

1999 SENATE APPROPRIATIONS.

SB 2021


1999 SENATE STANDING COMMITTEE MINUTES

BILL/RESOLUTION NO. SB 2021

Senate Appropriations Committee

Conference Committee

Hearing Date 1/15/99 Rehearing Date 2/4/99

Tape Number	Side A	Side B	Meter #
1	X		3820-end
1		x	0-660
2/4/99	1	x	0-284
Committee Clerk Signature 			

Minutes:

**SENATOR NETHING :** Opened the hearing on SB 2021, A BILL for an Act to provide an appropriation for defraying the expenses of the parks and recreation department and the International Peace Garden.

**DOUG PRCHAL:** Director of the ND Department of Parks and Recreation, to testify in support of SB 2021 including support of the Lewis & Clark Bicentennial enhancement (testimony attached) (tape 1, side A, 3820-end; side B 1780).

**SENATOR SOLBERG:** I had a call last weekend from the NE part of the state concerning grooming snowmobile trails. Do they have a contract to do that no matter what the snow conditions?

**DOUG PRCHAL:** We have a contract with a combined organization called Snowmobile ND that administers the snowmobile program through that contract. There are 9 clubs that make up this coalition. There are conditions set out, 8 inches of snow, etc., set out that they have to operate within. I will check into that.

**SENATOR KRAUTER:** Two years ago I asked the question regarding noxious weeds. I was anticipating some comments today regarding the control of them. I often take my family to Sakakawea State Park. It is rather perturbing when going from the campsite to the beach or playground you have to walk through Canadian Thistle. I'm curious, what has changed in the control of these noxious weeds and other weeds on our state park land?

**DOUG PRCHAL:** We do have a priority to address weed control along as part of the resource management. We do have weed control programs and a plan to control those weeds. To eliminate them is a difficult and undaunting task, certainly to control them is our goal. I am chagrined to receive that comment. We apparently need to be addressing that.

**SENATOR KRAUTER:** Do you specifically have an expenditure for pesticides or is it something you contract out with someone?

**DOUG PRCHAL:** We have within the appropriations allocated to the Park systems under operations, our park staff are licensed applicators so they do, within their ability and budget limits, purchase and apply chemicals. I need to check to determine what they are able to accomplish within the constraints of that budget. I will certainly check into that.

**SENATOR TOMAC:** I have two questions: 1) With respect to the increase of the recreation programs from the snowmobile fund, is there enough money in that fund now to increase that \$85,000, and 2) what part are you addressing - adding additional miles or are the grooming costs going up?

**DOUG PRCHAL:** Can you give me more information on the \$85,000 you're referencing?

**SENATOR TOMAC:** Yes, I certainly will. It is a line item in the appropriations sheet. I'm sorry you don't have that sheet, but actually it is in the bill, too. It talks about a trail tax transfer. That only says \$25,000 and I'm confused. The increase on item 11 on the sheet we have talks about an \$85,000 fund increase. Obviously, that would come out of the snowmobile trail tax fund.

**SENATOR NETHING:** Allen Knudson (LC) perhaps you can respond to that question. There is a discrepancy between the \$25,000, item 4, and on item 11 on the sheet you've handed out, you indicate there is a funding increase from the snowmobile fund. Will you make a comment on that?

**ALLEN KNUDSON:** (LC) It is our understanding that compared to the appropriation last biennium the funding taken from the snowmobile fund was increased by the \$85,000. We can talk with the department more to get clarification if you would like.

**SENATOR TOMAC:** I raise the question because I think that particular refund comes out of the gas tax refund and it is very specific what you can use that money for. It would have to be used to enhance some snowmobile program on the trail fund.

**DOUG PRCHAL:** Yes, I'm a little concerned myself on the sheet here with respect to the \$85,000 to address that as I see and look up under general fund. I don't really what occurred there, but the snowmobile program and the fees from it as Senator Tomac said do come from registration fees and there is a connector to the gas tax. So there should be no reference to general fund; it is all other funds. Our program shows that fund to be increasing roughly \$100,000. I think it shows in there \$125,000, but there is also an ATV component - \$100,000 for snowmobiles and \$25,000 for the ATV's. These dollars are directed right back into the snowmobile program for trails. We are committed to keeping the snowmobile trails within the confines of the dollars they generate to keep the program in balance. If the registrations are not there, correspondingly that budget has to be adjusted and they are very aware of that.

**SENATOR TOMAC:** So \$85,000 should be under special funds and not general funds.

**ALLEN KNUDSON:** On the yellow sheet, that is indicated under the wrong column. That \$85,000 should be under the special funds and not general funds.

**SENATOR TOMAC:** My second question has to do with land acquisition. I did not see anything specifically in the bill that allowed that. I know there are parts surrounding the Fort Lincoln State Park where there may be some land swaps with DOT now that they built a bypass road and I did get a few calls specifically on that. What are you intentions?

**DOUG PRCHAL:** In our current budget request, we do not have any particular dollars identified for land acquisition. We did have some last biennium as we finalized the purchase of the Scout tract up at Lake Metigoshe. There is an isolated tract on that new bypass and we are trying to get a trade there. We have \$20,000 within our existing budget to try to make that work. In our current budget we do not have any funds in that plan for acquisition. We are trying to visit with landowners along the western edge. We do think we have a need to preserve the visual integrity of the Fort, etc. and to work on scenic easements that leave that land in its present use, but put on a covenant to put a buffer on that upland and those types of things.

**SENATOR NAADEN:** What is the status of the Park at Red Lake, Burnstake, and Wishek?

**DOUG PRCHAL:** Those are areas that I talked about that we've contracted. We have in our appropriation the idea to continue those efforts and to work with those entities to keep those facilities available through those contract arrangements.

**SENATOR ANDRIST:** SB 2082 which would increase park fees by \$120,000, does that appear anyplace in the executive budget as anticipated income?

**DOUG PRCHAL:** It is part of our budget proposal given the challenge to increase revenues. We built that into our budget, correspondingly we are required to introduce SB 2082. (tape 3050)

**DAVID BORLAUG:** Lewis & Clark Foundation, President. I want to express our Foundation's strong support of this Lewis & Clark enhancement funding in this budget. State Parks & Recreation is our partner with the Lewis & Clark Interpretive Center at Washburn. This Center was designated by this body two years ago as ND's official bicentennial project. They are our landlords. We are encumbered with maintenance costs; however, they own our facility. We truly are a historic corridor. (tape 3250)

**JUDITH IVERSON:** Garrison, to testify in support of a budget that would enhance and continue to maintain a park system that includes the Fort Stevenson State Park near Garrison (testimony attached).

**WRITTEN TESTIMONY IN SUPPORT OF SB 2021--PARKS AND RECREATION:  
(Attached)**

**PEMBINA COUNTY BUSINESS OWNER:** Jan M. Samson

**DEVILS LAKE AREA CHAMBER OF COMMERCE:** Randy Frost, Executive Vice President

**RIVERDALE BUSINESS OWNER:** Gerald A. Schatz

**CITY OF GARRISON:** Wayne Johnson, Mayor

**GARRISON CHAMBER OF COMMERCE TOURISM COMMITTEE:** Rodger Affeldt, Chairman

**GARRISON CHAMBER OF COMMERCE:** Jill Denning Gackle, President

**GARRISON AREA IMPROVEMENT ASSOCIATION:** Bruce Schreiner, President

**GARRISON BUSINESS OWNER:** Brian Sailer; Sailer Investments & DBA Four Seasons

**BNC NATIONAL BANK, GARRISON:** Cheryl Mehlhoff, Branch Manager

**OTTERTAIL POWER COMPANY:** Wayne Johnson, Division Manager

**CENEX FARMERS UNION:** Paul Schlichting,

**SENATOR NETHING:** A subcommittee will be study SB 2020, 2021, and 2022. There will be an amendment drafted to provide for a decrease in the estimated income of the Parks budget.

**SENATOR NETHING:** We are going to conclude the hearing on this portion of the Parks & Recreation Department. (tape 3880)

**SENATOR NETHING:** We are going to open the hearing on the International Peace Garden part of this bill.

**JERRY STRAND:** International Peace Garden, President, to testify in support of SB 2021. Work during my term as President has been one of restructuring and revitalizing the Garden. Now we can work to fulfill our goals. We have completely rewritten the bylaws of the International Peace Garden, and have many new board members. In addition to Representative Janet Wentz, other board members include Pat DeMers, Inga Bailey, Jim Fuglie, Geri D. Wheeler, Mike Jacobs, Phil Lowe, Charles Refling, and Alice Olson. Many staff changes have occurred as well among these positions, superintendent, horticulturist, secretary, finance officer, maintenance supervisor as well as a newly created position of marketing director. An architectural drawing is attached depicting a building which would house a souvenir shop and restaurant (tape 4560).

**ROBERT SCHULTZ:** International Peace Garden, Executive Director, to testify in support of SB 2021 (testimony attached). (tape 4560-5335)

**SENATOR ANDRIST:** Is Manitoba a full partner in this? Do they match our funding?

**ROBERT SCHULTZ:** Currently we receive 37.6 percent of our annual operating budget from government grants. We receive \$182,000 from the State of ND and \$145,000 from the Province of Manitoba and Canadian federal government. We are working to increase the Canadian funding at a level of an additional \$100,000 which, after currency exchange rates, would bring it fairly close to comparable levels. At the current year, we don't have any guarantees on that happening, but the work is under way. We try to find equal ways to support the Park; however, exchange rates make it difficult.

**ROGER BAILEY:** International Peace Garden, Communications and Marketing Director to testify in support of SB 2021 (testimony attached) (tape 1, side B 5630-tape 2, side A 365).

**SENATOR ROBINSON:** How many seasonal employees do you have at the Garden?

**ROGER BAILEY:** This next summer we will have close to 60 seasonal staff employed by the Peace Garden. There are just over 200 seasonal staff at the International Music Camp, just over 100 at the Legion Athletic Camp, and private vendors contribute another 10-12 people.

**SENATOR ROBINSON:** Are most of these individuals from the region?

**ROGER BAILEY:** Yes, with exception of some of those at the music camp, a lot of those people are from the immediate region. We did bring environmental education specialists from the East Coast last summer.

**SENATOR ANDRIST:** Are there any problems moving employees back and forth across the border?

**ROGER BAILEY:** We have great relations with both Customs' offices. They help from a security standpoint. The only thing we do face is the Canadian government does not allow Canadian employees to drive ND state fleet vehicles in Canada due to insurance restrictions.

**SENATOR NETHING:** Closed the hearing on SB 2021 (tape 660)

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2/4/99

**SENATOR NETHING:** Reopened the hearing on SB 2021.

**SENATOR ANDRIST:** Presented the rationale on the proposed amendments to SB 2021.

**SENATORS KRAUTER AND ROBINSON:** Reminded the subcommittee that the noxious weed issue has been presented for two bienniums and still hasn't been addressed.

**SENATOR NETHING:** Encouraged committee members to consider the amendments to SB 2021 as presented, and that an amendment would be prepared to be submitted on the floor of the Senate regarding the issue.

2-4-99

**SENATOR NETHING:** Called for the motion on the amendment to SB 2021.  
**SENATOR ANDRIST:** Moved do pass of the proposed amendment to SB 2021.  
**SENATOR BOWMAN:** Seconded.

**ROLL CALL: YEAS 12; ABSENT & NOT VOTING 2  
MOTION CARRIED ON AMENDMENT TO SB 2021.**

Yeas: Nething; Naaden; Lindaas; Tallackson; Robinson; Krauter; St. Aubyn; Grindberg;  
Holmberg; Kringstad; Bowman; Andrist.  
Absent & Not Voting: Solberg; Tomac

**SENATOR NETHING:** Called for the amended motion on SB 2021.  
**SENATOR ANDRIST:** Moved do pass SB 2021 as amended.  
**SENATOR NAADEN:** Seconded the motion.

**ROLL CALL: YEAS 12; ABSENT & NOT VOTING 2  
MOTION CARRIED ON SB 2021 AS AMENDED**

Yeas: Nething; Naaden; Lindaas; Tallackson; Robinson; Krauter; St. Aubyn; Grindberg;  
Holmberg; Kringstad; Bowman; Andrist.  
Absent & Not Voting: Solberg; Tomac

**CARRIER: SENATOR ANDRIST**

**SENATOR NETHING:** Closed the hearing on SB 2021.

Date: 2/4/99  
Roll Call Vote #: 1

1999 SENATE STANDING COMMITTEE ROLL CALL VOTES  
BILL/RESOLUTION NO. SB 2021

Senate APPROPRIATIONS Committee

Subcommittee on \_\_\_\_\_  
or  
 Conference Committee

Legislative Council Amendment Number 98043.0102

Action Taken DO PASS

Motion Made By Sen. Andrist Seconded By Sen. Bowman

Senators	Yes	No	Senators	Yes	No
Senator Nething, Chairman	✓				
Senator Naaden, Vice Chairman	✓				
Senator Solberg					
Senator Lindaas	✓				
Senator Tallackson	✓				
Senator Tomac					
Senator Robinson	✓				
Senator Krauter	✓				
Senator St. Aubyn	✓				
Senator Grindberg	✓				
Senator Holmberg	✓				
Senator Kringstad	✓				
Senator Bowman	✓				
Senator Andrist	✓				

Total (Yes) 12 No 0

Absent 2

Floor Assignment -

If the vote is on an amendment, briefly indicate intent:



Date: 2/4/99  
Roll Call Vote #: 1

1999 SENATE STANDING COMMITTEE ROLL CALL VOTES  
BILL/RESOLUTION NO. SB 2021

Senate APPROPRIATIONS Committee

Subcommittee on \_\_\_\_\_  
or  
 Conference Committee

Legislative Council Amendment Number 98043.0102

Action Taken DO PASS AS AMENDED

Motion Made By Sen. Andrist Seconded  
By Sen. Naaden

Senators	Yes	No	Senators	Yes	No
Senator Nething, Chairman	✓				
Senator Naaden, Vice Chairman	✓				
Senator Solberg					
Senator Lindaas	✓				
Senator Tallackson	✓				
Senator Tomac					
Senator Robinson	✓				
Senator Krauter	✓				
Senator St. Aubyn	✓				
Senator Grindberg	✓				
Senator Holmberg	✓				
Senator Kringstad	✓				
Senator Bowman	✓				
Senator Andrist	✓				

Total (Yes) 12 No 0

Absent 2

Floor Assignment Sen. Andrist

If the vote is on an amendment, briefly indicate intent:

**REPORT OF STANDING COMMITTEE**

**SB 2021: Appropriations Committee (Sen. Nething, Chairman)** recommends **AMENDMENTS AS FOLLOWS** and when so amended, recommends **DO PASS** (12 YEAS, 0 NAYS, 2 ABSENT AND NOT VOTING). SB 2021 was placed on the Sixth order on the calendar.

Page 1, line 12, replace "1,426,843" with "1,413,829"

Page 1, line 13, replace "1,696,579" with "1,695,274"

Page 1, line 14, replace "7,284,831" with "7,263,325"

Page 1, line 16, replace "10,763,253" with "10,727,428"

Page 1, line 17, replace "4,452,110" with "4,450,999"

Page 1, line 18, replace "6,311,143" with "6,276,429"

Page 1, line 23, replace "11,127,836" with "6,741,012"

Page 1, after line 23, insert:

"Grand total special funds appropriation S.B. 2021	\$4,450,999
Grand total all funds appropriation S.B. 2021	\$11,192,011"

Page 2, after line 8, insert:

**"SECTION 3. APPROPRIATION.** There is hereby appropriated out of any moneys in the general fund in the state treasury, not otherwise appropriated, the sum of \$100,000, or so much of the sum as may be necessary, to the parks and recreation department for the purpose of providing a grant to the North Dakota Lewis and Clark bicentennial foundation for the biennium beginning July 1, 1999, and ending June 30, 2001. The parks and recreation department may provide the grant funds only to the extent the North Dakota Lewis and Clark foundation provides an equal amount of matching funds. The grant funds are intended to provide a portion of the funds needed to match federal transportation enhancement funds to be used to construct an addition to the Lewis and Clark interpretive center near Washburn."

Renumber accordingly

**STATEMENT OF PURPOSE OF AMENDMENT:**

DEPARTMENT 750 - PARKS AND RECREATION DEPARTMENT

SENATE - This amendment makes the following changes:

	EXECUTIVE BUDGET	SENATE CHANGES	SENATE VERSION
Administration	\$1,426,843	(\$13,014)	\$1,413,829
Recreation	1,696,579	(1,305)	1,695,274
Natural resources	7,284,831	(21,506)	7,263,325
Lewis and Clark bicentennial	355,000		355,000
Separate section - Grant		<u>100,000</u>	<u>100,000</u>
Total all funds	\$10,763,253	\$64,175	\$10,827,428
Less special funds	<u>4,452,110</u>	<u>(1,111)</u>	<u>4,450,999</u>
General fund	\$6,311,143	\$65,286	\$6,376,429
FTE	40.00	0.00	40.00

Detail of Senate changes to the executive budget include:

	LEWIS AND CLARK INTERPRETIVE CENTER ADDITION 1	REDUCE COMPENSATION PACKAGE TO 2/2	ADJUST HEALTH INSURANCE COST	DELAY MARKET SALARY ADJUSTMENTS TO 1/1/2001	TOTAL SENATE CHANGES
Administration		(\$8,961)	\$2,281	(\$6,334) <sup>2</sup>	(\$13,014)
Recreation		(1,875)	570		(1,305)
Natural resources		(30,344)	8,838		(21,506)
Lewis and Clark bicentennial					
Separate section - Grant	<u>100,000</u>				<u>100,000</u>
Total all funds	\$100,000	(\$41,180)	\$11,689	(\$6,334)	\$64,175
Less special funds		<u>(1,680)</u>	<u>569</u>		<u>(1,111)</u>
General fund	\$100,000	(\$39,500)	\$11,120	(\$6,334)	\$65,286
FTE	0.00	0.00	0.00	0.00	0.00

Senate changes narrative:

<sup>1</sup> A separate section is added providing \$100,000 from the general fund to be granted to the North Dakota Lewis and Clark Bicentennial Foundation to be matched by other funds raised by the foundation. Combined, these funds are intended to provide the required 20 percent match for federal transportation enhancement funds for constructing an addition to the Lewis and Clark Interpretive Center near Washburn.

