Sixty-seventh Legislative Assembly of North Dakota

## HOUSE BILL NO. 1431

Introduced by

Representatives Pollert, Schmidt

Senators Sorvaag, Wardner

1 A BILL for an Act to create and enact a new section to chapter 6-09 and a new section to

2 chapter 6-09.4 of the North Dakota Century Code, relating to a water infrastructure revolving

3 loan fund and bonded debt repayments; to amend and reenact subsection 1 of section 6-09-49,

4 and sections 6-09.4-06 and 6-09.4-10 of the North Dakota Century Code, relating to interest

5 rates for infrastructure revolving loans, borrowing and lending authority of the public finance

6 authority, and reserve funds associated with bonds; to repeal chapter 6-09.5 and section

7 61-02-78 of the North Dakota Century Code, relating to a community water development fund

8 and an infrastructure revolving loan fund within the resources trust fund; to provide an

9 appropriation; to provide a continuing appropriation; to provide for a transfer; to provide for a

10 contingent transfer; to provide a bond issue limit; and to provide a loan repayment.

## 11 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. AMENDMENT. Subsection 1 of section 6-09-49 of the North Dakota Century
 Code is amended and reenacted as follows:

14 1. The infrastructure revolving loan fund is a special fund in the state treasury from which

15 the Bank of North Dakota shall provide loans to political subdivisions, the Garrison

16 Diversion Conservancy District, and the Lake Agassiz water authority for essential

17 infrastructure projects. The Bank shall administer the infrastructure revolving loan

- 18 fund. The maximum term of a loan made under this section is thirty years. A loan
- 19 made from the fund under this section must have an interest rate that does not exceed
- 20 two percent per yearstarting at two percent per year and increasing by one percent
- 21 <u>every five years, up to a maximum rate of five percent per year.</u>

SECTION 2. A new section to chapter 6-09 of the North Dakota Century Code is created

and enacted as follows:

1	Water infrastructure revolving loan fund - State water commission - Continuing				
2	appropriation.				
3	<u>1.</u>	<u>The</u>	re is created in the state treasury the water infrastructure revolving loan fund to		
4		prov	vide loans for water supply, flood protection, or other water development and water		
5		man	agement projects. The fund consists of moneys transferred into the fund, interest		
6		<u>earr</u>	ned on moneys in the fund, and principal and interest payments to the fund. All		
7		mon	neys in the fund are appropriated to the Bank of North Dakota on a continuing		
8		<u>basi</u>	s for loan disbursements and administrative costs.		
9	<u>2.</u>	<u>The</u>	state water commission shall approve eligible projects for loans from the water		
10		<u>infra</u>	astructure loan fund. The state water commission shall consider the following when		
11		<u>eval</u>	uating eligible projects:		
12		<u>a.</u>	A description of the nature and purposes of the proposed infrastructure project,		
13			including an explanation of the need for the project, the reasons why the project		
14			is in the public interest, and the overall economic impact of the project.		
15		<u>b.</u>	The estimated cost of the project, the amount of loan funding requested, and		
16			other proposed sources of funding.		
17		<u>C.</u>	The extent to which completion of the project will provide a benefit to the state or		
18			regions within the state.		
19	<u>3.</u>	<u>Proj</u>	ects not eligible for the state revolving funds under chapters 61-28.1 and 61-28.2		
20		<u>mus</u>	t be given priority for loans from the water infrastructure revolving loan fund.		
21	<u>4.</u>	<u>In co</u>	onsultation with the state water commission, the Bank of North Dakota shall		
22		deve	elop policies for the review and approval of loans under this section. Loans made		
23		unde	er this section must be made at the same interest rate as the revolving loan funds		
24		<u>esta</u>	blished under chapters 61-28.1 and 61-28.2.		
25	<u>5.</u>	<u>The</u>	Bank of North Dakota shall manage and administer loans from the water		
26		<u>infra</u>	astructure loan fund. The Bank shall deposit in the fund all principal and interest		
27		paid	on loans made from the fund. Annually, the Bank may deduct one-quarter of one		
28		perc	cent of the outstanding loan balance as a service fee for administering the water		
29		<u>infra</u>	astructure revolving loan fund. The Bank shall contract with a certified public		
30		acco	ounting firm to audit the fund. The cost of the audit must be paid from the fund.		

