Sixty-eighth Legislative Assembly of North Dakota

SENATE BILL NO. 2042

Introduced by

State and Local Government Committee

(At the request of the Office of Management and Budget)

- 1 A BILL for an Act to create and enact sections 54-44.4-05.1 and 54-44.4-09.1 of the North
- 2 Dakota Century Code, relating to resolution of identical bids or proposals in procurement and
- 3 secretary of state registration; and to amend and reenact sections 44-08-01, 44-08-02,

4 54-44.4-02, 54-44.4-05, 54-44.4-09, and 54-44.4-13, and subsection 2 of section 54-44.4-14 of

- 5 the North Dakota Century Code, relating to reciprocal preference requirements in procurement,
- 6 resident North Dakota bidder, seller, vendor, offeror, or contractor, exemptions from

7 procurement, procurement solicitation methods, bidder registration requirements, approved

8 vendors, and public notices.

9 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. AMENDMENT. Section 44-08-01 of the North Dakota Century Code is
 amended and reenacted as follows:

44-08-01. Preference to North Dakota bidders, sellers, and contractorsCompetitive purchasing required.

- 14 1. The office of management and budget, any other state entity, and the governing body-
- 15 of any political subdivision of the state in purchasing any goods, merchandise,
- 16 supplies, or equipment of any kind, or contracting to build or repair any building,
- 17 structure, road, or other real property, shall give preference to bidders, sellers, or-
- 18 contractors resident in North Dakota. The preference must be equal to the preference-
- 19 given or required by the state of the nonresident bidder, seller, or contractor.
- 20 2. A state entity authorized to accept bids shall give preference to a resident North-
- 21 Dakota bidder when accepting bids for the provision of professional services, including-
- 22 research and consulting services. The preference must be equal to the preference-
- 23 given or required by the state of the nonresident bidder.

1 3. The office of management and budget, any other state entity, and the governing body of 2 any political subdivision of the state in specifying or purchasing any goods, merchandise, 3 supplies, or equipment, may not specify any trademarked or copyrighted brand or name, nor the 4 product of any one manufacturer, nor any patented product, apparatus, device, or equipment, 5 when the same will prevent proper competition, unless bidders also are asked for bids or offers 6 upon other articles of like nature, utility, and merit. When it is advantageous that the purchase 7 be of a particular brand of product or products of a particular manufacturer to the exclusion of 8 competitive brands or manufacturers, the purchasing board or entity must document those 9 circumstances and provide written justification for the proprietary specification or purchase. The 10 purchasing board or entity shall procure the proprietary product through a competitive process 11 unless the needed product is available exclusively from one source of supply or other 12 circumstances exist under which competition can be waived. 13 SECTION 2. AMENDMENT. Section 44-08-02 of the North Dakota Century Code is 14 amended and reenacted as follows: 15 44-08-02. Resident North Dakota bidder, seller, vendor, offeror, and contractor 16 defined. 17 The term "a resident North Dakota bidder, seller, vendor, offeror, or contractor" when used-18 in section 44-08-01, unless the context thereof clearly provides otherwise, means a bidder, 19 seller, vendor, offeror, or contractor who has maintained a bona fide place of business within 20 this state for at least one year prior to the date on which a contract was awarded. 21 SECTION 3. AMENDMENT. Section 54-44.4-02 of the North Dakota Century Code is 22 amended and reenacted as follows: 23 54-44.4-02. Office of management and budget purchasing services. 24 The office of management and budget shall purchase or lease or otherwise arrange for the 25 procurement, for all state agencies and institutions in the executive branch of state government, 26 all materials, furniture, fixtures, printing, insurance, services, and other commodities. The 27 International Peace Garden may participate in the procurement authorized by this section. The 28 following commodities and services, however, are not subject to the procurement requirements 29 of this chapter:

30 1. Land, buildings, space, or the rental thereof.

31 2. Telephone and telegraph service and electrical light and power services.

