## 1999 SENATE APPROPRIATIONS

> BILL/RESOLUTION NO. SCR4013

Senate Appropriations Committee

- Conference Committee

Hearing Date January 28, 1999

| Tape Number | Side A | Side B | Meter \# |
| :---: | :---: | :---: | :---: |
|  | 1 |  | X |
| $2 / 2 / 99$ |  | x | $5554-5920$ |
|  |  |  | $500-623$ |
| Committee Clerk Signature |  |  |  |

Minutes:
SENATOR NETHING: Opened the hearing on SCR4013; A CONCURRENT RESOLUTION TO CREATE AND ENACT A NEW SECTION TO ARTICLE X OF THE CONSTITUTION OF NORTH DAKOTA, RELATING TO A HEALTH CARE TRUST FUND FOR DEPOSIT AND USE OF FUNDS FROM SETTLEMENTS WITH TOBACCO PRODUCT MANUFACTURERS.

HARVEY SAND: State Senator from District 10 to testify in support of SCR4013 (charts attached (tape 4556-4975). North Dakota's tobacco money, when and if we ever get it will be put in the Trust Fund. The bill says; we can only spend $80 \%$ of the earnings of the Trust Fund until it reaches a billion dollars.

MEYER KINNOIN: State Senator from District 4 to testify in support of SCR4013( tape 4977-5380). When Senator Sand asked me to sign on this bill with him and he showed me the figures that he had run up on this on the oil. If we would have taken a good deal of oil money into a Trust Fund, that sold me. This will go before the vote of the people to make it Constitutional and I would hope you look on this favorable. I think it's a proper way to do it.

SENATOR BOWMAN: As far as the oil comment; where would we have got the income if we would have done this with the oil money that was spent taking care of all of our other problems in the State with that same revenue. To me it's a wash, you take and put in the General Fund and distribute that as a source of revenue. What difference does it make if you put it in a different fund and tax the people more to offset that? I can't see the understanding behind that. If we need the money to stand today on health care problems but, we set it aside and then we use some other money to take care of that until this builds way up. It's going to cost us one way or another.

MEYER KINNOIN: This is looking for future generations. We're not going to saddle our future generations with a huge bill like we have in the past. This one will give our future generations something to fall back on.

SENATOR HOLMBERG: The use of the word "may" in here, it causes me to wonder if the measure does what you want it to do? It says the $80 \%$ of the annual earnings of the Trust Fund may be used to address health concerns. It doesn't say that is the only way the Legislature can spend the money. I would wonder whether the language would allow the Legislature to spend the money for anything they wanted to, they may spend it for health concerns, but then again they may not.

MEYER KINNOIN: That's a good point, maybe there should be an amendment put on this to take care of that. I would be in favor of this.

HARVEY SAND: If you read that, I don't think it reads what your implying. It may not be expended except $80 \%$ of the annual earnings of the Trust Fund, may be appropriated by the Legislature assembly to address statewide health concerns. That tells how they can appropriate it, doesn't say they could do anything else.

SENATOR ANDRIST: If you're going to get a $7 \%$ return which is likely going to be predicated on an inflation rate of probably $4 \%-41 / 2 \%$, because there is usually a $21 / 2 \%$ differential. You didn't run any table to show us how much money we would have in 1999 dollars when we have a billion dollars in 2035.

HARVEY SAND: No I did not. The 7\% figure I used here I grabbed from the air. If I were to predict inflation which this year is $2 \%$, I also grabbed those figures from the air. I have to have some trust, that what is projected on the numbers in theory would work out. They are accurate now today.

HEIDI HEITKAMP: Left written testimony to distribute on SCR4013.

The hearing was closed on SCR4013.

2/2/99
tape 500-623
SENATOR NETHING: Reopened the hearing on SCR 4013 and called for the motion on the amendment.
SENATOR TALLACKSON: Moved do pass the amendment to SCR 4013
SENATOR HOLMBERG: Seconded the motion
ROLL CALL: 13 YEAS; 1 ABSENT \& NOT VOTING
AMENDMEN TO SCR 4013 CARRIED
Yeas: Nething; Naaden; Solberg; Lindaas; Tallackson; Robinson; Krauter; St. Aubyn; Grindberg; Holmberg; Kringstad; Bowman; Andrist
Absent \& Not Voting: Tomac
SENATOR NETHING: Called for the motion on SCR 4013 as amended
SENATOR HOLMBERG: Moved do not pass on SCR 4013 as amended
SENATOR BOWMAN: Seconded the motion
ROLL CALL: YEAS 9; NAYS 4; ABSENT \& NOT VOTING 1
SCR 4013 FAILED AS AMENDED
Yeas: Nething; Naaden; Solberg; St. Aubyn; Grindberg; Holmberg; Kringstad; Bowman; Andrist Nays: Lindaas; Tallackson; Robinson; Krauter
Absent \& Not Voting: Tomac

