23.0241.03000

Sixty-eighth Legislative Assembly of North Dakota

## FIRST ENGROSSMENT with Senate Amendments ENGROSSED HOUSE BILL NO. 1012

Introduced by

12

Appropriations Committee

1 A BILL for an Act to provide an appropriation for defraying the expenses of the department of 2 transportation; to create and enact sections 54-27-19.3 and 54-27-19.4 of the North Dakota 3 Century Code, relating to the legacy earnings highway distribution fund and legacy earnings 4 township highway aid fund; to amend and reenact section 24-02-37.3 as created by section 1 of 5 Senate Bill No. 2113, as approved by the sixty-eighth legislative assembly, and section 6 57-40.3-10 of the North Dakota Century Code and section 13 of chapter 15 and section 10 of 7 chapter 80 of the 2021 Session Laws, relating to the flexible transportation fund, motor vehicle 8 excise tax allocations, an appropriation for township roadway funding, and the appropriation of 9 bond proceeds for transportation projects; to provide an exemption; to provide a report; to 10 provide for a legislative management study; to provide an effective date; and to declare an 11 emergency.

## BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. APPROPRIATION. The funds provided in this section, or so much of the funds as may be necessary, are appropriated from special funds derived from federal funds and other income, to the department of transportation for the purpose of defraying the expenses of the department of transportation, for the biennium beginning July 1, 2023, and ending June 30, 2025, as follows:

		Adjustments or	
	Base Level	<b>Enhancements</b>	<u>Appropriation</u>
Salaries and wages	\$204,109,585	\$13,636,811	\$217,746,396
Operating expenses	270,888,188	61,993,286	332,881,474
Capital assets	902,431,344	653,963,721	1,556,395,065
Grants	118,085,610	2,485,848	120,571,458
Contingent loan authorization	<u>0</u>	78,500,000	78,500,000
	Operating expenses Capital assets Grants	Salaries and wages       \$204,109,585         Operating expenses       270,888,188         Capital assets       902,431,344         Grants       118,085,610	Base Level         Enhancements           Salaries and wages         \$204,109,585         \$13,636,811           Operating expenses         270,888,188         61,993,286           Capital assets         902,431,344         653,963,721           Grants         118,085,610         2,485,848

Page No. 1 23.0241.03000

1	Total all funds	\$1,495,514,727	\$810,579,666	\$2,306,094,393
2	Less estimated income	1,495,514,727	800,204,666	2,295,719,393
3	Total general fund	\$0	\$10,375,000	\$10,375,000
4	Full-time equivalent positions	982.00	16.00	998.00
5	SECTION 2. ONE-TIME FUND	ING - EFFECT ON E	BASE BUDGET - REP	ORT TO
6	SIXTY-NINTH LEGISLATIVE ASSI	EMBLY. The following	g amounts reflect the o	one-time funding
7	items approved by the sixty-sevent	h legislative assembl	y for the 2021-23 bien	nium and the
8	2023-25 biennium one-time funding	g items included in th	e appropriation in sect	tion 1 of this Act:
9	One-Time Funding Descrip	<u>otion</u>	<u>2021-23</u>	<u>2023-25</u>
10	Road and bridge projects and match	ching funds	\$255,000,000	\$0
11	Contingent loans		50,000,000	78,500,000
12	Bond proceeds		70,000,000	0
13	Federal funds authority		498,609,357	0
14	Beyond visual line of sight infrastru	cture	5,000,000	0
15	Construction and materials manage	ement system	9,660,000	0
16	Township emergency repair grants		750,000	0
17	State matching funds		0	114,000,000
18	Federal highway funds		0	290,000,000
19	State flexible transportation fund		0	51,000,000
20	Roadway management system pro	ject	0	6,250,000
21	Door security		0	865,000
22	Automated vehicle location		0	2,010,000
23	Short line railroad programs		0	6,500,000
24	United States highway 52 environm	nental study	0	5,000,000
25	Flood projects study		0	2,500,000
26	Rural transit program grants		<u>0</u>	1,250,000
27	Total all funds		\$889,019,357	\$557,875,000
28	Less estimated income		889,019,357	547,500,000
29	Total general fund		\$0	\$10,375,000
30	The 2023-25 biennium one-tim	e funding amounts a	re not a part of the dep	oartment's base
31	budget for the 2025-27 biennium. T	he department of tra	nsportation shall repo	rt to the