SECTION 3. AMENDMENT. Section 6-09.4-06 of the North Dakota Century Code is
 amended and reenacted as follows:

## 3 **6-09.4-06.** Lending and borrowing powers generally.

4 The public finance authority may lend money to political subdivisions or other 1. 5 contracting parties through the purchase or holding of municipal securities which, in 6 the opinion of the attorney general, are properly eligible for purchase or holding by the 7 public finance authority under this chapter or chapter 40-57 and for purposes of the 8 public finance authority's capital financing program the principal amount of any one 9 issue does not exceed five hundred thousand dollars. However, the public finance 10 authority may lend money to political subdivisions through the purchase of securities 11 issued by the political subdivisions through the capital financing program without 12 regard to the principal amount of the bonds issued, if the industrial commission 13 approves a resolution that authorizes the public finance authority to purchase the 14 securities. The capital financing program authorizing resolution must state that the 15 industrial commission has determined that private bond markets will not be responsive 16 to the needs of the issuing political subdivision concerning the securities or, if it 17 appears that the securities can be sold through private bond markets without the 18 involvement of the public finance authority, the authorizing resolution must state 19 reasons for the public finance authority's involvement in the bond issue. The public 20 finance authority may hold such municipal securities for any length of time it finds to 21 be necessary. The public finance authority, for the purposes authorized by this chapter 22 or chapter 40-57, may issue its bonds payable solely from the revenues available to 23 the public finance authority which are authorized or pledged for payment of public 24 finance authority obligations, and to otherwise assist political subdivisions or other 25 contracting parties as provided in this chapter or chapter 40-57.

- 26 <u>2.</u> The public finance authority may lend money to the Bank of North Dakota under terms
   27 and conditions requiring the Bank to use the proceeds to make loans for agricultural
   28 improvements that qualify for assistance under the revolving loan fund program
   29 established by chapter 61-28.2.
- 30 3. The public finance authority may transfer money to the Bank of North Dakota for
   31 allocations to infrastructure projects and programs. Bonds issued for these purposes

1		are payable in each biennium solely from amounts the legislative assembly may	
2		appropriate for debt service for any biennium or from a reserve fund established for	
3		the bonds. This section may not be construed to require the state to appropriate funds	
4		sufficient to make debt service payments with respect to the bonds or to replenish a	
5		related reserve fund. The bonds are not a debt of the Bank of North Dakota or the	
6		state. The full faith, credit, and taxing powers of the state are not pledged to the	
7		payment of the bonds. As of the date appropriated funds and reserves are not	
8		sufficient to pay debt service on the bonds, the obligation of the public finance	
9		authority with respect to the bonds must terminate, and the bonds are no longer	
10		outstanding. In addition to providing funds for the transfers, the public finance authority	
11		may use the bond proceeds to pay the costs of issuance of the bonds and establish a	
12		reserve fund for the bonds.	
13	<u>4.</u>	Bonds of the public finance authority issued under this chapter or chapter 40-57 are	
14		not in any way a debt or liability of the state and do not constitute a loan of the credit of	
15		the state or create any debt or debts, liability or liabilities, on behalf of the state, or	
16		constitute a pledge of the faith and credit of the state, but all such bonds are payable	
17		solely from revenues pledged or available for their payment as authorized in this	
18		chapter. Each bond must contain on its face a statement to the effect that the public	
19		finance authority is obligated to pay such principal or interest, and redemption	
20		premium, if any, and that neither the faith and credit nor the taxing power of the state	
21		is pledged to the payment of the principal of or the interest on such bonds. Specific	
22		funds pledged to fulfill the public finance authority's obligations are obligations of the	
23		public finance authority.	
24	<u>5.</u>	All expenses incurred in carrying out the purposes of this chapter or chapter 40-57 are	
25		payable solely from revenues or funds provided or to be provided under this chapter or	
26		chapter 40-57 and nothing in this chapter may be construed to authorize the public	
27		finance authority to incur any indebtedness or liability on behalf of or payable by the	
28		state.	
29	SECTION 4. AMENDMENT. Section 6-09.4-10 of the North Dakota Century Code is		
30	30 amended and reenacted as follows:		