## PROPOSED AMENDMENTS TO SENATE CONCURRENT RESOLUTION NO. 4013

Page 1, line 6, replace "the 1998 settlement agreement with tobacco product manufacturers and any" with "sections IX (Payments) and XI (Calculation and Disbursement of Payments) of the master settlement agreement and consent agreement adopted by the district court in its judgment entered in State of North Dakota, ex rel. Heidi Heitkamp v. Philip Morris Inc., (East Central Dist. Ct., December 28, 1998)"
line 7, remove "successor agreements"
line 17, replace "1998 settlement agreement with tobacco" with "sections IX (Payments) and XI (Calculation and Disbursement of Payments) of the master settlement agreement and consent agreement adopted by the district court in its judgment entered in State of North Dakota, ex rel. Heidi Heitkamp v. Philip Morris Inc., (East Central Dist. Ct., December 28, 1998)"
line 18 , remove "product manufacturers, or any successor agreement"
line 22, after "concerns" insert "including enforcement of the master settlement agreement and consent agreement"
line 24, after "concerns" insert "including enforcement of the master settlement agreement and consent agreement"

Renumber accordingly

\title{

Date: <br> Roll Call Vote \#: <br> $\qquad$
$\qquad$

## 1999 SENATE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. <br> $\qquad$ 4013

 4013}Senate
APPROPRIATIONS
Committee

口Subcommittee on or

$\square$Conference Committee

Legislative Council Amendment Number


Motion Made By

Seconded
Sen. Tallackson By sen. Holmberg

| Senators | Yes | No | Senators | Yes | No |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Senator Nething, Chairman | $\checkmark$ |  |  |  |  |
| Senator Naaden, Vice Chairman | $\checkmark$ |  |  |  |  |
| Senator Solberg | $\checkmark$ |  |  |  |  |
| Senator Lindaas | $\checkmark$ |  |  |  |  |
| Senator Tallackson | $\checkmark$ |  |  |  |  |
| Senator Tomas |  |  |  |  |  |
| Senator Robinson | $\checkmark$ |  |  |  |  |
| Senator Krauter | $\checkmark$ |  |  |  |  |
| Senator St. Aubyn | $\checkmark$ |  |  |  |  |
| Senator Grindberg | $\checkmark$ |  |  |  |  |
| Senator Holmberg | $\checkmark$ |  |  |  |  |
| Senator Kringstad | $\checkmark$ |  |  |  |  |
| Senator Bowman | $\checkmark$ |  |  |  |  |
| Senator Andrist | $\checkmark$ |  |  |  |  |

Total
(Yes) $\qquad$ 13 No $\qquad$
Absent $\qquad$
Floor Assignment
If the vote is on an amendment, briefly indicate intent:

Date: Roll Call Vote \#: $\qquad$

## 1999 SENATE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. <br> $\qquad$

Senate APPROPRIATIONS
Committee

$\square$Subcommittee on
or

$\square$Conference Committee

Legislative Council Amendment Number
Action Taken DO NOT PASS AS AMENDED
Motion Made By
Seconded
Sen. Holmberg By Sen. Bowman

| Senators | Yes | No | Senators | Yes | No |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Senator Nething, Chairman | $\sim$ |  |  |  |  |
| Senator Naaden, Vice Chairman | $\checkmark$ |  |  |  |  |
| Senator Solberg | $\checkmark$ |  |  |  |  |
| Senator Lindaas |  | $\checkmark$ |  |  |  |
| Senator Tallackson |  |  |  |  |  |
| Senator Tomas |  |  |  |  |  |
| Senator Robinson |  |  |  |  |  |
| Senator Krauter |  | $\sim$ |  |  |  |
| Senator St. Aubyn | $\checkmark$ |  |  |  |  |
| Senator Grindberg | $レ$ |  |  |  |  |
| Senator Holmberg | $\checkmark$ |  |  |  |  |
| Senator Kringstad | $\checkmark$ |  |  |  |  |
| Senator Bowman | $\checkmark$ |  |  |  |  |
| Senator Andrist | $\checkmark$ |  |  |  |  |

Total
(Yes) $\square$ No $\square$
Absent $\qquad$
Floor Assignment Sen. Holmberg
If the vote is on an amendment, briefly indicate intent:

## REPORT OF STANDING COMMITTEE

SCR 4013: Appropriations Committee (Sen. Nething, Chairman) recommends AMENDMENTS AS FOLLOWS and when so amended, recommends DO NOT PASS ( 9 YEAS, 4 NAYS, 1 ABSENT AND NOT VOTING). SCR 4013 was placed on the Sixth order on the calendar.