- 1 appropriations committees of the sixty-ninth legislative assembly on the use of this one-time
- 2 funding for the biennium beginning July 1, 2023, and ending June 30, 2025.
- 3 **SECTION 3. EXEMPTION LINE ITEM TRANSFERS.** Notwithstanding section 54-16-04,
- 4 the director of the office of management and budget shall transfer appropriation authority
- 5 among the salaries and wages, operating expenses, capital assets, and grants line items in
- 6 section 1 of this Act as requested by the director of the department of transportation when it is
- 7 cost-effective for construction and maintenance of highways. The department of transportation
- 8 shall notify the legislative council of any transfers made pursuant to this section.
- 9 SECTION 4. CONTINGENT LOAN AUTHORIZATION CONTINGENT FUNDING -
- 10 **HIGHWAY IMPROVEMENT PROJECTS.** The department of transportation may borrow from
- 11 the Bank of North Dakota, \$50,000,000, or so much of the sum as may be necessary, which is
- 12 appropriated to the department of transportation in the contingent loan authorization line item in
- 13 section 1 of this Act for matching federal funds that may become available, for the biennium
- 14 beginning July 1, 2023, and ending June 30, 2025. The funds may be borrowed and spent only
- 15 upon certification by the director of the department of transportation to the director of the office
- 16 of management and budget that the department has been awarded additional federal grants
- 17 related to United States highway 85 during the biennium beginning July 1, 2023, and ending
- June 30, 2025. The department of transportation shall request from the sixty-ninth legislative
- assembly an appropriation to repay any outstanding loans authorized in this section.
- 20 SECTION 5. CONTINGENT LOAN AUTHORIZATION CONTINGENT FUNDING -
- 21 **FLOOD PROJECTS**. The department of transportation may borrow from the Bank of North
- Dakota, \$28,500,000, or so much of the sum as may be necessary, which is appropriated to the
- 23 department of transportation in the contingent loan authorization line item in section 1 of this Act
- 24 for matching funds made available from the state of Minnesota for northern Red River valley
- 25 transportation projects, for the biennium beginning July 1, 2023, and ending June 30, 2025. The
- 26 funds authorized in this section may be borrowed and spent only upon certification by the
- 27 director of the department of transportation to the office of management and budget that the
- 28 Minnesota department of transportation will match these funds one dollar-for-dollar basis. The
- 29 funds may be borrowed and spent for phase one of a project to address northern Red River
- valley flooding issues and are available for design, redesign, preliminary and final engineering,
- 31 environmental analysis, right of way acquisition, and construction, including demolition. The

29

30

31

- 1 department of transportation shall request from the sixty-ninth legislative assembly an 2 appropriation to repay any outstanding loans authorized in this section. 3 SECTION 6. ESTIMATED INCOME - STRATEGIC INVESTMENT AND IMPROVEMENTS 4 FUND. The estimated income line item in section 1 of this Act includes the sum of \$179,000,000 5 from the strategic investment and improvements fund for the following purposes: 6 1. The sum of \$114,000,000 for matching federal highway funding; 7 2. The sum of \$51,000,000 to establish a state flexible transportation fund; 8 3. The sum of \$6,500,000 to enhance existing loan programs to assist short line railroads 9 with rail improvement projects; 10 4. The sum of \$2,500,000 to match funding from the state of Minnesota and other 11 sources for studies, preliminary engineering, and environmental studies to address 12 northern Red River valley infrastructure affected by flooding; and 13 5. The sum of \$5,000,000 for an environmental study of a portion of United States 14 highway 52. 15 **SECTION 7. RURAL TRANSIT FUNDING.** The grants line item in section 1 of this Act 16 includes the sum of \$1,250,000 from the general fund for grants to rural transit providers in 17 nonurban areas. 18 SECTION 8. CONSTRUCTION OF REST AREA AND VISITOR CENTER. Notwithstanding 19 any other provision of law, the director of the department of transportation may enter into a 20 cooperative agreement with a public or private entity and may expend moneys from the state 21 highway fund or any moneys within the limits of the legislative appropriations for the purpose of 22 constructing a rest area and visitor center in western North Dakota, for the biennium beginning 23 July 1, 2023, and ending June 30, 2025. 24 SECTION 9. AMENDMENT. Section 24-02-37.3 of the North Dakota Century Code as 25 created by section 1 of Senate Bill No. 2113, as approved by the sixty-eighth legislative 26 assembly, is amended and reenacted as follows: 27 24-02-37.3. Flexible transportation fund - Budget section approval - Report. 28 There is created in the state treasury the flexible transportation fund. The fund
  - The flexible transportation fund must be administered and expended by the director and may be used for the following:

consists of eligible federal or state funding and any contributed private funds.

