19.8029.01000

FISCAL NOTE

Requested by Legislative Council 12/21/2018

Bill/Resolution No.: SB 2083

1 A. **State fiscal effect:** Identify the state fiscal effect and the fiscal effect on agency appropriations compared to funding levels and appropriations anticipated under current law.

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	2017-2019 Biennium		2019-2021	Biennium	2021-2023 Biennium		
	General Fund	Other Funds	General Fund	Other Funds	General Fund	Other Funds	
Revenues	\$0		\$(2,500)		\$(2,500)		
Expenditures							
Appropriations							

1 B. County, city, school district and township fiscal effect: Identify the fiscal effect on the appropriate political subdivision.

	2017-2019 Biennium	2019-2021 Biennium	2021-2023 Biennium
Counties			
Cities			
School Districts			
Townships			

2 A. **Bill and fiscal impact summary:** Provide a brief summary of the measure, including description of the provisions having fiscal impact (limited to 300 characters).

Provides for the refund of fees associated with erroneous filings by investment firms and registered professionals and federal covered securities.

- B. **Fiscal impact sections**: Identify and provide a brief description of the sections of the measure which have fiscal impact. Include any assumptions and comments relevant to the analysis.
- 3. State fiscal effect detail: For information shown under state fiscal effect in 1A, please:
 - A. **Revenues:** Explain the revenue amounts. Provide detail, when appropriate, for each revenue type and fund affected and any amounts included in the executive budget.

This bill would decrease general fund revenues by and estimated \$1500 for firms and professionals and \$1000 for securities.

- B. **Expenditures:** Explain the expenditure amounts. Provide detail, when appropriate, for each agency, line item, and fund affected and the number of FTE positions affected.
- C. **Appropriations:** Explain the appropriation amounts. Provide detail, when appropriate, for each agency and fund affected. Explain the relationship between the amounts shown for expenditures and appropriations. Indicate whether the appropriation or a part of the appropriation is included in the executive budget or relates to a continuing appropriation.

Name: Diane Lillis

Agency: ND Securities Department

Telephone: 701-328-4712

Date Prepared: 12/26/2018

2019 SENATE INDUSTRY, BUSINESS AND LABOR

SB 2083

2019 SENATE STANDING COMMITTEE MINUTES

Industry, Business and Labor Committee

Roosevelt Park Room, State Capitol

SB 2083 1/7/2019 Job # 30456

☐ Subcommittee☐ Conference Committee

Committee	Clerk:	Amy	Crane
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Explanation or reason for introduction of bill/resolution:

Relating to the manual exemption from registration of securities, and refund of filing and registration fees

Minutes:

Att # 1 – Karen Tyler

Chairman Klein: Opened the hearing on SB 2083. All members were present.

(0:04) Commissioner Karen Tyler, North Dakota Securities: See Attachment #1 for testimony in support of the bill.

(10:43)Senator Burckhard: Can I call you Karen? You said that this has been adopted by 30 other jurisdictions, is that thirty other states or townships?

Commissioner Tyler: That's other states.

Chairman Klein: This is a good practice. So you are just cracking down on the bad guys. Are there still any bad guys out there?

Commissioner Tyler: Absolutely, there are plenty of bad guys to keep us busy. Most recently its in the crypto currency space. But yes, the case load is high.

Chairman Klein: You are a self-funding agency?

Commissioner Tyler: We would like to be a self-funding agency, but no we are a general fund agency.

Chairman Klein: Closed the hearing on SB 2083.

Senator Kreun: Commented on the positives of North Dakota being into the digital age and competing nationally and worldwide and able to make it better and easier for people to do business in ND.

Senator Kreun: Moved a Do Pass.

Senate Industry, Business and Labor Committee SB 2083 1/7/2018 Page 2

Senator Burckhard: Seconded.

A Roll Call Vote Was Taken: 6 yeas, 0 nays, 0 absent.

Motion Carried.

Vice Chairman Vedaa will carry the bill.

Date:	<u>/</u> 7
Roll Call Vote #:	F.