<sup>2</sup> In addition to the two percent annual salary increases, funding is included to provide the director a market equity salary increase of \$289.67 per month for the final six months of the biennium.

**1999 HOUSE APPROPRIATIONS**

**SB 2021**

1999 HOUSE STANDING COMMITTEE MINUTES

BILL/RESOLUTION NO. SB 2021

House Appropriations Committee  
Education and Environment Division

Conference Committee

Hearing Date March 2, 1999

Tape Number	Side A	Side B	Meter #
1		x	45.0-end
2	x		0-end
2		x	0-4.0

Committee Clerk Signature *Casey Davis*

Minutes:

**SB 2021 - A bill for an act to provide an appropriation for defraying the expenses of the parks and recreation department and the International Peace Garden.**

CHAIRMAN WENTZ opened the hearing.

**1B: 45.0 DOUG PRCHAL, Director of the Department of Parks and Recreation**, testified in support of the bill and gave an overview of the budget. (See testimony.)

**2A: 32.0 REP. LLOYD** asked where the increase of \$100,000 in the general fund is reflected. Alan Knudson, Legislative Council, replied that it is in section 3 of the engrossed bill.

**2A: 33.7 ROB SCHULTZ**, Executive Director of the International Peace Garden, testified in support of the bill. (See testimony.)

**2A: 52.0 JILL DENNING GACKLE, Garrison Chamber President**, testified in support of the bill. (See testimony.)

**2B: 0.0 KRISTIE FRIEZE, Director of the ND Lewis and Clark Interpretive Center**, testified in support of the bill. (See testimony.)

**2B: 2.0 REP. GERALD SVEEN** testified in support of the bill, especially in support of the International Peace Garden.

CHAIRMAN WENTZ closed the hearing.

### General Discussion

- Committee on Committees
- Rules Committee
- Confirmation Hearings
- Delayed Bills Committee
- House Appropriations
- Senate Appropriations
- Other

Date March 18, 1999			
Tape Number	Side A	B Side	Meter #
1	x		0-29.0
Committee Clerk Signature <i>Cathy Davis</i>			

Minutes:

#### SB 2021

**CHAIRMAN WENTZ** opened discussion on SB 2021.

**IA: 0.5 REP. CARLSON** explained the recommendation for amendments 0301 for SB 2021.

**IA: 5.5 REP. MONSON** asked if fees collected are part of special funds. Rep. Carlson replied that \$1.5 million of the special funds is from fees collected at parks. Rep. Monson asked if each park keeps their own collections or if the money is pooled together. Rep. Carlson replied that the collections from fees are put together for the entire system.

**IA: 7.2 CHAIRMAN DALRYMPLE** noted that \$100,000 added by the Senate was related to the Lewis and Clark bicentennial. This would bring the total for the Lewis and Clark celebration to \$420,400. The governor had recommended \$355,000 for that. Rep. Wentz said that they had made some reductions to Lewis and Clark, but not enough to meet the \$100,000 added by the Senate. She added that some of the improvements listed under Lewis and Clark would actually be for parks in general.

**IA: 13.6 REP. MONSON** said that they need to get the Lewis and Clark things up to speed before the bicentennial is upon us.

**IA: 15.4 REP. CARLSON** asked if the governor recommended cuts to this area in making up for the revenue loss. Dave Krabbenhoft, OMB, said that it is actually listed as a priority by the governor.

**IA: 16.1 REP. CARLSON** made a motion to further amend, by cutting \$112,500 out of capital improvements. The motion was seconded by Rep. Monson. A voice vote was taken and the motion carried.

**IA: 17.5 REP. CARLSON** made a motion to adopt the amendments as amended. The motion was seconded by Rep. Boehm. A voice vote was taken and the motion carried.

General Discussion

Page 2

House Appropriations, EE Div

March 18, 1999

**1A: 21.0 REP. CARLSON** made a motion for a Do Pass as amended. The motion was seconded by Rep. Boehm.

**1A: 21.3 JOE MORRISSETTE, Legislative Council**, pointed out that part of the funds for boat ramps in capital improvements comes from the Game and Fish department.

**1A: 26.0 Discussion** followed regarding the possible conflict of budgets. It was decided that the amendment would be a general statement so the department could choose where to make the reduction in their capital improvements. This would not put the Game and Fish dollars in jeopardy.

**1A: 29.0 A roll call vote** was taken and the motion carried with 6 yeas, 0 nays, and 1 absent and not voting. Rep. Carlson will carry the bill to the full committee.

## General Discussion

- Committee on Committees
- Rules Committee
- Confirmation Hearings
- Delayed Bills Committee
- House Appropriations
- Senate Appropriations
- Other

Date March 24, 1999			
Tape Number	Side A	B Side	Meter #
1		x	18.6-33.4
Committee Clerk Signature <i>Roxanne Bone</i>			

Minutes:

Chairman Dalrymple opened the discussion on Senate Bill 2021.

**1A: 18.6 Rep. Carlson** presented amendment 98043.0302 to the committee. Brief comments regarding changes and reductions to the Parks and Recreation budget. Rep. Carlson moved to adopt the amendment. Rep. Wentz 2nd the motion.

**1A: 21.2 Rep. Byerly** asked about additional FTEs in budget. Rep. Carlson replied all additional FTEs did not require supplemental income was required only the \$21,000 in benefits.

**1A: 23.5 Rep. Timm** asked about fee increases. Rep. Carlson replied the fee increases are in two different bills: SB 2082 \$20 to \$25, \$3 to \$4; additional revenue \$120,000. Used numbers in budget.

**1A: 24.2 Rep. Carlisle** asked about the Cross Ranch primitive area regarding camping. Rep. Wentz replied Parks & Recreation the camping will be adjacent from the Cross Ranch so it would not be altered. Rep. Carlson replied there will be minimal electrical basic service to leave it in natural setting.



**1A: 26.1 Rep. Byerly** asked for an explanation of what is left in the Lewis & Clark line item. Rep. Carlson replied there are \$47,000 seasonal salaries, \$33,000 operating expenses, removed \$34,600 for capitol improvements, and plus additional \$100,000 for Washburn. Total: \$420,000. Rep. Byerly replied that you can't consider Washburn \$100,000 as Lewis & Clark dollars.

**1A: 27.7** On a Voice Vote the amendment was adopted. Rep. Byerly made a motion to further amend the bill: restore \$34,600. Rep. Hoffner 2nd the motion.

**1A: 29.6 Rep. Carlson** commented he would urge the committee to resist the motion. It is more of a wish list then a needs list item. On a Voice Vote the motion failed.

Rep. Carlson moved for a DO PASS AS AMENDED. Rep. Wentz 2nd the motion. On a Roll Call Vote the motion carried.

19 voting YES

1 voting NO

Carrier: Rep. Carlson

PROPOSED AMENDMENTS TO REENGROSSED SENATE BILL NO. 2021

Page 1, line 12, replace "1,413,829" with "1,403,829"

Page 1, line 14, replace "7,263,325" with "7,213,325"

Page 1, line 15, replace "355,000" with "320,400"

Page 1, line 16, replace "10,727,428" with "10,632,828"

Page 1, line 18, replace "6,276,429" with "6,181,829"

Page 1, line 23, replace "6,741,012" with "6,646,412"

Page 2, line 2, replace "11,192,011" with "11,097,411"

Re-number accordingly

**STATEMENT OF PURPOSE OF AMENDMENT:**

DEPARTMENT 750 - PARKS AND RECREATION DEPARTMENT

HOUSE - This amendment makes the following changes:

	EXECUTIVE BUDGET	SENATE VERSION	HOUSE CHANGES	HOUSE VERSION
Administration	\$1,426,843	\$1,413,829	(\$10,000)	\$1,403,829
Recreation	1,696,579	1,695,274		1,695,274
Natural resources	7,284,831	7,263,325	(50,000)	7,213,325
Lewis and Clark bicentennial	355,000	355,000	(34,600)	320,400
Separate section - Grant		100,000		100,000
Total all funds	\$10,763,253	\$10,827,428	(\$94,600)	\$10,732,828
Less special funds	<u>4,452,110</u>	<u>4,450,999</u>		<u>4,450,999</u>
General fund	\$6,311,143	\$6,376,429	(\$94,600)	\$6,281,829
FTE	40.00	40.00	0.00	40.00

Detail of House changes to the Senate version includes:

	REDUCE INFORMATION TECHNOLOGY FUNDING	REDUCE CAPITAL IMPROVEMENTS	REDUCE LEWIS & CLARK FUNDING	TOTAL HOUSE CHANGES
Administration	(\$10,000)			(\$10,000)
Recreation				
Natural resources		(\$50,000) <sup>1</sup>		(50,000)
Lewis and Clark bicentennial			(\$34,600) <sup>2</sup>	(34,600)
Separate section - Grant				
Total all funds	(\$10,000)	(\$50,000)	(\$34,600)	(\$94,600)
Less special funds				
General fund	(\$10,000)	(\$50,000)	(\$34,600)	(\$94,600)
FTE	0.00	0.00	0.00	0.00

House changes narrative:

<sup>1</sup> Reduces funding for repairs to boat ramps at Lake Sakakawea and Lewis and Clark state parks by \$50,000, from \$225,000 to \$175,000. Of the \$175,000, \$168,750 is from the game and fish fund and \$6,250 is from the general fund.

<sup>2</sup> Reduces funding for camping cabins at parks along the Lewis and Clark trail by \$34,600, from \$85,000 to \$50,400.

March 25, 1999

*VR*  
*3/25/99*  
*1982*

HOUSE AMENDMENTS TO REENGROSSED SENATE BILL NO. 2021 APP 3-25-99

Page 1, line 2, replace "International Peace Garden" with "international peace garden"

Page 1, line 12, replace "1,413,829" with "1,403,829"

Page 1, line 14, replace "7,263,325" with "7,150,825"

Page 1, line 15, replace "355,000" with "320,400"

Page 1, line 16, replace "10,727,428" with "10,570,328"

Page 1, line 18, replace "6,276,429" with "6,119,329"

Page 1, line 23, replace "6,741,012" with "6,583,912"

APP 3-25-99

Page 2, line 2, replace "11,192,011" with "11,034,911"

Page 2, line 5, replace "International" with "international"

Page 2, line 6, replace "Peace Garden" with "peace garden"

Page 2, line 8, replace "International Peace Garden" with "international peace garden"

Renumber accordingly

**STATEMENT OF PURPOSE OF AMENDMENT:**

DEPARTMENT 750 - PARKS AND RECREATION DEPARTMENT

HOUSE - This amendment makes the following changes:

	EXECUTIVE BUDGET	SENATE VERSION	HOUSE CHANGES	HOUSE VERSION
Administration	\$1,426,843	\$1,413,829	(\$10,000)	\$1,403,829
Recreation	1,696,579	1,695,274		1,695,274
Natural resources	7,284,831	7,263,325	(112,500)	7,150,825
Lewis and Clark bicentennial	355,000	355,000	(34,600)	320,400
Separate section - Grant		100,000		100,000
Total all funds	\$10,763,253	\$10,827,428	(\$157,100)	\$10,670,328
Less special funds	<u>4,452,110</u>	<u>4,450,999</u>		<u>4,450,999</u>
General fund	\$6,311,143	\$6,376,429	(\$157,100)	\$6,219,329
FTE	40.00	40.00	0.00	40.00

Detail of House changes to the Senate version includes:

	REDUCE INFORMATION TECHNOLOGY FUNDING	REDUCE CAPITAL IMPROVEMENTS	REDUCE LEWIS AND CLARK FUNDING	TOTAL HOUSE CHANGES
Administration	(\$10,000)			(\$10,000)
Recreation				
Natural resources		(\$112,500) <sup>1</sup>		(112,500)
Lewis and Clark			(\$34,600) <sup>2</sup>	(34,600)

bicentennial  
Separate section -  
Grant

Total all funds	<u>(\$10,000)</u>	<u>(\$112,500)</u>	<u>(\$34,600)</u>	<u>(\$157,100)</u>
Less special funds				
General fund	<u>(\$10,000)</u>	<u>(\$112,500)</u>	<u>(\$34,600)</u>	<u>(\$157,100)</u>
FTE	0.00	0.00	0.00	0.00

House changes narrative:

- <sup>1</sup> Reduces capital improvements by \$112,500 from the general fund relating to boat ramp repairs and other capital improvement projects to be determined by the department. Capital improvements funding remaining for the 1999-2001 biennium totals \$1,193,500, \$936,750 of which is from the general fund and \$256,750 from special funds.
- <sup>2</sup> Reduces funding for camping cabins at parks along the Lewis and Clark trail by \$34,600, from \$85,000 to \$50,400.

Date: 3-18-99  
 Roll Call Vote #: 1

**1999 HOUSE STANDING COMMITTEE ROLL CALL VOTES  
 BILL/RESOLUTION NO.**

House Appropriations Committee

Subcommittee on Education and Environment  
 or  
 Conference Committee

Legislative Council Amendment Number \_\_\_\_\_

Action Taken DP as am.

Motion Made By Carlson Seconded By Boehm

Representatives	Yes	No	Representatives	Yes	No
Chairperson Janet Wentz	✓				
Vice Chairman Ed Lloyd	✓				
Rep. Ole Aarsvold	✓				
Rep. James Boehm	✓				
Rep. Al Carlson	✓				
Rep. David Monson	✓				
Rep. Ronald Nichols	<del>✓</del>				

Total (Yes) 6 No 0

Absent 1

Floor Assignment Carlson to Full Committee

If the vote is on an amendment, briefly indicate intent:

Date: 3.24.99  
 Roll Call Vote #: 1

1999 HOUSE STANDING COMMITTEE ROLL CALL VOTES  
 BILL/RESOLUTION NO. 2021

House Appropriations Committee

Subcommittee on \_\_\_\_\_  
 or  
 Conference Committee

Legislative Council Amendment Number 98043.0302

Action Taken DO PASS AS AMENDED

Motion Made By Carlson Seconded By Wentz

Representatives	Yes	No	Representatives	Yes	No
Chairman Dalrymple	✓		Nichols	✓	
Vice-Chairman Byerly		✓	Poolman	✓	
Aarsvold	✓		Svedjan	✓	
Bernstein	✓		Timm	✓	
Boehm	✓		Tollefson	✓	
Carlson	✓		Wentz	✓	
Carlisle	✓				
Delzer	✓				
Gulleson	✓				
Hoffner	✓				
Huether	✓				
Kerzman	✓				
Lloyd	✓				
Monson	✓				

Total (Yes) 19 No 1

Absent 0

Floor Assignment Rep. Carlson

If the vote is on an amendment, briefly indicate intent:

**REPORT OF STANDING COMMITTEE**

**SB 2021, as reengrossed: Appropriations Committee (Rep. Dalrymple, Chairman)** recommends **AMENDMENTS AS FOLLOWS** and when so amended, recommends **DO PASS** (19 YEAS, 1 NAY, 0 ABSENT AND NOT VOTING). Reengrossed SB 2021 was placed on the Sixth order on the calendar.

Page 1, line 2, replace "International Peace Garden" with "international peace garden"

Page 1, line 12, replace "1,413,829" with "1,403,829"

Page 1, line 14, replace "7,263,325" with "7,150,825"

Page 1, line 15, replace "355,000" with "320,400"

Page 1, line 16, replace "10,727,428" with "10,570,328"

Page 1, line 18, replace "6,276,429" with "6,119,329"

Page 1, line 23, replace "6,741,012" with "6,583,912"

Page 2, line 2, replace "11,192,011" with "11,034,911"

Page 2, line 5, replace "International" with "international"

Page 2, line 6, replace "Peace Garden" with "peace garden"

Page 2, line 8, replace "International Peace Garden" with "international peace garden"

Renumber accordingly

**STATEMENT OF PURPOSE OF AMENDMENT:**

DEPARTMENT 750 - PARKS AND RECREATION DEPARTMENT

HOUSE - This amendment makes the following changes:

	EXECUTIVE BUDGET	SENATE VERSION	HOUSE CHANGES	HOUSE VERSION
Administration	\$1,426,843	\$1,413,829	(\$10,000)	\$1,403,829
Recreation	1,696,579	1,695,274		1,695,274
Natural resources	7,284,831	7,263,325	(112,500)	7,150,825
Lewis and Clark bicentennial	355,000	355,000	(34,600)	320,400
Separate section - Grant		100,000		100,000
Total all funds	\$10,763,253	\$10,827,428	(\$157,100)	\$10,670,328
Less special funds	<u>4,452,110</u>	<u>4,450,999</u>		<u>4,450,999</u>
General fund	\$6,311,143	\$6,376,429	(\$157,100)	\$6,219,329
FTE	40.00	40.00	0.00	40.00

Detail of House changes to the Senate version includes:

	REDUCE INFORMATION TECHNOLOGY FUNDING	REDUCE CAPITAL IMPROVEMENTS	REDUCE LEWIS AND CLARK FUNDING	TOTAL HOUSE CHANGES
Administration	(\$10,000)			(\$10,000)
Recreation				
Natural resources		(\$112,500) <sup>1</sup>		(112,500)
Lewis and Clark bicentennial			(\$34,600) <sup>2</sup>	(34,600)
Separate section -				



Grant	_____	_____	_____	_____
Total all funds	(\$10,000)	(\$112,500)	(\$34,600)	(\$157,100)
Less special funds	_____	_____	_____	_____
General fund	(\$10,000)	(\$112,500)	(\$34,600)	(\$157,100)
FTE	0.00	0.00	0.00	0.00

House changes narrative:

- <sup>1</sup> Reduces capital improvements by \$112,500 from the general fund relating to boat ramp repairs and other capital improvement projects to be determined by the department. Capital improvements funding remaining for the 1999-2001 biennium totals \$1,193,500, \$936,750 of which is from the general fund and \$256,750 from special funds.
- <sup>2</sup> Reduces funding for camping cabins at parks along the Lewis and Clark trail by \$34,600, from \$85,000 to \$50,400.

