$231,598	Total Senate Changes \$427,992
Total all funds Less estimated income General fund	\$3,072 0 \$3,072	\$32,524 0 \$32,524	\$60,798 0 \$60,798	\$100,000 0 \$100,000	\$231,598 0 \$231,598	\$427,992 0 \$427,992
FTE	0.00	0.00	1.00	0.00	0.00	1.00

<sup>&</sup>lt;sup>1</sup> Funding is adjusted for base payroll and budget changes.

<sup>&</sup>lt;sup>2</sup> The following funding is added for 2023-25 biennium salary adjustments of 4 percent on July 1, 2023, and 4 percent on July 1, 2024, and increases in health insurance premiums from \$1,429 to \$1,648 per month:

	General Fund
Salary increase	\$27,262
Health insurance increase	<u>5,262</u>
Total	\$32 524

<sup>&</sup>lt;sup>3</sup> Funding from the general fund is added to convert a temporary FTE position to an executive assistant FTE position.

<sup>&</sup>lt;sup>4</sup> Funding is added for temporary salaries to assist with education and outreach efforts.

<sup>&</sup>lt;sup>5</sup> Funding from the general fund is increased for the following operating expenses:

<sup>•</sup> Travel funding is increased by \$6,724 to provide total funding of \$22,016.

Information technology funding is increased by \$8,874 to provide total funding of \$48,939.

Professional fee services funding is increased by \$216,000 to provide total funding

Com Standing Committee Report February 16, 2023 8:42AM

Module ID: s\_stcomrep\_31\_005 Carrier: Davison Insert LC: 23.0278.01002 Title: 02000

s\_stcomrep\_31\_005

of \$236,000.

**2023 HOUSE APPROPRIATIONS** 

SB 2024

# Department 195 - Ethics Commission Senate Bill No. 2024

First Chamber Comparison to Base Level

	General Fund	Other Funds	Total
2023-25 First Chamber Version	\$1,051,976	\$0	\$1,051,976
2023-25 Base Level	623,984	0	623,984
Increase (Decrease)	\$427,992	\$0	\$427,992

#### **First Chamber Changes**

A summary of the first chamber's changes to the agency's base level appropriations and the executive budget is attached as an appendix.

#### **Continuing Appropriations**

There are no continuing appropriations for this agency.

#### **Deficiency Appropriations**

Senate Bill No. 2025 includes a general fund deficiency appropriation of \$97,000 for the Ethics Commission for Attorney General costs (\$72,000) and an office relocation project (\$20,000).

### **Significant Audit Findings**

There are no significant audit findings for this agency.

### **Major Related Legislation**

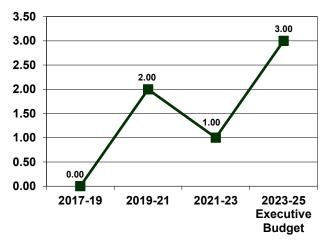
No major related legislation affecting this agency has been introduced.

# **Historical Appropriations Information**

### **Agency Appropriations and FTE Positions**

#### **Agency Funding (Millions)** \$1.40 \$1.21 \$1.20 \$1.00 \$0.80 \$0.62 \$0.60 \$0.52 \$0.40 \$0.20 \$0.00 \$0.00 \$0.00 \$0.00 2017-19 2019-21 2021-23 2023-25 **Executive Budget** ■General Fund □Other Funds





Note: The Ethics Commission was enacted in House Bill No. 1521 (2019) and there are no appropriations for this agency prior to the 2019-21 biennium.

**Ongoing General Fund Appropriations** 

	2015-17	2017-19	2019-21	2021-23	2023-25 Executive Budget
Ongoing general fund appropriations	N/A	N/A	\$517,155	\$623,984	\$1,206,308
Increase (decrease) from previous biennium	N/A	N/A	N/A	\$106,829	\$582,324
Percentage increase (decrease) from previous biennium	N/A	N/A	N/A	20.7%	93.3%
Cumulative percentage increase (decrease) from 2015-17 biennium	N/A	N/A	N/A	N/A	N/A

### Major Increases (Decreases) in Ongoing General Fund Appropriations

#### 2019-21 Biennium

2019-21 Blennium	
Added funding and 2 FTE positions to create the Ethics Commission	\$517,155
2021-23 Biennium	
Reduced funding for operating expenses	(\$25,858)
2. Removed a vacant FTE position	\$0
2023-25 Biennium (Executive Budget Recommendation)	
1. Adds 1 FTE education and training position	\$223,686
2. Converts a temporary position to an FTE executive assistant position	\$60,798
3. Increases funding for professional fees and services from \$20,000 to \$236,000	\$216,000

### Ethics Commission - Budget No. 195 Senate Bill No. 2024 Base Level Funding Changes

Dase Level Fulluling Changes								
	Executive Budget Recommendation			Senate Version				
	FTE Positions	General Fund	Other Funds	Total	FTE Positions	General Fund	Other Funds	Total
2023-25 Biennium Base Level	1.00	\$623,984	\$0	\$623,984	1.00	\$623,984	\$0	\$623,984
2023-25 Ongoing Funding Changes								
Base payroll and budget changes		\$3,072		\$3,072		\$3,072		\$3,072
Salary increase		51,302		51,302		27,262		27,262
Health insurance increase		5,144		5,144		5,262		5,262
Temporary salaries increase				0		100,000		100,000
Information technology rate increase		8,874		8,874		8,874		8,874
Education and training FTE position	1.00	223,686		223,686				0
Convert temporary salaries to FTE position	1.00	60,798		60,798	1.00	60,798		60,798
Professional fees increase		216,000		216,000		216,000		216,000
Travel costs increase		13,448		13,448		6,724		6,724
Total ongoing funding changes	2.00	\$582,324	\$0	\$582,324	1.00	\$427,992	\$0	\$427,992
One-Time Funding Items								
Education and training position one-time		\$1,825		\$1,825				\$0
Total one-time funding changes	0.00	\$1,825	\$0	\$1,825	0.00	\$0	\$0	\$0
Total Changes to Base Level Funding	2.00	\$584,149	\$0	\$584,149	1.00	\$427,992	\$0	\$427,992
2023-25 Total Funding	3.00	\$1,208,133	\$0	\$1,208,133	2.00	\$1,051,976	\$0	\$1,051,976
Federal funds included in other funds			\$0	'			\$0	
Total ongoing changes as a percentage of base level	200.0%	93.3%		93.3%	100.0%	68.6%		68.6%
Total changes as a percentage of base level	200.0%	93.6%		93.6%	100.0%	68.6%		68.6%

### **Appropriations - Government Operations Division**

Brynhild Haugland Room, State Capitol

SB 2024 3/23/2023

A BILL for an Act to provide an appropriation for defraying the expenses of the ethics commission.

Chairman Brandenburg opened the meeting at 10:34 AM

Members present: Vice Chair Brandenburg, Rep. Bellew, Rep. Meier, Rep. Pyle, Rep. Mock, Rep. Kempenich

**Members absent: Chairman Monson** 

### **Discussion Topics:**

- New FTE'S
- New office space
- Complaints decrease.
- Transparency and accountability
- Building trust for citizens.
- Proactive educational approaches

Rebecca Binstock, Executive Director, ND Ethics Commission, (#26452, #26450)

Holly Gaugler, Office Manager, ND Ethics Commission, answered questions for the committee.

Chairman Brandenburg closed the hearing at 11:27 AM

Leah Kuball, Committee Clerk

### **Appropriations - Government Operations Division**

Brynhild Haugland Room, State Capitol

SB 2024 3/27/2023

A BILL for an Act to provide an appropriation for defraying the expenses of the ethics commission.

Chairman Monson opened the meeting at 8:31 AM

Members present: Chairman Monson, Vice Chair Brandenburg, Rep. Bellew, Rep. Meier, Rep. Pyle, Rep. Mock

Members absent: Rep. Kempenich,

### **Discussion Topics:**

- New office space
- Additional attorney costs
- Budget 195

Rebecca Binstock Executive Director of the North Dakota Ethics Commission, answers questions for the committee.

Legislative council (#26650) (#26651)

Holly Gaugler, Executive Assistant ND Ethics Commission, answeres questions for the committee

Representative Mock, testimony (#26663)

Chairman Monson closed the hearing at 9:43 AM

Leah Kuball, Committee Clerk

### **Appropriations - Government Operations Division**

Brynhild Haugland Room, State Capitol

SB 2024 3/29/2023

A BILL for an Act to provide an appropriation for defraying the expenses of the ethics commission.

Chairman Monson opened the meeting at 4:13 PM

Members present: Chairman Monson, Vice Chair Brandenburg, Rep. Bellew, Rep. Meier, Rep. Mock

Members absent: Rep. Kempenich, Rep. Pyle

### **Discussion Topics:**

- Amendments (23.0278.02001)
- Committee action
- Number of complaints
- General funding
- Federal funding
- Additional FTE position
- Education and training
- Travel costs increased.

Legislative council discusses amendments (23.0278.02001) (#27030)

Representative Mock moved to adopt amendments (23.0278.02001) to SB 2024

Vice Chairman Brandenburg seconded motion

### Roll call vote:

Representatives	Vote
Representative David Monson	Υ
Representative Mike Brandenburg	Υ
Representative Larry Bellew	Υ
Representative Keith Kempenich	AB
Representative Lisa Meier	Υ
Representative Corey Mock	Υ
Representative Brandy Pyle	AB

Motion Carries: 5-0-2

Representative Mock moved a DO PASS as amended to SB 2024

Vice Chairman Brandenburg seconded motion

House Appropriations - Government Operations Division SB 2024 03-29-23 Page 2

### Roll call vote:

Representatives	Vote
Representative David Monson	Υ
Representative Mike Brandenburg	Y
Representative Larry Bellew	N
Representative Keith Kempenich	AB
Representative Lisa Meier	Y
Representative Corey Mock	Υ
Representative Brandy Pyle	AB

Motion Caries: 4-1-2

Bill carrier: Representative Mock

Chairman Monson closed the hearing at 4:28 PM

Leah Kuball, Committee Clerk

### **Appropriations Committee**

Brynhild Haugland Room, State Capitol

SB 2024 4/7/2023

A BILL for an Act to provide an appropriation for defraying the expenses of the ethics commission.

9:36 AM Chairman Vigesaa Called the meeting to order and roll call was taken-

**Members present;** Chairman Vigesaa, Representative Kempenich, Representative Bellew, Representative Brandenburg, Representative Hanson, Representative Kreidt, Representative Martinson, Representative Meier, Representative Mock, Representative Monson, Representative Nathe, Representative J. Nelson, Representative O'Brien, Representative Pyle, Representative Sanford, Representative Schatz, Representative Schobinger, Representative Strinden, Representative G. Stemen and Representative Swiontek.

**Members not Present** Representative B. Anderson, Representative Richter, and Representative Mitskog

### **Discussion Topics:**

- Amendment
- Committee Action

**Representative Mock** Gives the statement of purpose and amendment 23.0278.02001 (Testimony #27375)

Representative Mock Move to adopt amendment 23.0278.02001

Representative Monson Seconds the motion.

Committee Discussion- Roll call vote

Representatives	Vote
Representative Don Vigesaa	Υ
Representative Keith Kempenich	Υ
Representative Bert Anderson	Α
Representative Larry Bellew	N
Representative Mike Brandenburg	Α
Representative Karla Rose Hanson	N
Representative Gary Kreidt	N
Representative Bob Martinson	Υ
Representative Lisa Meier	Υ
Representative Alisa Mitskog	Α
Representative Corey Mock	Υ
Representative David Monson	Υ

Representative Mike Nathe	Υ
Representative Jon O. Nelson	Υ
Representative Emily O'Brien	Υ
Representative Brandy Pyle	Υ
Representative David Richter	Α
Representative Mark Sanford	Υ
Representative Mike Schatz	Ν
Representative Randy A. Schobinger	Υ
Representative Greg Stemen	Υ
Representative Michelle Strinden	Υ
Representative Steve Swiontek	Υ

### **Motion Carries 15-4-4**

**Representative Mock**- Passes out and explains new amendment 23.0278.02002 (Testimony #27378)

Representative Mock Move to adopt amendment 23.0278.02002

Representative Kempenich- Seconds the motion.

Committee Discussion- Roll call vote

Representatives	Vote
Representative Don Vigesaa	Ν
Representative Keith Kempenich	Υ
Representative Bert Anderson	Α
Representative Larry Bellew	Ν
Representative Mike Brandenburg	Υ
Representative Karla Rose Hanson	Υ
Representative Gary Kreidt	Ν
Representative Bob Martinson	Ν
Representative Lisa Meier	N
Representative Alisa Mitskog	Α
Representative Corey Mock	Υ
Representative David Monson	N
Representative Mike Nathe	Ν
Representative Jon O. Nelson	N
Representative Emily O'Brien	Ν
Representative Brandy Pyle	Υ
Representative David Richter	Α
Representative Mark Sanford	N
Representative Mike Schatz	N
Representative Randy A. Schobinger	N
Representative Greg Stemen	Υ
Representative Michelle Strinden	N
Representative Steve Swiontek	Ν

House Appropriations Committee SB 2024 April 7, 2023 Page 3

### **Motion Fails 6-14-3**

Representative Mock- Move for a Do Pass as Amended

Representative Monson Seconds the motion.

Committee Discussion- Roll call vote

Representatives	Vote
Representative Don Vigesaa	Υ
Representative Keith Kempenich	Υ
Representative Bert Anderson	Α
Representative Larry Bellew	Ν
Representative Mike Brandenburg	Υ
Representative Karla Rose Hanson	Υ
Representative Gary Kreidt	Ν
Representative Bob Martinson	Υ
Representative Lisa Meier	Υ
Representative Alisa Mitskog	Α
Representative Corey Mock	Υ
Representative David Monson	Υ
Representative Mike Nathe	Υ
Representative Jon O. Nelson	Υ
Representative Emily O'Brien	Ν
Representative Brandy Pyle	Υ
Representative David Richter	Α
Representative Mark Sanford	Υ
Representative Mike Schatz	Ν
Representative Randy A. Schobinger	Υ
Representative Greg Stemen	Υ
Representative Michelle Strinden	Υ
Representative Steve Swiontek	Υ

Motion Carries 16-4-3 Representative Mock will carry the bill.

**Chairman Vigesaa** Closed the meeting for SB 2024

Risa Berube, Committee Clerk

Fiscal No. 1

Prepared by the Legislative Council staff for the House Appropriations - Government Operations Division Committee March 28, 2023

rch 28, 2023 4-7-23

### PROPOSED AMENDMENTS TO ENGROSSED SENATE BILL NO. 2024

Page 1, line 2, after "commission" insert "; and to declare an emergency"

Page 1, replace lines 11 through 13 with:

"Ethics commission	\$623,984	\$392,115	\$1,016,099
Total general fund	\$623,984	\$392,115	\$1,016,099
Full-time equivalent positions	1.00	1.00	2.00

# SECTION 2. ONE-TIME FUNDING - EFFECT ON BASE BUDGET - REPORT TO SIXTY-NINTH LEGISLATIVE ASSEMBLY. The following amounts reflect the one-time funding items included in the appropriation in section 1 of this Act:

One-Time Funding Description	2021-23	2023-25
Attorney fees	\$0	\$72,000
Office relocation	0	25,000
Total general fund	\$0	\$97,000

The 2023-25 biennium one-time funding amounts are not a part of the entity's base budget for the 2025-27 biennium. The ethics commission shall report to the appropriations committees of the sixty-ninth legislative assembly on the use of this one-time funding for the biennium beginning July 1, 2023, and ending June 30, 2025.

**SECTION 3. EMERGENCY.** The sum of \$97,000 for attorney fees and office relocation costs included in the ethics commission line item in section 1 of this Act is declared to be an emergency measure."

Renumber accordingly

#### STATEMENT OF PURPOSE OF AMENDMENT:

### Senate Bill No. 2024 - Ethics Commission - House Action

Ethics commission	Base Budget \$623,984	Senate Version \$1,051,976	House Changes (\$35,877)	House Version \$1,016,099
Total all funds Less estimated income	\$623,984	\$1,051,976 0	(\$35,877) 0	\$1,016,099 0
General fund	\$623,984 1.00	\$1,051,976 2.00	(\$35,877)	\$1,016,099 2.00

### Department 195 - Ethics Commission - Detail of House Changes

Ethics commission	Adjusts Funding for Salary and Benefit Increases <sup>1</sup> \$9,030	Removes Salary Funding for Funding Pool <sup>2</sup> (\$71,907)	Reduces Temporary Salaries Funding Increase <sup>3</sup> (\$70,000)	Adds One- Time Funding <sup>4</sup> \$97,000	Total House Changes (\$35,877)
Total all funds Less estimated income General fund	\$9,030 0 \$9,030	(\$71,907) 0 (\$71,907)	(\$70,000) 0 (\$70,000)	\$97,000 0 \$97,000	(\$35,877) 0 (\$35,877)
FTE	0.00	0.00	0.00	0.00	0.00



<sup>&</sup>lt;sup>1</sup> Salaries and wages funding is adjusted to provide for 2023-25 biennium salary increases of 6 percent on July 1, 2023, and 4 percent on July 1, 2024, and for adjustments to health insurance premium rates as follows:

General	
Fund	
\$9,148	
(118)	
\$9,030	

The Senate provided salary adjustments of 4 percent on July 1, 2023, and July 1, 2024.

<sup>&</sup>lt;sup>2</sup> Funding for new FTE positions and estimated savings from vacant FTE positions is removed as shown below. These amounts are available to the agency if needed by submitting a request to the Office of Management and Budget for a transfer from the new and vacant FTE funding pool.

	Fund
New FTE positions	(\$60,798)
Vacant FTE positions	(11,109)
Total	(\$71,907)

<sup>&</sup>lt;sup>3</sup> Funding of \$100,000 added by the Senate to increase temporary salaries funding is reduced to \$30,000.

Salary increase

Health insurance adjustment

	General
	Fund
Attorney fees	\$72,000
Office relocation costs	25,000
Total	\$97.000

A section is also added to declare the one-time funding to be an emergency measure.

<sup>&</sup>lt;sup>4</sup> One-time funding is added for the following items:

Module ID: h\_stcomrep\_62\_004
Carrier: Mock

Insert LC: 23.0278.02001 Title: 03000

#### REPORT OF STANDING COMMITTEE

SB 2024, as engrossed: Appropriations Committee (Rep. Vigesaa, Chairman) recommends AMENDMENTS AS FOLLOWS and when so amended, recommends DO PASS (16 YEAS, 4 NAYS, 3 ABSENT AND NOT VOTING). Engrossed SB 2024 was placed on the Sixth order on the calendar.

Page 1, line 2, after "commission" insert "; and to declare an emergency"

Page 1, replace lines 11 through 13 with:

"Ethics commission	<u>\$623,984</u>	<u>\$392,115</u>	<b>\$1,016,099</b>
Total general fund	\$623,984	\$392,115	\$1,016,099
Full-time equivalent positions	1.00	1.00	2.00

SECTION 2. ONE-TIME FUNDING - EFFECT ON BASE BUDGET - REPORT TO SIXTY-NINTH LEGISLATIVE ASSEMBLY. The following amounts reflect the one-time funding items included in the appropriation in section 1 of this Act:

One-Time Funding Description	<u>2021-23</u>	<u>2023-25</u>
Attorney fees	\$0	\$72,000
Office relocation	<u>0</u>	<u>25,000</u>
Total general fund	\$0	\$97,000

The 2023-25 biennium one-time funding amounts are not a part of the entity's base budget for the 2025-27 biennium. The ethics commission shall report to the appropriations committees of the sixty-ninth legislative assembly on the use of this one-time funding for the biennium beginning July 1, 2023, and ending June 30, 2025.

**SECTION 3. EMERGENCY.** The sum of \$97,000 for attorney fees and office relocation costs included in the ethics commission line item in section 1 of this Act is declared to be an emergency measure."