1	3.	Publi	c books, maps, periodicals, <u>resource materials,</u> and technical pamphlets.
2	4.	Depa	rtment of transportation materials, equipment, and supplies in accordance with
3		sectio	on 24-02-16.
4	5.	Procu	urements by the industrial commission for energy-related programs under
5		chapt	ters 17-05, 54-17.5, 54-17.6, 54-17.7, 54-63, and 54-63.1 and under those
6		statul	tes in title 38 authorizing the industrial commission to perform well and hole
7		plugg	ings, reclamation work, equipment removal, leak prevention, and similar work.
8	6.	Servi	ces for the maintenance or servicing of equipment by the manufacturer or
9		autho	prized servicing agent of that equipment when the maintenance or servicing can
10		best l	be performed by the manufacturer or authorized service agent, or when such a
11		contra	act would otherwise be advantageous to the state.
12	7.	Emer	gency purchases the office of management and budget or a purchasing agency
13		canno	ot make within the required time and which involve public health or public safety,
14		or wh	en immediate expenditures are necessary for repairs of state property to protect
15		it aga	inst further loss or damage, or to prevent or minimize serious disruption in state
16		servio	ces.
17		a.	Emergency purchases made under this subsection must treat all bidders fairly
18		;	and promote competition as is practicable under the circumstances;
19		b.	The procurement file must contain a written determination of:
20		((1) The basis for the emergency; and
21		((2) The basis for the selection of the particular contractor.
22		C.	If the emergency circumstances warrant a noncompetitive purchase, the office of
23			management and budget or the purchasing agency shall document within the
24			procurement file a written determination of the basis for the noncompetitive
25			purchase, including the circumstances that justified the noncompetitive purchase.
26		d.	If the emergency purchase is subject to federal funding reimbursement, the office
27			of management and budget or the purchasing agency shall ensure the
28			procurement procedures and documentation are adequate to satisfy
29			requirements for federal reimbursement.

1		e. If time allows, emergency purchases for commodities under this subsection may	
2		require a sample for use in determining whether an offered product meets	
3		specifications.	
4	8.	Commodities and services costing less than a specified amount as determined by	
5		written directive by the director of the office of management and budget.	
6	9.	Specified commodities and services as determined by written directive by the director	
7		of the office of management and budget.	
8	10.	Employee benefit services, trust-related services, and investment management	
9		services obtained by an agency with a fiduciary responsibility regarding those	
10		services.	
11	<u>11.</u>	Services to extract, tow, store, and dispose of abandoned or submerged vehicles as	
12		defined in chapter 23.1-15.	
13	12.	Contracts by the agriculture commissioner for agricultural market news services under	
14		cooperative agreements with the United States department of agriculture, ombudsmen	
15		for pipeline restoration under section 4.1-01-17, environmental impact mitigation	
16		services under section 4.1-01-21.1, ombudsmen for wind property issues under	
17		section 4.1-01-23, weed control inspection agents under section 4.1-14-02, and hemp	
18		testing under section 4.1-18.1-04.2.	
19	13.	Contracts by the state auditor for audits of computer systems under section 54-10-29.	
20	14.	Contracts by the attorney general with experts under section 10-33-145.	
21	15.	Contracts by the department of health and human services for online virtual mental	
22		health and suicide prevention simulation-based training programs under subsection 28	
23		of section 50-06-05.1 and brain injury informal supports under section 50-06.4-07.	
24	All purch	nases made by the office of management and budget or a state agency or institution to	
25	which authority to purchase has been delegated by the office of management and budget must		
26	be made in accordance with this chapter, rules adopted under this chapter, and written policies		
27	of the of	fice of management and budget.	
28	SEC	CTION 4. AMENDMENT. Section 54-44.4-05 of the North Dakota Century Code is	
29	amended and reenacted as follows:		

54-4	4.4-05. Competitive, limited competitive, noncompetitive, and negotiated
purchas	ses - Exempt records.
1.	Except as otherwise provided in sections 12-48-03.1 and 44-08-01, chapter
	25-16.2, and this chapter, purchasing contracts must be awarded through a
	competitive bidding process to the lowest responsible bidder considering conformity
	with specifications, terms of delivery, and quality and serviceability, unless it is
	determined to be advantageous to the state to select a contractor through a
	competitive proposal process <u>pursuant to section 54-44.4-10</u> using other or additional
	criteria. Notwithstanding this section, the director of the office management and
	budget or the director's designee may determine a different procurement process is in
	the best interest of the state and shall document the circumstances, procurement
	process, and basis for contract award in the procurement file.
<u>2.</u>	The procurement officer may reject any or all bids or proposals or negotiate for a lower
	price with a successful bidder or offeror. Each bid or proposal received, with the name
	of the bidder or offeror, must be recorded. The office of management and budget may
	enter into term contracts for the acquisition of commodities or services and may make
	multiple awards for term commodity or service contracts when it deems a multiple
	award to be in the best interests of the state.
<u>3.</u>	All bids received under this chapter pursuant to a competitive sealed bid are exempt
	records under subsection 5 of section 44-04-17.1 until the date and time the bids are
	opened.
2.<u>4.</u>	The office of management and budget shall adopt rules specifying the circumstances
	under which competition may be waived or limited, when negotiation may be used,
	and specifying the required justifications and procedures for using those methods of
	purchasing. The office of management and budget shall adopt rules related to sending
	notice of intent to make limited competitive, noncompetitive, and negotiated purchases
	in accordance with this chapter. The notice must describe the needed commodity or
	service and the intended procurement method and must state that vendorspersons
	are permitted to submit bids or proposals for contracts to be awarded under this
	section. The circumstances that may permit limited competitive, noncompetitive, or
	negotiated purchases include:
	purchas 1. <u>2.</u> <u>3.</u>