**1999 SENATE APPROPRIATIONS  
CONFERENCE COMMITTEE  
SB 2021**

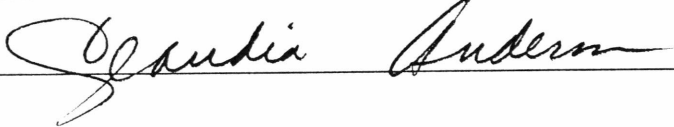
1999 SENATE STANDING COMMITTEE MINUTES

BILL/RESOLUTION NO. REENGROSSED SB 2021C

Senate Appropriations Committee

Conference Committee

Hearing Date 4/6/99

Tape Number	Side A	Side B	Meter #
2	3201-5588		
Committee Clerk Signature 			

Minutes:

**SENATOR ANDRIST:** Opened the conference committee on reengrossed SB 2021.

**ROLL CALL:** Present: Senators Andrist, Grindberg,, Lindaas; Representatives Carlson, Wentz.

Absent: Rep. Nicols.

The Senate looked at the Lewis & Clark (L&C) dollars spread throughout 4 budgets, and looked at 3 of the budgets as one--Parks & Rec, the Historical Society, and Tourism. We tried to protect L&C dollars for building an infrastructure.

**REP. CARLSON:** We don't look at those dollars as L&C dollars. We reduced capital improvements by \$112,500 from the general fund relating to boat ramp repairs vs. replacement. In technology, we removed \$10,000, and removed some of the camping cabins thus reducing that budget item by \$34,600. Those were the only changes made to the Senate budget.

**DOUG PRCHAL:** Director, Department of Parks & Rec. We can repair sections of the ramp for a savings We see the decreased numbers as being able to provide fewer cabins at fewer sites. The cabins are part of the long-range plan. The fees that are collected from those accounts will allow us to build up an account which would allow us to build additional cabins in the future.

**SENATOR ANDRIST:** What will the charge be for the cabins?

**PRCHAL:** The fee will be \$35/night which will cover costs.

**SENATOR GRINDBERG:** What do the cabins cost?

**PRCHAL:** The cost will be \$7,200 per cabin and will include lights, baseboard heaters, air conditioners.

**SENATOR ANDRIST:** Our philosophy is to concentrate on L&C funding. I'd favor leaving out \$112,000, but favor leaving in the cabins.

**SENATOR GRINDBERG AND SENATOR LINDAAS:** Were both in agreement with this.

**REP. CARLSON:** I have a problem building the cabins which will be in competition with local private business. But, felt we could try a few to see how they would work. But, they should be self-sustaining. We took out 5 cabins, but let 7 cabins.

**SENATOR LINDAAS:** I don't totally disagree with Rep. Carlson. Hopefully these cabins will be put in areas where commercial development wouldn't likely take place.

**PRCHAL:** 17% of surveyed individuals didn't camp because they didn't have camping equipment. We hope these cabins will fill that need.

**SENATOR GRINDBERG:** Moved the House recede from the Senate amendments and amends as follows: instead of reducing by \$34,600, reduce by \$17,300 for Lewis & Clark funding.

**SENATOR LINDAAS:** Seconded the motion.

**ROLL CALL:** 5 yeas; 0 nays; 1 absent & not voting.

**MOTION CARRIED.**

Yeas: Senators Andrist, Grindberg, Lindaas; Representatives Carlson, Wentz.

Absent & not voting: Rep. Nichols.

**SENATOR ANDRIST:** Closed the conference committee.

(Bill Number) SB 2021 (, as (re)engrossed):

Your Conference Committee

Attendance	SENATORS	Vote	Attendance	REPRESENTATIVES	Vote
P	Andrist	Y	P	Carlson	Y
P	Grindberg	Y	P	Wentz	Y
P	Lindaas	Y	A	Nichols	Ab

recommends that the (SENATE/HOUSE) (ACCEDE to) (RECEDE) from) the (Senate/House) amendments on (SJ/HJ) page(s) 903 - 04

and place SB 2021 on the Seventh order.

, adopt (further) amendments as follows, and place SB 2021 on the Seventh order:

having been unable to agree, recommends that the committee be discharged and a new committee be appointed.

((Re)Engrossed) \_\_\_\_\_ was placed on the Seventh order of business on the calendar.

DATE: 4, 6, 99

CARRIER: Andrist

LC NO. 98043 . 0303 of amendment

LC NO. 98043 . 0300 of engrossment

Emergency clause added or deleted \_\_\_\_\_

Statement of purpose of amendment \_\_\_\_\_

(1) LC (2) LC (3) DESK (4) COMM.

**REPORT OF CONFERENCE COMMITTEE**

**SB 2021, as reengrossed:** Your conference committee (Sens. Andrist, Grindberg, Lindaas and Reps. Carlson, Wentz, Nichols) recommends that the **HOUSE RECEDE** from the House amendments on SJ pages 903-904, adopt further amendments as follows, and place SB 2021 on the Seventh order:

That the House recede from its amendments as printed on pages 903 and 904 of the Senate Journal and pages 1008 and 1009 of the House Journal and that Reengrossed Senate Bill No. 2021 be amended as follows:

Page 1, line 12, replace "1,413,829" with "1,403,829"

Page 1, line 14, replace "7,263,325" with "7,150,825"

Page 1, line 15, replace "355,000" with "337,700"

Page 1, line 16, replace "10,727,428" with "10,587,628"

Page 1, line 18, replace "6,276,429" with "6,136,629"

Page 1, line 23, replace "6,741,012" with "6,601,212"

Page 2, line 2, replace "11,192,011" with "11,052,211"

Renumber accordingly

**STATEMENT OF PURPOSE OF AMENDMENT:**

DEPARTMENT 750 - PARKS AND RECREATION DEPARTMENT

CONFERENCE COMMITTEE - This amendment makes the following changes:

	EXECUTIVE BUDGET	SENATE VERSION	CONFERENCE COMMITTEE CHANGES	CONFERENCE COMMITTEE VERSION	HOUSE VERSION	CONFERENCE COMPARISON TO HOUSE VERSION
Administration	\$1,426,843	\$1,413,829	(\$10,000)	\$1,403,829	\$1,403,829	
Recreation	1,696,579	1,695,274		1,695,274	1,695,274	
Natural resources	7,284,831	7,263,325	(112,500)	7,150,825	7,150,825	
Lewis and Clark bicentennial	355,000	355,000	(17,300)	337,700	320,400	\$17,300
Separate section - Grant		100,000		100,000	100,000	
Total all funds	\$10,763,253	\$10,827,428	(\$139,800)	\$10,687,628	\$10,670,328	\$17,300
Less special funds	<u>4,452,110</u>	<u>4,450,999</u>		<u>4,450,999</u>	<u>4,450,999</u>	
General fund	\$6,311,143	\$6,376,429	(\$139,800)	\$6,236,629	\$6,219,329	\$17,300
FTE	40.00	40.00	0.00	40.00	40.00	0.00

Detail of Conference Committee changes to the Senate version includes:

	REDUCE INFORMATION TECHNOLOGY FUNDING	REDUCE CAPITAL IMPROVEMENTS	REDUCE LEWIS AND CLARK FUNDING	TOTAL CONFERENCE COMMITTEE CHANGES
Administration	(\$10,000) <sup>1</sup>			(\$10,000)
Recreation				
Natural resources		(\$112,500) <sup>2</sup>		(112,500)
Lewis and Clark bicentennial			(\$17,300) <sup>3</sup>	(17,300)
Separate section - Grant				

**REPORT OF CONFERENCE COMMITTEE (420)**  
**April 8, 1999 9:37 a.m.**

**Module No: SR-64-6806**

**Insert LC: 98043.0304**

Total all funds	(\$10,000)	(\$112,500)	(\$17,300)	(\$139,800)
Less special funds	_____	_____	_____	_____
General fund	(\$10,000)	(\$112,500)	(\$17,300)	(\$139,800)
FTE	0.00	0.00	0.00	0.00

Conference Committee changes narrative:

- <sup>1</sup> Reduces information technology funding by \$10,000, the same as the House version.
- <sup>2</sup> Reduces capital improvements by \$112,500 from the general fund relating to boat ramp repairs and other capital improvement projects to be determined by the department. Capital improvements funding remaining for the 1999-2001 biennium totals \$1,193,500, \$936,750 of which is from the general fund and \$256,750 from special funds. This change was also made by the House.
- <sup>3</sup> Reduces funding for camping cabins at parks along the Lewis and Clark trail by \$17,300, from \$85,000 to \$67,700. The Senate did not reduce this funding and the House had reduced funding for these camping cabins by \$34,600.

Reengrossed SB 2021 was placed on the Seventh order of business on the calendar.

**1999 TESTIMONY**

**SB 2021**



SB 2021  
1/15/99

(1)

**SENATE BILL 2021  
SENATE APPROPRIATION  
HARVEST ROOM  
FRIDAY, JANUARY 15, 1999 - 9:30 AM**

Mr. Chairman, members of the Senate Appropriations Committee, I am Doug Prechal, Director of the Department of Parks and Recreation. I appear before you to present testimony and answer questions you may have on the executive budget request, SB 2021. There are others here who will be addressing you as well. The International Peace Garden appropriation has been moved from the State Historical Society to the Parks Department budget as a result of legislative action last session. Mr. Rob Schultz will be addressing specifics on that appropriation following my remarks. Local business owners are here to provide remarks in support of the agency and how our presence benefits their business and the communities in which they live.

Before getting into the specifics of the budget request I would like to first give you a brief overview of department characteristics and of the services we are charged to provide. An attachment is provided titled "About the Parks and Recreation Department", Fact Sheet. We are an agency comprised of 38 permanent staff; 23 committed to management and visitor services within the state park system and the remaining 15 housed in our central office in Bismarck. The folks in Bismarck provide direct support to the state park system as well as provide direct customer services to park users and local communities including city and county park districts. We have 3 staff dedicated to finance, personnel and safety, 2 working in administrative functions, 2 in recreation, trails and grants, 2 involved in public relations, technology and communications, 3 focused in parks planning and construction, and the final 3 working with natural resources, environmental reviews and outdoor education.

The state park system includes 11 major park sites with year round access to facilities. It is important to note the parks are 7 days a week, 365 days a year operations. The public expects the gates open at the major parks whatever reasonable hour they arrive during all of the seasons. Additionally, there are 8 seasonal parks within the system, basically open during the spring and summer season. Total acres in our jurisdiction is 20,000, roughly half owned and the other half leased. Annual visitation ranges between 950,000 to 1.1 million annually. In 1998 we experienced 68% of our use from North Dakota visitors. A visitor survey conducted this past summer shows a 92% satisfaction rating in delivery of services. Our intent is to maintain and improve on that rating. I encourage you to reference the attached data sheet for additional statistics about the agency.

During the past year the agency completed a Strategic Management Plan, an effort that was funded last session which we are thankful for. That planning process involved a series of internal evaluations and surveys, solicited public opinion on agency functions including recommendations and asked for legislative leadership insight and perspective from the governor's office. A copy of that document is provided for you with this testimony. The outcome from those efforts places our focus on four areas: a clearer vision and mission, to identify and maintain profiles of our target customers, external and internal coordination and communication for enhanced focus and finally, to work in pursuit of external funding sources to augment the traditional sources.

Parks  
Rec

During the agency and program strategic evaluation process it became clear that we were generally trying to do everything for everybody, everywhere. That approach taxed our resources, both human and fiscal, leading to less than acceptable outcomes. Analysis of these issues put more focus on the park system functions including natural resources, outdoor education programs, visitor services, trails and risk and safety programs for employees and visitors. Emphasis is continually needed in our understanding of customers needs, both existing and potential, maintaining customer databases and in measuring and evaluating our work. Recognizing these needs required restructure of some programs, reallocated resources and establishment of focused priorities through new work plans. Although the process was difficult and change tends to cause concern, the outcome has resulted in a clearer picture for the staff. Additionally, the evaluations, resulting goals and targets were very beneficial in providing direction in the development of the budget proposal before you. We have much work to accomplish but feel confident the Strategic Plan will continue to guide and direct that effort.

Now to budget specifics.

Three program areas remain in the budget proposal; Natural Resources, Recreation and Administration. As previously mentioned, funds for the International Peace Garden appropriation are now included in our budget adding \$346,000 to the budget request. That money will not be used by us, rather be transferred in two equal payments by agreement between our agency and the Peace Garden. The enhancement for the Lewis and Clark Bicentennial is also recommended and that will be covered later.

The administration program, as recommended, is reduced by 12% from this biennium's appropriation. The request asks for continuation of the \$50,000 authority given for the strategic planning to continue implementation of that plan. It is necessary to continue customer surveys, work to identify potential customers, update the economic impact studies which were last done in 1993 and update the state park system plan, last done in 1980. All of these efforts will maintain our focus, keep us tuned into the needs of our visitors and their satisfaction of our services. Our performance measures set out goals for these assessments. Additionally, there is \$50,000 added for use in maintaining our information technology resources and program. We have established a communication network with the state park system and our central office that reduces phone expense through e-mail use and allows transfer of records and files reducing mail costs. The initial Technology Plan submitted in January, 1998, identified plans to replace computers on a three year cycle and the need to update the department facility maintenance program. It is 15 years old running on a dBase data system which needs updating. The 95% base budget request required revision of our original plan eliminating these initiatives. The recommended budget restores the \$50,000 allowing us to initiate action as originally projected. Replacement of computers on a three year cycle is in accord with the Statewide Technology plan. We also can provide additional training and discuss transfer of fixed asset and facility maintenance information into a more compatible database application. All of our requests comply with prior technology plans and do align with the State Plan.

Within the Recreation program one staff member has been converted from general fund salary to federal funding. This resulted due to the receipt of the Recreation Trail Program funds provided by the new Federal Highway bill. The Program funding is dedicated for the

next five years. Operation funds of \$10,000, from Prairie Rose State Games due to local contracts with cities, were reallocated in the new budget towards parks operations. The recorded 15.6% increase in overall funding is due primarily to the increase in federal recreation trail grants for motorized and non-motorized trails and increasing authority for projected revenue increases in snowmobile registrations.

The Natural Resource program includes two new initiatives: the Peace Garden allocation of \$345,000 and the Lewis and Clark enhancement for \$355,000. This program area contains three functions of the agency responsibility, State Parks, Planning and Development and Natural Resources. As stated at the outset, the strategic plan identified the need to focus on park resources, outdoor education, visitor profiles and general operations providing quality facilities to the visitor. Through internal restructure and work plan adjustments, along with the reallocation of program dollars, we have addressed that emphasis. Priorities are being placed on natural resource management, maintenance and outdoor education beyond the traditional operations and services. An increasing need places emphasis on risk management and safety. To accomplish these adjustments we had to move other program spending authority into the Natural Resource program where park operations is contained. Converting the recreation position from general fund to federal funds and reallocating the \$10,000 from recreation operations provides general fund dollars reallocated for support towards seasonal salaries, resource management and for operation needs.

Throughout the present biennium we have been absorbing the past minimum wage increase without increased funding. That resulted in an equivalent loss of one summer staff person per park. This adjustment will help that deficit. The seasonal staff will be used to enhance resource management, maintenance and education.

We have also changed funding sources in park operations from general fund to other funds in the amount of \$50,000 and placed a priority on replacement of aging and antiquated park equipment. Finally, external dollars from the Game and Fish Department are proposed to be transferred to the department, for use at parks on Lake Sakakawea and Devils Lake as operations supplements. The \$80,000 recommended is for fish cleaning station maintenance and operations, boat ramp and dock maintenance along with shoreline fishing support. Fisherman and boaters contributing dollars through registrations and licensing are also our park users, thus the justification to provide a supplement. Included in the recommendation is a challenge to increase our revenues to offset costs. We do have a fee bill introduced to aid in partially achieving that challenge, and, if passed, would generate \$120,000 of the \$150,000 challenge.

The Planning and Development program provides park maintenance and repair projects and site planning support. Capital construction projects are contained in the back of your budget books. The recommendation approves 5 of the nine projects submitted. The total request is for \$785,000 with \$168,750 through other funds from Coast Guard dollars for repairs to the boat ramps on Lake Sakakawea. This request is reduced \$350,000 from our present capital appropriation. Cross Ranch riprap stabilizes the shoreline sent to Missouri in 1997. The shoreline along the ramp and harbor at Lake Sakakawea is proposed to be stabilized. Both of these projects aids in our compliance with risk management and safety not to mention saving our valuable natural resources from washing away. The Turtle River bridge replaces a culvert crossing on the Turtle River. The structure is 35 + years old and creates ice jams

during spring thaw that dam the river and back water into CCC era facilities. A timber bridge reminiscent of CCC times is proposed to replace the culverts. The final project entails building a visitor contact/office building at the entrance to Lake Sakakawea state park. The current park office is in the Marina concession building but the toll booth is staffed at the entrance. This facility consolidates an office at the entrance and maximizes seasonal staff time for clerical duties during slow visitation times. All projects have been reviewed by OMB staff during on-site visits.