Page 1, line 6, replace "the 1998 settlement agreement with tobacco product manufacturers and any" with "sections IX (Payments) and XI (Calculation and Disbursement of Payments) of the master settlement agreement and consent agreement adopted by the district court in its judgment entered in State of North Dakota, ex rel. Heidi Heitkamp v. Philip Morris Inc., (East Central Dist. Ct., December 28, 1998),"

Page 1, line 7, remove "successor agreements"
Page 1, line 17, replace "the 1998 settlement agreement with tobacco" with "sections IX (Payments) and XI (Calculation and Disbursement of Payments) of the master settlement agreement and consent agreement adopted by the district court in its judgment entered in State of North Dakota, ex rel. Heidi Heitkamp v. Philip Morris Inc., (East Central Dist. Ct., December 28, 1998)"

Page 1, line 18, remove "product manufacturers, or any successor agreement"
Page 1, line 22, after "concerns" insert ", including enforcement of the master settlement agreement and consent agreement"

Page 1, line 24, after "concerns" insert ", including enforcement of the master settlement agreement and consent agreement"

Renumber accordingly

## 1999 TESTIMONY

I am Attorney General Heidi Heitkamp and I am appearing to offer technical amendments to Senate Concurrent Resolution 4013.

Attached to my testimony is an amendment that implements the following changes:

1. Clearly identifies the judgment entered by the judge as the source of the funds and refers specifically to those portions of the settlement agreement which relate to the payment of the funds.
2. Provides that, in addition to the other uses, the funds can be used for enforcement of the terms of the agreement.

There are several reasons for the technical changes $I$ offer today.

First, it is important to clearly identify the source of the funds and refer to the judgment and the portions in the agreement because the agreement contemplates that other manufacturers will join in at a later date under similar terms. The bill refers to a settlement agreement entered in 1998 or any successor agreement. Some manufacturers did not agree to be bound by the terms of the agreement until 1999. However their agreements are not "successor agreements". Adding the suggested language will assure that all aspects of the agreement we entered in 1998 and the agreements with subsequent participating manufacturers will be covered by the terms of the bill.

Second, we must have the ability to enforce the agreement or we will not have any assurance that the tobacco companies will continue to make the scheduled payments or refrain from activities prohibited by the agreements including advertising and product distribution limitations. It seems most logical that payment for enforcement of the agreement should be made with tobacco moneys and not general taxpayers' dollars. A provision for expending funds for enforcement as appropriated by the Legislature is included in the attached amendment.

Third, a separate fund will strengthen our position with the federal government concerning Medicaid reimbursement. By way of background, the Health Care Finance Administration (HCFA) has indicated its intent to claim the tobacco moneys for Medicaid reimbursement. We are hopeful we will achieve a successful political resolution to this dispute in Congress. To further our legal argument that this is not recoupment of Medicaid dollars, it is my recommendation that the money be placed in a separate fund. Although this bill creates a separate fund, it will not become effective unless and until the people act positively on it
at the primary election in June, 2000. It is our understanding that we will receive moneys as early as May of 1999. To buttress our position that the funds are not Medicaid recoupment dollars I suggest that additional legislation be enacted to assure a place for the funds until the people have an opportunity to act on this proposed constitutional amendment.