2019 SENATE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. _2083___

Senate _Industry, Business and Labor				Committee	
		☐ Sub	ocommi	ttee	
Amendment LC	# or Description:				
Recommendation Other Actions:	☐ As Amended ☐ Rerefer to Appropriations ☐ Place on Consent Calendar				
Motion Made E	By Kreun	-	Se	conded By Burch	chard
	Senators	Yes	No	Senators	Yes No
Chairman Kle	ein	X		Senator Piepkorn	X
Vice Chairma	n Vedaa	X			
Senator Burd	khard	×			
Senator Kreu		×			
Senator Roer	r'S	*			
Total (Yes			No		
Absent	<i>O</i>				
Floor Assignm	ent UEdaa				

If the vote is on an amendment, briefly indicate intent:

REPORT OF STANDING COMMITTEE

Module ID: s_stcomrep_01_020

Carrier: Vedaa

SB 2083: Industry, Business and Labor Committee (Sen. Klein, Chairman) recommends DO PASS (6 YEAS, 0 NAYS, 0 ABSENT AND NOT VOTING). SB 2083 was placed on the Eleventh order on the calendar.

2019 HOUSE INDUSTRY, BUSINESS AND LABOR

SB 2083

2019 HOUSE STANDING COMMITTEE MINUTES

Industry, Business and Labor Committee

Peace Garden Room, State Capitol

SB 2083 2/27/2019 32891

☐ Subcon☐ Conference					
Committee Clerk: Ellen LeTang					
Explanation or reason for introduction of bill/resolution:					
Manual exemption from registration of securities	s & refund of registration fees.				
Minutes:	Attachment 1				
Chairman Keiser: Opens the hearing on SB 2083					
Karen Tyler~ND Securities Commissioner: /	Attachment 1.				
9:45					

Chairman Keiser: Questions for Karen Tyler? Anyone else here to testify in support of SB 2083, opposition, neutral? Closes the hearing on SB 2083. What are the wishes of the committee?

Vice Chairman Lefor: Moves a Do Pass.

Rep Adams: Second.

Chairman Keiser: Further discussion?

Roll call was taken on SB 2083 for a Do Pass with 13 yes, 0 no, 1 absent & Rep Bosch is the carrier.

Date: 1 27, 2019

Roll Call Vote #: ______

2019 HOUSE STANDING COMMITTEE ROLL CALL VOTES

BILL/RESOLUTION NO. SB 2083

House	Industry, Business and Labor				Com	mittee
□ Subcommittee						
Amendment LC# o Description:	r					
Recommendation						
	☐ Adopt Amendr					
	🔀 Do Pass 🗆	Do No	t Pass	☐ Without Committee Red	commen	dation
	☐ As Amended			☐ Rerefer to Appropriatio	ns	
	☐ Place on Cons	ent Cal	endar			
Other Actions	☐ Reconsider					
Motion Made by Rep Lefor Seconded By Rep Adams						
Represe	entatives	Yes	No	Representatives	Yes	No
Chairman Keise	er	X		Rep O'Brien	Ab	
Vice Chairman	Lefor	X		Rep Richter	X	
Rep Bosch		×		Rep D Ruby	X	
Rep C Johnson		×		Rep Schauer	X	
Rep Kasper		×		Rep Adams	X	
Rep Laning		×		Rep P Anderson	X	
Rep Louser		X		Rep M Nelson	X	
					+	
-		-				
Total (Yes) No O						
Absent						
Floor Assignment	Re	<u> </u>	Bos	ch		

REPORT OF STANDING COMMITTEE

Module ID: h_stcomrep_34_001

Carrier: Bosch

SB 2083: Industry, recommends DO PASS (13 YEAS, 0 NAYS, 1 ABSENT AND NOT VOTING). SB 2083 was placed on the Fourteenth order on the calendar.

2019 TESTIMONY

SB 2083

SB 2083

Testimony of North Dakota Securities Commissioner Karen Tyler Before the Senate Industry, Business and Labor Committee January 7, 2019

Testimony in support of SB 2083, introduced at the Commissioner's request.

This bill modernizes an outdated securities registration exemption and allows the Commissioner to refund certain filing fees.

Manual Exemption

This change is based on a model legislation proposal that has been adopted by 30 states thus far.

As a threshold matter, all securities must be registered unless an exemption from registration is available. There are many exemptions to registration and they are found under 10-04-05 and 06 of the Securities Act. The specific exemption we are addressing here is a transactional exemption under 10-04-06.

This exemption applies not to the original issuance of the securities, but to the secondary or resale of the security, and it applies to securities of issuers that may not be public reporting companies with the SEC, but about which much information is publicly available.

The public information may be found in certain published manuals which is why this exemption is referred to as the Manual Exemption. You will see the list of qualifying manuals starting at line 22 on page 1.