Renumber accordingly

#### STATEMENT OF PURPOSE OF AMENDMENT:

#### Senate Bill No. 2024 - Ethics Commission - House Action

Ethics commission	<b>Base</b> <b>Budget</b> \$623,984	Senate Version \$1,051,976	House Changes (\$35,877)	House Version \$1,016,099
Total all funds Less estimated income	\$623,984 0	\$1,051,976 0	(\$35,877)	\$1,016,099
General fund	\$623,984	\$1,051,976	(\$35,877)	\$1,016,099
FTE	1.00	2.00	0.00	2.00

#### **Department 195 - Ethics Commission - Detail of House Changes**

	Adjusts Funding for Salary and Benefit Increases <sup>1</sup>	Removes Salary Funding for Funding Pool <sup>2</sup>	Reduces Temporary Salaries Funding Increase <sup>3</sup>	Adds One-Time Funding <sup>4</sup>	Total House Changes
Ethics commission	\$9,030	(\$71,907)	(\$70,000)	\$97,000	(\$35,877)
Total all funds Less estimated income General fund	\$9,030 0 \$9,030	(\$71,907) 0 (\$71,907)	(\$70,000) 0 (\$70,000)	\$97,000 0 \$97,000	(\$35,877) 0 (\$35,877)
FTE	0.00	0.00	0.00	0.00	0.00

<sup>&</sup>lt;sup>1</sup> Salaries and wages funding is adjusted to provide for 2023-25 biennium salary increases of

Module ID: h\_stcomrep\_62\_004 Carrier: Mock Insert LC: 23.0278.02001 Title: 03000

6 percent on July 1, 2023, and 4 percent on July 1, 2024, and for adjustments to health insurance premium rates as follows:

	General Fund
Salary increase	\$9,148
Health insurance adjustment	(118)
Total	\$9,030

The Senate provided salary adjustments of 4 percent on July 1, 2023, and July 1, 2024.

<sup>2</sup> Funding for new FTE positions and estimated savings from vacant FTE positions is removed as shown below. These amounts are available to the agency if needed by submitting a request to the Office of Management and Budget for a transfer from the new and vacant FTE funding pool.

	General	
	<u>Fund</u>	
New FTE positions	(\$60,798)	
Vacant FTE positions	(11,109)	
Total	(\$71,907)	

<sup>&</sup>lt;sup>3</sup> Funding of \$100,000 added by the Senate to increase temporary salaries funding is reduced to \$30,000.

 General Fund

 Attorney fees
 \$72,000

 Office relocation costs
 25,000

 Total
 \$97.000

A section is also added to declare the one-time funding to be an emergency measure.

<sup>&</sup>lt;sup>4</sup> One-time funding is added for the following items:

**2023 CONFERENCE COMMITTEE** 

SB 2024

### **Appropriations - Government Operations Division**

Red River Room, State Capitol

SB 2024 4/18/2023 Conference Committee

A bill for an act to provide an appropriation for defraying the expenses of the Ethics Commission.

8:33 AM Chairman Davison opened the meeting. Senators Davison, Dever, Mathern, and Representatives Pyle, Meier, and Mock are present.

### **Discussion Topics:**

- Proposed administrative assistant full-time employee (FTE)
- Temporary salaries
- New and vacant FTE funding pool
- FTE scope of duties
- Professional fees
- Legislative Management fees proposed study
- Ethics of regulation by this entity
- Emergency clause
- Role of Ethics Commission
- Education component of Ethics Commission duties

8:43 AM Representative Mock distributed language for a proposed amendment to HB 2024. Testimony #27644

8:50 AM Assistant Legislative Council Budget Analyst and Auditor Brady Larson testified. Testimony #27645

8:50 AM Office of Management and Budget Fiscal Management Analyst Stephanie Johnson testified. (No written testimony)

8:54 AM Chairman Davison closed the meeting.

Carol Thompson, Committee Clerk

### **Appropriations - Human Resources Division**

Roughrider Room, State Capitol

SB 2024 4/19/2023 Conference Committee

A BILL for an Act to provide an appropriation for defraying the expenses of the ethics commission.

3:35 PM **Chairman Davison** called the meeting to order. Members present: Senators Davison, Dever, Mathern; Representatives Pyle, Meier, Mock.

### **Discussion Topics:**

- Contracted fee removal
- Contingency & travel funding
- One-time funds; emergency
- Study establishment
- Education component
- Ethics committee reporting
- Ongoing conversation
- Accountability
- Funding mechanism

**Senator Davison** began discussion at 3:35 PM.

**Representative Mock** summarized the drafted documents, Ethics Commission Budget no. 195, from Brady Larson. Testimony #27725, #27726

**Senate delegation** agreed to base House plan.

Committee discussion.

**Representative Mock** moved to recede from House amendments and amend as follows, amendment no. 23.0278.02006.

Senator Dever seconded the motion.

Roll call vote - Motion carried 6-0-0.

Representative Mock is the House bill carrier.

**Senator Davison** is the Senate bill carrier.

3:56 PM Chairman Davison adjourned the meeting.

Susan Huntington, Committee Clerk



#### PROPOSED AMENDMENTS TO ENGROSSED SENATE BILL NO. 2024

That the House recede from its amendments as printed on pages 1575 and 1576 of the Senate Journal and pages 1777 and 1778 of the House Journal and that Engrossed Senate Bill No. 2024 be amended as follows:

Page 1, line 2, after "commission" insert "; to provide for a legislative management study; to provide for a legislative management report; and to declare an emergency"

Page 1, replace lines 11 through 13 with:

"Ethics commission	<u>\$623,984</u>	\$514,258	\$1,138,242
Total general fund	\$623,984	\$514,258	\$1,138,242
Full-time equivalent positions	1.00	2.00	3.00"

SECTION 2. ONE-TIME FUNDING - EFFECT ON BASE BUDGET - REPORT TO SIXTY-NINTH LEGISLATIVE ASSEMBLY. The following amounts reflect the one-time funding items included in the appropriation in section 1 of this Act:

One-Time Funding Description	<u>2021-23</u>	<u>2023-25</u>
Attorney fees	\$0	\$72,000
Office relocation	0	25,000
New FTE position one-time costs	<u>0</u>	<u>1,825</u>
Total general fund	\$0	\$98,825

The 2023-25 biennium one-time funding amounts are not a part of the entity's base budget for the 2025-27 biennium. The ethics commission shall report to the appropriations committees of the sixty-ninth legislative assembly on the use of this one-time funding for the biennium beginning July 1, 2023, and ending June 30, 2025.

#### SECTION 3. LEGISLATIVE MANAGEMENT STUDY - FEE STRUCTURE.

During the 2023-24 interim, the legislative management shall consider studying the feasibility and desirability of establishing a rate structure to offset the operating expenses of the ethics commission. The study must include a comparison of the funding method for ethics commissions used by other states within the region. The legislative management shall report its findings and recommendations, together with any legislation required to implement the recommendations, to the sixty-ninth legislative assembly.

**SECTION 4. REPORT - ETHICS COMMISSION ACTIVITIES.** During the 2023-24 interim, the ethics commission shall provide reports to the legislative management regarding the activities and operations of the commission. The reports must include information regarding the number of complaints received by the commission, education and outreach efforts, and the status of the commission's budget.

**SECTION 5. EMERGENCY.** The sum of \$97,000 for attorney fees and office relocation costs included in the ethics commission line item in section 1 of this Act is declared to be an emergency measure."

Renumber accordingly

#### STATEMENT OF PURPOSE OF AMENDMENT:



	Base Budget	Senate Version	Conference Committee Changes	Conference Committee Version	House Version	Comparison to House
Ethics commission	\$623,984	\$1,051,976	\$86,266	\$1,138,242	\$1,016,099	\$122,143
Total all funds Less estimated income General fund	\$623,984 0 \$623,984	\$1,051,976 0 \$1,051,976	\$86,266 0 \$86,266	\$1,138,242 0 \$1,138,242	\$1,016,099 0 \$1,016,099	\$122,143 0 \$122,143
FTE	1.00	2.00	1.00	3.00	2.00	1.00

### Department 195 - Ethics Commission - Detail of Conference Committee Changes

	Adjusts Funding for Salary and Benefit Increases <sup>1</sup>	Removes Salary Funding for Funding Pool <sup>2</sup>	Reduces Temporary Salaries Funding Increase <sup>3</sup>	Adds Education and Outreach Position <sup>4</sup>	Reduces Funding for Professional Fees <sup>5</sup>	Adds Contingency Funding <sup>6</sup>
Ethics commission	\$9,030	(\$71,907)	(\$50,000)	\$268,143	(\$216,000)	\$50,000
Total all funds Less estimated income General fund	\$9,030 0 \$9,030	(\$71,907) 0 (\$71,907)	(\$50,000) 0 (\$50,000)	\$268,143 0 \$268,143	(\$216,000) 0 (\$216,000)	\$50,000 0 \$50,000
FTE	0.00	0.00	0.00	1.00	0.00	0.00

Ethics commission	Adds One- Time Funding <sup>z</sup> \$97,000	Total Conference Committee Changes \$86,266
Total all funds Less estimated income General fund	\$97,000 0 \$97,000	\$86,266 0 \$86,266
FTE	0.00	1.00

<sup>&</sup>lt;sup>1</sup> Salaries and wages funding is adjusted to provide for 2023-25 biennium salary increases of 6 percent on July 1, 2023, and 4 percent on July 1, 2024, and for adjustments to health insurance premium rates as follows:

	General
	<u>Fund</u>
Salary increase	\$9,148
Health insurance adjustment	(118)
Total	\$9,030

The Senate provided salary adjustments of 4 percent on July 1, 2023, and July 1, 2024.

<sup>&</sup>lt;sup>2</sup> Funding for new FTE positions and estimated savings from vacant FTE positions is removed as shown below. These amounts are available to the agency if needed by submitting a request to the Office of Management and Budget for a transfer from the new and vacant FTE funding pool.

	General
	<u>Fund</u>
New FTE positions	(\$60,798)
Vacant FTE positions	(11,109)
Total	(\$71,907)

The House also removed this funding.

<sup>&</sup>lt;sup>3</sup> Funding of \$100,000 added by the Senate to increase temporary salaries funding is reduced to \$50,000. The House reduced funding for temporary salaries to \$30,000.

<sup>&</sup>lt;sup>4</sup> Funding is added for an attorney position that includes education and outreach responsibilities. The position was not added by the Senate or House.



<sup>&</sup>lt;sup>6</sup> Contingency funding is added for professional fees. This funding was not added by the Senate or House.

General Fund

Attorney fees
Office relocation costs
Total

\$72,000 <u>25,000</u> \$97,000

A section is also added to declare the one-time funding to be an emergency measure. The House also added this funding.

#### This amendment also:

- Adds a Legislative Management study of establishing a rate structure to offset the operating expenses of the Ethics Commission.
- Provides for the Ethics Commission to provide updates to the Legislative Management regarding the activities
  of the commission.

Page No. 3

<sup>&</sup>lt;sup>7</sup> One-time funding is added for the following items:

Date: 4/19/2023 Roll Call Vote #: \_\_1\_\_\_

# 2023 SENATE CONFERENCE COMMITTEE ROLL CALL VOTES

BILL/RESOLUTION NO. \_SB 2024\_ as engrossed

Senate Appropris Action Taken	oriations Committee – Human Resources Division  ☐ SENATE accede to House Amendments ☐ SENATE accede to House Amendments and further amend ☐ HOUSE recede from House amendments ☑ HOUSE recede from House amendments and amend as follows ☐ Unable to agree, recommends that the committee be discharged and a new committee be appointed						iew					
Motion Made by:	Repres	senta	ative I	Mock		;	Seconded by: S	enator Dev	er			
Senators		4/18	4/19		Yes	No	Represen	itatives	4/18	4/19	Yes	No
Senator Davison		Х	Х		Υ		Representative F	Pyle	X	Х	Υ	
Senator Dever		х	Х		Υ		Representative N	<i>N</i> eier	Х	Х	Y	
Senator Mathern		Х	Х		Υ		Representative N	Mock	Х	Х	Y	
Total Senate Vote					3	0	Total Rep. Vote				3	0
Vote Count	Ye	es: <u>6</u>	<b>)</b>				No: <u>0</u>	At	osent:	0		
Senate Carrier	Davis	on					House Carrier	Mock				
LC Number 2	23.0278						02006		of a	mend	ment	
LC Number	23.	.027	8				. 05000			of e	ngrossm	nent

Statement of purpose of amendment

Module ID: s\_cfcomrep\_68\_001

Insert LC: 23.0278.02006 Senate Carrier: Davison House Carrier: Mock

#### REPORT OF CONFERENCE COMMITTEE

**SB 2024, as engrossed:** Your conference committee (Sens. Davison, Dever, Mathern and Reps. Pyle, Meier, Mock) recommends that the **HOUSE RECEDE** from the House amendments as printed on SJ pages 1575-1576, adopt amendments as follows, and place SB 2024 on the Seventh order:

That the House recede from its amendments as printed on pages 1575 and 1576 of the Senate Journal and pages 1777 and 1778 of the House Journal and that Engrossed Senate Bill No. 2024 be amended as follows:

Page 1, line 2, after "commission" insert "; to provide for a legislative management study; to provide for a legislative management report; and to declare an emergency"

Page 1, replace lines 11 through 13 with:

"Ethics commission	\$623,984	\$514,25 <u>8</u>	\$1,138,242
Total general fund	\$623,984	\$514,258	\$1,138,242
Full-time equivalent positions	1.00	2.00	3.00"

SECTION 2. ONE-TIME FUNDING - EFFECT ON BASE BUDGET - REPORT TO SIXTY-NINTH LEGISLATIVE ASSEMBLY. The following amounts reflect the one-time funding items included in the appropriation in section 1 of this Act:

One-Time Funding Description	<u>2021-23</u>	<u>2023-25</u>
Attorney fees	\$0	\$72,000
Office relocation	0	25,000
New FTE position one-time costs	<u>0</u>	<u>1,825</u>
Total general fund	\$0	\$98,825

The 2023-25 biennium one-time funding amounts are not a part of the entity's base budget for the 2025-27 biennium. The ethics commission shall report to the appropriations committees of the sixty-ninth legislative assembly on the use of this one-time funding for the biennium beginning July 1, 2023, and ending June 30, 2025.

#### SECTION 3. LEGISLATIVE MANAGEMENT STUDY - FEE STRUCTURE.

During the 2023-24 interim, the legislative management shall consider studying the feasibility and desirability of establishing a rate structure to offset the operating expenses of the ethics commission. The study must include a comparison of the funding method for ethics commissions used by other states within the region. The legislative management shall report its findings and recommendations, together with any legislation required to implement the recommendations, to the sixty-ninth legislative assembly.

**SECTION 4. REPORT - ETHICS COMMISSION ACTIVITIES.** During the 2023-24 interim, the ethics commission shall provide reports to the legislative management regarding the activities and operations of the commission. The reports must include information regarding the number of complaints received by the commission, education and outreach efforts, and the status of the commission's budget.

**SECTION 5. EMERGENCY.** The sum of \$97,000 for attorney fees and office relocation costs included in the ethics commission line item in section 1 of this Act is declared to be an emergency measure."

Renumber accordingly

Module ID: s\_cfcomrep\_68\_001

Insert LC: 23.0278.02006 Senate Carrier: Davison House Carrier: Mock

#### STATEMENT OF PURPOSE OF AMENDMENT:

#### Senate Bill No. 2024 - Ethics Commission - Conference Committee Action

	Base Budget	Senate Version	Conference Committee Changes	Conference Committee Version	House Version	Comparison to House
Ethics commission	\$623,984	\$1,051,976	\$86,266	\$1,138,242	\$1,016,099	\$122,143
Total all funds Less estimated income General fund	\$623,984 0 \$623,984	\$1,051,976 0 \$1,051,976	\$86,266 0 \$86,266	\$1,138,242 0 \$1,138,242	\$1,016,099 0 \$1,016,099	\$122,143 0 \$122,143
FTE	1.00	2.00	1.00	3.00	2.00	1.00

#### **Department 195 - Ethics Commission - Detail of Conference Committee Changes**

Ethics commission	Adjusts Funding for Salary and Benefit Increases¹ \$9,030	Removes Salary Funding for Funding Pool <sup>2</sup> (\$71,907)	Reduces Temporary Salaries Funding Increase <sup>3</sup> (\$50,000)	Adds Education and Outreach Position <sup>4</sup> \$268,143	Reduces Funding for Professional Fees <sup>5</sup> (\$216,000)	Adds Contingency Funding <sup>§</sup> \$50,000
Total all funds Less estimated income General fund	\$9,030 0 \$9,030	(\$71,907) 0 (\$71,907)	(\$50,000) 0 (\$50,000)	\$268,143 0 \$268,143	(\$216,000) 0 (\$216,000)	\$50,000 0 \$50,000
FTE	0.00	0.00	0.00	1.00	0.00	0.00

	Adds One-Time Funding <sup>∑</sup>	Total Conference Committee Changes
Ethics commission	\$97,000	\$86,266
Total all funds Less estimated income General fund	\$97,000 0 \$97,000	\$86,266 0 \$86,266
FTE	0.00	1.00

<sup>&</sup>lt;sup>1</sup> Salaries and wages funding is adjusted to provide for 2023-25 biennium salary increases of 6 percent on July 1, 2023, and 4 percent on July 1, 2024, and for adjustments to health insurance premium rates as follows:

	General	
	<u>Fund</u>	
Salary increase	\$9,148	
Health insurance adjustment	(118)	
Total	\$9,030	

The Senate provided salary adjustments of 4 percent on July 1, 2023, and July 1, 2024.

<sup>2</sup> Funding for new FTE positions and estimated savings from vacant FTE positions is removed as shown below. These amounts are available to the agency if needed by submitting a request to the Office of Management and Budget for a transfer from the new and vacant FTE funding pool.

	General
	<u>Fund</u>
New FTE positions	(\$60,798)
Vacant FTE positions	(11,109)
Total	(\$71,907)

The House also removed this funding.

<sup>&</sup>lt;sup>3</sup> Funding of \$100,000 added by the Senate to increase temporary salaries funding is reduced to \$50,000. The House reduced funding for temporary salaries to \$30,000.

Insert LC: 23.0278.02006 Senate Carrier: Davison House Carrier: Mock

Module ID: s\_cfcomrep\_68\_001

 General Fund

 Attorney fees
 \$72,000

 Office relocation costs
 25,000

 Total
 \$97,000

A section is also added to declare the one-time funding to be an emergency measure. The House also added this funding.

#### This amendment also:

- Adds a Legislative Management study of establishing a rate structure to offset the operating expenses of the Ethics Commission.
- Provides for the Ethics Commission to provide updates to the Legislative Management regarding the activities of the commission.

Engrossed SB 2024 was placed on the Seventh order of business on the calendar.

<sup>&</sup>lt;sup>4</sup> Funding is added for an attorney position that includes education and outreach responsibilities. The position was not added by the Senate or House.

<sup>&</sup>lt;sup>5</sup> Funding added by the Senate and House for an increase in professional fees is removed.

<sup>&</sup>lt;sup>6</sup> Contingency funding is added for professional fees. This funding was not added by the Senate or House.

<sup>&</sup>lt;sup>7</sup> One-time funding is added for the following items:

**TESTIMONY** 

SB 2024

# North Dakota Ethics Commission Senate Bill 2024 Testimony presented by Executive Director, Rebecca Binstock Before the Senate Appropriations Committee January 5, 2023

## **Agency History**

Good morning, Mr. Chairman and Committee members, my name is Rebecca Binstock. I serve as the Executive Director of the North Dakota Ethics Commission. I began my service with the Ethics Commission in September 2022, replacing then-Executive Director, Dave Thiele, who retired.

The Commission consists of five Commissioners who were appointed September 1, 2019:

- Chair Paul Richard (Fargo)
- Vice-Chair David Anderson (Bismarck)
- Ron Goodman (Oakes)
- Ward Koeser (Williston)
- Dr. Cynthia Lindquist (St. Michael)

The Commission staff consists of the Executive Director and a temporary staff member, Holly Gaugler, who serves as executive assistance and office manager. Pursuant to N.D.C.C. § 54-66-14, the Office of the Attorney General is to provide legal services to the Commission. Assistant Attorney General Allyson Hicks is the appointed legal advisor to the Commission. This past year, the Commission hired attorney Patricia Monson (Fargo) to serve as special assistance attorney general to advise the Commission as to Complaint Nos. 22-003 through 22-010 and 22-012, from which the Office of the Attorney General recused. We have attached our organizational chart (**Attachment No. 1**).