| Payment Date Be | Beginning Balance | Lump Sum Payment | Interest Rate | Interest Eamed | $20 \%$ of interest (held in fund) | $20 \%$ of interast (paid out) | $80 \%$ of interest (paid out) | Ending Fund Balance |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 7/1/1999 | Begining | 28,680,000 | 7.00\% | 2,007,600 | 401,520 | - | 1,606,080 | 29,081,520 |
| 711/2000 | 29,081,520 | 28,680,000 | 7.00\% | 4,043,306 | 808,661 | - | 3,234,645 | 58,570,181 |
| 711/2001 | 58,570,181 | 28,680,000 | 7.00\% | 6,107,513 | 1,221,503 | - | 4,886,010 | 88,471,684 |
| 7/1/2002 | 88,471,684 | 28,680,000 | 7.00\% | 8,200,618 | 1,640,124 |  | 6,560,494 | 118,791,807 |
| 711/2003 | 118,791,807 | 28,680,000 | 7.00\% | 10,323,027 | 2,064,605 |  | 8,258,421 | 149,536,413 |
| 711/2004 | 149,536,413 | 28,680,000 | 7.00\% | 12,475,149 | 2,485,030 | - | 9,980,119 | 180,711,442 |
| 7/1/2005 | 180,711,442 | 28,680,000 | 7.00\% | 14,657,401 | 2,931,480 | - | 11,725,921 | 212,322,923 |
| 7/1/2006 | 212,322,923 | 28,680,000 | 7.00\% | 16,870,205 | 3,374,041 | - | 13,496,164 | 244,376,964 |
| 7/1/2007 | 244,376,964 | 28,680,000 | 7.00\% | 19,113,987 | 3,822,797 | - | 15,291,190 | 276,879,761 |
| 711/2008 | 276,879,761 | 28,680,000 | 7.00\% | 21,389,183 | 4,277,837 | - | 17,111,347 | 309,837,598 |
| 7/1/2009 | 309,837,598 | 28,680,000 | 7.00\% | 23,696,232 | 4,738,246 | - | 18,956,985 | 343,256,844 |
| 7/1/2010 | 343,256,844 | 28,680,000 | 7.00\% | 26,035,579 | 5,207,116 |  | 20,828,463 | 377,143,960 |
| 7/1/2011 | 377,143,960 | 28,680,000 | 7.00\% | 28,407,677 | 5,681,535 |  | 22,726,142 | 411,505,495 |
| 711/2012 | 411,505,495 | 28,680,000 | 7.00\% | 30,812,985 | 6,162,597 | - | 24,650,388 | 446,348,092 |
| 7/1/2013 | 446,348,092 | 28,680,000 | 7.00\% | 33,251,966 | 6,650,393 | - | 26,601,573 | 481,678,486 |
| 7/1/2014 | 481,678,486 | 28,680,000 | 7.00\% | 35,725,094 | 7,145,019 | - | 28,580,075 | 517,503,504 |
| 7112015 义 | $\chi \quad 517,503,504$ | 28,680,000 | 7.00\% | 38,232,845 | 7,646,569 | - | 30,586,276 X | 553,830,073 |
| 711/2016 | 553,830,073 | 28,680,000 | 7.00\% | 40,775,705 | 8,155,141 |  | 32,620,564 | 590,665,214 |
| 711/2017 | 590,665,214 | 28,680,000 | 7.00\% | 43,354,165 | 8,670,833 | - | 34,683,332 | 628,016,047 |
| 7/1/2018 | 628,016,047 | 28,680,000 | 7.00\% | 45,968,723 | 9,193,745 | - | 36,774,979 | 665,889,792 |
| 7/1/2019 | 665,889,792 | 28,680,000 | 7.00\% | 48,619,885 | 9,723,977 | - | 38,895,908 | 704,293,769 |
| 711/2020 | 704,293,769 | 28,680,000 | 7.00\% | 51,308,164 | 10,261,633 | - | 41,046,531 | 743,235,402 |
| 711/2021 | 743,235,402 | 28,680,000 | 7.00\% | 54,034,078 | 10,806,816 | - | 43,227,263 | 782,722,218 |
| 711/2022 | 782,722,218 | 28,680,000 | 7.00\% | 56,798,155 | 11,359,631 | - | 45,438,524 | 822,761,849 |
| 7/1/2023 | 822,761,849 | 28,680,000 | 7.00\% | 58,600,929 | 11,920,186 | - | 47,680,744 | 863,362,035 |
| 7/1/2024 | 863,362,035 | , | 7.00\% | 60,435,342 | 12,087,068 | - | 48,348,274 | 875,449,103 |
| 7/1/2025 | 875,449,103 | - | 7.00\% | 61,281,437 | 12,256,287 | - | 49,025,150 | 887,705,390 |
| 7/1/2026 | 887,705,390 | - | 7.00\% | 62,139,377 | 12,427,875 | - | 49,711,502 | 900,133,266 |
| 711/2027 | 900,133,266 | - | 7.00\% | 63,009,329 | 12,601,866 | - | 50,407,463 | 912,735,132 |
| 711/2028 | 912,735,132 | - | 7.00\% | 63,891,459 | 12,778,292 | - | 51,113,167 | 925,513,424 |
| 711/2029 | 925,513,424 | - | 7.00\% | 64,785,940 | 12,957,188 | - | 51,828,752 | 938,470,611 |
| 7/1/2030 | 938,470,611 |  | 7.00\% | 65,692,943 | 13,138,589 | - | 52,554,354 | 951,609,200 |
| 711/2031 | 951,609,200 |  | 7.00\% | 66,612,644 | 13,322,529 | - | 53,290,115 | 964,931,729 |
| 711/2032 | 984,931,729 | - - | 7.00\% | 67,545,221 | 13,509,044 | - | 54,036,177 | 978,440,773 |
| 7/1/2033 | 978,440,773 | - | 7.00\% | 68,490,854 | 13,698,171 | - | 54,792,683 | 992,138,944 |
| 7/1/2034 | 992,138,944 | - | 7.00\% | 69,449,726 | 7,861,056 | 8,028,889 | 55,559,781 | 1,000,000,000 |
| 7/1/2035 | 1,000,000,000 | - | 7.00\% | 70,000,000 |  | 14,000,000 | 56,000,000 | 1,000,000,000 |