Staffing changes are also included in the recommendation. Our FTE level is shown increasing by 2 and let me explain that in detail. We currently have an equivalent of 38.5 in our present setting. The 1/2 position increase resulted from an emergency commission approval of the staff request about one year ago. During a restructure in the parks one field staff moved down to 3/4 position and a senior manager retired. The open position was filled with a 3/4 time leaving a 1/2 position vacant. A salary balance from the senior manager vs. the newly hired 3/4 position created the option of using that salary and add it to the open 1/2 position to fill a full time position without increasing our budget. The 1.5 positions are not as complex. We have two field positions working as 9 month seasonal maintenance supervisors. Both positions have been in place for 6+ years and are key staff with demonstrated performance, however they are not afforded benefits. We recommend only the benefits for two 3/4 staff for a total of \$21,750 for the biennium. The salary is already in the seasonal line so no supplement is needed. We have been fortunate to retain staff under these conditions however, one was just hired by Game and Fish department. Training investments have been made in extended staff thus continuity is achieved in providing incentives to retaining these key staff. With low unemployment we struggle to retain our summer staff. I know the perception of adding staff and growing government, however training and investment in new staff is a cost also. I also know there is concern when agencies are staffing long term employees under seasonal salaries when they should be identified and recorded as permanents. We ask for your favorable approval of this request understanding the circumstances and what we feel is a demonstrated need.

A final initiative is the Lewis and Clark Bicentennial enhancement . The executive recommendation provides for \$355,000 for parks development, interpretive signing and marketing/education. Our role in the Bicentennial focuses on visitor accommodations. Basically the initiative provides for upgrades to campgrounds and associated facilities including utilities and restroom updating. This funding focuses on the 5 parks including Fort Abraham Lincoln, Cross Ranch, Lake Sakakawea, Fort Stevenson and Lewis and Clark. Campground electrical systems are outdated. Newer motor homes are outfitted with most modern kitchen appliances and many contain two roof air conditioners that lead to heavy draws on the older systems. Our goal is to upgrade and update these systems for visitor satisfaction, projects that are contained in existing planning lists. We also propose adding two to three small camping cabins within these parks to accommodate those over-the-road travelers who do not own campers or camping equipment.

Other elements of the enhancement focus on providing educational exhibits again in the five parks. Much is known about the natural resources and botanical and biological discoveries made along the trail. Providing an interpretive overview of that information as it relates in a region is of interest and an enhanced service to park visitors. Historical and cultural information where noted in journal diaries will be highlighted in educational exhibits and on

information pieces for distribution to the traveling public. Brochures for the respective parks need updating and including emphasis on the Expedition only helps in the promotion of a site and the state of North Dakota. Finally, our library of graphics, and photographs is not up to date. National publications, the National L&C Commission and likely many others will be on the search for graphics and photographs of the sites we manage. This appropriation will enable us to provide that information to captivate the readers and viewers about the natural settings reminiscent of the Lewis and Clark times. Photographs are intended to be reused in our publications and on the interpretive signs that will convey messages of the expedition and their findings.

Our plan for these enhancements and upgrades is being done at a scale that does not over build or develop but rather at a level we feel comfortable can be maintained and operated long after the Bicentennial with the revenues and minimal supplements. This proposal is an appropriate request for upgrade of facilities to meet the demands of the visitors that are expected to travel the trail. We need to prepare for and provide a high quality service. None of us would want to apologize for not being prepared or for lack of planning.

In summary, the work we do provides an opportunity to pursue leisure and adds to the quality of life for our residents and for those who visit the state. Parks and recreation is that arena of a community, region and state that is consistently used in brochures and promotional material to lure business, industry and families to relocate. Although schools are primary on the list along with business and employment opportunities, parks and open space is a major factor of a holistic perspective when investigating and deciding on relocation. Our state parks, county parks, local parks and recreation facilities, historic sites, the Peace Garden, Badlands, Grasslands, Turtle Mountains, Pembina Gorge, Missouri River and much more can be listed as bountiful resources for an abundance of leisure pursuits available to you and me. We need to invest in those resources for the enrichments provided to the social fabric of our state.

From an economic perspective, and I am using 1993 figures as pointed out earlier, the state parks provide a minimum of \$49 million through direct expenditures because we exist across the state. Visitor expenditures per visit range from \$40 to \$50 depending on the region or area of the state. When those direct expenditures are respent or the dollars appropriated to the agency trickle down for goods, services, employment and such the economic impact escalates to \$168 million. These figures do not include purchase of recreation vehicles, boats or camping equipment, only direct expenditures. I ask for your support of our agency budget as it is presented and recommended, and support for the Lewis and Clark Bicentennial Enhancement. These funds will maintain and enhance the quality park system present within the state and lead to continued visitor satisfaction and economic gain.

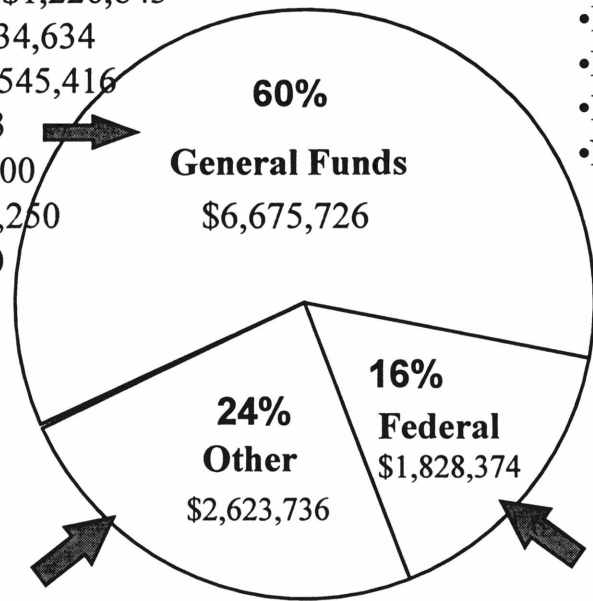
I call your attention to the number of attachments and ask that you review those as you can. That completes my review and I will be pleased to answer any questions you may have before we move on to Mr. Shultz for the Peace Garden report.

# NDPRD 1999-2001 Budget Recommendation

## By Funding Source

## By Program Area

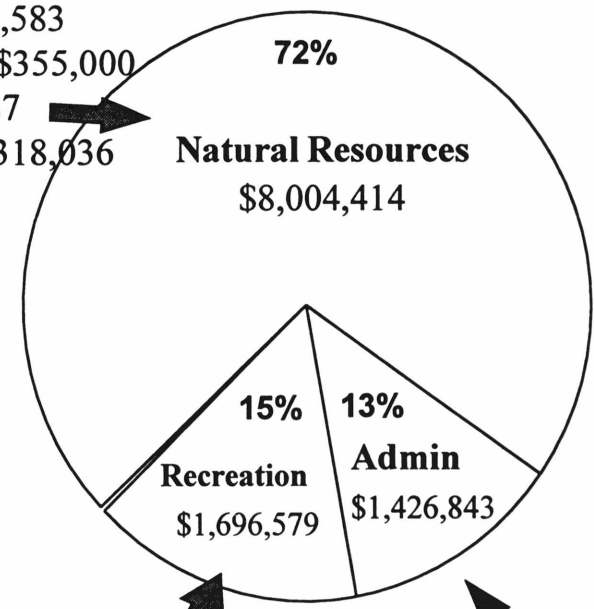
- Admin Prog \$1,226,843
- Rec Prog \$134,634
- NR Prog \$3,545,416
- PG \$364,583
- L&C \$355,000
- Cap Pr \$616,250
- MI \$433,000



- Gift Fund \$200,000
- Park Fees \$1,528,200
- G&F \$248,750
- Snomo \$600,000
- ATV \$25,000

- BOR \$50,000
- LWCF \$200,000
- SCENIC \$50,000
- RTF \$650,000
- FEMA \$500,000
- USFS \$30,000
- USFWS \$60,000
- ISTEA \$100,000

- Parks \$4,374,808
- Peace Garden \$364,583
- L&C Bicentennial \$355,000
- Planning \$2,591,987
- Nature Preserves \$318,036

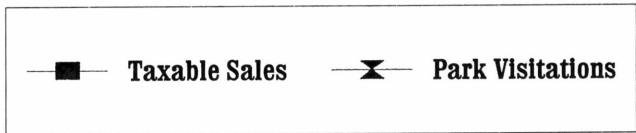
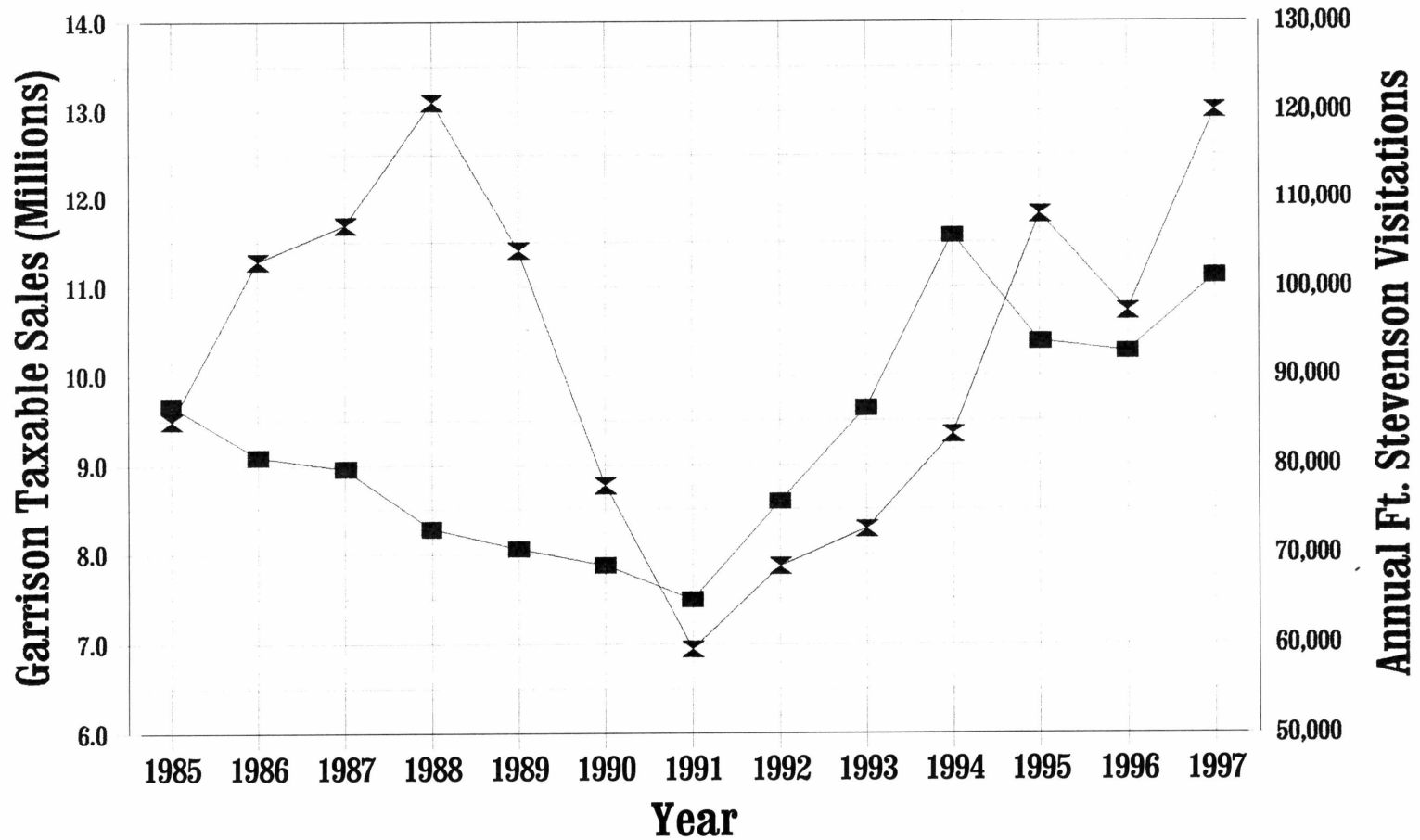


- Trails \$625,000
- Grants \$949,945
- PRSG \$121,634

- Admin \$876,104
- Gift Fund \$200,000
- Media \$175,664
- IT \$175,075

# Garrison Reservoir Elevation Study

## Garrison Sales vs. Park Visitations

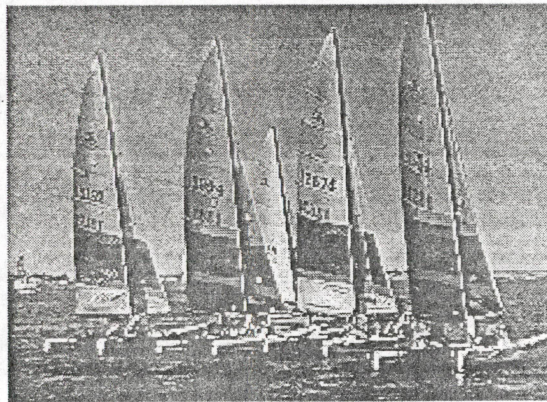


# About the North Dakota Parks & Recreation Department—

## Our Mission

*To provide and enhance outdoor recreation opportunities through diverse parks and programs that conserve the state's natural diversity.*

## How To Reach Us



1835 Bismarck Expressway, Bismarck ND 58504  
General Information ..... 701-328-5357

**Senior Staff:** Douglass A. Prchal, Director; Brad Pozarnsky, Field Manager; Karen Assel, Park Operations Assistant; Jesse Hanson, Planning & Natural Resources Coordinator; Marnie Walth, Recreation & Grants Coordinator; Dorothy Streyle, Fiscal Services Coordinator; and Donna Schouweiler, Public Information Coordinator.

**Personnel Profile:** Full-time staff—38 (including 15 in Bismarck office and 23 field staff). Seasonal staff—150. Volunteers, including Campground Hosts, retirees, Scout and service groups contribute more than 20,000 hours of work in the parks.

## State Parks

### State Parks & Recreation Areas:

Beaver Lake (*Napoleon*)      Butte View (*Bowman*)  
Cross Ranch (*Hensler*)      Doyle Memorial (*Wishek*)  
Ft. Abraham Lincoln (*Mandan*)      Ft. Ransom (*Ft. Ransom*)  
Ft. Stevenson (*Garrison*)      Icelandic (*Cavalier*)  
Lake Metigoshe (*Bottineau*)      Lake Sakakawea (*Pick City*)  
Lewis & Clark (*Williston*)      Little Missouri (*Killdeer*)  
Sully Creek (*Medora*)      Turtle River (*Arvilla*)  
   Devils Lake (*Devils Lake*)  
   Grahams Island • Shelters Grove • Black Tiger Bay

Park Attendance (1998) ..... 1,059,038

### Acreage:

Land Owned ..... 8,863 acres  
Land Leased ..... 8,139 acres  
Total ..... 17,002 acres

### Facilities:

Campsites with Electricity ..... 862  
Primitive Campsites ..... 555  
Picnicking Sites ..... 228

Picnic Shelters ..... 33  
Meeting Facilities ..... 10  
Marinas ..... 4  
Rental Cabins ..... 11  
Group Dormitories ..... 2  
Swim Beaches ..... 6  
Boat Ramps ..... 9  
Visitor Centers ..... 4

State Snowmobile Trail System ..... 1,905 miles  
Hiking/Nature Trails ..... 89 miles  
Horseback Trails ..... 38 miles  
Mountain Bike Trails ..... 11 miles

### Value of State Park Infrastructure:

404 park buildings ..... \$8,229,652  
Infrastructure ..... \$18,000,039  
*Park roads, sewage systems, water mains, sidewalks, electrical and phone lines, etc.*

**Economic Impact of State Parks:** According to a 1992 survey (DH Research, Fargo), North Dakota State Park visitors spent \$49.6 million (direct expenditures for food, lodging, transportation, equipment and supplies, rentals and related expenditures). The indirect economic impact was \$165 million in total business activity. Park visitor expenditures provided full-time employment equivalent to 2,390 jobs across North Dakota.

FACT SHEET



**Park Events:** Each year, the North Dakota Parks and Recreation Department, its volunteers, friends and citizen support groups, sponsor festivals and events in parks and communities across the state.

These experiences provide rare opportunities to participate in—

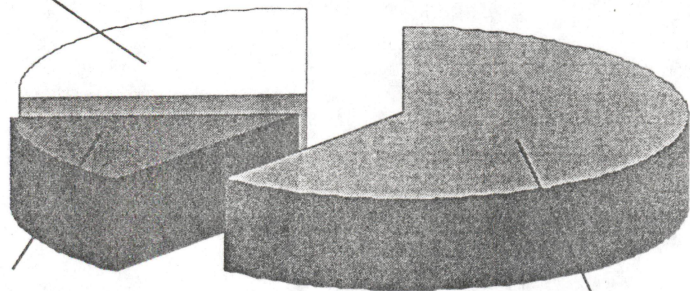
- 🐾 Historic and cultural activities that help interpret and preserve our heritage
- 🐾 Environmental education classes that foster respect and concern for our natural heritage
- 🐾 Recreational activities that boost the local economic picture.