## Sixty-eighth Legislative Assembly

1		a. Providing a match for federal funding obtained by the department of
2		transportation.
3		b. State-funded road and bridge construction and maintenance, and
4		transportation support costs including staffing, facilities, and operational
5		expenditures on the state highway system.
6		c. State-funded road and bridge construction and maintenance activities within
7		the state but off of the state highway system. The director shall establish the
8		terms and provisions of the program.
9	2.	All money derived from the investment of the flexible transportation fund or any
0		portion of the fund, must be credited to the flexible transportation fund. The
11		director shall monthly transmit all moneys collected and received under this
2		chapter to the state treasurer to be transferred and credited to the flexible
3		transportation fund.
4	<u>3.</u>	The director must receive budget section approval for any project that utilizes
5		more than fifteen million dollars from the fund except for projects that match
6		federal or private funds and the amount utilized from the fund is less than fifty
7		percent of total project costs. Any request considered by the budget section must
8		comply with section 54-35-02.9.
9	<u>4.</u>	The director shall allocate at least twenty-five percent of motor vehicle excise tax
20		collections deposited in the flexible transportation fund pursuant to section
21		57-40.3-10 for non-oil-producing county and township road and bridge projects
22		as follows:
23		a. The funds must be allocated by the department to counties for projects or
24		grants for the benefit of counties and organized and unorganized townships;
25		b. The department shall establish criteria to distribute the funds;
26		c. The funds must be used for the maintenance and improvement of county
27		and township paved and unpaved roads and bridges;
28		d. Priority must be given to projects that match federal funds and to projects
29		that improve roadways that serve as local corridors;

1		<u>e.</u>	An organized township is not eligible to receive funding if the township does
2			not maintain any roadways or does not levy at least eighteen mills for
3			general purposes; and
4		<u>f.</u>	For purposes of this subsection, "non-oil-producing county" means a county
5			that received no allocation of funding or a total allocation of less than five
6			million dollars under subsection 2 of section 57-51-15 in the most recently
7			completed even-numbered fiscal year before the start of each biennium.
8		<u>5.</u> The	director shall provide periodic reports to the budget section regarding the
9		stat	us of the fund and projects receiving allocations from the fund.
10	SEC	CTION 10.	Section 54-27-19.3 of the North Dakota Century Code is created and enacted
11	as follow	vs:	
12	<u>54-2</u>	27-19.3. Le	egacy earnings highway distribution fund.
13	<u>A le</u>	gacy earni	ngs highway distribution fund is created as a special fund in the state treasury
14	into whi	ch must be	deposited any allocations of legacy fund earnings made under section
15	<u>21-10-1</u>	3. Any mor	neys in the legacy earnings highway distribution fund must be allocated and
16	transfer	red by the	state treasurer, as follows:
17	<u>1.</u>	Sixty per	cent must be transferred to the department of transportation for deposit in the
18		state high	nway fund;
19	<u>2.</u>	Ten perce	ent must be transferred to the legacy earnings township highway aid fund;
20	<u>3.</u>	One and	five-tenths percent must be transferred to the public transportation fund; and
21	<u>4.</u>	Twenty-e	ight and five-tenths percent must be allocated to cities and counties using the
22		formula e	established in subsection 4 of section 54-27-19. Moneys received by counties
23		and cities	s must be used for roadway purposes in accordance with section 11 of
24		article X	of the Constitution of North Dakota.
25	SEC	CTION 11.	Section 54-27-19.4 of the North Dakota Century Code is created and enacted
26	as follov	vs:	
27	<u>54-2</u>	27-19.4. Le	egacy earnings township highway aid fund.
28	<u>A le</u>	gacy earni	ngs township highway aid fund is created as a special fund in the state
29	<u>treasury</u>	into which	n must be deposited any allocations of legacy fund earnings made under
30	section	<u>54-27-19.3</u>	which must be allocated by the state treasurer, as follows:

- 1 The state treasurer shall allocate and distribute all money in the legacy earnings 2 township highway aid fund to non-oil-producing counties of the state based on the 3 length of township roads in each county compared to the length of all township roads 4 in the state; 5 <u>2.</u> The county treasurer shall allocate the funds received to the organized townships in 6 the county based on the length of township roads in each of those organized 7 townships compared to the length of all township roads in the county. The funds 8 received must be deposited in the township road and bridge fund and used for road 9 and bridge purposes; 10 If a county does not have organized townships, or has some organized and some 11 unorganized townships, the county shall retain a pro rata portion of the funds received 12 based on the length of roads in unorganized townships compared to the length of 13 township roads in organized townships in the county. Moneys retained by a county for 14 the benefit of unorganized townships under this section must be deposited in the 15 county road and bridge fund; and 16 For purposes of this section, "non-oil-producing county" means a county that received <u>4.</u> 17 no allocation of funding or a total allocation of less than five million dollars under 18 subsection 2 of section 57-51-15 in the most recently completed even-numbered fiscal 19 year before the start of each biennium. 20 SECTION 12. AMENDMENT. Section 57-40.3-10 of the North Dakota Century Code is 21 amended and reenacted as follows: 22 57-40.3-10. Transfer of revenue. 23 All moneys collected and received under this chapter must be transmitted monthly by the 24 director of the department of transportation to the state treasurer to be transferred and credited 25 to the general fund. After the deposits under sections 57-39.2-26.1, 57-39.2-26.2, and 26 57-39.2-26.3, moneys collected and received under this chapter must be deposited monthly in 27 the state treasury and allocated as follows: 28 Fifty percent to the general fund; and 1. 29
  - 2. The remaining fifty percent to the flexible transportation fund.
- 30 SECTION 13. AMENDMENT. Section 13 of chapter 15 of the 2021 Session Laws is 31 amended and reenacted as follows:

1		SECTION 13. 2019-21 BIENNIUM APPROPRIATION - TRANSFER - GENERAL
2	FUN	ND TO HIGHWAY FUND - 2021-23 BIENNIUM APPROPRIATION - HIGHWAY
3	FUN	ID AND FEDERAL FUNDS - <u>EXEMPTION -</u> REPORT.
4	1.	There is appropriated out of any moneys in the general fund in the state treasury,
5		not otherwise appropriated, the sum of \$100,000,000, which the office of
6		management and budget shall transfer to the highway fund during the period
7		beginning with the effective date of this Act, and ending June 30, 2021. The funds
8		transferred to the highway fund must be maintained and reported separately from
9		other funds in the highway fund.
10	2.	There is appropriated out of any moneys in the highway fund, not otherwise
11		appropriated, the sum of \$100,000,000, or so much of the sum as may be
12		necessary, to the department of transportation for the purpose of matching
13		federal discretionary funds received in excess of the regular federal funding
14		amounts included in the department's 2021-23 biennium budget, for the biennium
15		beginning July 1, 2021, and ending June 30, 2023. Of this amount, the
16		department shall use at least \$10,000,000 for matching federal funds for
17		township road and bridge projects as follows:
18		a. The funds must be allocated by the department to counties for projects or
19		grants for the benefit of organized and unorganized townships;
20		b. The department shall establish criteria to distribute the funds;
21		c. The funds must be used for the maintenance and improvement of township
22		paved and unpaved roads and bridges;
23		d. Priority must be given to projects that match federal funds and to projects
24		that improve roadways that serve as local corridors; and
25		e. A township is not eligible to receive funding if the township does not
26		maintain any roadways.
27	3.	There is appropriated from federal funds, the sum of \$100,000,000, or so much
28		of the sum as may be necessary, to the department of transportation for the
29		purpose of defraying the expenses of road and bridge construction projects for
30		the biennium beginning July 1, 2021, and ending June 30, 2023.

1

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

- On June 30, 2023, the office of management and budget shall transfer any 2 unexpended and unobligated funds transferred to the highway fund under-3 subsection 1 to the general fundThe appropriation provided in this section is not subject to section 54-44.1-11 and may be continued into the biennium beginning 5 July 1, 2023, and ending June 30, 2025.
  - 5. During the 2021-22 interim, the department of transportation shall provide quarterly reports to the budget section regarding the use of funds transferred from the general fund to the highway fund.