The North Dakota Ethics Commission was created in 2018 by passage of an initiated measure which created Article XIV of the North Dakota Constitution. The Commission is governed by Article XIV of the North Dakota Constitution and North Dakota Century Code Chapter 54-66.

Since its inception, the Commission has adopted complaint rules, gift rules, quasi-judicial proceeding rules, and conflict rules within the timelines outlined by Article XIV of the Constitution. The Commission continues to adopt rules to address transparency, corruption, elections, and lobbying as authorized by the Article XIV of the Constitution.

# Agency Update

Over the past three (3) years, the Commission has made considerable progress in adopting rules. Moving forward, the Commissioner's mission includes both rule-making and educational outreach to address citizen, public official, and lobbyist concerns. To achieve our core mission, a considerable amount of our efforts during the remainder of the current biennium as well as the 2023-25 biennium will be directed towards a greater level of communication with all citizens of North Dakota. In an effort educate citizen about the Ethics Commission, during my short tenure, I have met with lobbyists, North Dakota citizens, state agencies, as well as state boards and commissions. We hope to increase this community educational outreach.

Also, the Ethics Commission has had a significant increase in activity, particularly since September 2022. The Commission's activity statistics are attached (**Attachment No. 2**).

# **Current Budget Status (Attachment No. 3)**

The 2021-23 biennial budget for the Ethics Commission is \$623,984 in general funds, which does not include any one-time funding. The Commission is a general funded agency and does not receive federal or special funding. As of November 30, 2022, the Commission has spent \$409,251 with a remaining balance of \$214,730.

To date, the Commission had one audit - with no formal audit findings. A current budget update as of November 30, 2022, is attached (**Attachment No. 3**). Although the Commission's budget is a single budget line, there is a detailed listing of our expenditures included.

When considering the Commission's budget, I would like to direct you to a few points:

- Our current salary budget includes five commission members, one FTE for my position as the Executive Director, and a temporary office manager.
- Operating costs have changed in the most recent portion of the 2021-2023 biennium due to increasing levels of activity.
- The Ethics Commission is facing significant budgetary challenges this biennium as it had to hire a Special Assistant Attorney General (SAAG) in November of this

- year to address several complaints that have been filed with the Commission due to the recusal of the Office of the Attorney General.
- The Commission has experienced a significant increase in activity with increased special meetings and an increase in temporary staff hours.
- The Commission anticipates a steady increase in activity as additional rules are implemented, the Commission provides education to those impacted by rules, and general knowledge of the Commission increases.
- To meet financial challenges, the Commission vacated its office space and limited travel and overall expenditures.
- The Commission requested a deficiency of \$97,000 in Senate Bill 2025, which includes \$72,000 for SAAG costs and \$25,000 for minimal remodel costs (to ensure separation from other agencies) for relocation the office to the capitol in the summer 2023. This makes a total deficiency request in SB 2025 at \$97,000.

## 2023-25 Budget (Attachment No. 4)

The Ethics Commission's base budget for the 2023-25 biennium is \$623,984 with one (1) FTE. Our OMB adjusted base budget for 2023-25 is \$635,930 which includes OMB's adjustment to the base of \$11,946 that included a cost to continue the 2021-23 legislative salary increases and an increase for NDIT rates. The adjusted base budget was submitted with an additional request of \$515,757 and two (2) additional FTEs. Attachment No. 4 shows our requested base budget along with the additional adjustments for a total request of \$1,151,687 and three (3) FTEs. The Executive Recommendation included three (3) FTEs and the Commission's optional requests. It also included additional funding of \$56,446 for the proposed executive salary package.

The following is an itemized description and justification for optional budget items:

a. <u>Education & Training Coordinator FTE – \$218,472</u> (\$152,952 salary & \$65,520 benefits) The Education & Training Coordinator (Grade 106) will develop educational materials/curriculum in light of the Ethics Commission's educational goals to help stakeholders better understand the role of the Ethics Commission. This position will develop methods and tools to effectively communicate Ethics Commission's educational goals.

The Ethics Commission was established pursuant to Article XIV of the North Dakota Constitution for the purpose of strengthening the confidence of the people of North Dakota in their Government and supporting open, ethical, and accountable government. To meet that constitutional directive and best support an open, ethical, and accountable government in North Dakota, individuals

(including citizens, state employees, and those who lobby in the State) need to be knowledgeable about the ethical rules in place in North Dakota's Constitution, statutes, and administrative rules.

This FTE will develop and implement a continuing education and communication plan aimed at: (1) educating citizens of North Dakota so they can be knowledgeable about the role of the Ethics Commission, (2) effectively communicating with the citizens of North Dakota so they can understand how the ethical rules in the Constitution, statutes, and administrative rules function, and (3) training individuals subject to the Ethics Commission's oversight how to fully comply with the rules. This role is critical to the Ethics Commission's role in supporting an open, ethical, and accountable government.

b. Executive Assistant FTE – \$164,422 (\$107,952 salary & \$56,470 benefits) The Executive Assistant (Grade 104) will provide administrative and operational support to the Executive Director and Commissioners. Administrative duties are currently performed by part-time temporary Office Manager/Executive Assistant, Holly Gaugler. Ms. Gaugler's hours have significantly increased in past months from approximately 20 hours/week to approximately 30-35 hours/week. It is necessary to transition the position to a full-time FTE position. The Commission also anticipates the administrative duties of the Commission will continue to increase as recent reporting requirements have gone into effect. As the Commission has adopted rules pursuant to the directive of Article XIV, reporting requirements have taken effect. This resulted in a significant increase of filings. As the Commission matures and stakeholders are educated and trained on the jurisdiction of the Commission, we anticipate administrative duties will continue to increase.

This FTE would functionally replace the part-time temporary Office Manager/Executive Assistant. and funding for the part-time position will partially fund this new FTE position (\$103,624).

c. <u>Increased Professional Fees - \$216,000</u> As the Commission matures and implements rules according to ND Constitution Article XIV and N.D.C.C. 54-66, there is an increased requirement to maintain transparency as well as avoid any areas where there maybe conflicts of interest as the Commission carries out its mission. The Commission's base budget has \$20,000 for professional fees.

However, this amount is inadequate to carry out investigations and hire independent counsel when needed.

The Commission's request for additional funding of \$216,000 is an estimate based upon utilizing a special assistant attorney general and other possible professionals at a rate of \$300 per hour for 30 hours per month during the biennium. The basis for additional funding is based upon the Commission needing to hire a special assistant attorney general to provide legal services, this additional funding would also be for other professional services when needed.

d. <u>Increased Travel Costs - \$13,448</u> The Commission has been holding monthly meetings as well as special meetings virtually since Spring of 2020. Although, under the circumstances it has worked well, the Commission would like to increase regular monthly meetings to an in-person meeting at least once a quarter. With increased awareness and education, it also sees meeting lasting two consecutive days rather than just one day per month.

The Commission is a member of the Council on Government Ethics Laws (COGEL), which holds an annual convention each year. This provides the Commissioners with best practices by networking with colleagues throughout the United States. The Commission's goal is to send at least two Commissioners or staff to this event each year of the biennium.

Although, an increase in travel costs (\$13,448) is priority 4, traveling for education and training are critical to creating awareness to our citizens as well as public officials. The Commission is dedicated to providing clarity and awareness of the Commission's jurisdiction and rules and how they can serve North Dakota citizens. Our request includes travel costs for the Executive Director and/or the Education and Training Coordinator travel throughout the state on four (4) separate occasions during the biennium to provide the public training and education opportunities.

e. <u>Increased Data Processing IT Costs - \$7,039</u> This is the estimated cost of adding an additional employee for equipment, desktop support and line charges.

Mr. Chairman, that concludes my testimony and I will gladly stand for any questions you may have.

# ATTACHMENT #1

# **ETHICS COMMISSION**

Organizational chart





# ND Ethics Commission - HB 2024 Level of Activity - Statistical Data

#### **ATTACHMENT #2**

# **Complaints Filed:**

	Number of	
<u>Year</u>	<b>Complaints</b>	
2019	2	
2020	3	
2021	9	
2022	14	(12 of 14 have been filed since September 1, 2022)

# Gift Rule Meeting Notices (Effective Oct 6, 2020):

	Number of	
<u>Year</u>	<b>Meeting Notices</b>	
2019	0	
2020	0	
2021	52	
2022	130	(103 of 130 have been filed since September 1, 2022)

# Advisory Opinion Requests (Authorized Effective Aug 1, 2021):

	Number of	
<u>Year</u>	<b>Advisory Opinion Reg</b>	
2019	0	
2020	0	
2021	0	
2022	2	(Both have been requests made after September 1, 2022)

# **Number of Special Meetings:**

	Number of	
<u>Year</u>	<b>Special Meetings</b>	
2019	2	
2020	0	
2021	0	
2022	5	(All five (5) have been since September 1, 2022)

		SU	JMMARIZED	
	2021-23 Base Budget		enditures as of ember 30, 2022	Remaining <u>Balance</u>
Salaries and Benefits	\$ 477,518.00	\$	327,677.00	\$ 149,841.00
<b>Operating Expenses</b>	\$ 146,466.00	\$	81,578.00	\$ 64,888.00
<b>Total General Funds</b>	\$ 623,984.00	\$	409,255.00	\$ 214,729.00
	_			

**TOTAL AUTHORIZED FTE's** 

1

		DETAIL				
	2021-23 <u>Base Budget</u>	penditures as of vember 30, 2022	Remaining <u>Balance</u>			
Salaries and Benefits						
Salaries - Permanent	\$ 271,194.00	\$ 194,871.00	\$	76,323.00		
Salaries -Other (Commissioners)	\$ 32,700.00	\$ 26,376.00	\$	6,324.00		
Temporary Salaries	\$ 103,624.00	\$ 68,341.00	\$	35,283.00		
Fringe Benefits	\$ 70,000.00	\$ 38,089.00	\$	31,911.00		
	\$ 477,518.00	\$ 327,677.00	\$	149,841.00		
Operating Expenses						
Travel	\$ 16,302.00	\$ 2,532.00	\$	13,770.00		
Supply/Material - Professional	\$ 500.00	\$ 236.00	\$	264.00		
Miscellaneous Supplies	\$ 500.00	\$ 16.00	\$	484.00		
Office Supplies	\$ 2,500.00	\$ 553.00	\$	1,947.00		
Printing	\$ 200.00	\$ 62.00	\$	138.00		
IT Equipment under \$5,000	\$ 1,500.00	\$ _	\$	1,500.00		
Insurance	\$ 250.00	\$ 194.00	\$	56.00		
Rentals/Leases-Equip & Other	\$ 3,552.00	\$ 2,365.00	\$	1,187.00		
Rentals/Leases - Bldg/Land	\$ 52,416.00	\$ 37,128.00	\$	15,288.00		
IT - Data Processing	\$ 33,026.00	\$ 23,147.00	\$	9,879.00		
IT - Communications	\$ 1,920.00	\$ 1,296.00	\$	624.00		
Professional Development	\$ 3,800.00	\$ 3,304.00	\$	496.00		
Operating Fees and Services	\$ 10,000.00	\$ 5,422.00	\$	4,578.00		
Fees - Professional Services	\$ 20,000.00	\$ 5,322.00	\$	14,678.00		
	\$ 146,466.00	\$ 81,577.00	\$	64,889.00		
Total General Funds	\$ 623,984.00	\$ 409,254.00	\$	214,730.00		

		(1)				SUMMARIZED		(2)
		OMB Adjusted		2023-25				Executive
	Agency 2021-23	2023-25		<b>Agency Optional</b>		Agency 2023-25	2023-25 Executive	Recommendation
	<b>Base Budget</b>	<b>Base Budget</b>		<b>Budget Changes</b>	<u>T</u> (	otal Budget Request	Recommendation	Change Amount
Salaries and Benefits	\$ 477,518.00	\$ 484,600.00	\$	279,270.00	\$	763,870.00	\$ 820,316.00	\$ 56,446.00
<b>Operating Expenses</b>	\$ 146,466.00	\$ 151,330.00	\$	236,487.00	\$	387,817.00	\$ 387,817.00	\$ <u> </u>
Totals	\$ 623,984.00	\$ 635,930.00	\$	515,757.00	\$	1,151,687.00	\$ 1,208,133.00	\$ 56,446.00
FTEs	1	1	2		3		3	

(1) The 2023-25 Adjusted Base Budget includes \$11,946 for costs to continue salary increases and NDIT rate increases.

(2) The executive recommendation added \$56,446 for proposed salary package with benefits.

					DETAILED		
		(1)					(2)
		OMB Adjusted	2023-25				Executive
	Agency 2021-23	2023-25	<b>Agency Optional</b>		Agency 2023-25	2023-25 Executive	Recommendation
<b>Salaries and Benefits</b>	<b>Base Budget</b>	<b>Base Budget</b>	<b>Budget Changes</b>	1	Total Budget Request	Recommendation	<b>Change Amount</b>
Salaries - Permanent	\$ 271,194.00	\$ 266,000.00	\$ 260,904.00	\$	526,904.00	\$ 569,689.00	\$ 42,785.00
Salaries - Other (Commissioners)	\$ 32,700.00	\$ 27,290.00	\$ 	\$	27,290.00	\$ 27,290.00	\$ •
Temporary Salaries	\$ 103,624.00	\$ 103,624.00	\$ (103,624.00)	\$	-	\$ -	\$ -
Fringe Benefits (FTE)	\$ 70,000.00	\$ 87,686.00	\$ 121,990.00	\$	209,676.00	\$ 223,337.00	\$ 13,661.00
<b>Total Salaries and Benefits</b>	\$ 477,518.00	\$ 484,600.00	\$ 279,270.00	\$	763,870.00	\$ 820,316.00	\$ 56,446.00
FTE's	1	1	2		3	3	

	Agency 2021-23	(1) OMB Adjusted 2023-25	2023-25 Agency Optional		Agency 2023-25	2023-25 Executive	(2) Executive Recommendation
<b>Operating Expenses</b>	Base Budget	<b>Base Budget</b>	<b>Budget Changes</b>	I	otal Budget Request	Recommendation	<b>Change Amount</b>
Travel	\$ 16,302.00	\$ 15,292.00	\$ 13,448.00	\$	28,740.00	\$ 28,740.00	\$ -
Professional Supplies	\$ 500.00	\$ 500.00	\$	\$	500.00	\$ 500.00	\$   <b> </b>
Miscellaneous Supplies	\$ 500.00	\$ 500.00	\$ -	\$	500.00	\$ 500.00	\$ -
Office Supplies	\$ 2,500.00	\$ 2,500.00	\$ -	\$	2,500.00	\$ 2,500.00	\$ -
Printing	\$ 200.00	\$ 200.00	\$ -	\$	200.00	\$ 200.00	\$ -
IT Equipment under \$5000	\$ 1,500.00	\$ 1,500.00	\$ <del>-</del>	\$	1,500.00	\$ 1,500.00	\$ 3=3
Insurance	\$ 250.00	\$ 250.00	\$	\$	250.00	\$ 250.00	\$ -
Rentals/Leases-Equip & Other	\$ 3,552.00	\$ 3,552.00	\$ -	\$	3,552.00	\$ 3,552.00	\$ =
Rentals/Leases - Bldg/Land	\$ 52,416.00	\$ 52,416.00	\$ -	\$	52,416.00	\$ 52,416.00	\$ -
IT - Data Processing	\$ 33,026.00	\$ 41,900.00	\$ 7,039.00	\$	48,939.00	\$ 48,939.00	\$ -
IT - Communications	\$ 1,920.00	\$ 1,920.00	\$ =	\$	1,920.00	\$ 1,920.00	\$ -
Professional Development	\$ 3,800.00	\$ 3,800.00	\$ =	\$	3,800.00	\$ 3,800.00	\$ -
Operating Fees and Services	\$ 10,000.00	\$ 7,000.00	\$ -	\$	7,000.00	\$ 7,000.00	\$ 15
Fees - Professional Services	\$ 20,000.00	\$ 20,000.00	\$ 216,000.00	\$	236,000.00	\$ 236,000.00	\$ =
<b>Totals Operating Expenses</b>	\$ 146,466.00	\$ 151,330.00	\$ 236,487.00	\$	387,817.00	\$ 387,817.00	\$ =
Agency Total	\$ 623,984.00	\$ 635,930.00	\$ 515,757.00	\$	1,151,687.00	\$ 1,208,133.00	\$ 56,446.00
TOTAL AUTHORIZED FTEs	1	1	2		3	3	0

# North Dakota Ethics Commission Senate Bill 2024 Testimony presented by Executive Director, Rebecca Binstock Before the Senate Appropriations Committee January 5, 2023

## **Agency History**

Good morning, Mr. Chairman and Committee members, my name is Rebecca Binstock. I serve as the Executive Director of the North Dakota Ethics Commission. I began my service with the Ethics Commission in September 2022, replacing then-Executive Director, Dave Thiele, who retired.

The Commission consists of five Commissioners who were appointed September 1, 2019:

- Chair Paul Richard (Fargo)
- Vice-Chair David Anderson (Bismarck)
- Ron Goodman (Oakes)
- Ward Koeser (Williston)
- Dr. Cynthia Lindquist (St. Michael)

The Commission staff consists of the Executive Director and a temporary staff member, Holly Gaugler, who serves as executive assistance and office manager. Pursuant to N.D.C.C. § 54-66-14, the Office of the Attorney General is to provide legal services to the Commission. Assistant Attorney General Allyson Hicks is the appointed legal advisor to the Commission. This past year, the Commission hired attorney Patricia Monson (Fargo) to serve as special assistance attorney general to advise the Commission as to Complaint Nos. 22-003 through 22-010 and 22-012, from which the Office of the Attorney General recused. We have attached our organizational chart (**Attachment No. 1**).

The North Dakota Ethics Commission was created in 2018 by passage of an initiated measure which created Article XIV of the North Dakota Constitution. The Commission is governed by Article XIV of the North Dakota Constitution and North Dakota Century Code Chapter 54-66.

Since its inception, the Commission has adopted complaint rules, gift rules, quasi-judicial proceeding rules, and conflict rules within the timelines outlined by Article XIV of the Constitution. The Commission continues to adopt rules to address transparency, corruption, elections, and lobbying as authorized by the Article XIV of the Constitution.

# **Agency Update**

Over the past three (3) years, the Commission has made considerable progress in adopting rules. Moving forward, the Commissioner's mission includes both rule-making and educational outreach to address citizen, public official, and lobbyist concerns. To achieve our core mission, a considerable amount of our efforts during the remainder of the current biennium as well as the 2023-25 biennium will be directed towards a greater level of communication with all citizens of North Dakota. In an effort educate citizen about the Ethics Commission, during my short tenure, I have met with lobbyists, North Dakota citizens, state agencies, as well as state boards and commissions. We hope to increase this community educational outreach.

Also, the Ethics Commission has had a significant increase in activity, particularly since September 2022. The Commission's activity statistics are attached (**Attachment No. 2**).

# **Current Budget Status (Attachment No. 3)**

The 2021-23 biennial budget for the Ethics Commission is \$623,984 in general funds, which does not include any one-time funding. The Commission is a general funded agency and does not receive federal or special funding. As of November 30, 2022, the Commission has spent \$409,251 with a remaining balance of \$214,730.

To date, the Commission had one audit - with no formal audit findings. A current budget update as of November 30, 2022, is attached (**Attachment No. 3**). Although the Commission's budget is a single budget line, there is a detailed listing of our expenditures included.

When considering the Commission's budget, I would like to direct you to a few points:

- Our current salary budget includes five commission members, one FTE for my position as the Executive Director, and a temporary office manager.
- Operating costs have changed in the most recent portion of the 2021-2023 biennium due to increasing levels of activity.
- The Ethics Commission is facing significant budgetary challenges this biennium as it had to hire a Special Assistant Attorney General (SAAG) in November of this

- year to address several complaints that have been filed with the Commission due to the recusal of the Office of the Attorney General.
- The Commission has experienced a significant increase in activity with increased special meetings and an increase in temporary staff hours.
- The Commission anticipates a steady increase in activity as additional rules are implemented, the Commission provides education to those impacted by rules, and general knowledge of the Commission increases.
- To meet financial challenges, the Commission vacated its office space and limited travel and overall expenditures.
- The Commission requested a deficiency of \$97,000 in Senate Bill 2025, which includes \$72,000 for SAAG costs and \$25,000 for minimal remodel costs (to ensure separation from other agencies) for relocation the office to the capitol in the summer 2023. This makes a total deficiency request in SB 2025 at \$97,000.