1	a.	The commodity or service is available from only one source.
2	b.	The commodity or service is to be purchased for experimentation or trial.
3	С.	No acceptable bid or proposal was received pursuant to a competitive bidding or
4		competitive proposal process.
5	d.	Commodities are being purchased for over-the-counter resale.
6	e.	Acceptable commodities or services are produced or provided by correctional
7		institutions or other government agencies or a work activity center as defined in
8		section 25-16.2-01.
9	f.	The anticipated cost of purchasing specified commodities or services is less than
10		an amount determined by the office of management and budget which would
11		justify the expense of a competitive bidding or competitive proposal process.
12	g.	A used commodity is advantageous to the state and the commodity is available
13		only on short notice.
14	h.	The commodity is a component or replacement part for which there is no
15		commercially available substitute and which can be obtained only from the
16		manufacturer.
17	i.	Compatibility with equipment currently owned by the state is essential to the
18		proper functioning of that equipment.
19	j.	The agency provides documentation indicating that the services or the
20		circumstances are of such a nature that deviation from the procurement
21		procedure is appropriate.
22	<u>k.</u>	Recurring support costs associated with implemented information technology
23		solutions, including licensing, service agreements, maintenance, and
24	1	subscriptions for software as a service, platform as a service, and infrastructure
25		as a service.
26	I	Contracts for specialized equipment, machinery, and materials required for
27		manufacturing, production, and distribution by North Dakota mill and elevator
28		association under section 54-18-02.
29	m.	Purchases of copyrighted printed and electronic books, periodicals, subscriptions
30		to publications, subscriptions to information services, prerecorded audio and
31		video materials, state library materials, and state library online resources.

1 SECTION 5. Section 54-44.4-05.1 of the North Dakota Century Code is created and

2 enacted as follows:

3 54-44.4-05.1. Resolution of tie bids or proposals.

4 In the event that two or more bids or proposals contain identical pricing or receive identical

5 evaluation scores, preference must be given to a resident North Dakota bidder, seller, vendor,

6 offeror, or contractor as defined in section 44-08-02.

7 SECTION 6. AMENDMENT. Section 54-44.4-09 of the North Dakota Century Code is

8 amended and reenacted as follows:

9

54-44.4-09. Approved vendors Bidders list.

- 10 1. The office of management and budget shall establish and maintain current listsa 11 bidders list of persons that desire to provide commodities or services to the state. 12 Every person that desires to bid or submit a proposal on contracts for commodities or 13 services awarded under this chapter must be an approved vendor in order to be 14 placed on the bidders listbe informed of government procurement opportunities. The 15 office of management and budget or the purchasing agency shall usenotify those on 16 the list when issuing invitation for bids or request for proposals over the amount 17 established for small purchases, except as otherwise provided in this section. The 18 office of management and budget or the purchasing agency shall usenotify those on 19 the list when sending notice of intent to make cooperative, limited competitive, 20 noncompetitive, and negotiated purchases.
- 21 2. To become an approved vendorbe placed on the bidders list a person shall file an 22 application with the office of management and budget. The application must contain 23 information requested by the office of management and budget, including business 24 and persons' names, telephone numbers, addresses, federal tax identification-25 numbers, type of business organization, the types of commodities or services for 26 which the applicant is interested in receiving solicitations, and other business 27 information the office of management and budget determines relevant. The application-28 must also contain a statement appointing the secretary of state as the applicant's 29 agent for service of process pursuant to subsection 3. The application must be signed 30 and certified by an owner, partner, or company officer authorized by company bylaws-
- 31 or other organizational document to bind the company. The signature requirement may-