SECTION 14. AMENDMENT. Section 10 of chapter 80 of the 2021 Session Laws is amended and reenacted as follows:

SECTION 10. APPROPRIATION - HIGHWAY FUND - CONTINGENT

**TRANSFEREXEMPTION.** There is appropriated out of any moneys in the highway fund in the state treasury, not otherwise appropriated, the sum of \$70,000,000, or so much of the sum as may be necessary, derived from bond proceeds to the department of transportation for state highway road and bridge projects and for matching federal funds that may become available, for the biennium beginning July 1, 2021, and ending June 30, 2023. Of the \$70,000,000, \$35,000,000 is designated for state highwaybridge projects, and \$35,000,000 is designated for matching federal funds that may become available for state highway projects in excess of the federal fundsappropriated to the department of transportation as part of its 2021-23 biennial budget. By October 1, 2022, the director of the department of transportation shall certify to the office of management and budget the amount of funding committed to matching excess federal funds from the \$35,000,000 provided under this section. If the amountcommitted is less than \$35,000,000, the office of management and budget shalltransfer any uncommitted amounts to the infrastructure revolving loan fund undersection 6-09-49The appropriation provided in this section is not subject to section 54-44.1-11 and may be continued into the biennium beginning July 1, 2023, and ending June 30, 2025.

SECTION 15. LEGISLATIVE MANAGEMENT STUDY - ELECTRIC VEHICLES. During the 2023-24 interim, the legislative management shall consider studying the effect of electric vehicles in the state. As part of the study, the legislative management shall consider the

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

- 1 assessment of fees to offset reductions in motor fuel tax revenues, the impact of electric 2 vehicles on electric demand and the electrical grid, the installation of electric vehicle charging 3 infrastructure by private and public entities, including potential funding sources, the impact to 4 public services and public transportation providers, and the effect on employment opportunities 5 and other economic impacts, including tourism, automobile dealers, the energy industry, and the 6 critical minerals industry. The study must include input from key stakeholders, including electric 7 vehicle manufacturers, electric vehicle dealers, electric utilities, electric vehicle charging station 8 manufacturers, and other transportation entities. The legislative management shall report its 9 findings and recommendations, together with any legislation required to implement the 10 recommendations, to the sixty-ninth legislative assembly.
  - SECTION 16. DEPARTMENT OF TRANSPORTATION UNITED STATES HIGHWAY 85 PROJECT REPORT. The department of transportation shall develop a plan to complete the United States highway 85 four-lane project in its entirety as approved in the final environmental impact statement document for project number 9-085(085)075, PCN20046. The plan must include a review of federal approvals received for the project and options to complete the project before the approvals expire. As part of the plan, the department shall identify potential funding sources, including the issuance of revenue anticipation bonds, to complete the project. The department shall present its plan to the legislative management before August 1, 2024.
  - **SECTION 17. EXEMPTION UNEXPENDED APPROPRIATIONS.** The following appropriations are not subject to the provisions of section 54-44.1-11 and may be continued into the biennium beginning July 1, 2023, and ending June 30, 2025:
    - 1. The sum of \$750,000 appropriated from the state disaster relief fund for emergency township road repairs in section 4 of chapter 40 of the 2021 Session Laws;
    - 2. The sum of \$1,609,357 appropriated from federal funds for grants to transit providers in subdivision 10 of section 2 of chapter 28 of the 2021 Session Laws;
    - 3. The sum of \$55,000,000 appropriated from federal funds to match state bond proceeds in section 5 of chapter 15 of the 2021 Session Laws;
  - The sum of \$317,000,000 appropriated from federal funds for state, county, and township road and bridge projects in section 2 of chapter 28 of the 2021 Session Laws;

## Sixty-eighth Legislative Assembly

- The sum of \$61,700,060 appropriated from federal funds for surface transportation
   grants in subdivision 10 of section 1 of chapter 27 of the 2021 Session Laws; and
- The sum of \$13,660,000 appropriated from special funds for information technology projects in section 1 of chapter 40 of the 2021 Session Laws.
- 5 **SECTION 18. EFFECTIVE DATE.** Section 12 of this Act is effective for motor vehicle excise tax collections transmitted to the state treasurer after July 31, 2023.
- SECTION 19. EMERGENCY. Sections 14 and 15 of this Act are declared to be an
   emergency measure.