# 2023-25 Budget (Attachment No. 4)

The Ethics Commission's base budget for the 2023-25 biennium is \$623,984 with one (1) FTE. Our OMB adjusted base budget for 2023-25 is \$635,930 which includes OMB's adjustment to the base of \$11,946 that included a cost to continue the 2021-23 legislative salary increases and an increase for NDIT rates. The adjusted base budget was submitted with an additional request of \$515,757 and two (2) additional FTEs. Attachment No. 4 shows our requested base budget along with the additional adjustments for a total request of \$1,151,687 and three (3) FTEs. The Executive Recommendation included three (3) FTEs and the Commission's optional requests. It also included additional funding of \$56,446 for the proposed executive salary package.

The following is an itemized description and justification for optional budget items:

a. <u>Education & Training Coordinator FTE – \$218,472</u> (\$152,952 salary & \$65,520 benefits) The Education & Training Coordinator (Grade 106) will develop educational materials/curriculum in light of the Ethics Commission's educational goals to help stakeholders better understand the role of the Ethics Commission. This position will develop methods and tools to effectively communicate Ethics Commission's educational goals.

The Ethics Commission was established pursuant to Article XIV of the North Dakota Constitution for the purpose of strengthening the confidence of the people of North Dakota in their Government and supporting open, ethical, and accountable government. To meet that constitutional directive and best support an open, ethical, and accountable government in North Dakota, individuals

(including citizens, state employees, and those who lobby in the State) need to be knowledgeable about the ethical rules in place in North Dakota's Constitution, statutes, and administrative rules.

This FTE will develop and implement a continuing education and communication plan aimed at: (1) educating citizens of North Dakota so they can be knowledgeable about the role of the Ethics Commission, (2) effectively communicating with the citizens of North Dakota so they can understand how the ethical rules in the Constitution, statutes, and administrative rules function, and (3) training individuals subject to the Ethics Commission's oversight how to fully comply with the rules. This role is critical to the Ethics Commission's role in supporting an open, ethical, and accountable government.

b. Executive Assistant FTE – \$164,422 (\$107,952 salary & \$56,470 benefits) The Executive Assistant (Grade 104) will provide administrative and operational support to the Executive Director and Commissioners. Administrative duties are currently performed by part-time temporary Office Manager/Executive Assistant, Holly Gaugler. Ms. Gaugler's hours have significantly increased in past months from approximately 20 hours/week to approximately 30-35 hours/week. It is necessary to transition the position to a full-time FTE position. The Commission also anticipates the administrative duties of the Commission will continue to increase as recent reporting requirements have gone into effect. As the Commission has adopted rules pursuant to the directive of Article XIV, reporting requirements have taken effect. This resulted in a significant increase of filings. As the Commission matures and stakeholders are educated and trained on the jurisdiction of the Commission, we anticipate administrative duties will continue to increase.

This FTE would functionally replace the part-time temporary Office Manager/Executive Assistant. and funding for the part-time position will partially fund this new FTE position (\$103,624).

c. <u>Increased Professional Fees - \$216,000</u> As the Commission matures and implements rules according to ND Constitution Article XIV and N.D.C.C. 54-66, there is an increased requirement to maintain transparency as well as avoid any areas where there maybe conflicts of interest as the Commission carries out its mission. The Commission's base budget has \$20,000 for professional fees.

However, this amount is inadequate to carry out investigations and hire independent counsel when needed.

The Commission's request for additional funding of \$216,000 is an estimate based upon utilizing a special assistant attorney general and other possible professionals at a rate of \$300 per hour for 30 hours per month during the biennium. The basis for additional funding is based upon the Commission needing to hire a special assistant attorney general to provide legal services, this additional funding would also be for other professional services when needed.

d. <u>Increased Travel Costs - \$13,448</u> The Commission has been holding monthly meetings as well as special meetings virtually since Spring of 2020. Although, under the circumstances it has worked well, the Commission would like to increase regular monthly meetings to an in-person meeting at least once a quarter. With increased awareness and education, it also sees meeting lasting two consecutive days rather than just one day per month.

The Commission is a member of the Council on Government Ethics Laws (COGEL), which holds an annual convention each year. This provides the Commissioners with best practices by networking with colleagues throughout the United States. The Commission's goal is to send at least two Commissioners or staff to this event each year of the biennium.

Although, an increase in travel costs (\$13,448) is priority 4, traveling for education and training are critical to creating awareness to our citizens as well as public officials. The Commission is dedicated to providing clarity and awareness of the Commission's jurisdiction and rules and how they can serve North Dakota citizens. Our request includes travel costs for the Executive Director and/or the Education and Training Coordinator travel throughout the state on four (4) separate occasions during the biennium to provide the public training and education opportunities.

e. <u>Increased Data Processing IT Costs - \$7,039</u> This is the estimated cost of adding an additional employee for equipment, desktop support and line charges.

Mr. Chairman, that concludes my testimony and I will gladly stand for any questions you may have.

# ND Ethics Commission - HB 2024 2023-25 - Agency Request & Executive Recommendation

#### ATTACHMENT #4

		(1)			SUMMARIZED		(2)
		OMB Adjusted	2023-25				Executive
	Agency 2021-23	2023-25	<b>Agency Optional</b>		Agency 2023-25	2023-25 Executive	Recommendation
	Base Budget	Base Budget	<b>Budget Changes</b>	To	otal Budget Request	Recommendation	Change Amount
Salaries and Benefits	\$ 477,518.00	\$ 484,600.00	\$ 279,270.00	\$	763,870.00	\$ 820,316.00	\$ 56,446.00
Operating Expenses	\$ 146,466.00	\$ 151,330.00	\$ 236,487.00	\$	387,817.00	\$ 387,817.00	\$ <u>-</u> _
Totals	\$ 623,984.00	\$ 635,930.00	\$ 515,757.00	\$	1,151,687.00	\$ 1,208,133.00	\$ 56,446.00
FTEs	1	1	2		3	3	

(1) The 2023-25 Adjusted Base Budget includes \$11,946 for costs to continue salary increases and NDIT rate increases.

(2) The executive recommendation added \$56,446 for proposed salary package with benefits.

DETAILED

					DETAILED		
		(1)	•				(2)
		OMB Adjusted	2023-25				Executive
	Agency 2021-23	2023-25	<b>Agency Optional</b>		Agency 2023-25	2023-25 Executive	Recommendation
<b>Salaries and Benefits</b>	Base Budget	Base Budget	<b>Budget Changes</b>	1	Total Budget Request	Recommendation	Change Amount
Salaries - Permanent	\$ 271,194.00	\$ 266,000.00	\$ 260,904.00	\$	526,904.00	\$ 569,689.00	\$ 42,785.00
Salaries - Other (Commissioners)	\$ 32,700.00	\$ 27,290.00	\$ -	\$	27,290.00	\$ 27,290.00	\$ -
Temporary Salaries	\$ 103,624.00	\$ 103,624.00	\$ (103,624.00)	\$	-	\$ -	\$ -
Fringe Benefits (FTE)	\$ 70,000.00	\$ 87,686.00	\$ 121,990.00	\$	209,676.00	\$ 223,337.00	\$ 13,661.00
<b>Total Salaries and Benefits</b>	\$ 477,518.00	\$ 484,600.00	\$ 279,270.00	\$	763,870.00	\$ 820,316.00	\$ 56,446.00
FTE's	1	1	2		3	3	

		(1) OMB Adjusted	2023-25				(2) Executive
	Agency 2021-23	2023-25	Agency Optional		Agency 2023-25	2023-25 Executive	Recommendation
<b>Operating Expenses</b>	Base Budget	Base Budget	<b>Budget Changes</b>	<u> </u>	otal Budget Request	Recommendation	<b>Change Amount</b>
Travel	\$ 16,302.00	\$ 15,292.00	\$ 13,448.00	\$	28,740.00	\$ 28,740.00	\$ -
Professional Supplies	\$ 500.00	\$ 500.00	\$ -	\$	500.00	\$ 500.00	\$ -
Miscellaneous Supplies	\$ 500.00	\$ 500.00	\$ -	\$	500.00	\$ 500.00	\$ -
Office Supplies	\$ 2,500.00	\$ 2,500.00	\$ -	\$	2,500.00	\$ 2,500.00	\$ -
Printing	\$ 200.00	\$ 200.00	\$ -	\$	200.00	\$ 200.00	\$ -
IT Equipment under \$5000	\$ 1,500.00	\$ 1,500.00	\$ -	\$	1,500.00	\$ 1,500.00	\$ -
Insurance	\$ 250.00	\$ 250.00	\$ -	\$	250.00	\$ 250.00	\$ -
Rentals/Leases-Equip & Other	\$ 3,552.00	\$ 3,552.00	\$ -	\$	3,552.00	\$ 3,552.00	\$ -
Rentals/Leases - Bldg/Land	\$ 52,416.00	\$ 52,416.00	\$ -	\$	52,416.00	\$ 52,416.00	\$ -
IT - Data Processing	\$ 33,026.00	\$ 41,900.00	\$ 7,039.00	\$	48,939.00	\$ 48,939.00	\$ -
IT - Communications	\$ 1,920.00	\$ 1,920.00	\$ -	\$	1,920.00	\$ 1,920.00	\$ -
Professional Development	\$ 3,800.00	\$ 3,800.00	\$ -	\$	3,800.00	\$ 3,800.00	\$ -
Operating Fees and Services	\$ 10,000.00	\$ 7,000.00	\$ -	\$	7,000.00	\$ 7,000.00	\$ -
Fees - Professional Services	\$ 20,000.00	\$ 20,000.00	\$ 216,000.00	\$	236,000.00	\$ 236,000.00	\$ 
<b>Totals Operating Expenses</b>	\$ 146,466.00	\$ 151,330.00	\$ 236,487.00	\$	387,817.00	\$ 387,817.00	\$ -
Agency Total	\$ 623,984.00	\$ 635,930.00	\$ 515,757.00	\$	1,151,687.00	\$ 1,208,133.00	\$ 56,446.00
TOTAL AUTHORIZED FTEs	1	1	2		3	3	0

# ND Ethics Commission (Senate Bill 2024) 2021 - 23 Budget Status as of December 31, 2022

#### **ATTACHMENT #3**

		SL	JMMARIZED	IZED							
	2021-23 Base Budget	-	enditures as of ember 31, 2022		Remaining <u>Balance</u>						
Salaries and Benefits	\$ 477,518.00	\$	348,981.00	\$	128,537.00						
Operating Expenses	\$ 146,466.00	\$	91,253.00	\$	55,213.00						
<b>Total General Funds</b>	\$ 623,984.00	\$	440,234.00	\$	183,750.00						
TOTAL AUTHORIZED FTE's	1										

				DETAIL			
Caladian and Daniellia	<u>!</u>	2021-23 Base Budget	•	penditures as of sember 31, 2022	Remaining <u>Balance</u>		
Salaries and Benefits	<b>~</b>	271 104 00	۲.	205 054 00	<b>د</b>	CE 240 00	
Salaries - Permanent	\$	271,194.00	\$	205,954.00	\$	65,240.00	
Salaries -Other (Commissioners)	\$	32,700.00	\$	27,623.00	\$	5,077.00	
Temporary Salaries	\$	103,624.00	\$	73,618.00	\$	30,006.00	
Fringe Benefits	\$ <u>\$</u> \$	70,000.00	\$	41,786.00	\$	28,214.00	
	\$	477,518.00	\$	348,981.00	\$	128,537.00	
Operating Expenses							
Travel	\$	16,302.00	\$	2,533.00	\$	13,769.00	
Supply/Material - Professional	\$	500.00	\$	341.00	\$	159.00	
Miscellaneous Supplies	\$	500.00	\$	16.00	\$	484.00	
Office Supplies	\$	2,500.00	\$	553.00	\$	1,947.00	
Printing	\$	200.00	\$	88.00	\$	112.00	
IT Equipment under \$5,000	\$	1,500.00	\$	-	\$	1,500.00	
Insurance	\$ \$ \$ \$	250.00	\$	194.00	\$	56.00	
Rentals/Leases-Equip & Other		3,552.00	\$	2,512.00	\$	1,040.00	
Rentals/Leases - Bldg/Land	\$ \$	52,416.00	\$	37,128.00	\$	15,288.00	
IT - Data Processing		33,026.00	\$	24,228.00	\$	8,798.00	
IT - Communications	\$	1,920.00	\$	1,372.00	\$	548.00	
Professional Development	\$ \$ \$	3,800.00	\$	3,327.00	\$	473.00	
Operating Fees and Services	\$	10,000.00	\$	6,079.00	\$	3,921.00	
Fees - Professional Services	<u>\$</u> \$	20,000.00	\$	12,882.00	\$	7,118.00	
	\$	146,466.00	\$	91,253.00	\$	55,213.00	
Total General Funds	\$	623,984.00	\$	440,234.00	\$	183,750.00	

# ND Ethics Commission - HB 2024 Level of Activity - Statistical Data

#### **ATTACHMENT #2**

# **Complaints Filed:**

	Number of	
	<b>Complaints</b>	<u>Year</u>
	2	2019
	3	2020
	9	2021
(12 of 14 have been filed since September 1, 2022)	14	2022
	0	2023

## Gift Rule Meeting Notices (Effective Oct 6, 2020):

	Number of	
	<b>Meeting Notices</b>	<u>Year</u>
	0	2019
	0	2020
	52	2021
(103 of 130 have been filed since September 1, 2022)	130	2022
	16	2023

## Advisory Opinion Requests (Authorized Effective Aug 1, 2021):

	Number of	
	Advisory Opinion Req	<u>Year</u>
	0	2019
	0	2020
	0	2021
(Both requests were made after September 1, 2022)	2	2022
	1	2023

## **Number of Special Meetings:**

	Number of	
<u>Year</u>	Special Meetings	
2019	2	
2020	0	
2021	0	
2022	5	(All five (5) have been since September 1, 2022)
2023	0	

#### **Number of Quasi-Judicial Disclosures:**

	Number of	
<u>Year</u>	Quasi-Judicial Disclosures	
2022	8	(All eight (8) have been since September 1, 2022)
2023	1	

# **ETHICS COMMISSION**

Organizational chart

**ATTACHMENT #1** 





# North Dakota Ethics Commission Senate Bill 2024 Testimony presented by Executive Director, Rebecca Binstock Before the Senate Appropriations – Human Services Division January 20, 2023

## **Agency History**

Good morning, Mr. Chairman and Committee members, my name is Rebecca Binstock. I serve as the Executive Director of the North Dakota Ethics Commission. I began my service with the Ethics Commission in September 2022, replacing then-Executive Director, Dave Thiele, who retired.

The Commission consists of five Commissioners who were appointed September 1, 2019:

- Chair Paul Richard (Fargo)
- Vice-Chair David Anderson (Bismarck)
- Ron Goodman (Oakes)
- Ward Koeser (Williston)
- Dr. Cynthia Lindquist (St. Michael)

The Commission staff consists of the Executive Director and a temporary staff member, Holly Gaugler, who serves as executive assistance and office manager. Pursuant to N.D.C.C. § 54-66-14, the Office of the Attorney General is to provide legal services to the Commission. Assistant Attorney General Allyson Hicks is the appointed legal advisor to the Commission. This past year, the Commission hired attorney Patricia Monson (Fargo) to serve as special assistance attorney general to advise the Commission as to Complaint Nos. 22-003 through 22-010 and 22-012, from which the Office of the Attorney General recused. We have attached our organizational chart (**Attachment No. 1**).

The North Dakota Ethics Commission was created in 2018 by passage of an initiated measure which created Article XIV of the North Dakota Constitution. The Commission is governed by Article XIV of the North Dakota Constitution and North Dakota Century Code Chapter 54-66.

Since its inception, the Commission has adopted complaint rules, gift rules, quasi-judicial proceeding rules, and conflict rules within the timelines outlined by Article XIV of the Constitution. The Commission continues to adopt rules to address transparency, corruption, elections, and lobbying as authorized by the Article XIV of the Constitution.

## Agency Update

Over the past three (3) years, the Commission has made considerable progress in adopting rules. Moving forward, the Commissioner's mission includes both rule-making and educational outreach to address citizen, public official, and lobbyist concerns. To achieve our core mission, a considerable amount of our efforts during the remainder of the current biennium as well as the 2023-25 biennium will be directed towards a greater level of communication with all citizens of North Dakota. In an effort to educate citizens about the Ethics Commission, during my short tenure, I have met with lobbyists, North Dakota citizens, state legislators, state agencies, as well as state boards and commissions. We hope to increase this community educational outreach.

Also, the Ethics Commission has had a significant increase in activity, particularly since September 2022. The Commission's activity statistics are attached (**Attachment No. 2**).

# <u>Current Budget Status (Attachment No. 3)</u>

The 2021-23 biennial budget for the Ethics Commission is \$623,984 in general funds, which does not include any one-time funding. The Commission is a general funded agency and does not receive federal or special funding. As of December 31, 2022, the Commission has spent \$440,234 with a remaining balance of \$183,750.

To date, the Commission had one audit - with no formal audit findings. A current budget update as of December 31, 2022, is attached (**Attachment No. 3**). Although the Commission's budget is a single budget line, there is a detailed listing of our expenditures included.

When considering the Commission's budget, I would like to direct you to a few points:

- Our current salary budget includes five commission members, one FTE for my position as the Executive Director, and a temporary office manager.
- Operating costs have changed in the most recent portion of the 2021-2023 biennium due to increasing levels of activity.
- The Ethics Commission is facing significant budgetary challenges this biennium as it had to hire a Special Assistant Attorney General (SAAG) in November of this

- year to address several complaints that have been filed with the Commission due to the recusal of the Office of the Attorney General.
- The Commission has experienced a significant increase in activity with increased special meetings and an increase in temporary staff hours.
- The Commission anticipates a steady increase in activity as additional rules are implemented, the Commission provides education to those impacted by rules, and general knowledge of the Commission increases.
- To meet financial challenges, the Commission vacated its office space and limited travel and overall expenditures.
- The Commission requested a deficiency of \$97,000 in Senate Bill 2025, which includes \$72,000 for SAAG costs and \$25,000 for minimal remodel costs (to ensure separation from other agencies) for relocation of the office to the capitol in the summer 2023. This makes a total deficiency request in SB 2025 at \$97,000.

## 2023-25 Budget (Attachment No. 4)

The Ethics Commission's base budget for the 2023-25 biennium is \$623,984 with one (1) FTE. Our OMB adjusted base budget for 2023-25 is \$635,930 which includes OMB's adjustment to the base of \$11,946 that included a cost to continue the 2021-23 legislative salary increases and an increase for NDIT rates. The adjusted base budget was submitted with an additional request of \$515,757 and two (2) additional FTEs. Attachment No. 4 shows our requested base budget along with the additional adjustments for a total request of \$1,151,687 and three (3) FTEs. The Executive Recommendation included three (3) FTEs and the Commission's optional requests. It also included additional funding of \$56,446 for the proposed executive salary package.

The following is an itemized description and justification for optional budget items:

a. <u>Education & Training Coordinator FTE – \$218,472</u> (\$152,952 salary & \$65,520 benefits) The Education & Training Coordinator (Grade 106) will develop educational materials/curriculum in light of the Ethics Commission's educational goals to help stakeholders better understand the role of the Ethics Commission. This position will develop methods and tools to effectively communicate Ethics Commission's educational goals.

The Ethics Commission was established pursuant to Article XIV of the North Dakota Constitution for the purpose of strengthening the confidence of the people of North Dakota in their Government and supporting open, ethical, and accountable government. To meet that constitutional directive and best support an open, ethical, and accountable government in North Dakota, individuals

(including citizens, state employees, and those who lobby in the State) need to be knowledgeable about the ethical rules in place in North Dakota's Constitution, statutes, and administrative rules.