The Standard and Poor's Corporation Records manual is no longer published so we want to eliminate that reference from statute. We also want to add a new electronic source of this type information, and that is the OTCQX and OTCQB

We are also eliminating an outdated requirement that the companies using this manual exemption must be U.S. based. There are many large, established international companies that may choose to use the OTCQX for their American Depository Receipts that trade in the U.S. and then list their stock on their own domestic stock exchange.

Again, this change is based on a model legislation proposal that has been adopted by 30 states thus far.

Refund of Fees

For certain securities, federal law pre-empts us from requiring registration, but we can require what is called a "notice filing" - the issuer of the securities must put us on notice that they are selling in the state. Examples of these notice filers are mutual funds and unit investment trusts. A fee accompanies these notice filings, and sometimes the filings are made in error. And while the fund company can terminate the erroneous filing, under current law, we are unable to refund the fee. While there was a time this was a more labor-intensive process for the department, and a non-refundable fee may have been justified, today it is a much more efficient, technology assisted process. We feel it is unfair to retain the fee.

The amendments to eliminate the "non-refundable" nature of the fee can be found at line 30 on page 2 and line 6 on page 3.

Investment firms and professionals who want to do business in the state must register here and that registration is accompanied by a filing fee. The applicable filing fees are identified starting at line 31 on page 3. This registration process is highly automated and occurs through a system called the Central Registration

Impact on revenue of these changes will be negligible. The occurrence is rare. The Department will generate over \$22 million in revenue from these sources this biennium. The fiscal note on this bill is \$2500.

Thank you for your consideration of this testimony in support of SB 2083.

SB 2083

Testimony of North Dakota Securities Commissioner Karen Tyler Before the House Industry, Business and Labor Committee February 27, 2019

Testimony in support of SB 2083, introduced at the Commissioner's request.

This bill modernizes an outdated securities registration exemption and allows the Commissioner to refund certain filing fees.

Manual Exemption

This change is based on a model legislation proposal that has been adopted by 30 states thus far.

As a threshold matter, all securities must be registered unless an exemption from registration is available. There are many exemptions to registration and they are found under 10-04-05 and 06 of the Securities Act. The specific exemption we are addressing here is a transactional exemption under 10-04-06.

This exemption applies not to the original issuance of the securities, but to the secondary or resale of the security, and it applies to securities of issuers that may not be public reporting companies with the SEC, but about which much information is publicly available.

The public information detailing the financial condition and other material aspects of the company may be found in certain printed publications or manuals which is why this exemption is referred to as the Manual Exemption. You will see the list of qualifying manuals starting at line 22 on page 1.

The Standard and Poor's Corporation Records manual is no longer published so we want to eliminate that reference from statute. We also want to add a new

electronic source of this type information, and that is the OTCQX and OTCQB markets of OTC Markets Group. If companies are using these markets for the trading of their securities, then they are reporting to OTC Markets Group the same or more extensive information that is available through the printed manuals and it is publicly available.

We are also eliminating an outdated requirement that the companies using this manual exemption must be U.S. based. There are many large, established international companies that may choose to use the OTCQX for their American Depository Receipts that trade in the U.S. and then list their stock on their own domestic stock exchange.

Again, this change is based on a model legislation proposal that has been adopted by 30 states thus far.

Refund of Fees

For certain securities, federal law pre-empts us from requiring registration, but we can require what is called a "notice filing" - the issuer of the securities must put us on notice that they are selling in the state. Examples of these notice filers are mutual funds and unit investment trusts. A fee accompanies these notice filings, and sometimes the filings are made in error. And while the fund company can terminate the erroneous filing, under current law, we are unable to refund the fee. While there was a time this was a more labor-intensive process for the department, and a non-refundable fee may have been justified, today it is a much more efficient, technology assisted process. We feel it is unfair to retain the fee.

The amendments to eliminate the "non-refundable" nature of the fee can be found at line 30 on page 2 and line 6 on page 3.

Investment firms and professionals who want to do business in the state must register here and that registration is accompanied by a filing fee. The applicable filing fees are identified starting at line 31 on page 3. This registration process is

highly automated and occurs through a system called the Central Registration Depository. When errors occur and a firm or professional is erroneously registered in North Dakota, they can terminate the registration, but we are unable to refund the fee. Again, as a result of technology advancements improving the efficiency of the registration process, we feel it is unfair to retain the fee. The amendment to change the non-refundable fee status is at line 6 on page 4.

Impact on revenue of these changes will be negligible. The occurrence is rare. The Department will generate over \$22 million in revenue from these sources this biennium. The fiscal note on this bill is \$2500.

Thank you for your consideration of this testimony in support of SB 2083.