- include the use of an electronic signature as defined in section 9-16-01 when authorized under section 9-16-17. The office of management and budget may require proof of the signing person's authority by certified copy of appropriate company documents.
- 5 3. At the time of filing the application to become an approved vendor, the applicant, if 6 organized as a corporation, limited liability company, limited liability partnership, or 7 limited partnership, must be properly and currently registered with the secretary of 8 state according to its type of business organization as a corporation under-9 chapter 10-19.1, a limited liability company under chapter 10-32.1, a limited liability 10 partnership under chapter 45-22, or a limited partnership under chapter 45-10.2. Any-11 exemptions to registration under the above chapters that would otherwise apply to-12 those entities organized as such do not apply to this section and registration must be-13 made for the applicant to become an approved vendor. Applicants for approved vendor-14 status using a trade name or a fictitious partnership name must be in full compliance 15 with chapter 47-25 or 45-11 at the time of making the application. Whenever any 16 registration required by this section is canceled, revoked, or not renewed, the vendor-17 ceases to be an approved vendor.
- 18 By signing and filing the application, the vendor applicant appoints the secretary 19 of state as its true and lawful agent for service of process in this state upon whom may 20 be served all lawful process in any action or proceeding against the vendor if the 21 vendor or its registered agent cannot be found for service of process in this state. The 22 signed application is written evidence of the applicant's consent that any process-23 served against the applicant that is so served upon the secretary of state is of the 24 same legal force and effect as if served upon the applicant personally within this state. 25 Within ten days after service of the summons upon the secretary of state pursuant to-26 this subsection, notice of the service with the summons and complaint in the action 27 must be sent to the defendant vendor at the vendor's last-known address by certified-28 mail with return receipt requested and proof of mailing must be attached to the 29 summons. The secretary of state shall keep a record of all process served upon the 30 secretary of state under this section showing the day and hour of service. When 31 service of process is made as provided in this subsection, the court, before entering a

- default judgment, or at any stage of the proceeding, may order a continuance as may
 be necessary to afford the defendant vendor reasonable opportunity to defend any
 action pending against the vendor.
- 4 4 The procurement officer may authorize receipt of a bid or proposal from a vendor that 5 is not on the list of approved vendors if the procurement officer makes a written 6 determination that it is in the best interest of the state to receive the bid or proposal. 7 The successful bidder or offeror must become approved before the award and the 8 existence of this approval requirement must be stated in the solicitation. If an 9 unapproved vendor is selected for award, the vendor's bid or proposal may be-10 rejected if that vendor fails to become approved within sixty days or within a shorter 11 period as specified in writing by the procurement officer. Before issuing a solicitation, 12 the procurement officer may waive the approval requirement if the procurement officer 13 determines, in consultation with the secretary of state, that registration with the 14 secretary of state and appointment of an agent for service of process in this state are-15 not required. The waiver of the approval requirement must be stated in the solicitation. 16 In the event that two or more bids contain identical pricing or receive identical 17 evaluation scores, preference must be given pursuant to section 44-08-01.1. If the 18 application of section 44-08-01.1 does not result in the award of a contract, preference 19 must be given to bids submitted by vendors approved under this section The office of
- 20 management and budget or purchasing agency may additionally send notice of
- 21 procurement opportunities to persons that are not on the bidders list.
- 22 SECTION 7. Section 54-44.4-09.1 of the North Dakota Century Code is created and

enacted as follows:

24 54-44.4-09.1. Secretary of state registration.

25 <u>A person that has a registration requirement with the secretary of state must be registered</u>

26 before the contract award and the registration must remain active for the duration of the

27 <u>contract period.</u>

SECTION 8. AMENDMENT. Section 54-44.4-13 of the North Dakota Century Code is
 amended and reenacted as follows:

1 **54-4** 2 1.

54-44.4-13. Cooperative purchasing.

- The office of management and budget shall purchase commodities or services as
 requested by agencies and institutions under the jurisdiction of the state board of
 higher education and the legislative and judicial branches of state government.
- 5 2. The office of management and budget and the agencies and institutions under the 6 jurisdiction of the state board of higher education shall make joint purchases of like 7 commodities or services of high common usage when the office of management and 8 budget and the state board of higher education determine it is in the best interest of 9 the state.
- The director of the office of management and budget or the director's designee may
 agree to purchase commodities or services under contracts entered into by the United
 States general services administration or contracts of other government entities if it is
 determined to be in the best interest of the state after consideration of price,
 contractual terms and conditions, and the availability of competition from approved vendors under section 54-44.4-09.
- The director of the office of management and budget or the director's designee may
 participate in, sponsor, or administer a cooperative purchasing agreement with one or
 more government entities or a nonprofit organization established on behalf of public
 entities for the procurement of commodities or services in accordance with an
 agreement entered into between the participants.
- 5. The director of the office of management and budget or the director's designee may
 coordinate with the director of the department of transportation or the director's
 designee to establish or participate in contracts which may be made available to
 entities that have been determined by the department of transportation to be
 transportation providers under chapter 39-04.2 eligible to receive state funds or federal
 funds for public transportation.
- Cooperative purchasing may include open-ended contracts that are available to other
 government entities, nonprofit organizations established on behalf of public entities,
 tribal agencies, or transportation providers determined to be eligible under this section.
- 30 7. Before entering into a cooperative purchasing agreement under this section, the office
 31 of management and budget must determine that the contracts were awarded through