This FTE will develop and implement a continuing education and communication plan aimed at: (1) educating citizens of North Dakota so they can be knowledgeable about the role of the Ethics Commission, (2) effectively communicating with the citizens of North Dakota so they can understand how the ethical rules in the Constitution, statutes, and administrative rules function, and (3) training individuals subject to the Ethics Commission's oversight how to fully comply with the rules. This role is critical to the Ethics Commission's role in supporting an open, ethical, and accountable government.

b. Executive Assistant FTE – \$164,422 (\$107,952 salary & \$56,470 benefits) The Executive Assistant (Grade 104) will provide administrative and operational support to the Executive Director and Commissioners. Administrative duties are currently performed by part-time temporary Office Manager/Executive Assistant, Holly Gaugler. Ms. Gaugler's hours have significantly increased in past months from approximately 20 hours/week to approximately 30-35 hours/week. It is necessary to transition the position to a full-time FTE position. The Commission also anticipates the administrative duties of the Commission will continue to increase as recent reporting requirements have gone into effect. As the Commission has adopted rules pursuant to the directive of Article XIV, reporting requirements have taken effect. This resulted in a significant increase of filings. As the Commission matures and stakeholders are educated and trained on the jurisdiction of the Commission, we anticipate administrative duties will continue to increase.

This FTE would functionally replace the part-time temporary Office Manager/Executive Assistant. and funding for the part-time position will partially fund this new FTE position (\$103,624).

c. <u>Increased Professional Fees - \$216,000</u> As the Commission matures and implements rules according to ND Constitution Article XIV and N.D.C.C. 54-66, there is an increased requirement to maintain transparency as well as avoid any areas where there maybe conflicts of interest as the Commission carries out its mission. The Commission's base budget has \$20,000 for professional fees.

However, this amount is inadequate to carry out investigations and hire independent counsel when needed.

The Commission's request for additional funding of \$216,000 is an estimate based upon utilizing a special assistant attorney general and other possible professionals at a rate of \$300 per hour for 30 hours per month during the biennium. The basis for additional funding is based upon the Commission needing to hire a special assistant attorney general to provide legal services, this additional funding would also be for other professional services when needed.

d. <u>Increased Travel Costs - \$13,448</u> The Commission has been holding monthly meetings as well as special meetings virtually since Spring of 2020. Although, under the circumstances it has worked well, the Commission would like to increase regular monthly meetings to an in-person meeting at least once a quarter. With increased awareness and education, it also sees meeting lasting two consecutive days rather than just one day per month.

The Commission is a member of the Council on Government Ethics Laws (COGEL), which holds an annual convention each year. This provides the Commissioners with best practices by networking with colleagues throughout the United States. The Commission's goal is to send at least two Commissioners or staff to this event each year of the biennium.

Although, an increase in travel costs (\$13,448) is priority 4, traveling for education and training are critical to creating awareness to our citizens as well as public officials. The Commission is dedicated to providing clarity and awareness of the Commission's jurisdiction and rules and how they can serve North Dakota citizens. Our request includes travel costs for the Executive Director and/or the Education and Training Coordinator travel throughout the state on four (4) separate occasions during the biennium to provide the public training and education opportunities.

e. <u>Increased Data Processing IT Costs - \$7,039</u> This is the estimated cost of adding an additional employee for equipment, desktop support and line charges.

Mr. Chairman, that concludes my testimony and I will gladly stand for any questions you may have.

# **ETHICS COMMISSION**

Organizational chart

ATTACHMENT#1



# ND Ethics Commission - HB 2024 Level of Activity - Statistical Data

#### **ATTACHMENT #2**

### د. اaints Filed.

	Number of	
	<u>Complaints</u>	<u>Year</u>
	2	2019
	3	2020
	9	2021
(12 of 14 have been filed since September 1, 2022)	14	2022
	0	2023

# Gift Rule Meeting Notices (Effective Oct 6, 2020):

	Number of	
<u>Year</u>	<b>Meeting Notices</b>	
2019	0	
2020	0	
2021	52	*
2022	130	(103 of 130 have been filed since September 1, 2022)
2023	16	

# ory Opinion Requests (Authorized Effective Aug 1, 2021):

	Number of	
<u>Year</u>	Advisory Opinion Req	
2019	0	
2020	0	
2021	0	
2022	2	(Both requests were made after September 1, 2022)
2023	1	

## **Number of Special Meetings:**

	Number of	
<u>Year</u>	<b>Special Meetings</b>	
2019	2	
2020	0	
2021	0	
2022	5	(All five (5) have been since September 1, 2022)
2023	0	

# **Number of Quasi-Judicial Disclosures:**

	Number of	
<u>Year</u>	Quasi-Judicial Disclosures	
2022	8	(All eight (8) have been since September 1, 2022)
2023	1	

	SUMMARIZED							
		2021-23 Base Budget	•	enditures as of ember 31, 2022		Remaining <u>Balance</u>		
Salaries and Benefits	\$	477,518.00	\$	348,981.00	\$	128,537.00		
Operating Expenses	\$	146,466.00	\$	91,253.00	\$	55,213.00		
<b>Total General Funds</b>	\$	623,984.00	\$	440,234.00	\$	183,750.00		

**TOTAL AUTHORIZED FTE's** 

1

				DETAIL		
Coloring and Donofite	2021-23 Base Budget			penditures as of cember 31, 2022		Remaining Balance
Salaries and Benefits	~	271 104 00	۲.	205.054.00	۲.	CE 240.00
Salaries - Permanent	\$	271,194.00	\$	205,954.00	\$	65,240.00
Salaries -Other (Commissioners)	\$	32,700.00	\$	27,623.00	\$	5,077.00
Temporary Salaries	\$	103,624.00	\$	73,618.00	\$	30,006.00
Fringe Benefits	\$	70,000.00	\$	41,786.00	\$	28,214.00
	\$	477,518.00	\$	348,981.00	\$	128,537.00
Operating Expenses						
Travel	\$	16,302.00	\$	2,533.00	\$	13,769.00
Supply/Material - Professional	\$	500.00	\$	341.00	\$	159.00
Miscellaneous Supplies	\$	500.00	\$	16.00	\$	484.00
Office Supplies	\$ \$	2,500.00	\$	553.00	\$	1,947.00
Printing	\$	200.00	\$	88.00	\$	112.00
IT Equipment under \$5,000	\$ \$	1,500.00	\$	=	\$	1,500.00
Insurance	\$	250.00	\$	194.00	\$	56.00
Rentals/Leases-Equip & Other	\$	3,552.00	\$	2,512.00	\$	1,040.00
Rentals/Leases - Bldg/Land	\$	52,416.00	\$	37,128.00	\$	15,288.00
IT - Data Processing	\$	33,026.00	\$	24,228.00	\$	8,798.00
IT - Communications	\$	1,920.00	\$	1,372.00	\$	548.00
Professional Development	\$	3,800.00	\$	3,327.00	\$	473.00
Operating Fees and Services	\$	10,000.00	\$	6,079.00	\$	3,921.00
Fees - Professional Services	\$	20,000.00	\$	12,882.00	\$	7,118.00
	\$	146,466.00	\$	91,253.00	\$	55,213.00
Total General Funds	\$	623,984.00	\$	440,234.00	\$	183,750.00

	(1)							SUMMARIZED				(2)
	OMB Adjusted					2023-25					Executive	
	Agency 2021-23		2023-25 Agency Optional			Agency 2023-25		2023-25 Executive		Recommendation		
		<b>Base Budget</b>	et Base Budget Bud		<b>Budget Changes</b>	<b>Total Budget Request</b>			<b>Recommendation</b>		<b>Change Amount</b>	
Salaries and Benefits	\$	477,518.00	\$	484,600.00	\$	279,270.00	\$	763,870.00	\$	820,316.00	\$	56,446.00
<b>Operating Expenses</b>	\$	146,466.00	\$	151,330.00	\$	236,487.00	\$	387,817.00	\$	387,817.00	\$	-
Totals	\$	623,984.00	\$	635,930.00	\$	515,757.00	\$	1,151,687.00	\$	1,208,133.00	\$	56,446.00
FTEs		1		1		2		3		3		

(1) The 2023-25 Adjusted Base Budget includes \$11,946 for costs to continue salary increases and NDIT rate increases.

(2) The executive recommendation added \$56,446 for proposed salary package with benefits.

					DETAILED		
		(1)	·				(2)
		OMB Adjusted	2023-25				Executive
	Agency 2021-23	2023-25	<b>Agency Optional</b>		Agency 2023-25	2023-25 Executive	Recommendation
Salaries and Benefits	<b>Base Budget</b>	<b>Base Budget</b>	<b>Budget Changes</b>	1	otal Budget Request	Recommendation	<b>Change Amount</b>
Salaries - Permanent	\$ 271,194.00	\$ 266,000.00	\$ 260,904.00	\$	526,904.00	\$ 569,689.00	\$ 42,785.00
Salaries - Other (Commissioners)	\$ 32,700.00	\$ 27,290.00	\$ -	\$	27,290.00	\$ 27,290.00	\$ -
Temporary Salaries	\$ 103,624.00	\$ 103,624.00	\$ (103,624.00)	\$	<u>-</u>	\$ <b>:</b>	\$ =
Fringe Benefits (FTE)	\$ 70,000.00	\$ 87,686.00	\$ 121,990.00	\$	209,676.00	\$ 223,337.00	\$ 13,661.00
<b>Total Salaries and Benefits</b>	\$ 477,518.00	\$ 484,600.00	\$ 279,270.00	\$	763,870.00	\$ 820,316.00	\$ 56,446.00
FTE's	1	1	2		3	3	

		(1)				(2)
		OMB Adjusted	2023-25			Executive
	Agency 2021-23	2023-25	Agency Optional	Agency 2023-25	2023-25 Executive	Recommendation
Operating Expenses	Base Budget	Base Budget	<b>Budget Changes</b>	Total Budget Request	Recommendation	<b>Change Amount</b>
Travel	\$ 16,302.00	\$ 15,292.00	\$ 13,448.00	\$ 28,740.00	\$ 28,740.00	\$ -
Professional Supplies	\$ 500.00	\$ 500.00	\$	\$ 500.00	\$ 500.00	\$
Miscellaneous Supplies	\$ 500.00	\$ 500.00	\$	\$ 500.00	\$ 500.00	\$ ÷
Office Supplies	\$ 2,500.00	\$ 2,500.00	\$ -	\$ 2,500.00	\$ 2,500.00	\$ -
Printing	\$ 200.00	\$ 200.00	\$ 	\$ 200.00	\$ 200.00	\$ =
IT Equipment under \$5000	\$ 1,500.00	\$ 1,500.00	\$ **	\$ 1,500.00	\$ 1,500.00	\$ 7
Insurance	\$ 250.00	\$ 250.00	\$	\$ 250.00	\$ 250.00	\$ =
Rentals/Leases-Equip & Other	\$ 3,552.00	\$ 3,552.00	\$ -	\$ 3,552.00	\$ 3,552.00	\$ -
Rentals/Leases - Bldg/Land	\$ 52,416.00	\$ 52,416.00	\$ *	\$ 52,416.00	\$ 52,416.00	\$ =
IT - Data Processing	\$ 33,026.00	\$ 41,900.00	\$ 7,039.00	\$ 48,939.00	\$ 48,939.00	\$ 度
IT - Communications	\$ 1,920.00	\$ 1,920.00	\$	\$ 1,920.00	\$ 1,920.00	\$ -
Professional Development	\$ 3,800.00	\$ 3,800.00	\$ -	\$ 3,800.00	\$ 3,800.00	\$ -
Operating Fees and Services	\$ 10,000.00	\$ 7,000.00	\$ =	\$ 7,000.00	\$ 7,000.00	\$ =
Fees - Professional Services	\$ 20,000.00	\$ 20,000.00	\$ 216,000.00	\$ 236,000.00	\$ 236,000.00	\$ 
<b>Totals Operating Expenses</b>	\$ 146,466.00	\$ 151,330.00	\$ 236,487.00	\$ 387,817.00	\$ 387,817.00	\$ <u>~</u>
Agency Total	\$ 623,984.00	\$ 635,930.00	\$ 515,757.00	\$ 1,151,687.00	\$ 1,208,133.00	\$ 56,446.00
TOTAL AUTHORIZED FTES	1	1	2	3	3	0

23.0278.01002 Title.

Fiscal No. 2

Prepared by the Legislative Council staff for the Senate Appropriations - Human Resources Division Committee

February 8, 2023

#### PROPOSED AMENDMENTS TO SENATE BILL NO. 2024

Page 1, replace lines 9 through 13 with:

u		Adjustments or	
	Base Level	<b>Enhancements</b>	<b>Appropriation</b>
Ethics commission	\$623,984	\$427,992	\$1,051,976
Total general fund	\$623,984	\$427,992	\$1,051,976
Full-time equivalent positions	1.00	1.00	2.00"

#### Renumber accordingly

#### STATEMENT OF PURPOSE OF AMENDMENT:

#### Senate Bill No. 2024 - Ethics Commission - Senate Action

	Base Budget	Senate Changes	Senate Version
Ethics commission	\$623,984	\$427,992	\$1,051,976
Total all funds Less estimated income	\$623,984 0	\$427,992 0	\$1,051,976 0
General fund	\$623,984	\$427,992	\$1,051,976
FTE	1.00	1.00	2.00

#### Department 195 - Ethics Commission - Detail of Senate Changes

Ethics commission Total all funds Less estimated income	Adjusts Funding for Base Payroll and Budget Changes¹ \$3,072	Adds Funding for Salary and Benefit Increases <sup>2</sup> \$32,524 \$32,524 0	Converts Temporary Position to FTE Position <sup>2</sup> \$60,798 0	Adds Funding for Temporary Salaries <sup>4</sup> \$100,000	Increases Operating Funding <sup>5</sup> \$231,598 \$231,598 0	Total Senate Changes \$427,992 \$427,992
General fund	\$3,072	\$32,524	\$60,798	\$100,000	\$231,598	\$427,992
FTE	0.00	0.00	1.00	0.00	0.00	1.00

<sup>&</sup>lt;sup>1</sup> Funding is adjusted for base payroll and budget changes.

#### **General Fund**

Salary increase	\$27,262
Health insurance increase	5,262
Total	\$32,524

<sup>&</sup>lt;sup>3</sup> Funding from the general fund is added to convert a temporary FTE position to an executive assistant FTE position.

<sup>&</sup>lt;sup>2</sup> The following funding is added for 2023-25 biennium salary adjustments of 4 percent on July 1, 2023, and 4 percent on July 1, 2024, and increases in health insurance premiums from \$1,429 to \$1,648 per month:

<sup>&</sup>lt;sup>4</sup> Funding is added for temporary salaries to assist with education and outreach efforts.

<sup>&</sup>lt;sup>5</sup> Funding from the general fund is increased for the following operating expenses:

<sup>•</sup> Travel funding is increased by \$6,724 to provide total funding of \$22,016.

- Information technology funding is increased by \$8,874 to provide total funding of \$48,939. Professional fee services funding is increased by \$216,000 to provide total funding of \$236,000.

23.0278.01002

Sixty-eighth Legislative Assembly of North Dakota

#### **SENATE BILL NO. 2024**

Introduced by

**Appropriations Committee** 

- 1 A BILL for an Act to provide an appropriation for defraying the expenses of the ethics
- 2 commission.

4

5

6

7

8

9

10

11

12 13

14

15 16

17

18

#### 3 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

**SECTION 1. APPROPRIATION.** The funds provided in this section, or so much of the funds as may be necessary, are appropriated out of any moneys in the general fund in the state treasury, not otherwise appropriated, to the ethics commission for the purpose of defraying the expenses of the ethics commission, for the biennium beginning July 1, 2023, and ending June 30, 2025, as follows:

		Governor's	
	Base Level	Recommendation	<u>Appropriation</u>
Ethics commission	<u>\$623,984</u>	<u>\$1,208,133</u>	<del>\$623,984</del>
Total general fund	\$623,984	\$1,208,133	\$623,984
Full-time equivalent positions	1.00	3.00	1.00
		Adjustments or	
	Base Level	Enhancements	Appropriation
Ethics commission	\$623,984	\$427,992	\$1,051,97 <u>6</u>
Total general fund	\$623,984	\$427,992	\$1,051,97 <u>6</u>
Full-time equivalent positions	1.00	1.00	2.00

\$13,448

\$0

#### **Prepared for the Senate Appropriations Committee**

# Department 195 - Ethics Commission Senate Bill No. 2024

**Executive Budget Comparison to Base Level** 

	General Fund	Other Funds	Total
2023-25 Executive Budget	\$1,208,133	\$0	\$1,208,133
2023-25 Base Level	623,984	0	623,984
Increase (Decrease)	\$584,149	\$0	\$584,149

Selected Budget Changes Recommended in the Executive Budget **General Fund Other Funds** Total 1. Adds funding for state employee salary and benefit increases, of \$56,466 \$56,466 which \$51,302 is for salary increases and \$5,144 is for health insurance increases 2. Adds 1 FTE education and training position \$225,511 \$0 \$225,511 3. Converts a temporary position to an FTE executive assistant \$60,798 \$0 \$60,798 4. Increases funding for professional fees and services from \$20,000 \$216,000 \$0 \$216,000 to \$236,000

\$13,448

A summary of the executive budget changes to the agency's base level appropriations is attached as an appendix.

A copy of the draft appropriations bill containing the executive budget recommendations is attached as an appendix.

#### **Continuing Appropriations**

There are no continuing appropriations for this agency.

5. Increases funding for travel from \$15,292 to \$28,740

#### **Deficiency Appropriations**

The executive budget recommends a general fund deficiency appropriation of \$97,000 for the Ethics Commission for Attorney General costs (\$72,000) and an office relocation project (\$20,000).

#### Significant Audit Findings

There are no significant audit findings for this agency.

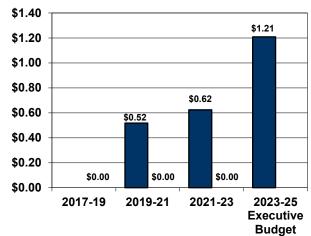
#### **Major Related Legislation**

At this time no major related legislation affecting this agency has been introduced.

# **Historical Appropriations Information**

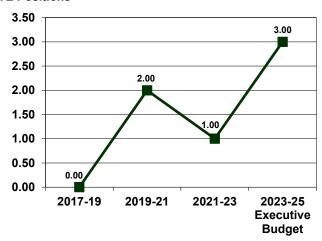
# **Agency Appropriations and FTE Positions**

# **Agency Funding (Millions)**



■General Fund □Other Funds

### **FTE Positions**



Note: The Ethics Commission was enacted in House Bill No. 1521 (2019) and there are no appropriations for this agency prior to the 2019-21 biennium.

Ongoing General Fund Appropriations

99	oning Contorui	ana, pp. op	,, iatioiio		
	2015-17	2017-19	2019-21	2021-23	2023-25 Executive Budget
Ongoing general fund appropriations	N/A	N/A	\$517,155	\$623,984	\$1,206,308
Increase (decrease) from previous biennium	N/A	N/A	N/A	\$106,829	\$582,324
Percentage increase (decrease) from previous biennium	N/A	N/A	N/A	20.7%	93.3%
Cumulative percentage increase (decrease) from 2015-17 biennium	N/A	N/A	N/A	N/A	N/A

# Major Increases (Decreases) in Ongoing General Fund Appropriations

2019-21 Biennium	
1. Added funding and 2 FTE positions to create the Ethics Commission	\$517,155
2021-23 Biennium	
Reduced funding for operating expenses	(\$25,858)
2. Removed a vacant FTE position	\$0
2023-25 Biennium (Executive Budget Recommendation)	
1. Adds 1 FTE education and training position	\$223,686
2. Converts a temporary position to an FTE executive assistant position	\$60,798
3. Increases funding for professional fees and services from \$20,000 to \$236,000	\$216,000

3 3 3	Executive Budget Recommendation			
	FTE Positions	General Fund	Other Funds	Total
2023-25 Biennium Base Level	1.00	\$623,984	\$0	\$623,984
2023-25 Ongoing Funding Changes				
Base payroll and budget changes		\$3,072		\$3,072
Salary increase		51,302		51,302
Health insurance increase		5,144		5,144
Information technology rate increase		8,874		8,874
Education and training FTE position	1.00	223,686		223,686
Convert temporary salaries to FTE position	1.00	60,798		60,798
Professional fees increase		216,000		216,000
Travel costs increase		13,448		13,448
Total ongoing funding changes	2.00	\$582,324	\$0	\$582,324
One-time funding items				
Education and training position one-time		\$1,825		\$1,825
Total one-time funding changes	0.00	\$1,825	\$0	\$1,825
Total Changes to Base Level Funding	2.00	\$584,149	\$0	\$584,149
2023-25 Total Funding	3.00	\$1,208,133	\$0	\$1,208,133
Federal funds included in other funds			\$0	
Total ongoing changes as a percentage of base level	200.0%	93.3%		93.3%
Total changes as a percentage of base level	200.0%	93.6%		93.6%

Other Sections in Ethics Commission - Budget No. 195

# **Executive Budget Recommendation**

There are no other sections recommended to be added in the executive budget.