Here's a sampling of just a few of the numerous events held in the parks each summer—Turtle Mountain Environmental Learning Center classes (*Lake Metigoshe*); Rendezvous Festival (*Icelandic*); Frontier Army Days (*Ft. Abraham Lincoln*); Sodbuster Days (*Ft. Ransom*); Melodrama (*Ft. Abraham Lincoln*); Dakota Explorer (*children's classes at various state parks*); Music in the Park (*Turtle River*); Becoming an Outdoors-Woman (*Lake Metigoshe*); CANDISC Bike Tour (*beginning at Ft. Stevenson*); fishing derbies; Bluegrass & Ol'Time Music Festival (*Cross Ranch*); triathlons, road races and bike races (*various parks*).

**Partnerships:** Citizen groups and foundations help support numerous park activities. Chapters of F.O.R. Parks (Friends of Recreation and Parks) are active at Lake Sakakawea and Turtle River, while the Ft. Ransom Sodbusters Association continues to provide hands-on support for the Living History Farm at Ft. Ransom State Park. In addition, there are three park foundations contributing to park projects, including the Northeast North Dakota Heritage Association at Icelandic State Park; the Ft. Abraham Lincoln Foundation, and the Ft. Stevenson Foundation.

### 1997-99 Budget

Other - \$2,725,740  
(including Snowmobile & ATV fees,  
Gift Fund, & Park Revenues)



Federal Funds  
\$1,337,500

General Fund  
\$6,331,134

## Planning & Natural Resources

**Planning & Development:** This program area is charged with developing state park master plans and is responsible for designing and overseeing the major construction and repair projects within the parks.

Major construction projects in the 97-99 biennium were completion of the Lewis and Clark Interpretive Center; Lake Sakakawea breakwater and water plant renovation; flood-related repair projects at Grahams Island, Ft. Abraham Lincoln, Ft. Ransom and Turtle River; and road repair projects at Icelandic, Turtle River, Ft. Stevenson and Ft. Abraham Lincoln.

**Natural Resources:** The department is responsible not only for the management of natural and cultural resources in state parks, but also overseeing North Dakota's Nature Preserves Act. The department works with public and private landowners to preserve areas with unique flora, fauna, geological or paleontological features.

Currently North Dakota has five designated state nature preserves. In addition, 55 sites are registered under the Natural Areas Registry Program which provides public recognition and awards to landowners who voluntarily protect significant natural features on their land. The department also maintains the Natural Heritage Inventory, which includes a database of rare plants, animals and natural communities. The focus in 1998 was on the state's tallgrass prairies and the Dakota Skipper, a rare butterfly.

## Recreation & Grants

**Prairie Rose State Games:** Between 5,000-7,000 North Dakotans take part in the Prairie Rose State Games each year, competing in over 30 different sporting events. The Games are rotated among the state's four major cities, with Bismarck set to host the event in July, 1999.

The Games are produced through a partnership agreement with the host cities of Bismarck, Minot, Grand Forks and Fargo.

**Programs & Grants:** This program area also provides state-wide recreation planning assistance, with an emphasis on trails. The department administers the state's Scenic Byways Program, under a contract with DOT.

Grant programs administered include the federal Recreational Trails Program, which provides 80/20 matching grants for motorized and non-motorized trail projects; and the Land and Water Conservation Fund, which has not been funded for the past three years. The department, however, is charged with the responsibility of inspecting the more than 1,100 recreation projects that have been funded since the LWCF's inception in 1965.

## State Parks

**Visitation**—An estimated 1,059,038 people visited North Dakota's major state parks in 1998, up over 3 percent from the 1,027,517 people who visited in 1997. Contributing to the increase was the re-opening of Grahams Island State Park, which was closed for most of the summer in 1997; completion of the Highway 1806 road construction project which affected Ft. Abraham Lincoln State Park's 1997 visitation; and exceptional visitation to Lake Sakakawea and Ft. Stevenson state parks.

In contrast, campsite use in 1998 was down 4 percent, from 44,039 campsites rented in 1997, to 42,265 rented in 1998. One reason for the decline was the hot, muggy weather during the summer of 1998.

**Revenue**—Revenues for the first 18 months of the biennium were about \$75,000 above projections. By the end of the calendar year 1998, the department reached 92 percent of its biennium goal of \$1,350,000 in revenue. The lake parks of Sakakawea and Ft. Stevenson noticed the largest increases.

**Campsite Reservations**—For the fifth year, Advantage Line, a private telemarketing firm based in Williston, managed the campground reservation system for 12 state parks. About a quarter of all campsites in the park system were available for those wishing to reserve a site in advance.

Reservations for 1998 totaled 3,156, representing 8,599 camping nights during the peak season from Victoria Day weekend through Labor Day. The number of reservations was up about 14 percent from 1997.

**Canadian Visitation**—Use of North Dakota's northern-most state parks by Canadians continued its downward slide due to the Canadian/US exchange rate, which was nearly 40 percent this past year. At Icelandic State Park near Cavalier, Canadians accounted for 38 percent of the campground use, compared to 44 percent last year. Turtle River State Park, west of Grand Forks, reported Canadians accounted for 18 percent of its campground use, compared to 26 percent in 1997.

**Lake Metigoshe Cabins**—Renovations began on three cabins at Lake Metigoshe State Park. The cabins are located on the Boy Scout Land purchased by the department over a five-year period using a federal Land and Water Conservation Fund matching grant. Plans are to have the cabins completed by next summer. The year-round cabins have water, sewer, electricity and gas fireplaces and will be available for rent by park users by the day or week.

**Entrance Stations**—New entrance stations were installed at Ft. Abraham Lincoln, Lake Sakakawea and Ft. Stevenson state parks. The stations have heat and air, and are ADA accessible.

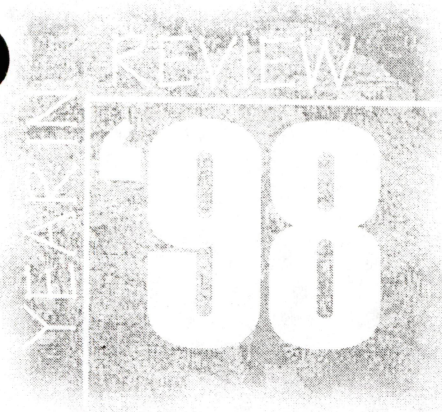
**Flood Damage**—For the first time in six years, the department had only one park with flood damage. Major damage to that park, Grahams Island, was to a sewer lift station and was estimated at \$43,000.

## North Dakota Parks & Recreation Dept. Year-End Summary



*Fishing derbies, such as the Governor's Cup and NAWA tournaments at Ft. Stevenson State Park, contributed to increased visitation at the lake parks.*

**Efficiency**—The department increased from a 39 percent efficiency rating in 1997 to a 40 percent rating in 1998. The efficiency rating contrasts expenses to revenue.



**Eroding Shoreline**—In contrast to 1997, elevation of Lake Sakakawea remained stable. However, all three lake parks reported extensive erosion from the previous year's high water. At Lake Sakakawea State Park, significant damage was visible to the entire shoreline. Some areas, particularly in the northwest portion of the park, saw erosion in excess of 30 ft., and in places the erosion is beginning to encroach on park roads and the campground. Cutbanks throughout the park make access to the shoreline difficult. At Lewis and Clark, 50 ft. of land in the day use and primitive camping areas were lost due to erosion.

**Risk Management Audits**—Risk management audits were performed at Turtle River, Icelandic and Ft. Stevenson state parks. In addition, a waterfront liability survey was initiated by OMB and completed by the department and Game and Fish. Results are being compiled and should be available in 1999.

**NAWA**—The North American Walleye Anglers Pro/Am Tournament was held at Ft. Stevenson State Park and will return again next year.

### *New Programs & Initiatives*

**Strategic Plan**—The department's Strategic Plan, developed in conjunction with Wolfe and Associates, was a major staff commitment for 1998. Meetings, interviews and discussions all resulted in completion of the plan in June. Issues, tactics, goals and objectives, along with a new mission statement, were identified and were used to aid in the development of the new budget.

**International Peace Garden**—An interim study to move the International Peace Garden from the State Historical Society to the State Parks Department was included in the 97-99 legislative language. Work began in 1998 to effect that relationship and legislation was drafted that will be introduced in the upcoming session.

**Intranet**—A department-wide intranet site was developed and went on line on December 1. The site will be used to improve department-wide communications, particularly between headquarters and field staff.

**NatureShift**—Work began on the NatureShift Program, a 5-year, \$5 million grant from the Department of Education to the Grand Forks Public Schools and Dakota Science Center. Turtle River State Park, as a partner in the program, will support efforts to maintain a "Ranger Rose" interactive web site about environmental education. The materials and resources are currently under development.

**Centennial Trees**—The parks planted 4,964 trees during 1998. During the last nine years, nearly 82,000 trees and shrubs have been planted as part of the parks' 10-year contribution to the Centennial Trees Project. To salute the program, the 1999 Annual Park Permit features a native trees design.



*With the completion of the Ft. Abraham Lincoln bike trail, cyclists can now bike on a 30-plus mile trail that extends from north Bismarck, across the Missouri River, and south to the park.*

**Contract Management**—The department signed a one-year contract with a private operator to manage Beaver Lake State Park. Four other small areas owned by the department are managed under a contract arrangement. They include Historic Elmwood managed by Heritage Village of Grafton; Sully Creek; Butte View managed by the City of Bowman; and Doyle Memorial, operated by the city of Wishek and the Wishek Park Board.

## Cooperative Efforts

### **Ft. Abraham Lincoln Bike**

The bike trail from Mandan to Ft. Abraham Lincoln State Park was completed in the fall. The trail is part of a 30-plus-mile system that allows riders to hop on the trail in northwest Bismarck, ride across the Expressway Bridge to Mandan, then head south to the park. The trail system is a joint city/county/state effort.

**Ecological Surveys**—Grant-funded ecological projects completed in 1998 included a tall grass prairie inventory in Richland and Ransom counties, funded by The Nature Conservancy and the US Fish and Wildlife Service; a tallgrass prairie inventory on waterfowl production areas near Devils Lake and Valley City, funded by USFWS; and a native prairie brochure, USFWS. The US Forest Service funded an ecological evaluation for a potential research natural area and continued to fund maintenance of the State-wide Ecological Conservation Database Data Transfer.

Ongoing grant projects include a tallgrass prairie inventory in Barnes and Sargent counties (Nature Conservancy, USFWS); Dakota Skipper habitat project (USFWS); Sheyenne National Grassland GIS database (US Forest Service); development of a Natural Heritage Program Biological Conservation Database (Nature Conservancy); and assistance on an orchid working group (USFWS).

## Recreation & Grants

### **Prairie Rose State Games**

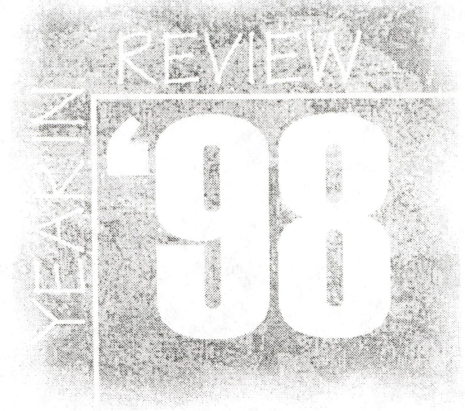
More than 5,900 athletes participated in 32 sports events during the 1998 Prairie Rose State Games, held July 9-11 in Fargo. It is estimated that participants spent about a million dollars in the community, which translates into a \$3 million gross business volume impact. In 1998, more than 75 percent of participants traveled from outside of Cass County, and the Fargo/Moorhead hotel industry reported a sold-out weekend.

This was the fourth year the Games was produced under a contract with a local organizing committee from the host city. The committee in Fargo was coordinated by the Fargo Park District. The local organizing committee headed fundraising, sport management and opening ceremony coordination and included representatives of the park district, CVB, West Acres Development and city and schools.

### **Recreational Trails Program**

Formerly known as the Symms program, funding for the Recreational Trails Program in 1998 was included in the new highway bill, Tea-21, rather than as a stand-alone program. The change meant guaranteed funding and a reduction in the matching fund requirement from 50 percent local match to only 20 percent local match needed.

North Dakota's FY98 allocation was \$335,000. Approved projects included a trail groomer purchased by Snowmobile North Dakota; trail construction projects on the Rendezvous Region Trail, Bismarck, Wahpeton and West Fargo park districts; US Forest Service purchase of self-closing gates on the Maah Daah Hey Trail; and trail enhancements at Sully Creek State Park.



*The torch lighting is an exciting part of the Prairie Rose State Games Opening Ceremony.*



**North Country Trail**—The western-most segment of the North Country National Scenic Trail was dedicated at Lake Sakakawea State Park. The 1.3 mile segment is open to hiking and winds through the most scenic areas of the park. It will be maintained by volunteers and park staff.

**Scenic Byways**—In its second year, this program approved two scenic byways, one within the Des Lacs Wildlife Refuge and the other on Highway 43 near St. John. The two routes will be included on the Year 2000 state highway map and bring the number of state scenic byways to five. The program is administered through a contract with the state Department of Transportation, which extends through June 2001.

**Snowmobile Program**—Snowmobile North Dakota manages the snowmobile safety and trails program, under a contract administered by the department. The 97/98 season was marked by warm weather and poor snow. Several trails did not open, while others were operational for only a portion of the season. To date, 18,374 snowmobiles have been registered during the biennium.

### Promotion & Marketing

**Media Relations**—36 press releases, as well as numerous public service announcements, were sent to state media outlets to help publicize department activities and programs during the year. In addition, two issues of the department's constituency newspaper, *Discover*, were published and mailed to about 30,000 North Dakota households.

**Annual Permits**—The 1998 annual park permit and Senior Passport design emphasized North Dakota's "Discover the Spirit" slogan. The icon was also used on park t-shirts and sweatshirts sold in the parks' concession operations.

**Rocky Mountain State Park Executives Meeting**—The department hosted the annual meeting of the Rocky Mountain State Park Executives in Medora during the spring. Attending were state park department staff from Montana, Wyoming, Colorado, Idaho, Utah, North and South Dakota and Minnesota. Emphasis of the meeting was on cooperative programs among private, state and federal agencies.

### Volunteers, Donations & Support Groups

**Campground Host Program**—21 couples volunteered to serve as campground hosts in ten state parks, putting in an estimated 8,000 hours of work. They performed a full range of duties, from greeting campers to painting and maintenance.

**Volunteer Hours**—In addition, park support groups, scouting troops and other volunteers worked about 16,400 hours in the parks. Together, work done by the Campground Hosts and other volunteers had a value of \$158,600 to the state park system.

**Sodbusters**—Members of the Ft. Ransom Sodbusters Association worked about 5,200 hours before, during and after the park's two Sodbuster Days events. The group constructed a log cabin and a blacksmith shop at the Sunne Farm site.

**Ft. Stevenson Guardhouse**—The Ft. Stevenson Foundation continues to work toward raising funds for the reconstruction of the old fort guardhouse. To date, \$40,000 has been raised for the project.

**Pioneer Heritage Project**—To date \$802,236 has been pledged or donated to Icelandic State Park's Pioneer Heritage Center Project (approx. \$30,000 in 1998). Slightly over \$372,500 is in trusts or endowments with income to be used for the project.

**On-A-Slant Grant**—On-A-Slant Village at Ft. Abraham Lincoln State Park will be the beneficiary of a \$250,000 federal grant. The money will be used to renovate and improve the Native American site in preparation for the upcoming Lewis and Clark Bicentennial celebration.

The grant, made on behalf of the park and the Ft. Abraham Lincoln Foundation, was in an appropriations bill signed in late October and will be funneled through the National Park Service.

### Awards & Recognition

**1998 Merit Awards**—Receiving 1998 department merit awards for their work on a playground construction project at Cross Ranch State Park were **Gary Reimers**, **Shawn Kurle** and **Marc Brown**. **Jeff Quast**, information technology specialist, was honored for his work in meeting the department's computer technology needs. **Jesse Hanson**, planning and natural resources coordinator, was the recipient of a 1998 Merit Award for his leadership skills.

Governor Ed Schafer honored the department and eight employees in particular for their roles in the aftermath of the 1997 spring floods. The employees included **Chuck Erickson**, **Maureen Trnka**, **Dennis Jensen**, **Todd Haugen**, **Steve Crandall**, **Dan Schelske Jr.**, **Dick Horner** and **Jesse Hanson**.

**Deb Lenzen**, a volunteer at Ft. Stevenson State Park, was the recipient of a Special Merit Award for her work in organizing and running the park's Skydance Sakakawea Kite Festival. Also honored with the department's Special Merit Award was **Jim Fisher**, a long-time volunteer worker on the CANDISC Bike Ride which originates out of Ft. Stevenson State Park. Also at Ft. Stevenson, Park Ranger **Corey Erck** received the Garrison Chapter of the FFA Honorary Chapter degree.

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# VISION 2010



North Dakota Parks & Recreation Department

## STRATEGIC PLAN

June 1998

Wolfe & Associates, Inc.

SB 2021  
1/15/99

W2

**DEVILS LAKE AREA  
CHAMBER OF COMMERCE**

P.O. Box 879  
Highway 2 East  
Devils Lake, North Dakota 58301  
Phone (701) 662-4903  
Fax (701) 662-2147

January 12, 1998

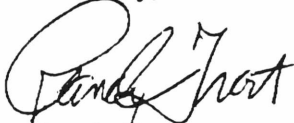
Doug Prchal  
1835 Bismarck Expressway  
Bismarck, ND 58504

Dear Doug,

I have reviewed the budget submitted by the Governor which is currently being reviewed by the Appropriation Committee. I want to strongly urge that the funding for our state park's system be maintain at 100% or more of our last biennium. Our park system (Graham's Island and Shelver's Grove) are tremendously important to our area. This year we will be running two major fishing tournaments out of Graham's Island. The PWT tournament will be a nationally advertised event attracting anglers form all over the upper Midwest. It would be extremely difficult for us to host these events if it was not for our Park and it's tremendous staff.