 and shall send notice to approved vendorsthe bidders list of the office's intent to ma a cooperative purchase in accordance with this chapter. SECTION 9. AMENDMENT. Subsection 2 of section 54-44.4-14 of the North Dakota- Century Code is amended and reenacted as follows: Century Code is amended and reenacted as follows: A state agency or institution may elect to use the procurement information website <u>lieu of, or in addition to, any other required public notice requirement for the purcha</u> of services and commodities that are not subject to the procurement requirements of this chapter, including: Commodities and services exempted under section 54-44.4-02; D. Public improvements under title 48; 		
 a cooperative purchase in accordance with this chapter. SECTION 9. AMENDMENT. Subsection 2 of section 54-44.4-14 of the North Dakota Century Code is amended and reenacted as follows: Century Code is amended and reenacted as follows: A state agency or institution may elect to use the procurement information website <u>lieu of, or in addition to, any other required public notice requirement for the purcha</u> of services and commodities that are not subject to the procurement requirements of this chapter, including: <u>Commodities and services exempted under section 54-44.4-02;</u> <u>Public improvements under title 48;</u> 	1	full and open competition or source selection methods specified in section 54-44.4-05
 SECTION 9. AMENDMENT. Subsection 2 of section 54-44.4-14 of the North Dakota Century Code is amended and reenacted as follows: 2. A state agency or institution may elect to use the procurement information website <u>lieu of, or in addition to, any other required public notice requirement for the purcha</u> of services and commodities that are not subject to the procurement requirements of this chapter, including: a. Commodities and services exempted under section 54-44.4-02; b. Public improvements under title 48; 	2	and shall send notice to approved vendorsthe bidders list of the office's intent to make
 5 Century Code is amended and reenacted as follows: 6 2. A state agency or institution may elect to use the procurement information website 7 <u>lieu of, or in addition to, any other required public notice requirement</u> for the purcha 8 of services and commodities that are not subject to the procurement requirements of 9 this chapter, including: 10 a. Commodities and services exempted under section 54-44.4-02; 11 b. Public improvements under title 48; 	3	a cooperative purchase in accordance with this chapter.
 A state agency or institution may elect to use the procurement information website <u>lieu of, or in addition to, any other required public notice requirement for the purcha</u> of services and commodities that are not subject to the procurement requirements of this chapter, including: <u>a.</u> Commodities and services exempted under section 54-44.4-02; <u>b.</u> Public improvements under title 48; 	4	
 7 <u>lieu of, or in addition to, any other required public notice requirement</u> for the purcha 8 of services and commodities that are not subject to the procurement requirements of 9 this chapter, including: 10 a. Commodities and services exempted under section 54-44.4-02; 11 b. Public improvements under title 48; 	5	Century Code is amended and reenacted as follows:
 of services and commodities that are not subject to the procurement requirements of this chapter, including: 10 a. Commodities and services exempted under section 54-44.4-02; 11 b. Public improvements under title 48; 	6	
 9 this chapter, including: 10 a. Commodities and services exempted under section 54-44.4-02; 11 b. Public improvements under title 48; 	7	lieu of, or in addition to, any other required public notice requirement for the purchase
 10 <u>a. Commodities and services exempted under section 54-44.4-02;</u> 11 <u>b. Public improvements under title 48;</u> 	8	of services and commodities that are not subject to the procurement requirements of
11 <u>b. Public improvements under title 48;</u>	9	this chapter, including:
	10	a. Commodities and services exempted under section 54-44.4-02;
12	11	b. Public improvements under title 48;
	12	
13 under chapter 54-44.7; and	13	under chapter 54-44.7; and
14 d. Concessions under chapter 48-09.	14	d. Concessions under chapter 48-09.