# SENATE BILL NO. 2024 (Governor's Recommendation)

Introduced by

**Appropriations Committee** 

(At the request of the Governor)

A bill for an act to provide an appropriation for defraying the expenses of the ethics commission.

### BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

**SECTION 1. APPROPRIATION.** The funds provided in this section, or so much of the funds as may be necessary, are appropriated out of any moneys in the general fund in the state treasury not otherwise appropriated, to the ethics commission for the purpose of defraying the expenses of that agency, for the biennium beginning July 1, 2023 and ending June 30, 2025, as follows:

		Adjustments or	
	Base Level	<b>Enhancements</b>	<u>Appropriation</u>
Ethics Commission	\$ 623,984	\$ 584,14 <u>9</u>	<b>\$1,208,133</b>
Total General Fund	\$ 623,984	\$ 584,149	\$1,208,133
Full-time Equivalent Positions	1.00	2.00	3.00

**SECTION 2. ONE-TIME FUNDING.** The following amounts reflect the 2023-25 biennium one-time funding items included in the appropriation in section 1 of this Act:

One-Time Funding Description	<u>2021-23</u>	<u>2023-25</u>
Information Technology Costs	<u>\$0</u>	<b>\$1,825</b>
Total General Fund	\$0	\$1,825

# North Dakota Ethics Commission Senate Bill 2024 Testimony presented by Executive Director, Rebecca Binstock Before the House Appropriations - Government Operations March 23, 2023

# **Agency History**

Good afternoon, Mr. Chairman and Committee members, my name is Rebecca Binstock. I serve as the Executive Director of the North Dakota Ethics Commission.

The Commission consists of five Commissioners who were appointed September 1, 2019:

- Chair Paul Richard (Fargo)
- Vice-Chair David Anderson (Bismarck)
- Ron Goodman (Oakes)
- Ward Koeser (Williston)
- Dr. Cynthia Lindquist (St. Michael)

The Commission staff consists of the Executive Director and a temporary staff member, Holly Gaugler, who serves as both executive assistance and office manager. Pursuant to N.D.C.C. § 54-66-14, the Office of the Attorney General is to provide legal services to the Commission. Assistant Attorney General Allyson Hicks is the appointed legal advisor to the Commission. This past year, the Commission hired attorney Patricia Monson (Fargo) to serve as special assistance attorney general to advise the Commission as to Complaint Nos. 22-003 through 22-010 and 22-012, from which the Office of the Attorney General recused. We have attached our organizational chart (**Attachment No. 1**).

The Commission is governed by Article XIV of the North Dakota Constitution and North Dakota Century Code Chapter 54-66. The mission of the North Dakota Ethics Commission is to strengthen the confidence of the citizens of North Dakota in their Government by ensuring and promoting transparency and accountability.

# **Agency Update**

Over the past three (3) years, the Commission has adopted complaint rules, gift rules, quasi-judicial proceeding rules, and conflict rules within the timelines outlined by Article XIV of the Constitution. The Commission continues to adopt rules to address ethics related to transparency, corruption, elections, and lobbying as authorized by the Article XIV of the Constitution.

Moving forward, the Commissioner's mission includes both rule-making and educational outreach to address citizen, public official, and lobbyist concerns. To achieve our core mission, a considerable amount of our efforts during the remainder of the current biennium as well as the 2023-25 biennium will be directed towards a greater level of communication and education with all citizens of North Dakota.

In an effort to educate citizens about the Ethics Commission, during my short tenure, I have met with lobbyists, North Dakota citizens, state legislators, state agencies, as well as state boards and commissions in an effort to increase communication and outreach. The Ethics Commission hopes to increase this community outreach and education, as I will discuss later, through the 2023-2025 biennium.

The Ethics Commission has also had a significant increase in activity in recent months, particularly since September 2022. The Commission's activity statistics are attached (**Attachment No. 2**).

# **Current Budget Status (Attachment No. 3)**

The 2021-23 biennial budget for the Ethics Commission is \$623,984 in general funds, which does not include any one-time funding. The Commission is a general funded agency and does not receive federal or special funding. As of February 28, 2023, the Commission has spent \$492,516 with a remaining balance of \$131,468.

To date, the Commission has had one audit - with no formal audit findings. A current budget update as of February 28, 2023, is attached (**Attachment No. 3**). Although the Commission's budget is a single budget line, there is a detailed listing of our expenditures included.

When considering the Commission's budget, I would like to direct you to a few points:

 Our current salary budget includes five commission members, one FTE for my position as the Executive Director, and a temporary office manager.

- Operating costs have changed in the most recent portion of the 2021-2023 biennium due to increasing levels of activity.
- The Ethics Commission is facing significant budgetary challenges this biennium
  as it had to hire a Special Assistant Attorney General (SAAG) in November of this
  year to address several complaints that have been filed with the Commission due
  to the recusal of the Office of the Attorney General.
- The Commission has experienced a significant increase in activity with increased special meetings and an increase in temporary staff hours.
- The Commission anticipates a steady increase in activity as rules have recently been adopted and additional rules are implemented, the Commission provides education to those impacted by rules, and general knowledge of the Commission increases.
- To meet financial challenges, the Commission vacated its office space and limited travel and overall expenditures.
- The Commission requested a deficiency of \$97,000 in Senate Bill 2025, which includes \$72,000 for SAAG costs and \$25,000 for minimal remodel costs (to ensure separation from other agencies) and for data line and equipment install in relocating the office to the capitol in June 2023. This made a total deficiency request in SB 2025 of \$97,000. I address this again in the last part of my testimony.

# 2023-25 Budget Request (Attachment No. 4)

The Commission is seeking a total of \$1,151,687 with three (3) FTEs to fund and sufficiently support the Commission for the 2023-2025 biennium, as proposed in the Executive Recommendation.

The Ethics Commission's base budget for the 2023-25 biennium is \$623,984 with one (1) FTE. Our OMB adjusted base budget for 2023-25 is \$635,930 which includes OMB's adjustment to the base of \$11,946 that included a cost to continue the 2021-23 legislative salary increases and an increase for NDIT rates. The adjusted base budget was submitted with an additional request of \$515,757 and two (2) additional FTEs. Attachment No. 4 shows our requested base budget along with the additional adjustments for a total request of \$1,151,687 and three (3) FTEs. The Executive Recommendation included three (3) FTEs and the Commission's optional requests. It also included additional funding of \$56,446 for the proposed executive salary package.

As included in the Executive Recommendation, the Ethics Commission is requesting five (5) additions to the adjusted base budget:

- (1) An FTE for an education and training coordinator;
- (2) An FTE for an executive assistant;

- (3) \$216,000 for professional fees;
- (4) \$13,448 for travel expenses; and
- (5) \$7,039 in NDIT Data Processing Costs.

The following is an itemized description and justification for optional budget items:

a. <u>Education & Training Coordinator FTE – \$218,472</u> (\$152,952 salary & \$65,520 benefits) The Education & Training Coordinator (Grade 106) will develop educational materials/curriculum in light of the Ethics Commission's educational goals to help stakeholders better understand the role of the Ethics Commission. This position will develop content, methods, and tools to effectively communicate Ethics Commission's educational goals to stakeholders.

The Ethics Commission was established pursuant to Article XIV of the North Dakota Constitution for the purpose of strengthening the confidence of the people of North Dakota in their Government and supporting open, ethical, and accountable government. To meet that constitutional directive and best support an open, ethical, and accountable government in North Dakota, individuals need to be knowledgeable about the ethical rules in place in North Dakota's Constitution, statutes, and administrative rules.

This FTE will develop and implement a continuing education and communication plan aimed at: (1) educating citizens of North Dakota so they can be knowledgeable about the role of the Ethics Commission, (2) effectively communicating with the citizens of North Dakota so they can understand how the ethical rules in the Constitution, statutes, and administrative rules function, and (3) training individuals subject to the Ethics Commission's oversight how to fully comply with the rules.

This FTE will develop and communicate educational content specific to groups of stakeholders, namely: public citizens of North Dakota, lobbyists, legislators and legislative employees, elected and appointment officials in the executive branch, and administrative boards and commissions. Both the content and communication method will be tailored to the stakeholder group. The Commission's approach to education is wholistic and proactive aimed toward increasing an understanding of the rules, reducing frivolous complaints, promoting consistent implementation of the rules, and developing situational awareness for ethical concerns. The Commission believes this FTE is critical to the Ethics Commission's role in supporting an open, ethical, and accountable government.

b. Executive Assistant FTE – \$164,422 (\$107,952 salary & \$56,470 benefits) The Executive Assistant (Grade 104) will provide administrative and operational support to the Executive Director and Commissioners. Administrative duties are currently performed by part-time temporary Office Manager/Executive Assistant, Holly Gaugler. Ms. Gaugler's hours have significantly increased in past months from approximately 20 hours/week to approximately 35 hours/week. It is necessary to transition the position to a full-time FTE position. The Commission also anticipates the administrative duties of the Commission will continue to increase as recent reporting requirements have gone into effect. As the Commission has adopted rules pursuant to the directive of Article XIV, reporting requirements have taken effect. This has resulted in a significant increase of filings. As the Commission matures and stakeholders are educated and trained on the jurisdiction of the Commission, we anticipate administrative duties will continue to increase.

This FTE would functionally replace the part-time temporary Office Manager/Executive Assistant. Current funding for the part-time position will partially fund this new FTE position (\$103,624).

c. <u>Increased Professional Fees - \$216,000</u> As the Commission matures and implements rules according to ND Constitution Article XIV and N.D.C.C. 54-66, there is an increased requirement to maintain transparency as well as avoid any areas where there may be conflicts of interest as the Commission carries out its mission. The Commission's base budget has \$20,000 for professional fees. However, this amount is inadequate to carry out investigations and hire independent counsel when needed.

The Commission's request for additional funding of \$216,000 is an estimate based upon utilizing a special assistant attorney general and other possible professionals at a rate of \$300 per hour for 30 hours per month during the biennium. The basis for additional funding is based upon the Commission needing to hire a special assistant attorney general to provide legal services, this additional funding would also be for other professional services when needed. The Commission believes this is a conversative estimate for professional fees.

d. <u>Increased Travel Costs - \$13,448</u> The Commission has been holding monthly meetings as well as special meetings virtually since Spring of 2020. Although, under the circumstances it has worked well, the Commission would like to

increase regular monthly meetings to an in-person meeting at least once a quarter. With increased awareness and education, it also sees meetings lasting two consecutive days rather than just one day per month.

The Commission is a member of the Council on Government Ethics Laws (COGEL), which holds an annual convention each year. This provides the Commissioners with best practices by networking with colleagues throughout the United States. The Commission's goal is to send at least two Commissioners or staff to this event each year of the biennium.

Although, an increase in travel costs (\$13,448) is priority 4, traveling for education and training are critical to creating awareness to our citizens as well as public officials. The Commission is dedicated to providing clarity and awareness of the Commission's jurisdiction and rules and how they can serve North Dakota citizens. Our request includes travel costs for the Executive Director and/or the Education and Training Coordinator travel throughout the state on four (4) separate occasions during the biennium to provide the public training and education opportunities.

e. <u>Increased Data Processing IT Costs - \$7,039</u> This is the estimated cost of adding an additional employee for equipment, desktop support and line charges. Of this amount, \$1,825 is considered one-time cost for a laptop.

# **Senate Appropriations Budget Changes (Attachment No. 5)**

Attachment No. 5 shows changes made by the Senate Appropriations to the executive recommendation:

- 1. The request for a Training and Education Coordinator FTE (\$218, 472) was removed, however, \$100,000 was added to hire a temporary employee to assume the duties.
- 2. Permanent salaries and benefits were also reduced to provide a 4%/4% salary increase instead of the executive recommendation of a 6%/4% salary increase.
- 3. The executive recommendation included a \$13,448 increase in travel and this was reduced by 50% (\$6,724).
- 4. The budget request and executive recommendation also included \$7,039 for NDIT costs for the Training and Education Coordinator FTE which was removed in the Senate version.

The Commission requests any changes made by the Senate be restored to meet the Executive Recommendation.

# **Proposed Deficiency and Carry-Over Amendment (Attachment No. 6)**

As discussed above, the Commission had an appropriation of \$97,000 included in OMB's deficiency bill, Senate Bill 2025. The \$97,000 includes \$25,000 for relocation and remodel costs to move into the capitol this spring and \$72,000 for a special assistant attorney general (SAAG) hired in November 2022. On March 13<sup>th</sup> during a hearing of the House Appropriations Committee, the Ethics Commission provided testimony requesting a carry-over for this amount in SB 2025 to the 2023-25 biennium as the Commission is uncertain that the expenditures would all be incurred by June 30, 2023. On March 16<sup>th</sup>, the House Appropriations removed the full amount of \$97,000 and indicated during committee work that it would be added to SB 2024.

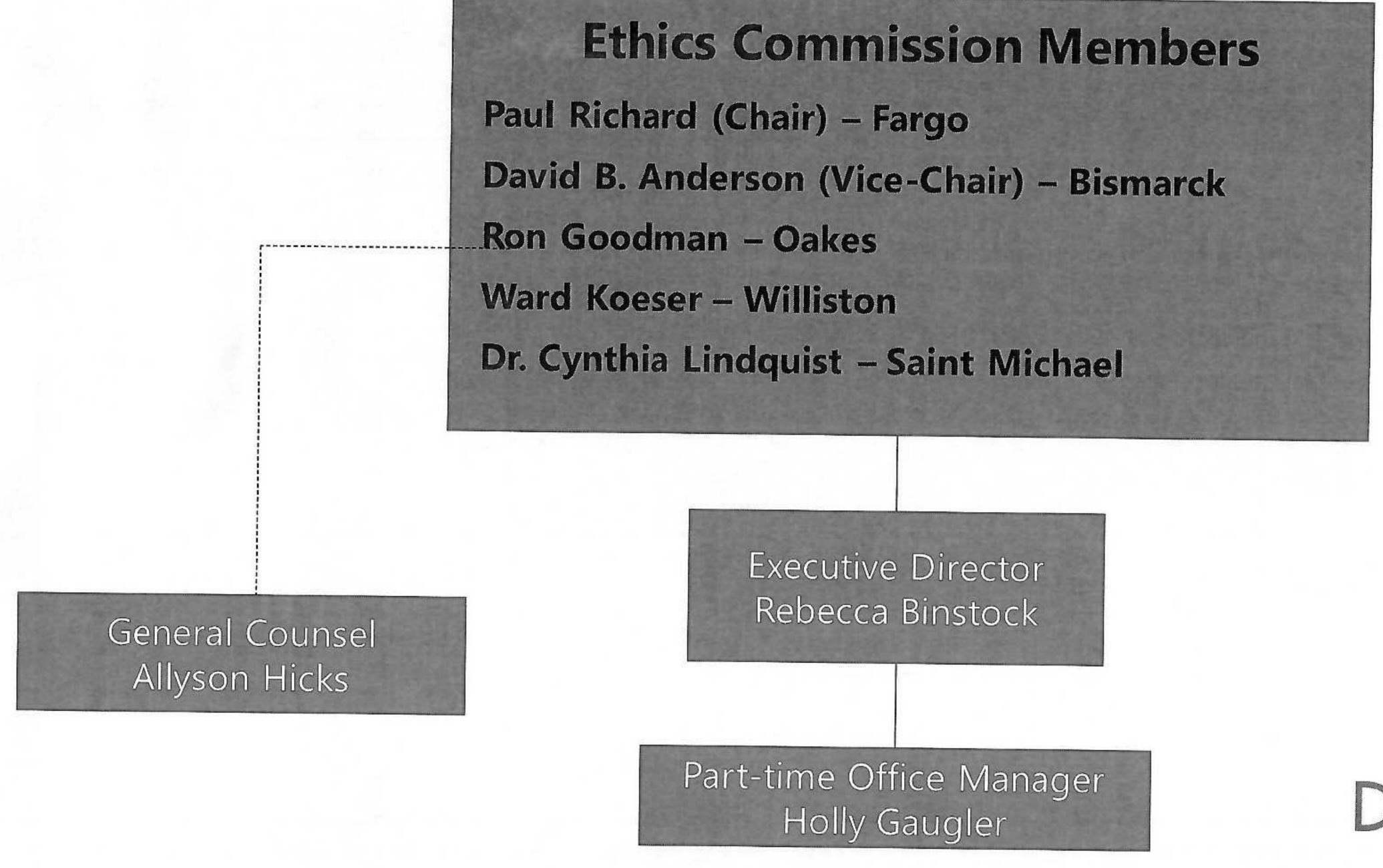
For your consideration, we have prepared an amendment that would add the \$97,000 emergency funding into SB 2024 with a carry-over to the 2023-2025 biennium.

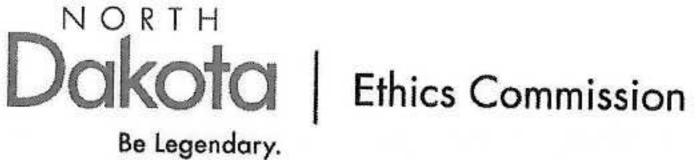
Mr. Chairman, that concludes my testimony. I will gladly stand for any questions you may have.

# ETHICS COMMISSION

Organizational chart

ATTACHMENT#1





# ND Ethics Commission - SB 2024 Level of Activity - Statistical Data

# ATTACHMENT #2

# **Complaints Filed:**

	Number of	
<u>Year</u>	Complaints	
2019	2	
2020	3	
2021	9	
2022	14	(12 of 14 had been filed between Sept 1 and Dec 31, 2022)
2023	3	, and become and become, 2022)

# Gift Rule Meeting Notices (Effective Oct 6, 2020):

	Number of	
<u>Year</u>	<b>Meeting Notices</b>	
2019	0	
2020	0	
2021	52	
2022	130	(103 of 130 had been filed between Sept 1 and Dec 31, 2022)
2023	59	, and become and become and become

# Advisory Opinion Requests (Authorized Effective Aug 1, 2021):

	Number of	
<u>Year</u>	<b>Advisory Opinion Req</b>	
2019	0	
2020	0	
2021	0	
2022	2	(Both requests were made after September 1, 2022)
2023	1	

# **Number of Special Meetings:**

V Control and	Number of	
<u>Year</u>	Special Meetings	
2019	2	
2020	0	
2021	0	
2022	5	(All five (5) were held after September 1, 2022)
2023	5	

# Number of Quasi-Judicial Disclosures:

	Number of	
<u>Year</u>	Quasi-Judicial Disclosures	
2022	8	(All eight (8) were filed after September 1, 2022)
2023	6	

# **Number of General Conflict Disclosures:**

	Number of
<u>Year</u>	<b>General Conflict Disclosures</b>
2022	0
2023	4

			SU	JMMARIZED		
		2021-23 Base Budget		enditures as of ruary 28, 2023		Remaining Balance
Salaries and Benefits Operating Expenses	\$ \$	477,518.00 146,466.00	\$ \$	393,362.00 99,154.00	\$ \$	84,156.00 47,312.00
Total General Funds	\$	623,984.00	\$	492,516.00	\$	131,468.00
TOTAL AUTHORIZED FTE's		1				

DETAIL 2021-23 Expenditures as of Remaining Base Budget February 28, 2023 <u>Balance</u> Salaries and Benefits Salaries - Permanent 271,194.00 \$ 228,120.00 43,074.00 Salaries -Other (Commissioners) 32,700.00 31,259.00 1,441.00 Temporary Salaries 103,624.00 84,922.00 18,702.00 Fringe Benefits 70,000.00 49,061.00 20,939.00 477,518.00 393,362.00 84,156.00 **Operating Expenses** Travel 16,302.00 3,355.00 12,947.00 Supply/Material - Professional 500.00 489.00 11.00 Miscellaneous Supplies 500.00 16.00 484.00 Office Supplies 2,500.00 553.00 1,947.00 Printing 200.00 88.00 112.00 IT Equipment under \$5,000 1,500.00 638.00 862.00 Insurance 250.00 194.00 56.00 Rentals/Leases-Equip & Other 3,552.00 2,808.00 744.00 Rentals/Leases - Bldg/Land 52,416.00 37,128.00 15,288.00 IT - Data Processing 33,026.00 26,391.00 6,635.00 IT - Communications 1,920.00 1,839.00 81.00 Professional Development 3,800.00 3,327.00 473.00 Operating Fees and Services 10,000.00 6,086.00 3,914.00 Fees - Professional Services 20,000.00 16,242.00 3,758.00 146,466.00 \$ 99,154.00 47,312.00 **Total General Funds** 

623,984.00

492,516.00

\$

131,468.00

		(1) OMB Adjusted	2023-25	SUMMARIZED				(2) Executive
	Agency 2021-23 Base Budget	2023-25 Base Budget	Agency Optional Budget Changes	Agency 2023-25 tal Budget Request		2023-25 Executive Recommendation		Recommendation Change Amount
Salaries and Benefits	\$ 477,518.00	\$ 484,600.00	\$ 279,270.00	\$ 763,870.00	\$	820,316.00	\$	56,446.00
<b>Operating Expenses</b>	\$ 146,466.00	\$ 151,330.00	\$ 236,487.00	\$ 387,817.00	\$	387,817.00	10.00	-
Totals	\$ 623,984.00	\$ 635,930.00	\$ 515,757.00	\$ 1,151,687.00	\$	1,208,133.00	-	56,446.00
FTEs	1	1	2	 3	335	3	<b>.</b>	50,440.00

(1) The 2023-25 Adjusted Base Budget includes \$11,946 for costs to continue salary increases and NDIT rate increases.