We believe there is a positive economic impact to our area. We saw a dramatic drop in area visitation when our parks were inaccessible do to high water. We hope that our state continues to support these systems and urge them to support the Governor's budget recommendations. Please share this letter of support with the appropriation committee. I will be contacting our local legislators to communicate our position. Good luck during the session and do not hesitate to call if I can be of any further assistance.

Sincerely,



Randy Frost  
Executive Vice President

Parks and  
Gov  
letter  
support

SB 2021  
11/5/99

(W9)



**BNC**  
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92 N. Main PO Box 730 Garrison, ND 58540-0730 Telephone: 701-463-2888 FAX: 701-463-2151

1-13-99

Senator David Nething & Senate Appropriations Memembers

This letter is in support of the 1999 proposed budget for Parks and Recreation that is being reviewed at your January 15<sup>th</sup> meeting. Funding for the Fort Stevenson State Park at Garrison is a vital issue for the economic growth of our community.


State parks in all areas of the state have definite impact on our communities. Visitations to the Fort Stevenson State Park at Garrison had a record high year of 124,182 visitors to the park in 1998. The money spent by visitors in the Garrison area generates a very important economic impact. Not only do our restaurants, gas stations, and grocery stores benefit I believe the whole community sees an increase in traffic to our main street businesses. It is apparent of the economic impact it has when you look at the 1997 3<sup>rd</sup> quarter taxable sales and see that it has an increase of 18.5% and the visitation to the park increased 17% while the farm community was struggling. I believe this in itself shows the importance of what the state parks do for our communities throughout the state.

This past year we have seen some very welcomed additions to the park. A new park entrance station has been built and the new arboretum was officially opened at a special program in May with a large crowd in attendance for the dedication ceremony. It is noted that the Garrison Vo-AG classes worked closely with the park in planting trees & scrubs. Horticulture classes from the school were also involved with maintenance, tree wrapping and getting plants ready for the winter. We even saw the Garrison 5<sup>th</sup> grade class getting involved by planting approximately 500 trees in the Trooper Forest.

Through special events such as Ft. Stevenson Military Days, Candisc, Sky Dance Sakakawea, KMOT Fishing derby, North American Walley Anglers Pro/AM tournaments, Governors Cup and of course the NAWA Fishing tournament gained national attention when ESPN was here filming areas around the lake. ESPN aired a special in December which featured the great fishing on Lake Sakakawae and the great facilities that Fort Stevenson has. With this added exposure, Fort Stevenson visitation may continue to increase each year. NAWA has decided to bring their tournament to Lake Sakakawea again this year.

As you can see the list could go on and on as to the benefits that Fort Stevenson brings to our community and schools. I think it is easy to see from the dramatic increase in the parks use the positive economic impact it has on Garrison. For these reasons, I support the proposed budget.

Sincerely,

  
Cheryl R Mehlhoff  
Garrison Branch Manager



171 North Main  
PO Box 279  
Garrison, North Dakota 58540-0279  
701 463-2285

SB 2021  
1/15/99

W10

January 14, 1999



Dear Senator David Nething and Senate Appropriations Members;

This letter is being written in support of Fort Stevenson State Park. Although Garrison is primarily an agricultural community, tourism plays a more vital role each year. The attractive, well managed park helps draw those tourists to our community. The park hosts several events each year such as the ND Governor's Cup, CANDISC, and Fort Stevenson Military Days to name a few. In addition to providing seasonal recreation opportunities the park offers families of all sizes a place to congregate for reunions, etc. Several businesses host their own "fishing tournaments" at the park. Garrison's economy is definitely affected by the shopping done by the many visitors to the park.

When a city is working to attract new business , investors and residents, that city must be able to offer recreation for the people it is trying to attract. Located just south of Garrison, Fort Stevenson is a definite attraction on the list of recreational facilities.

Fort Stevenson State Park also employs several area residents, which in turn helps the local economy. Those same employees are also involved in the community, helping to make this area more viable.

In short, Fort Stevenson State Park is an excellent neighbor and Garrison looks forward to a long relationship with the park.

Sincerely,

A handwritten signature in cursive script that reads "Wayne A. Johnson".

Wayne A Johnson  
Division Manager

## Stoney End Inc.

Hwy 37  
Address Line 2  
Garrison, ND, 58540  
America

---

Phone 1(701)337-5590

As a business owner in Garrison North Dakota, I welcome this opportunity to testify on behalf of the North Dakota State Parks and specifically for the Fort Stevenson State Park on Lake Sakakawea.

The business that I co-own is a steak house and lounge. It features quality steak house food and beverages that compliment a tourist trade. While local patrons consider our establishment a unique and attractive business that we can all be proud to have in our community, it is not the kind of business that can be solely supported by a town of 1500 people. We, like many other businesses in Garrison, need tourism to survive. The Fort Stevenson State Park provides us with a major percentage of that tourism.

During peak tourist years and under previous ownership, our business enjoyed a period of growth and expansion but when the lake level dropped and tourism was down the business went under. The owner also suffered a devastating personal financial loss that lead to his family's departure from the area.

Subsequently, the ownership of this business fell into the hands of myself, my husband and another couple. We all have other sources of income and are able to keep the labor costs low. In less than three years we have re-established the popularity of our steak house and hope that we can continue to host dinner guests who come from locations all over the globe. Only a healthy and growing tourist-based economy can help us fulfill that hope.

I know that I speak for many other Garrison businessmen who also rely on the tourists that visit the Fort Stevenson State Park. Our Chamber of Commerce has an excellent rapport with the park and it's management. In fact, we have worked hand-in-hand with the park on numerous promotions such as the fishing tournaments we have so successfully hosted in recent years.

I feel very strongly that my tax dollars are being put to good use to benefit my business and the entire community of Garrison and I lend my wholehearted support for a budget for parks and recreation in North Dakota that will help small towns like Garrison to not only survive but to thrive far into the future.

Sincerely,



Judith Iverson  
Co-owner and Corporate Secretary

SB 2021  
11/5/99

(W1)

To: Doug Prchal

David Nething - Chairman  
Senate Appropriations Committee  
State Capitol  
Bismarck, N.D. 58504

Dear Mr. Nething,

I am a business owner in Pembina County. My husband and I own two businesses located 1 mile east of Icelandic State Park. I am requesting your support to fund the North Dakota Parks and Recreation Department to enable the state parks to operate and provide essential services for many years to come.

Icelandic State Park is one of the largest visited parks in North Dakota and definitely has an effect on our economic activity not only personally but for our entire county and Rendezvous Region. The park provides our area residents important recreational and leisure opportunities and the events, programs and resources at Icelandic State Park greatly enhance our region's historic culture and educational activities. It is one of the hubs in our Rendezvous Region, not only with its summer activities but also with the snowmobile trails and winter activities provided in this area. Tourism definitely is a big factor and growing with the tremendous aid of our State Park.

I believe that maintaining quality services at Icelandic State Park is a good and necessary investment for our area. Your support is greatly appreciated.

Sincerely,

  
Jan M. Samson  
1-12-1999

# GAIA

GARRISON AREA IMPROVEMENT ASSOCIATION

PO BOX 445  
GARRISON, ND 58540  
701 • 463 • 2631  
800 • 799 • 4242  
FAX 701 • 463 • 2678

APPROPRIATIONS COMMITTEE  
600 E BOULEVARD AVE  
BISMARCK ND 58505-0040

Dear Sirs:

We are writing this letter in support of Fort Stevenson State Park and the Parks & Recreation Dept. We hope that you will give serious consideration to continue to fund the Parks & Recreation budget so that the parks can grow and continue to draw more tourists from out of state. Here at Garrison, we truly do understand the importance of what the State Park does for our economy. We have tracked the relation of the lake level, park attendance and taxable sales for Garrison. These three items have followed each other throughout the years. We think that this goes to show that we need to continue to fight to keep an adequate level to our lake in order to attract tourists and more importantly to attract the spending of the tourists dollar to the State and increase the sales tax collections. In closing, we hope that you will agree that the park system is as vital to the State's economy as we feel that it is to ours. Please give your support to the proper funding of the Parks & recreation Dept. in your budget hearings. Thank you.

Sincerely,



Bruce Schreiner  
GAIA President

# Senate Bill No. 2021

SB 2021  
1/15/99

(NL3)

~~Mr. Chairman~~  
~~Madame President~~ and Senators:

This Bill is very important because the Parks and recreation department has five State Parks that need up grading before the influx tourists that will be following the trail. The camp sites need up grading power hook ups for the new campers, and Boat ramps need repairs and cabins to be built for campers and many other improvements that need attention.

The Better our Faculty are the more the people will be planing to come back and spend there time off at north Dakota Parks, and camp grounds, and other historical sites. I feel that Tourism is going to be increased in the next ten years and we Have to offer them up to date facultys and things that will keep them coming back.

I believe that Senate Bill No 2021  
should Have a yes vote.

Thank you  
Gerald A. Schatz  
Box 561  
Riverdale North Dakota  
58565

SB 2021  
1/15/99

WS

Jan. 15, 1998

Sen. David Nething  
Senate Appropriations Committee

Dear Sen. Nething and Members of the Committee,

As the chairman of the Garrison Chamber of Commerce Tourism Committee and a fishing and hunting guide on Lake Sakakawea, I would like to ask for your strong support for the Parks and Recreation Budget.

Garrison and neighboring lake communities are relying heavily as tourism dollars to boost their economic base. The more than 100,000 visitors to Fort Stevenson Park alone have a significant impact on Garrison.

We would appreciate your support.

Sincerely,



Rodger Affeldt

Sailer Investments  
DBA Four Seasons  
PO Box 896  
Garrison, ND 58540

SB 2021 (NS)  
11/15/99

Dear Senator David Neuhring  
and Senate Appropriations Members:

Fort Stevens State Park is a major contribution to my business for the seasonal recreational months. Let me explain: I own a restaurant on main street, Garrison. Along with the novelty of soft serve ice cream. My gross sales double during the recreations months, and triple in July. With the farm economy at its worst, in this business owners lifetime, the park right now is the life line for my business.

I have five full time employees and twelve to seventeen high school students employed. I don't view these positions as just jobs, these a living for the fulltime and a training ground for our youth. Now you may begin to see how the park is a major spoke in the wheel for our Community.

The community of Garrison brings people to the park with a list of events too many to mention.

The community doesn't lie down and wait. We bring people into the park. The two entities are a good <sup>marriage</sup> ~~message~~. When the park continues to grow, so does the community.

Sincerely Yours  
Brian Sailer

# City of Garrison

Appropriations Committee

This letter is being written in support of Fort Stevenson State Park located south of Garrison. While Garrison relies heavily on the agricultural economy, tourism also is a factor for our local businesses. Having Fort Stevenson State Park located within three miles of Garrison definitely has a positive effect on the Garrison business community.

The City has always enjoyed an excellent working relationship with Dick Messely and his staff at the Park and we look forward to having this continue for many years.

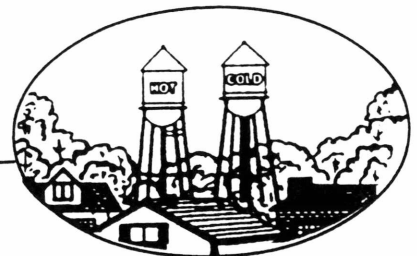
If there is anything that the City can do to assist the Park, please do not hesitate to call on me.

Best Regards,

*Wayne A. Johnson*

Wayne A. Johnson, Mayor

signed by city auditor  
to expedite handling





FARMERS UNION OIL CO.



Where the customer is the company

Hwy. 37  
P.O. Box 429  
GARRISON, ND 58540-0429

Appropriation committee:

I am writing this letter in support or the Fort Stevenson State Park. I believe it is a big benefit to the community of Garrison. The economic impact to our business is greatly felt in the summer months. The gas gallons alone are about 35% more in the summer than they are in the winter.

The Park roughly has 100,000 visitors yearly with the numbers increasing with the water levels up. I feel that the Garrison community and the State Park complement each other so well its a great tribute to the ND Park & Rec and also State Tourism. I also feel it is very important to have a full staff at the park to help with its overall appearance. They have done so much to the beauty of the Park, like the arboretum and the nature trails.

Respectfully Submitted

*Paul Schlichting*

Paul Schlichting

**Dr. Kermit Lidstrom  
603 Remington Avenue  
Bismarck, ND 58501**

**To the members of the House Appropriations Committee:**

Madam Chairman, members of the committee, I am Kermit Lidstrom, founding chairman of the Fort Abraham Lincoln Foundation. I was there, at the Lewis and Clark Hotel in Mandan, in 1982, when a group of local people decided that we needed to get organized and rebuild the Custer House.

Like Wally Joersz, Bill Shalhoob, John Von Rueden, Marv Erdmann and many others, I am very proud of what we have accomplished.

But when you hear about a conflict like this one, if I were in your position, I would naturally wonder, what has the foundation done to make this happen? What is going so wrong at the Fort Abraham Lincoln Foundation that the Parks Department feels it necessary to throw them out of the buildings that the foundation has built?

The answer is: nothing. The Foundation has done nothing wrong.

The Fort Abraham Lincoln Foundation is a wonderful organization, financially strong, popular, growing, successful, and now under attack. So why is it under attack?

It's all about control. I was a civil servant for a long time. As President of Bismarck State College, I liked to feel like I was in control. Mr. Prchal wants to feel like he is in control at Fort Lincoln.

And, he is in control. But often the Foundation moves faster than the Parks Director likes to move. We have building projects being funded at both the Indian Village and over at the fort, where we are trying to get a stable built. We expand the interpretive effort, at our own expense, but maybe we move faster than Mr. Prchal is comfortable with.

But, as a civil servant, much as I might want to be in control, I would bend over backwards to keep an organization like the Fort Abraham Lincoln Foundation happy and involved in my operation.

I urge you to let the Parks Director know that you do want him to keep the Fort Abraham Lincoln Foundation involved in the park it has built.

**Testimony of Kristie Frieze, ND Lewis & Clark Interpretive Center, Washburn  
In Favor of SB 2021, House Appropriations, Education and Environment**

Madam Chairman and members of the Committee, for the record again, I am Kristie Frieze, director of the ND Lewis and Clark Interpretive Center in Washburn.

In my earlier testimony, I referred to the relationship that our private, non-profit Foundation in Washburn has with the Parks and Recreation Department. Allow me to explain that relationship further, along with our support of Senate Bill 2021, providing funding for this agency.

Our Interpretive Center was built with a combination of state and federal Department of Transportation grants. It is owned by the people of North Dakota, through the Parks Department. Our Foundation, however, is solely responsible for the ongoing operation, maintenance and programming of this facility. Our annual budget has already exceeded \$300,000....that's \$300,000 that does NOT have to come from state taxpayers.

You will find within Senate Bill 2021, an appropriation of \$100,000 for our center, to be used as a match for additional federal funds. While I just stated that our Center operates without the use of taxpayer dollars, remember that the State of North Dakota owns the building...what we are doing now is simply asking our "landlords" to make a capital improvement to the facility they own! Our Foundation will continue to operate this new, larger facility at no cost to state government.

This \$100,000 will help us make the local match to \$800,000 in federal DOT money. We will still have to raise \$200,000 to complete the match. Plans are well underway to make this a reality, and an addition to our Center is planned for the year 2000. Within that expansion is a "Fort Clark Wing" which we will develop in cooperation with the State Historical Society. This interpretation of the historic site, just across the river from Washburn, will relieve a burden on the Society, thus providing yet another savings to the people of North Dakota.

Other enhancements to the Parks budget, dedicated to Lewis and Clark sites, are vitally important for North Dakota. Thousands of visitors coming to our state will be depending upon state facilities, in particular our wonderful state parks. Making infrastructure improvements now is so important. We just can't wait.

In summary, our Foundation and Center enjoy a great working relationship with our partners at Parks and Recreation, and we look forward to many, many years of teaming up for the benefit of the people of North Dakota and our visitors.

We urge you to support Senate Bill 2021, as amended.

Thank you.

**Cavalier Area Chamber of Commerce**  
 106-B W. 2nd Ave. S. PO Box 271 Cavalier, ND 58220  
 701-265-8188 FAX 701-265-8188 or 701-265-8720  
 email: [cacc@polarcomm.com](mailto:cacc@polarcomm.com)

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Rep. Janet Wentz  
 Chairman of the Education & Environment Division  
 House Appropriations Committee  
 State Capitol  
 Bismarck, ND 58504

*Board of Directors*

*President*  
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*Vice-President*  
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*Executive Director*  
 Mary Hines

Todd Smith

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*Associate Directors*

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*City of Cavalier*  
 Thomas Trenbeath

*CIT*  
 Bert Olson

*Retail*  
 Glenda Stumill

*Pembina County Dist. 4*  
 Corene Vaughn

RE: ND Parks & Recreation Proposed Budget Appropriations

Dear Representative Wentz;

The Cavalier Area Chamber of Commerce would appreciate your support for Icelandic State Park when reviewing this year's North Dakota Parks and Recreation proposed budget.

North Dakota can take pride in their State Park system and our Chamber and community take great pride in the Icelandic State Park. The employees and facilities are excellent. In and of itself Icelandic is a wonderful attraction, but when you add the quality programs and events that are presented their each year you have a premier attraction. Thousands of new visitors, as well as many return visitors, come to the park each year, but as we both know it takes financing to maintain a well run park.