(2) The executive recommendation added \$56,446 to the agency budget request for proposed salary package with benefits.

							DETAILED				
Salaries and Benefits		Agency 2021-23 Base Budget	(1) OMB Adjusted 2023-25 Base Budget		2023-25 Agency Optional Budget Changes		Agency 2023-25 Total Budget Request		2023-25 Executive Recommendation	(2) Executive Recommendation Change Amount	
Salaries - Permanent	\$	271,194.00	\$ 266,000.00	\$	260,904.00	\$	526,904.00	\$	569,689.00	\$	42,785.00
Salaries - Other (Commissioners)	\$	32,700.00	\$ 27,290.00	\$	-	\$	27,290.00	\$	27,290.00		-
Temporary Salaries	\$	103,624.00	\$ 103,624.00	\$	(103,624.00)	\$	=	Ś	-	Ś	COMP.
Fringe Benefits (FTE)	\$	70,000.00	\$ 87,686.00	\$	121,990.00	\$	209,676.00	\$	223,337.00	\$	13,661.00
Total Salaries and Benefits FTE's	\$	477,518.00 1	\$ 484,600.00 1	\$	279,270.00 2	\$	763,870.00 3	\$	820,316.00 3	\$	56,446.00

Operating Expenses	Agency 2021-23 Base Budget	(1) OMB Adjusted 2023-25 Base Budget	2023-25 Agency Optional Budget Changes	I	Agency 2023-25 otal Budget Request	2023-25 Executive Recommendation		(2) Executive Recommendation Change Amount
Travel	\$ 16,302.00	\$ 15,292.00	\$ 13,448.00	\$	28,740.00	\$ 28,740.00	\$	
Professional Supplies	\$ 500.00	\$ 500.00	\$	\$	500.00	\$ 500.00	\$	-
Miscellaneous Supplies	\$ 500.00	\$ 500.00	\$ <u> </u>	\$	500.00	\$ 500.00	\$	
Office Supplies	\$ 2,500.00	\$ 2,500.00	\$ 3.	\$	2,500.00	\$ 2,500.00	\$	<u>10</u>
Printing	\$ 200.00	\$ 200.00	\$ <b></b>	\$	200.00	\$ 200.00	\$	125 225
IT Equipment under \$5000	\$ 1,500.00	\$ 1,500.00	\$ -	\$	1,500.00	\$ 1,500.00	\$	P. C.
Insurance	\$ 250.00	\$ 250.00	\$ -	\$	250.00	\$ 250.00	\$	-
Rentals/Leases-Equip & Other	\$ 3,552.00	\$ 3,552.00	\$	\$	3,552.00	\$ 3,552.00	\$	-
Rentals/Leases - Bldg/Land	\$ 52,416.00	\$ 52,416.00	\$	\$	52,416.00	\$ 52,416.00	\$	
IT - Data Processing	\$ 33,026.00	\$ 41,900.00	\$ 7,039.00	\$	48,939.00	\$ 48,939.00	10.51	
IT - Communications	\$ 1,920.00	\$ 1,920.00	\$ ± ± ± ± ± ± ± ± ± ± ± ± ± ± ± ± ± ± ±	\$	1,920.00	\$ 1,920.00	\$	
Professional Development	\$ 3,800.00	\$ 3,800.00	\$ -	\$	3,800.00	\$ 3,800.00	\$	-
Operating Fees and Services	\$ 10,000.00	\$ 7,000.00	\$	\$	7,000.00	\$ 7,000.00	Ś	S <del>-</del>
Fees - Professional Services	\$ 20,000.00	\$ 20,000.00	\$ 216,000.00	\$	236,000.00	\$ 236,000.00	\$	; <u> </u>
<b>Totals Operating Expenses</b>	\$ 146,466.00	\$ 151,330.00	\$ 236,487.00	\$	387,817.00	\$ 387,817.00	\$	
Agency Total TOTAL AUTHORIZED FTEs	\$ 623,984.00 1	\$ 635,930.00 1	\$ 515,757.00 2	\$	1,151,687.00 3	\$ 1,208,133.00 3	\$	56,446.00 0

				1/			
	F2.6	2023-25 Executive		Senate		Senate	
Salaries and Benefits		Recommendation		<b>Change Amount</b>	Version		
Salaries - Permanent	\$	569,689.00	\$	(171,017.00)	\$	398,672.00	
Salaries - Other (Commissioners)	\$	27,290.00	\$	(4)	\$	27,290.00	
Temporary Salaries	\$	3 <b>=</b> 0	\$	100,000.00	\$	100,000.00	
Fringe Benefits (FTE)	\$	223,337.00	\$	(71,377.00)	\$	151,960.00	
<b>Total Salaries and Benefits</b>	\$	820,316.00	\$	(142,394.00)	\$	677,922.00	
FTE's		3		-1		2	

<sup>1/</sup> The Senate removed one of two requested FTEs, the Education & Training Coordinator and added \$100,000 to the Temporary Salaries line. The remaining change was due to change in salary package from 6%/4% to 4%/4%.

		2/	
	2023-25 Executive	Senate	Senate
Operating Expenses	Recommendation	Change Amount	Version
Travel	\$ 28,740.00	\$ (6,724.00)	\$ 22,016.00
Professional Supplies	\$ 500.00	\$	\$ 500.00
Miscellaneous Supplies	\$ 500.00	\$	\$ 500.00
Office Supplies	\$ 2,500.00	\$ _	\$ 2,500.00
Printing	\$ 200.00	\$ <u>~</u>	\$ 200.00
IT Equipment under \$5000	\$ 1,500.00	\$ <u></u>	\$ 1,500.00
Insurance	\$ 250.00	\$ <u>ş</u>	\$ 250.00
Rentals/Leases-Equip & Other	\$ 3,552.00	\$ V <del>≡</del>	\$ 3,552.00
Rentals/Leases - Bldg/Land	\$ 52,416.00	\$ ≥ <del></del>	\$ 52,416.00
IT - Data Processing	\$ 48,939.00	\$ (7,039.00)	\$ 41,900.00
IT - Communications	\$ 1,920.00	\$ in ≥2	\$ 1,920.00
Professional Development	\$ 3,800.00	\$ V) <u>114</u>	\$ 3,800.00
Operating Fees and Services	\$ 7,000.00	\$ 27 <u>22</u>	\$ 7,000.00
Fees - Professional Services	\$ 236,000.00	\$	\$ 236,000.00
<b>Totals Operating Expenses</b>	\$ 387,817.00	\$ (13,763.00)	\$ 374,054.00
Agency Total	\$ 1,208,133.00	\$ (156,157.00)	\$ 1,051,976.00
<b>TOTAL AUTHORIZED FTEs</b>	3	-1	2

<sup>2/</sup> The Senate reduced travel from an increase of \$13,448 in the executive recommendation by 50% (\$6,724).

NDIT costs were reduced by \$7,039 for IT costs associated with adding the Education & Training Coordinator FTE.

# ND Ethics Commission Proposed Amendment to SB 2024

Attachment #6

SECTION X. APPROPRIATION - 2021-23 BIENNIUM - EXEMPTION. There is appropriated out of any moneys in the general fund in the state treasury, not otherwise appropriated, the sum of \$97,000, or so much of the sum as may be necessary, to the ethics commission for the purpose of providing funding for office relocation costs and special assistant attorney general fees beginning with the effective date of this Act, and ending June 30, 2023, and may be expended only for the purpose of office relocation and special assistant attorney general fees. The funding provided in this section is considered a one-time funding item. Section 54-44.1-11 does not apply to the \$97,000 in this section and any unexpended funds must be continued into the biennium beginning July 1, 2023, and ending June 30, 2025, and may be expended only for the purpose of office relocation costs and special assistant attorney general fees.

SECTION X. EMERGENCY. Section X of this Act is declared to be an emergency measure.

## **Prepared for the House Appropriations Committee**

# Department 195 - Ethics Commission Senate Bill No. 2024

First Chamber Comparison to Base Level

	General Fund	Other Funds	Total
2023-25 First Chamber Version	\$1,051,976	\$0	\$1,051,976
2023-25 Base Level	623,984	0	623,984
Increase (Decrease)	\$427,992	\$0	\$427,992

## **First Chamber Changes**

A summary of the first chamber's changes to the agency's base level appropriations and the executive budget is attached as an appendix.

## **Continuing Appropriations**

There are no continuing appropriations for this agency.

# **Deficiency Appropriations**

Senate Bill No. 2025 includes a general fund deficiency appropriation of \$97,000 for the Ethics Commission for Attorney General costs (\$72,000) and an office relocation project (\$20,000).

# **Significant Audit Findings**

There are no significant audit findings for this agency.

#### **Major Related Legislation**

No major related legislation affecting this agency has been introduced.

# **Historical Appropriations Information**

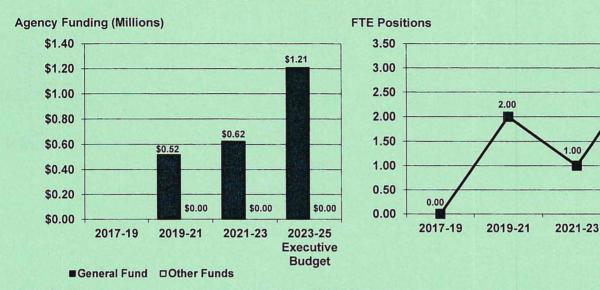
# **Agency Appropriations and FTE Positions**

3.00

2023-25

Executive

Budget



Note: The Ethics Commission was enacted in House Bill No. 1521 (2019) and there are no appropriations for this agency prior to the 2019-21 biennium.

**Ongoing General Fund Appropriations** 

Olig	Unity General I	uliu Appiop	Hauons		
	2015-17	2017-19	2019-21	2021-23	2023-25 Executive Budget
Ongoing general fund appropriations	N/A	N/A	\$517,155	\$623,984	\$1,206,308
Increase (decrease) from previous biennium	N/A	N/A	N/A	\$106,829	\$582,324
Percentage increase (decrease) from previous biennium	N/A	N/A	N/A	20.7%	93.3%
Cumulative percentage increase (decrease) from 2015-17 biennium	N/A	N/A	N/A	N/A	N/A

# Major Increases (Decreases) in Ongoing General Fund Appropriations

2019-21 Biennium	
Added funding and 2 FTE positions to create the Ethics Commission	\$517,155
2021-23 Biennium	
Reduced funding for operating expenses	(\$25,858)
2. Removed a vacant FTE position	\$0
2023-25 Biennium (Executive Budget Recommendation)	
Adds 1 FTE education and training position	\$223,686
Converts a temporary position to an FTE executive assistant position	\$60,798
3. Increases funding for professional fees and services from \$20,000 to \$236,000	\$216,000

	E	xecutive Budget	Recommendatio	Senate Version						
	FTE Positions	General Fund	Other Funds	Total	FTE Positions	General Fund	Other Funds	Total		
2023-25 Biennium Base Level	1.00	\$623,984	\$0	\$623,984	1.00	\$623,984	\$0	\$623,984		
2023-25 Ongoing Funding Changes										
Base payroll and budget changes		\$3,072		\$3,072		\$3,072		\$3,072		
Salary increase		51,302		51,302		27,262		27,262		
Health insurance increase		5,144		5,144		5,262		5,262		
Temporary salaries increase				0		100,000		100,000		
Information technology rate increase		8,874		8,874		8,874		8,874		
Education and training FTE position	1.00	223,686		223,686				0		
Convert temporary salaries to FTE position	1.00	60,798		60,798	1.00	60,798		60,798		
Professional fees increase		216,000		216,000		216,000		216,000		
Travel costs increase		13,448		13,448		6,724		6,724		
Total ongoing funding changes	2.00	\$582,324	\$0	\$582,324	1.00	\$427,992	\$0	\$427,992		
One-Time Funding Items										
Education and training position one-time		\$1,825		\$1,825				\$0		
Total one-time funding changes	0.00	\$1,825	\$0	\$1,825	0.00	\$0	\$0	\$0		
Total Changes to Base Level Funding	2.00	\$584,149	\$0	\$584,149	1.00	\$427,992	\$0	\$427,992		
2023-25 Total Funding	3.00	\$1,208,133	\$0	\$1,208,133	2.00	\$1,051,976	\$0	\$1,051,976		
Federal funds included in other funds			\$0				\$0			
Total ongoing changes as a percentage of base level	200.0%	93.3%		93.3%	100.0%	68.6%		68.6%		
Total changes as a percentage of base level	200.0%	93.6%		93.6%	100.0%	68.6%		68.6%		

		Executive Budget	Recommendation	n	Senate Version			s	Senate Changes to Executive Budget			
		iki s			*			,			- Executive Budg	
	FTE	General	Other		FTE	General	Other		FTE	General	Other	
	Positions	Fund	Funds	Total	Positions	Fund	Funds	Total	Positions	Fund	Funds	Total
2023-25 Biennium Base Level	1.00	\$623,984	\$0	\$623,984	1.00	\$623,984	\$0	\$623,984	0.00	\$0	\$0	\$0
2023-25 Ongoing Funding Changes												
Base payroll and budget changes		\$3,072		\$3,072		\$3,072		\$3,072				\$0
Salary increase		51,302		51,302		27,262		27,262	***	(24,040)		(24,040)
Health insurance increase		5,144		5,144		5,262		5,262		118		118
Temporary salaries increase				0		100,000		100,000		100,000		100,000
Information technology rate increase		8,874		8,874		8,874		8,874				0
Education and training FTE position	1.00	223,686		223,686				0	(1.00)	(223,686)		(223,686)
Convert temporary salaries to FTE position	1.00	60,798		60,798	1.00	60,798		60,798				0
Professional fees increase		216,000		216,000		216,000		216,000				0
Travel costs increase		13,448		13,448		6,724		6,724		(6,724)		(6,724)
Total ongoing funding changes	2.00	\$582,324	\$0	\$582,324	1.00	\$427,992	\$0	\$427,992	(1.00)	(\$154,332)	\$0	(\$154,332)
One-Time Funding Items												
Education and training position one-time		\$1,825		\$1,825				\$0		(\$1,825)		(\$1,825)
Total one-time funding changes	0.00	\$1,825	\$0	\$1,825	0.00	\$0	\$0	\$0	0.00	(\$1,825)	\$0	(\$1,825)
Total Changes to Base Level Funding	2.00	\$584,149	\$0	\$584,149	1.00	\$427,992	\$0	\$427,992	(1.00)	(\$156,157)	\$0	(\$156,157)
2023-25 Total Funding	3.00	\$1,208,133	\$0	\$1,208,133	2.00	\$1,051,976	\$0	\$1,051,976	(1.00)	(\$156,157)	\$0	(\$156,157)
Federal funds included in other funds			\$0				\$0				\$0	**** % % % ***************************
Total ongoing changes as a percentage of base level	200.0%	93.3%		93.3%	100.0%	68.6%		68.6%				
Total changes as a percentage of base level	200.0%	93.6%		93.6%	100.0%	68.6%		68.6%				

#26663

# JURISDICTION OF THE ND ETHICS COMMISSION

(NDAC 115-02-01-02)

WHAT KIND OF COMPLAINTS DOES THE NDEC HAVE AUTHORITY TO INVESTIGATE?

# NDEC HAS AUTHORITY &

# Complaints against lobbyists, public officials, candidates for statewide public office, candidates for state legislative assembly, an elected or appointed official of the state's executive or legislative branch, members of the ethics commission, members of the governor's cabinet, or employees of the legislative branch.

# NDEC HAS NO AUTHORITY (S) NOEC HAS NO AUTHORITY (S)

- Personnel matters or matters for which other remedies exist.
- These matters include, but are not limited to, grievances, appointments, promotions, reprimands, suspensions, dismissals, harassment, discrimination, open meetings violations, and open records violations.

- City, county, or other political subdivision or local officials.
- Employees of the state's executive branch.
- Members or employers of the state's judicial branch.

23.0278.02001 Title.

Fiscal No. 1

Prepared by the Legislative Council staff for the House Appropriations - Government Operations Division Committee March 28, 2023

#### PROPOSED AMENDMENTS TO ENGROSSED SENATE BILL NO. 2024

Page 1, line 2, after "commission" insert "; and to declare an emergency"

Page 1, replace lines 11 through 13 with:

"Ethics commission	<u>\$623,984</u>	\$392,11 <u>5</u>	<u>\$1,016,099</u>
Total general fund	\$623,984	\$392,115	\$1,016,099
Full-time equivalent positions	1.00	1.00	2.00

# SECTION 2. ONE-TIME FUNDING - EFFECT ON BASE BUDGET - REPORT TO SIXTY-NINTH LEGISLATIVE ASSEMBLY. The following amounts reflect the one-time funding items included in the appropriation in section 1 of this Act:

One-Time Funding Description	<u>2021-23</u>	<u>2023-25</u>
Attorney fees	\$0	\$72,000
Office relocation	<u>0</u>	<u>25,000</u>
Total general fund	\$0	\$97,000

The 2023-25 biennium one-time funding amounts are not a part of the entity's base budget for the 2025-27 biennium. The ethics commission shall report to the appropriations committees of the sixty-ninth legislative assembly on the use of this one-time funding for the biennium beginning July 1, 2023, and ending June 30, 2025.

**SECTION 3. EMERGENCY.** The sum of \$97,000 for attorney fees and office relocation costs included in the ethics commission line item in section 1 of this Act is declared to be an emergency measure."

Renumber accordingly

#### STATEMENT OF PURPOSE OF AMENDMENT:

#### Senate Bill No. 2024 - Ethics Commission - House Action

	Base Budget	Senate Version	House Changes	House Version
Ethics commission	\$623,984	\$1,051,976	(\$35,877)	\$1,016,099
Total all funds Less estimated income	\$623,984 0	\$1,051,976 0	(\$35,877) 0	\$1,016,099 0
General fund	\$623,984	\$1,051,976	(\$35,877)	\$1,016,099
FTE	1.00	2.00	0.00	2.00

### **Department 195 - Ethics Commission - Detail of House Changes**

	Adjusts Funding for Salary and Benefit Increases <sup>1</sup>	Removes Salary Funding for Funding Pool <sup>2</sup>	Reduces Temporary Salaries Funding Increase <sup>2</sup>	Adds One- Time Funding <sup>4</sup>	Total House Changes
Ethics commission	\$9,030	(\$71,907)	(\$70,000)	\$97,000	(\$35,877)
Total all funds Less estimated income General fund	\$9,030 0 \$9,030	(\$71,907) 0 (\$71,907)	(\$70,000) 0 (\$70,000)	\$97,000 0 \$97,000	(\$35,877) 0 (\$35,877)
FTE	0.00	0.00	0.00	0.00	0.00

<sup>&</sup>lt;sup>1</sup> Salaries and wages funding is adjusted to provide for 2023-25 biennium salary increases of 6 percent on July 1, 2023, and 4 percent on July 1, 2024, and for adjustments to health insurance premium rates as follows:

	Generai	
	<u>Fund</u>	
Salary increase	\$9,	
Health insurance adjustment	Ĺ	

(<u>118</u>) \$9,030 Total The Senate provided salary adjustments of 4 percent on July 1, 2023, and July 1, 2024.