In order to combat the declining farm economy, tourism development has been given a high priority in our economic development strategy. Located in the heart of the Rendezvous Region, Icelandic State Park is a major player in this development strategy.

The volume of tourist traffic that the Park creates is vital to the area businesses. The area communities and the park have a long history of working well together.

Icelandic also plays an important role in attracting families to locate in our community by providing year around recreation opportunities, an important component to one's quality of life.

The Cavalier Area Chamber of Commerce sincerely appreciates your support and consideration for Icelandic State Park.

  
 Mary Hines  
 Executive Director



•Printing      •Publishing      •Specialty Publications      •Newspapers      •Office Supplies & Equipment  
Box 309, Garrison, ND 58540      (701) 463-2201      "A family of family newspapers"

March 2, 1999

House Appropriations Committee

Dear Mr. Chairman and Members of the Committee:

Thank you for this opportunity to encourage you to support the Parks and Recreation Budget, which includes funding for the state parks.

Garrison is among the many lake communities who depend heavily upon the tourism that results from a state park. Fort Stevenson alone drew more than 124,000 visitors in 1998.

For more than four years, Fort Stevenson has drawn more than 100,000. Tourists visiting the park to boat, camp or play use Garrison for their shopping, necessities and dining. Without the park, Garrison would have little tourism traffic. While many small towns struggle to survive, we enjoy a steady spring, summer and fall traffic from out-of-towners. Without tourism, Garrison could become a dying community. The farm crisis and consolidation of farm ownership has shifted Garrison's economic base from the family farm to this newer sector of income, tourism.

The state park also affects our employment base. The Park Manager and his staff are an excellent addition to our community.

The Garrison Chamber feels the state parks are a very good investment of our tax dollars and creates a tourism impact on the cities and state. As the general manager of a major employer in Garrison, BHG Inc., I would also encourage you to look favorably upon the Parks and Recreation Department budget.

Sincerely,

Jill Denning Gackle  
Chamber President

**TESTIMONY BEFORE THE  
NORTH DAKOTA SENATE APPROPRIATIONS COMMITTEE  
Senator David Nething, Chairman**

Presented by Robert L. Schultz, Executive Director  
January 15, 1999

Mr. Chairman and Members of the Senate Appropriations Committee:

My name is Rob Schultz. Since March, 1997, I have served as Executive Director of the International Peace Garden. Truly, it is an honor for me to be here today to report on the progress of the Peace Garden these past two years. As many of you may have heard, our organization has experienced a great deal of change since the last time Representative Gerald Sveen appeared before you. We are confident that these changes, which I and another member of our staff will talk about today, represent the strong direction that is necessary for the Peace Garden to thrive in the new millennium.

During these past two years, the board of directors and staff have laid important groundwork for the future development and success of the Garden. Two years ago, we were facing serious financial and personnel problems that were crippling the organization. A great deal of work was necessary to turn things around, and by spring, efforts were well underway to create a highly efficient and effective operation.

Our first steps included evaluation of every major expense of the Garden's budget. We began working with vendors and suppliers to renegotiate contracts. We worked hard with staff to find ways to better conserve critical supplies and resources. And we found new ways to cut corners and costs - without affecting the quality experience that visitors expect. It was a difficult process - but a process that ended up saving the Garden nearly \$100,000 a year - or roughly, a 10% reduction in annual operating costs.

Through new energy conservation methods and the negotiation of lower rates, we reduced our annual electric costs by 35%. We began working with a local sanitation company that was able to cut our garbage costs nearly in half. We found cheaper rates for long-distance telephone service, cleaning supplies and products, horticultural supplies and more. In essence, we created a leaner organization that continued to offer a high quality experience.

At the same time, we began looking for ways to increase our annual revenues without approaching our governments for increased grants. We assumed operation of all in-park retail services, which has begun providing a new source of revenue for our budget. We evaluated camping fees and increased them to bring them in line with fees charged by North Dakota state parks. And we launched in-park fundraising programs, which Roger Bailey - our Marketing and Development Director - will explain in a few minutes. It's been a good two years for us and our budget. We still find our budget tight, but we have learned to do more without needing more.

Frankly, I feel really good about where we've come. We have a very fresh, new staff at the Garden. They are energetic and ready to take the Garden to a whole new level of customer service. When you walk through the park, you can truly sense that "change" is in the air - change that will bring many new tourists to our state.

Program-wise, there have been many new additions to the park. With our financial savings, we have been able to nearly double the size of our seasonal staff. This has allowed for greater attention to details in the gardens and throughout the facility. We have been able to add an Interpretive Center and Interpretive Staff, who deliver top-notch educational programs to children, families and senior citizens throughout the summer. This has been a critical improvement to the park - as it has breathed "life and character" into the Gardens - creating a stronger family-environment that fosters learning and understanding.

We also expanded the "community" that we serve through our new Internet website. Now, school children and Internet surfers not only from North Dakota, but from around the world, can visit the Peace Garden "on-line" 24 hours a day, all year long from the comfort of their homes. And that website has brought a new level of awareness of the Peace Garden and North Dakota globally. It has produced some incredible results - results that you will hear about in a few minutes from Roger Bailey.

But at the same time, we haven't lost sight - and touch - with our local communities. We have begun offering educational programs in many schools throughout north-central North Dakota and southern Manitoba. Seasonal staff visit school children and give presentations on wildlife and environmental issues, the cultures of both Canada and the United States, and the real importance of peace in our lives, as well as our neighbors. It's a whole new era for us - an era that is affecting children in so many communities. An era that we're proud of and that we want to expand.

At the same time, we know that these outreach programs will have a tremendous impact on the Peace Garden - because they create awareness. And that awareness will result in stronger visitation not only by local residents, but also, by travelers abroad. And that's important not only for the financial health of the Peace Garden, but also, all of the many communities that surround the park. Because whether we realize it or not, the Peace Garden has a major impact on the economic health of many small communities in our part of the state.

On an annual basis, hundreds of jobs are created both inside and outside the park. It was recently estimated that our local communities feel more than \$14 million dollars in economic impact from the Garden each summer. And that's critical income for these communities. People who travel to the Peace Garden and its camps stop to eat in surrounding communities, they buy gas and souvenirs in the area, stay in local hotels, and frequent other local tourism industries. In a nutshell, when the Peace Garden is healthy, our local communities are healthy. And that's something I'm very concerned about, not only as President of our Board, but also, as a resident of the Turtle Mountain Region.

Today, we extend our deepest levels of gratitude to North Dakota for its long-standing support of the International Peace Garden. For so many people, the Peace Garden IS an important part of our legacy and heritage - for it was here, in North Dakota, that the greatest promise for peace was ever made. On behalf of our board, thank you for your support.

Robert L. Schultz, Executive Director  
International Peace Garden

**TESTIMONY BEFORE THE  
NORTH DAKOTA SENATE APPROPRIATIONS COMMITTEE  
David Nething, Chairman**

January 15, 1999

Mr. Chairman and members of the committee:

I am pleased to be able to appear before you today on behalf of the International Peace Garden.

My name is Roger Bailey. I live in Rolla, North Dakota, and am employed as the Communications and Marketing Director of the International Peace Garden and as the Development Director of the International Peace Garden Foundation. The foundation is a newly active fund raising arm of the Peace Garden.

Having three titles is not indicative of the International Peace Garden being a large operation. In fact, it indicates just the opposite. The Peace Garden operates with just six full-time employees -- our director, Rob Schultz; our financial manager, Leon Richard; our secretary, Judi Joye; our horticulturist, Neil Schuler; and two maintenance employees, Bill Challner and Keith Burton. I actually work for the garden only on a contract basis funded by the foundation. In the summer, the garden employs about 50 individuals in various duties.

The International Peace Garden is a 2400-acre botanical garden and park located partly in North Dakota and partly in Manitoba. The garden was dedicated in 1932 as a lasting tribute to the peace between the United States and Canada.

Each summer, some 250,000 people from around the world visit the International Peace Garden. This past summer, the register at our Peace Chapel was signed by persons from all 50 states, all of the Canadian provinces and almost 70 other countries.

I can tell you from my actual experience of being at the Peace Garden since February of last year, that the park is truly appreciated by the tens of thousands of people who visit each year.

It kind of takes on the appearance of being one of those "things" in our own backyard that we kind of "take for granted."



But I can assure you that it's not "taken for granted" by a vast majority of our visitors. In my travels on foot between the various operations of the garden last summer, I spent as much time as possible talking to the people visiting the garden. I can tell you about people expressing "wonder" at the beautiful gardens. I can relate to you about people coming out of our Peace Chapel with its fossil-embellished limestone walls with inscriptions from "people of peace" with tears in their eyes. "It's a humbling experience," said one woman wiping away a tear. "It makes you feel kind of insignificant," said another.

The reaction was much the same from visitors who spent time in our new Interpretive Center. In the past, the building had been one of two gift shops at the Peace Garden. Last year, we turned one of the gift shops into our new Interpretive Center -- a starting place for visitors to get a sense of the history and the future of the International Peace Garden. The most-often mentioned feature from our visitors seemed to be the photos of dedication day in 1932 when estimates of up to 75,000 people came to the park, mostly in Model A's and a few T's on a dusty windy hot summer day.

"I remember it well," one woman said to me after viewing the photos. "We drove all the way from Rolette -- about 30 miles -- and our car overheated. Our father made us pour our drinking water into the radiator so we could make it the rest of the way!"

I also saw some teary-eyes from people re-living the work of the young boys in the Civilian Conservation Corps (CCC) who were largely responsible for much of the early work at the International Peace Garden. Our new Interpretive Center includes a tribute to those Depression-era men who worked for a dollar-a-day and sent most of it home to help their parents.

I have attached to this written testimony, a copy of an advertisement which we plan to use this summer to encourage more people to come to the International Peace Garden. Included in the advertisement are just a few of the comments that visitors left in our registry at the Peace Chapel. The ad could have literally contained hundreds more.

The most moving, perhaps, are those comments from people from other countries who aren't privileged to share a border like we do with the people of Canada -- the longest unfortified border in the world for many, many years. Only a few weeks ago, the International Peace Garden was contacted by the governments of Ecuador and Peru -- two countries interested in also constructing a botanical garden to commemorate the existing peace between those two countries.

What a fantastic tribute to the visionary people of North Dakota and Manitoba who set the course for the future back more than 65 years ago.

Just recently, as I mentioned earlier, the International Peace Garden Foundation has embarked on a effort to raise funds for the maintenance of the park.

For many years now, the International Peace Garden has relied on the governments of North Dakota and Manitoba to provide approximately one-third of our annual monetary needs with the remaining two-thirds coming from gate receipts, profits from our gift shop and donations, including substantial help from several fraternal and civic organizations on both sides of the border.

Our initial effort, has been a direct-mail request for funding to restore the many CCC projects built at the International Peace Garden between 1935 and 1941. Many of those structures, including the historic Lodge, picnic shelters and the spillway at Lake Udall, have been neglected over the years because of financial constraints. If they aren't restored soon, another real piece of North Dakota history will fall to ruins.

For that reason, the appropriation from the North Dakota Legislature is more important than ever to the International Peace Garden. We want you to know that we are making every effort to sustain the restoration project through our own fund raising efforts but that we desperately need the appropriation from the Legislature to keep the garden alive.

The most-often repeated message I received in my visits with people from all over our two countries -- and beyond -- this past summer was: "Why don't you tell people about this place? Why haven't we been here before?"

The simple answer is: It is very difficult to get the word out. It simply is very expensive. We are making inroads, however.

In June of this year, we are looking forward to being included in an article on America's botanical gardens in the nation's largest circulation gardening magazine, "Better Homes and Gardens." It will be a first for the International Peace Garden.

We will also be featured in articles in "Gardening Magazine," another large circulation U.S. publication, and in the Manitoba Gardener, a very nice new magazine for flower lovers in Canada.

The International Peace Garden is truly a source of pride for the people of North Dakota. For people coming from around the world, it is truly perceived as "North Dakota."

Another message I have heard frequently from our visitors, not meant in a demeaning way, is: "I didn't know there was anything so beautiful in North Dakota." I remind them, of course, that there are many beautiful spots in our state. But it's difficult to not agree with them. When everything is in bloom at the International Peace Garden, there's virtually one flower for every one of our 250,000 visitors.

Every year the floral gardens at the International Peace Garden take on a theme. Last year, it was a musical theme with "notes" and "musical signs" growing in the flower beds. This year, the gardens will take on a theme from "outer space" with "little green men" and other objects from outer space planted in the flower beds. Our horticulturist, Neil Schuler, has already started on a 14 ft. topiary of the space shuttle and rockets -- with bright orange and red flowers at the base to illustrate the launching. We're also going to have educational displays from NASA as part of our Interpretive Programs.

We've been telling people, as you can see on our brochure, that the International Peace Garden is "Like No Other Place On Earth." It truly is unique. And this summer, we're going to show people that the International Peace Garden is "Out of This World."

It's a special place. On behalf of the board of directors of this unique non-profit organization, the administration and staff, I thank you for your interest.



R. Bailey

# **"Simply spectacular!"**

-- Orlando, Florida

(photo here)

On July 14, 1998, a visitor from the land of Disney left the message above in our registration book. We accept it as a high compliment. Very high. Magically high.

## **Here's what others said . . . .**

**Magnificent!**

--Weyburn, Saskatchewan

**Inspiring!**

-- Perth, Australia

**A wonderful place!**

-- WorcesVershire, England

**Beautiful!**

-- Gentry, Arkansas

**Speechless!**

-- Long Beach, California

**Well worth seeing!**

-- DesPlains, Illinois

**Wonderful!**

-- Wyandotte, Michigan

**True tranquility!**

-- Glastonberry, Connecticut

**Thank you**

**for sharing this beauty!**

-- Minneapolis, Minnesota

**Gorgeous!**

-- McClusky, North Dakota

**I love this place!**

-- Calgary, Alberta

**Breathtaking,**

**absolutely gorgeous!**

-- Killarney, Manitoba

**What an**

**unexpected pleasure!**

-- Ottawa, Ontario

**Exceptional!**

-- Russell, Kansas

**I am always proud**

**to bring my friends**

**from other states!**

-- Center, North Dakota

**So glad I came!**

-- Silver Lake, Minnesota

**It makes us happy!**

-- Petersburg, North Dakota

**Here's what we say: This summer, visit**



# The International Peace Garden

1-888-432-6733 for our colorful brochure

- Campgrounds with full services
- Interpretive Center with programs for kids of all ages!
- 150,000 annuals in the beautiful flower beds
- Hiking trails
- Cafe
- Gift Shop

14 miles north of Dunseith on the U.S. - Canadian border -- *the easy way to Canada!*

**TESTIMONY BEFORE THE  
NORTH DAKOTA HOUSE APPROPRIATIONS COMMITTEE  
Representative Janet Wentz, Chair**

Presented by Robert L. Schultz, Executive Director  
March 2, 1999

Madam Chair and Members of the House Appropriations Committee:

My name is Rob Schultz. Since March, 1997, I have served as Executive Director of the International Peace Garden. Truly, it is an honor for me to be here today to report on the progress of the Peace Garden these past two years. As many of you may have heard, our organization has experienced a great deal of change since the last time Representative Gerald Sveen appeared before you. We are confident that these changes, which I will talk about today, represent the strong direction that is necessary for the Peace Garden to thrive in the new millennium.

Under the compelling leadership of our board president - Representative Sveen, the board of directors and staff have laid important groundwork for the future development and success of the Garden. Two years ago, we were facing serious financial and personnel problems that were crippling the organization. Representative Sveen provided the bold and visionary leadership that was necessary to begin the long, hard process of turning things around. And by spring of 1997, efforts were well underway to create a highly efficient and effective operation. I cannot begin to explain how much good he has done for the Peace Garden - we are so appreciative of his courage to stand up for what needed to be done.

Our first steps included evaluation of every major expense of the Garden's budget. We began working with vendors and suppliers to renegotiate contracts. We worked hard with staff to find ways to better conserve critical supplies and resources. And we found new ways to cut corners and costs - without affecting the quality experience that visitors expect. It was a difficult process - but a process that ended up saving the Garden nearly \$100,000 a year - or roughly, a 10% reduction in annual operating costs.

Through new energy conservation methods and the negotiation of lower rates, we reduced our annual electric costs by 35%. We began going through every building in the park, shutting off heat during the winter months wherever possible. We added more insulation to other buildings to make them more energy efficient. Some buildings were rewired in an effort to participate in off-peak heating programs. And we worked hard with our users to begin promoting an awareness program in relation to electric use. In buildings throughout the park, small changes turned into big savings - and to the surprise of our local electric co-op, we were able to surpass our goals in reducing the electric bills.

But we didn't stop there. We began working with a local sanitation company that was able to cut our garbage costs nearly in half - saving the park an additional \$12,000 per year. We purchased our own refuse dumpsters, which by the end of this year, will start an annual savings of nearly \$2,400. We also began a recycling program that kept recyclable materials out of the garbage - which has prevented us from the additional refuse costs we were facing two years ago. Some of our recyclable materials have produced slight new income for the park, but the real savings for us a 20% reduction in the volume of garbage.

We tightened down our telephone service, too, by finding a much less expensive long distance service provider and by adding security codes to outgoing phone lines to prevent unauthorized long distance telephone use. We negotiated a new contract for pay phone service in the park which has begun to produce significant new income for us through the installation of millennium-grade payphones.

In our restroom facilities, we began seeing substantial savings through the use of less-expensive paper towels and cleaning supplies. Simple changes - like moving from white paper towels to brown paper towels has meant a significant reduction in costs. And beginning this summer, our camps will provide their own cleaning supplies and materials. Although these things may seem small, they truly add up quickly.

In the greenhouses, we have begun to see financial savings by starting a much higher percentage of our floral crop from seed - rather than ordering in plugs of some plants that are easy to grow - such as geraniums. We will also begin seeing savings over the next 5 years from new contracts for the lease of lawn equipment. In essence, we have created a leaner organization that continues to offer a high quality experience.

At the same time, we began looking for ways to increase our annual revenues without approaching our governments for increased grants. We assumed operation of in-park retail services, which has begun providing a new source of revenue for our budget. Operation of the park's gift shop has shown a significant increase in income for the park while ensuring much higher-quality gifts and service in this important facility. Although past trends in park management have been focused on contracting such services out, there is growing momentum nationally for parks to begin operating these services again in an attempt to help provide more self-sufficient funding.

Another important improvement at the park was the addition of vending machines. These units provide a low-cost source of new income, while at the same time giving great service to visitors who want to use them 24 hours a day.

We also evaluated our camping fees and increased them to bring them in line with fees charged by North Dakota state parks. For years, the Peace Garden's camping fees have been low, which has not only kept our revenues down, but has placed greater pressure on other parks in our region when they needed to raise their fees to keep up with costs.

And we launched in-park fundraising programs which have begun giving park visitors the opportunity to better support their park. We've learned that when we ask our visitors for help, they are very interested in contributing to the park. It's been a good two years for us. We still find our budget tight, but we have learned to do more without needing more.

Frankly, I feel really good about where we've come. We have a very fresh, new staff at the Garden. They are energetic and ready to take the Garden to a whole new level of customer service. When you walk through the park, you can truly sense that "change" is in the air - change that will bring many new tourists to our state.

Program-wise, there have been many new additions to the park. With our financial savings, we have been able to nearly double the size of our seasonal staff. This has allowed for greater attention to details in the gardens and throughout the facility. We have been able to add an Interpretive Center and Interpretive Staff, who deliver top-notch

educational programs to children, families and senior citizens throughout the summer. This has been a critical improvement to the park - as it has breathed "life and character" into the Gardens - creating a stronger family-environment that fosters learning and understanding.

This next summer, our theme at the garden will be space exploration. It's a theme that children are interested in and we are expecting will bring many new visitors to Garden, as well as visitors from the past who haven't been back for several years. Our gardens will support the theme with beautifully planted space designs in the floral beds and even a 14 foot tall topiary of the space shuttle - planted in colorful flowers. I am proud to announce today that NASA has selected the Peace Garden as an exhibit site for the summer of 1999 - there will be displays of actual space suits, moon rock replicas, space shuttle models, orbital food samples and other unique articles from the space center on display - right here in North Dakota. We're out to create a lot of excitement that will bring people back.

We have also expanded the "community" that we serve through our new Internet website. Now, school children and Internet surfers not only from North Dakota, but from around the world, can visit the Peace Garden "on-line" 24 hours a day, all year long from the comfort of their homes. And that website has brought a new level of awareness of the Peace Garden and North Dakota globally. It has produced some incredible results - like this past fall when a representative of the Government of Peru contacted us asking for a wealth of information on the Peace Garden because they were interested in building a garden just like ours on their border with Ecuador. What a compliment to the visionary people of our state!

I'm proud to say that we haven't lost sight - nor touch - with our local communities. This past fall, we began sending our Program Director, Brad Bird, out to visit local schools and nursing homes - and the most amazing thing happened. Letters started pouring in to our office from many communities in North Dakota and Manitoba that had been written by teachers, students and school administrators who were very thankful for the fact that we took time to visit them to share these important educational interpretive programs. The focus was not only on the history of the Peace Garden and its importance to the region, but also, on the history of the international border and its treaty, as well as the cultures of these two countries.

Here are just a couple of comments that some of the school children made...

Katie Kittleson in the 5th grade at Bottineau Elementary School said, "Dear Mr. Bird, I really liked the skins you let us feel, they were cool. I liked your owl Earl, he was cool too. I also liked your pictures you showed us. I hope I (can) come see you at the Peace Garden sometime or you could come here again because I never knew the Peace Gardens were that old and (that) beaver skin was so thick."

And Vanessa Buhler in Mr. Kellets Class said, "I enjoyed the pictures and Earl the Owl... I also found out that the Peace Garden is as old as my grandmother! Well, I really enjoyed your presentation."

These kids are learning a lot about their home state and the region they live in because of these kinds of outreach programs. In the end, students learn about the real importance of peace in our lives, as well as in our neighbors. It's a whole new era for us - an era that is affecting children in so many communities. An era that we're proud of and that we want to expand if we can find grants to continue funding the program.

We know that these outreach programs have a tremendous impact on the Peace Garden - because they create awareness. And that awareness will result in stronger visitation not only by local residents, but also, by travelers abroad. And that's important not only for the financial health of the Peace Garden, but also, all of the many communities that surround the park. Because whether we realize it or not, the Peace Garden has a major impact on the economic health of many small communities in our part of the state.

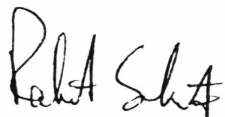
On an annual basis, hundreds of jobs are created both inside and outside the park. It was recently estimated that our local communities feel more than \$14 million dollars in economic impact from the Garden each summer. And that's critical income for these small communities. People who travel to the Peace Garden and its camps stop to eat in surrounding communities, they buy gas and souvenirs in the area, stay in local hotels, and frequent other local tourism industries. In a nutshell, when the Peace Garden is healthy, our local communities are healthy.

Truly, the benefits of our Peace Garden are beyond words. It's a place that holds special meaning to North Dakotans. It's a place that is magical in that it gets people to think differently about the world we live in. There's nothing like spending an afternoon outside of the Peace Chapel - watching people walk out with tears in their eyes, so choked up by the experience that they can barely talk. The gardens are breath-taking, the chapel quotes are heart-wrenching, and the thought of a peaceful border - and a peaceful coexistence - are uplifting and satisfying.

This past summer, people from more than 70 nations came to the Peace Garden - speaking more than 30 different languages - we are North Dakota's largest international tourism site. And truly, they were in awe by what they saw. People from around the world cannot imagine a better lifestyle than what we enjoy - where there are no wars with neighboring countries and where we have common grounds like the Peace Garden that celebrates cooperation and peace with our Canadian neighbors. We are a fortunate people.

Truly, we extend our deepest levels of gratitude to North Dakota for its long-standing support of the International Peace Garden, and its visionary commitment to peace. For so many people, the Peace Garden IS an important part of our legacy and heritage - for it was here, in North Dakota, that the greatest promise for peace was ever made.

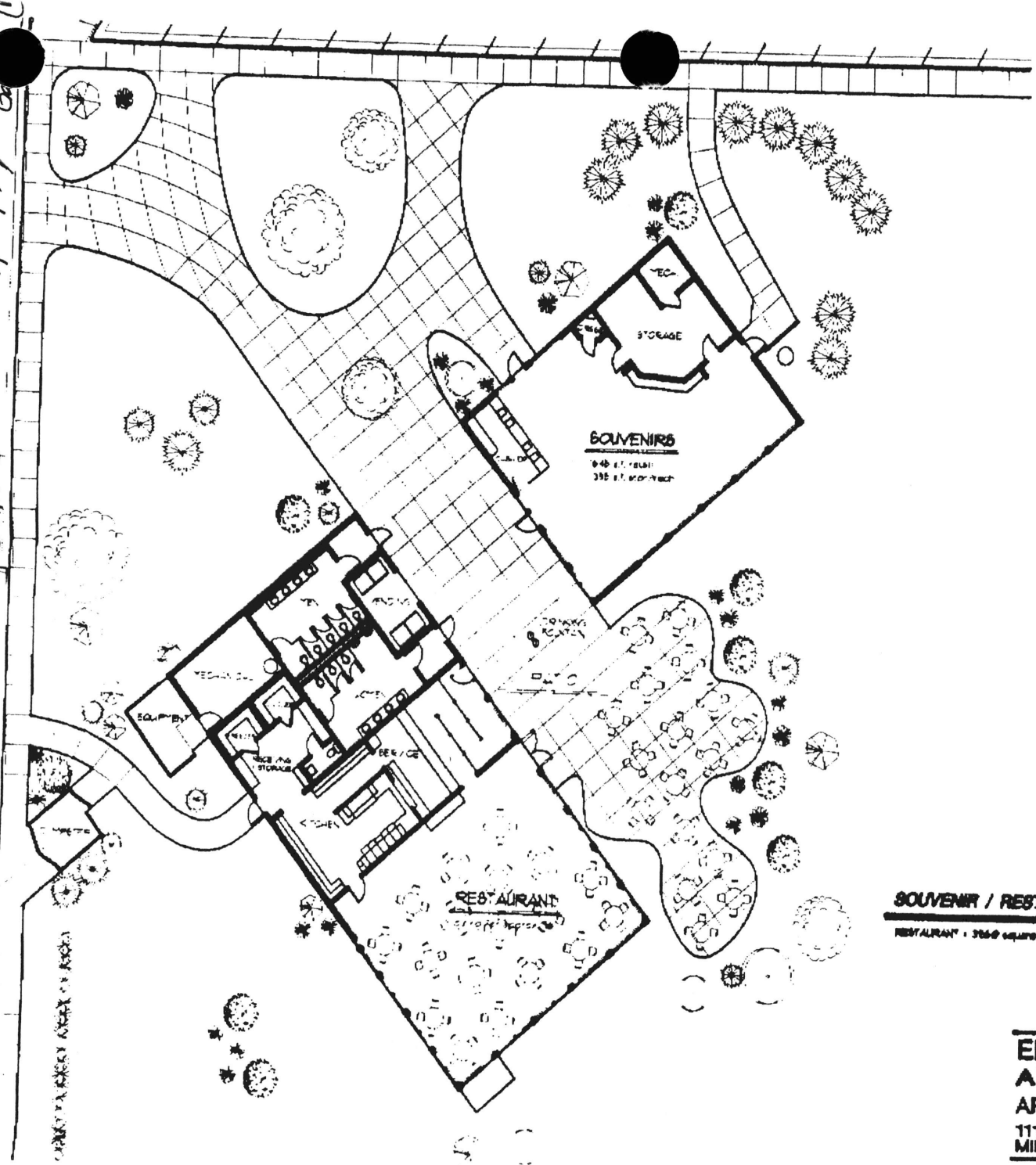
On behalf of our board, thank you for your support.



Robert L. Schultz, Executive Director  
International Peace Garden



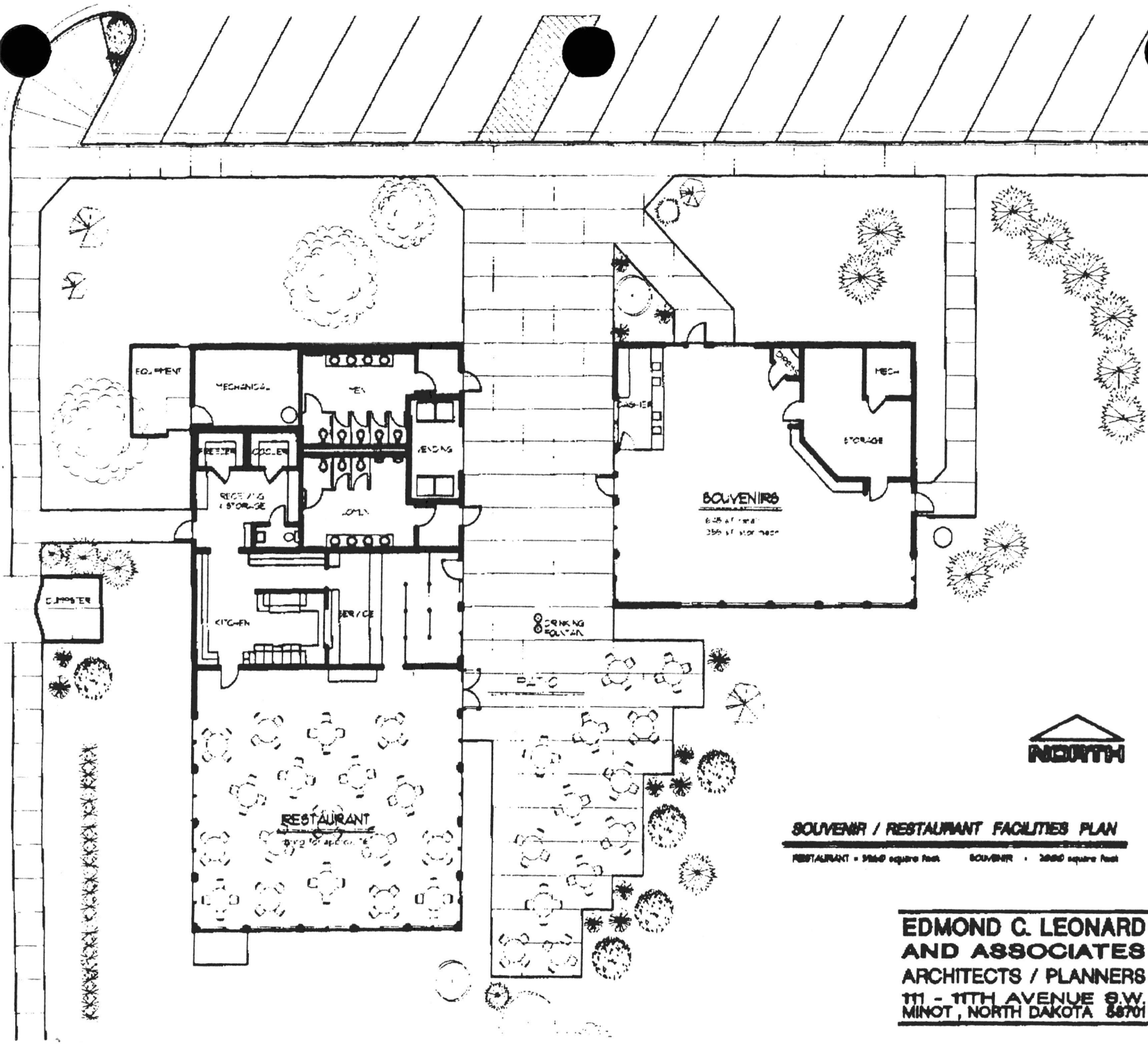
Presented by  
Jerry Strand  
SB 2021  
1/15/99  
Int. Rev.  
G.C.



**SOUVENIR / RESTAURANT FACILITIES PLAN**

RESTAURANT = 3660 square feet    SOUVENIR = 3350 square feet

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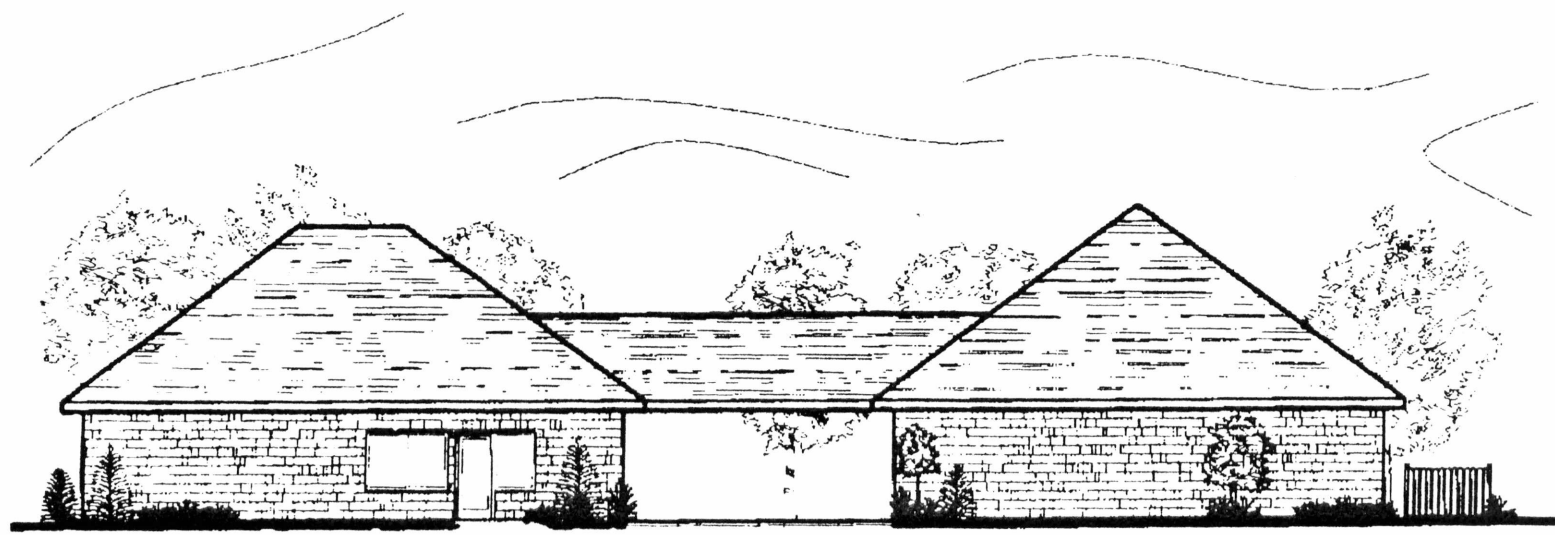


**SOUVENIR / RESTAURANT FACILITIES PLAN**

RESTAURANT = 3920 square feet    SOUVENIR = 2000 square feet

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SOUVENIR / RESTAURANT FACILITIES FRONT ELEVATION

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