<sup>&</sup>lt;sup>2</sup> Funding for new FTE positions and estimated savings from vacant FTE positions is removed as shown below. These amounts are available to the agency if needed by submitting a request to the Office of Management and Budget for a transfer from the new and vacant FTE funding pool.

	General
	<u>Fund</u>
New FTE positions	(\$60,798)
Vacant FTE positions	(11,109)
Total	(\$71,907)

<sup>&</sup>lt;sup>3</sup> Funding of \$100,000 added by the Senate to increase temporary salaries funding is reduced to \$30,000.

Conoral

	General
	<u>Fund</u>
Attorney fees	\$72,000
Office relocation costs	<u>25,000</u>
Total	\$97,000

A section is also added to declare the one-time funding to be an emergency measure.

<sup>&</sup>lt;sup>4</sup> One-time funding is added for the following items:

23.0278.02001 Title.

Fiscal No. 1

Prepared by the Legislative Council staff for the House Appropriations - Government Operations Division Committee March 28, 2023

# PROPOSED AMENDMENTS TO ENGROSSED SENATE BILL NO. 2024

Page 1, line 2, after "commission" insert "; and to declare an emergency"

Page 1, replace lines 11 through 13 with:

"Ethics commission	\$623,984	\$392,11 <u>5</u>	\$1,016,099
Total general fund	\$623,984	\$392,115	\$1,016,099
Full-time equivalent positions	1.00	1.00	2.00

SECTION 2. ONE-TIME FUNDING - EFFECT ON BASE BUDGET - REPORT TO SIXTY-NINTH LEGISLATIVE ASSEMBLY. The following amounts reflect the one-time funding items included in the appropriation in section 1 of this Act:

One-Time Funding Description	<u>2021-23</u>	<u>2023-25</u>
Attorney fees	\$0	\$72,000
Office relocation	<u>0</u>	<u>25,000</u>
Total general fund	\$0	\$97,000

The 2023-25 biennium one-time funding amounts are not a part of the entity's base budget for the 2025-27 biennium. The ethics commission shall report to the appropriations committees of the sixty-ninth legislative assembly on the use of this one-time funding for the biennium beginning July 1, 2023, and ending June 30, 2025.

**SECTION 3. EMERGENCY.** The sum of \$97,000 for attorney fees and office relocation costs included in the ethics commission line item in section 1 of this Act is declared to be an emergency measure."

Renumber accordingly

# STATEMENT OF PURPOSE OF AMENDMENT:

# Senate Bill No. 2024 - Ethics Commission - House Action

	Base	Senate	House	House
	Budget	Version	Changes	Version
Ethics commission	\$623,984	\$1,051,976	(\$35,877)	\$1,016,099
Total all funds	\$623,984	\$1,051,976	(\$35,877)	\$1,016,099
Less estimated income	0	0	0	0
General fund	\$623,984	\$1,051,976	(\$35,877)	\$1,016,099
FTE	1.00	2.00	0.00	2.00

## **Department 195 - Ethics Commission - Detail of House Changes**

	Adjusts Funding for Salary and Benefit Increases <sup>1</sup>	Removes Salary Funding for Funding Pool <sup>2</sup>	Reduces Temporary Salaries Funding Increase <sup>2</sup>	Adds One- Time Funding <sup>1</sup>	Total House Changes
Ethics commission	\$9,030	(\$71,907)	(\$70,000)	\$97,000	(\$35,877)
Total all funds Less estimated income General fund	\$9,030 0 \$9,030	(\$71,907) 0 (\$71,907)	(\$70,000) 0 (\$70,000)	\$97,000 0 \$97,000	(\$35,877) 0 (\$35,877)
FTE	0.00	0.00	0.00	0.00	0.00

<sup>&</sup>lt;sup>1</sup> Salaries and wages funding is adjusted to provide for 2023-25 biennium salary increases of 6 percent on July 1, 2023, and 4 percent on July 1, 2024, and for adjustments to health insurance premium rates as follows:

	General Fund
Salary increase	\$9,148
Health insurance adjustment	(118)
Total	\$9,030

The Senate provided salary adjustments of 4 percent on July 1, 2023, and July 1, 2024.

<sup>&</sup>lt;sup>2</sup> Funding for new FTE positions and estimated savings from vacant FTE positions is removed as shown below. These amounts are available to the agency if needed by submitting a request to the Office of Management and Budget for a transfer from the new and vacant FTE funding pool.

	General
	<u>Fund</u>
New FTE positions	(\$60,798
Vacant FTE positions	(11,109
Total	(\$71,907

<sup>&</sup>lt;sup>3</sup> Funding of \$100,000 added by the Senate to increase temporary salaries funding is reduced to \$30,000.

<sup>&</sup>lt;sup>4</sup> One-time funding is added for the following items:

	Fund
Attorney fees	\$72,000
Office relocation costs	25,000
Total	\$97,000

A section is also added to declare the one-time funding to be an emergency measure.

23.0278.02002 Title. Fiscal No. 2 Prepared by the Legislative Council staff for Representative Mock March 29, 2023

# PROPOSED AMENDMENTS TO ENGROSSED SENATE BILL NO. 2024

Page 1, replace lines 11 through 13 with:

"Ethics commission	\$623,984	\$183,954	\$807,938
Contingencies	<u>0</u>	100,000	100,000
Total general fund	\$623,984	\$283,954	\$907,938
Full-time equivalent positions	1.00	2.00	3.00

SECTION 2. ONE-TIME FUNDING - EFFECT ON BASE BUDGET - REPORT TO SIXTY-NINTH LEGISLATIVE ASSEMBLY. The following amounts reflect the one-time funding items included in the appropriation in section 1 of this Act:

One-Time Funding Description	<u>2021-23</u>	<u>2023-25</u>
Attorney fees	\$0	\$72,000
New FTE position one-time costs	0	1,825
Office relocation	0	<u>25,000</u>
	\$ <del>0</del>	\$98,825
Total general fund		

The 2023-25 biennium one-time funding amounts are not a part of the entity's base budget for the 2025-27 biennium. The ethics commission shall report to the appropriations committees of the sixty-ninth legislative assembly on the use of this one-time funding for the biennium beginning July 1, 2023, and ending June 30, 2025.

**SECTION 3. EMERGENCY.** The sum of \$97,000 for attorney fees and office relocation costs included in the ethics commission line item in section 1 of this Act is declared to be an emergency measure."

### Renumber accordingly

# STATEMENT OF PURPOSE OF AMENDMENT:

# Senate Bill No. 2024 - Ethics Commission - House Action

Ethics Commission Contingencies	Base Budget \$623,984	Senate Version \$1,051,976	House Changes (\$244,038) 100,000	House Version \$807,938 100,000
Total all funds Less estimated income General fund	\$623,984 0 \$623,984	\$1,051,976 0 \$1,051,976	(\$144,038) 0 (\$144,038)	\$907,938 0 \$907,938
FTE	1.00	2.00	1.00	3.00

## Department 195 - Ethics Commission - Detail of House Changes

Ethics Commission Contingencies Total all funds Less estimated income General fund	Adjusts Funding for Salary and Benefit Increases¹ \$9,030	(\$332,211)	Adds Attorney FTE Position <sup>2</sup> \$268,143 \$268,143 0 \$268,143	Reduces Temporary Salaries Funding Increase <sup>4</sup> (\$70,000)  (\$70,000)	Removes Increased Funding for Professional Fees <sup>®</sup> (\$216,000) (\$216,000) 0 (\$216,000)	Adds Funding for Contingencies <sup>©</sup> \$100,000  \$100,000  \$100,000
FTE	0.00	0.00	1.00	0.00	0.00	0.00
Ethics Commission Contingencies Total all funds Less estimated income General fund	\$97,000 \$97,000 \$97,000	(\$244,038) 100,000 (\$144,038) 0 (\$144,038)				
FTE	0.00	1.00				

<sup>&</sup>lt;sup>1</sup> Salaries and wages funding is adjusted to provide for 2023-25 biennium salary increases of 6 percent on July 1, 2023, and 4 percent on July 1, 2024, and for adjustments to health insurance premium rates as follows:

	General
	<u>Fund</u>
Salary increase	\$9,148
Health insurance adjustment	(118)
Total	\$9,030

The Senate provided salary adjustments of 4 percent on July 1, 2023, and July 1, 2024.

(\$332,211)

#### General **Fund** New FTE positions (\$321,102)(11.109)

Vacant FTE positions Total

<sup>3</sup> Funding is added for 1 FTE attorney position, including one-time funding of \$1,825.

<sup>&</sup>lt;sup>7</sup> One-time funding is added for the following items:

	General
	<u>Fund</u>
Attorney fees	\$72,000
Office relocation costs	25,000
Total	\$97,000

A section is also added to declare the one-time funding to be an emergency measure.

<sup>&</sup>lt;sup>2</sup> Funding for new FTE positions and estimated savings from vacant FTE positions is removed as shown below. These amounts are available to the agency if needed by submitting a request to the Office of Management and Budget for a transfer from the new and vacant FTE funding pool.

<sup>&</sup>lt;sup>4</sup> Funding of \$100,000 added by the Senate to increase temporary salaries funding is reduced to \$30,000.

<sup>&</sup>lt;sup>5</sup> Increased funding for professional fees added by the Senate is removed.

<sup>&</sup>lt;sup>6</sup> Contingencies funding of \$100,000 is added.

23.0278.02004 Title. Prepared by the Legislative Council staff for Representative Mock
April 14, 2023

#### PROPOSED AMENDMENTS TO ENGROSSED SENATE BILL NO. 2024

That the Senate accede to the House amendments as printed on pages 1575 and 1576 of the Senate Journal and pages 1816 and 1817 of the House Journal and that Engrossed Senate Bill No. 2024 be further amended as follows:

Page 1, line 2, after "commission" insert "and to provide for a legislative management study"

Page 1, after line 13, insert:

# "SECTION 3. LEGISLATIVE MANAGEMENT STUDY - FEE STRUCTURE.

During the 2023-24 interim, the legislative management shall consider studying the feasibility and desirability of establishing a rate structure to offset the operating expenses of the ethics commission. The study must include a comparison of the funding method for ethics commissions used by other states within the region. The legislative management shall report its findings and recommendations, together with any legislation required to implement the recommendations, to the sixty-ninth legislative assembly."

Renumber accordingly

		Senate	Version		House Version				House Changes to Senate Version			
			19/04				300,000		Increase (Decrease) - Senate Version			n
	FTE	General	Other		FTE	General	Other		FTE	General	Other	
2023-25 Biennium Base Level	Positions	Fund	Funds	Total	Positions	Fund	Funds	Total	Positions	Fund	Funds	Total
2023-25 Biennium Base Levei	1.00	\$623,984	\$0	\$623,984	1.00	\$623,984	\$0	\$623,984	0.00	\$0	\$0	\$0
2023-25 Ongoing Funding Changes												
Base payroll and budget changes		\$3,072		\$3,072		\$3,072		\$3,072				\$0
Salary increase		27,262		27,262		36,410		36,410		9,148		9,148
Health insurance increase		5,262		5,262		5,144		5,144		(118)		(118)
Temporary salaries increase		100,000		100,000		30,000		30,000		(70,000)		(70,000)
New and vacant FTE funding pool				0		(71,907)		(71,907)		(71,907)		(71,907)
Information technology rate increase		8,874		8,874		8,874		8,874		(* 1,001)		(71,307)
Education and training FTE position				0			7	0				0
Convert temporary salaries to FTE position	1.00	60,798		60,798	1.00	60,798		60,798				0
Professional fees increase		216,000		216,000		216,000		216,000				0
Travel costs increase		6,724		6,724		6,724		6,724				0
Total ongoing funding changes	1.00	\$427,992	\$0	\$427,992	1.00	\$295,115	\$0	\$295,115	0.00	(\$132,877)	\$0	(\$132,877)
One-Time Funding Items												
Education and training position one-time				\$0				\$0				\$0
Attorney fees				0		72,000		72,000		72,000		72,000
Office relocation				0	Ki	25,000		25,000		25,000		25,000
Total one-time funding changes	0.00	\$0	\$0	\$0	0.00	\$97,000	\$0	\$97,000	0.00	\$97,000	\$0	\$97,000
Total Changes to Base Level Funding	1.00	\$427,992	\$0	\$427,992	1.00	\$392,115	\$0	\$392,115	0.00	(\$35,877)	\$0	(\$35,877)
2023-25 Total Funding	2.00	\$1,051,976	\$0	\$1,051,976	2.00	\$1,016,099	\$0	\$1,016,099	0.00	(#25 977)		(005.077)
Federal funds included in other funds		ψ1,001,010	\$0	Ψ1,001,070	2.00	ψ1,010,093	\$0	\$1,010,099	0.00	(\$35,877)	\$0 <i>\$0</i>	(\$35,877)
Total ongoing changes as a percentage of base level	100.0%	68.6%		68.6%	100.0%	47.3%		47.3%				
Total changes as a percentage of base level	100.0%	68.6%		68.6%	100.0%	62.8%		62.8%				
Other Sections in Ethics Commission - Budget N	o. 195											
		Senate V	/ersion			House V	/ersion					
Emergency Clause	Not included											

**Emergency Clause** Not included.

Section 3 declares the one-time funding items to be an emergency measure.

Prepared for Rep. Mock 4/19/2023

gg		Senate '	Version		1	Conference Cor	nmittee Version		Conference Committee Changes Compared to Senate Version			
									Increase (Decrease) - Senate Version			
	FTE	General	Other	auer ar	FTE	General	Other		FTE	General	Other	
	Positions	Fund	Funds	Total	Positions	Fund	Funds	Total	Positions	Fund	Funds	Total
2023-25 Biennium Base Level	1.00	\$623,984	\$0	\$623,984	1.00	\$623,984	\$0	\$623,984	0.00	\$0	\$0	\$0
2023-25 Ongoing Funding Changes												
Base payroll and budget changes		\$3,072		\$3,072		\$3,072		\$3,072				\$0
Salary increase		27,262		27,262		36,410		36,410		9,148		9,148
Health insurance increase		5,262		5,262		5,144		5,144		(118)		(118)
Temporary salaries increase		100,000		100,000		50,000		50,000		(50,000)		(50,000)
New and vacant FTE funding pool				0		(71,907)		(71,907)		(71,907)		(71,907)
Information technology rate increase		8,874		8,874		8,874		8,874				0
Education and training FTE position				0	1.00	266,318		266,318	1.00	266,318		266,318
Convert temporary salaries to FTE position	1.00	60,798		60,798	1.00	60,798		60,798				0
Professional fees increase		216,000		216,000		0		0		(216,000)		(216,000)
Travel costs increase		6,724		6,724		6,724		6,724				0
Contingency funding				0		50,000	*****	50,000		50,000		50,000
Total ongoing funding changes	1.00	\$427,992	\$0	\$427,992	2.00	\$415,433	\$0	\$415,433	1.00	(\$12,559)	\$0	(\$12,559)
One-Time Funding Items												
Education and training position one-time				\$0		\$1,825		\$1,825		\$1,825		\$1,825
Attorney fees				0		72,000		72,000		72,000		72,000
Office relocation				0		25,000		25,000		25,000		25,000
Total one-time funding changes	0.00	\$0	\$0	\$0	0.00	\$98,825	\$0	\$98,825	0.00	\$98,825	\$0	\$98,825
Total Changes to Base Level Funding	1.00	\$427,992	\$0	\$427,992	2.00	\$514,258	\$0	\$514,258	1.00	\$86,266	\$0	\$86,266
2023-25 Total Funding	2.00	\$1,051,976	\$0	\$1,051,976	3.00	\$1,138,242	\$0	\$1,138,242	1.00	\$86,266	<b>\$0</b>	\$86,266
Federal funds included in other funds	2.00	ψ1,001,070	\$0	ψ1,001,010	0.00	ψ1,100,242	\$0	ψ1,130,242	1.00	ψ00,200	\$ <i>0</i>	\$60,200
							•				**	
Total ongoing changes as a percentage of base level	100.0%	68.6%		68.6%	200.0%	66.6%		66.6%				
Total changes as a percentage of base level	100.0%	68.6%		68.6%	200.0%	82.4%		82.4%				
Other Sections in Ethics Commission - Budget I	No. 195											
		Senate '	Version			Conference Con	nmittee Version					
Legislative Management study	Not included.					ovides for a Leg fee structure to pr sion.						
Report	Not included.					des for the Ethics ( Management re						
Emergency Clause	Not included.					ares the one-time a emergency measure		office relocation				

Prepared for Rep. Mock 4/19/2023

	Senate Version						Conference Committee Version				Conference Committee Changes Compared to Senate Version			
	-								Increase (Decrease) - Senate Version					
	FTE	General	Other		FTE	General	Other		FTE	General	Other			
	Positions	Fund	Funds	Total	Positions	Fund	Funds	Total	Positions	Fund	Funds	Total		
2023-25 Biennium Base Level	1.00	\$623,984	\$0	\$623,984	1.00	\$623,984	\$0	\$623,984	0.00	\$0	\$0	\$0		
2023-25 Ongoing Funding Changes														
Base payroll and budget changes		\$3,072		\$3,072		\$3,072		\$3,072				\$0		
Salary increase		27,262		27,262		36,410		36,410		9,148		9,148		
Health insurance increase		5,262		5,262		5,144		5,144		(118)		(118)		
Temporary salaries increase		100,000		100,000		50,000		50,000		(50,000)	VIII. 2010 10 10 10 10 10 10 10 10 10 10 10 10	(50,000)		
New and vacant FTE funding pool				0		(71,907)		(71,907)		(71,907)		(71,907)		
Information technology rate increase		8,874		8,874		8,874		8,874				0		
Education and training FTE position				0	1.00	266,318		266,318	1.00	266,318		266,318		
Convert temporary salaries to FTE position	1.00	60,798		60,798	1.00	60,798		60,798				0		
Professional fees increase		216,000		216,000		0		0		(216,000)		(216,000)		
Travel costs increase		6,724		6,724		6,724		6,724				0		
Contingency funding				0		50,000		50,000		50,000		50,000		
Total ongoing funding changes	1.00	\$427,992	\$0	\$427,992	2.00	\$415,433	\$0	\$415,433	1.00	(\$12,559)	\$0	(\$12,559)		
One-Time Funding Items														
Education and training position one-time				\$0		\$1,825		\$1,825		\$1,825		\$1,825		
Attorney fees				0		72,000		72,000		72,000		72,000		
Office relocation				0	1	25,000		25,000		25,000		25,000		
Total one-time funding changes	0.00	\$0	\$0	\$0	0.00	\$98,825	\$0	\$98,825	0.00	\$98,825	\$0	\$98,825		
Total Changes to Base Level Funding	1.00	\$427,992	\$0	\$427,992	2.00	\$514,258	\$0	\$514,258	1.00	\$86,266	\$0	\$86,266		
2023-25 Total Funding	2.00	\$1,051,976	\$0	\$1,051,976	3.00	\$1,138,242	\$0	\$1,138,242	1.00	\$86,266		\$86,266		
Federal funds included in other funds			\$0	4-1	1	<b>4</b> • <b>1</b> • • • • • • • • • • • • • • • • • • •	\$0	*11.131-13-13		400,200	\$0	<b>400,200</b>		
Total ongoing changes as a percentage of base level	100.0%	68.6%		68.6%	200.0%	66.6%		66.6%						
Total changes as a percentage of base level	100.0%	68.6%		68.6%	200.0%	82.4%		82.4%						
Other Sections in Ethics Commission - Budget I	No. 195													
		Senate \	Version			Conference Con	nmittee Version		-			-		
Legislative Management study	Not included.					ovides for a Leg fee structure to pr sion.								
Report	Not included.					des for the Ethics ( Management re								
Emergency Clause	Not included.					ares the one-time a emergency measure		office relocation						