## 1 **6-09.4-10.** Reserve fund.

2 1. The public finance authority shall establish and maintain a reserve fund in which there 3 must be deposited all moneys appropriated by the state for the purpose of the fund, all 4 proceeds of bonds required to be deposited therein by terms of any contract between 5 the public finance authority and its bondholders or any resolution of the public finance 6 authority with respect to the proceeds of bonds, any other moneys or funds of the 7 public finance authority which it determines to deposit therein, any contractual right to 8 the receipt of moneys by the public finance authority for the purpose of the fund. 9 including a letter of credit or similar instrument, and any other moneys made available 10 to the public finance authority only for the purposes of the fund from any other source 11 or sources. Moneys in the reserve fund must be held and applied solely to the 12 payment of the interest on and the principal of bonds and sinking fund payments as 13 the same become due and payable and for the retirement of bonds, including payment 14 of any redemption premium required to be paid when any bonds are redeemed or 15 retired prior to maturity. Moneys in the reserve fund may not be withdrawn therefrom if 16 the withdrawal would reduce the amount in the reserve fund to an amount less than 17 the required debt service reserve, except for payment of interest then due and payable 18 on bonds and the principal of bonds then maturing and payable and sinking fund 19 payments and for the retirement of bonds in accordance with the terms of any contract 20 between the public finance authority and its bondholders and for the payments on 21 account of which interest or principal or sinking fund payments or retirement of bonds, 22 other moneys of the public finance authority are not then available in accordance with 23 the terms of the contract. The required debt service reserve must be an aggregate 24 amount equal to at least the largest amount of money required by the terms of all 25 contracts between the public finance authority and its bondholders to be raised in the 26 then current or any succeeding calendar year for the payment of interest on and 27 maturing principal of outstanding bonds, and sinking fund payments required by the 28 terms of any contracts to sinking funds established for the payment or redemption of 29 the bonds.

30 2. If the establishment of the reserve fund for an issue or the maintenance of an existing
 31 reserve fund at a required level under this section would necessitate the investment of

all or any portion of a new reserve fund or all or any portion of an existing reserve fund
at a restricted yield, because to not restrict the yield may cause the bonds to be
taxable under the Internal Revenue Code, then at the discretion of the public finance
authority no reserve fund need be established prior to the issuance of bonds or the
reserve fund need not be funded to the levels required by other subsections of this
section or an existing reserve fund may be reduced.

7 No bonds may be issued by the public finance authority unless there is in the reserve 3. 8 fund the required debt service reserve for all bonds then issued and outstanding and 9 the bonds to be issued. Nothing in this chapter prevents or precludes the public 10 finance authority from satisfying the foregoing requirement by depositing so much of 11 the proceeds of the bonds to be issued, upon their issuance, as is needed to achieve 12 the required debt service reserve. The public finance authority may at any time issue 13 its bonds or notes for the purpose of providing any amount necessary to increase the 14 amount in the reserve fund to the required debt service reserve, or to meet such 15 higher or additional reserve as may be fixed by the public finance authority with 16 respect to such fund.

17 4. In order to assure the maintenance of the required debt service reserve, there shall be 18 appropriated by the legislative assembly and paid to the public finance authority for 19 deposit in the reserve fund, such sum, if any, as shall be certified by the industrial 20 commission as necessary to restore the reserve fund to an amount equal to the 21 required debt service reserve. However, the commission may approve a resolution for 22 the issuance of bonds, as provided by section 6-09.4-06, which states in substance 23 that this subsection is not applicable to the required debt service reserve for bonds 24 issued under that resolution.

If the maturity of a series of bonds of the public finance authority is three years or less
from the date of issuance of the bonds, the public finance authority may determine that
no reserve fund need be established for that respective series of bonds. If such a
determination is made, holders of that respective series of bonds may have no interest
in or claim on existing reserve funds established for the security of the holders of
previously issued public finance authority bonds, and may have no interest in or claim

1 on reserve funds established for the holders of subsequent issues of bonds of the 2 public finance authority. 3 6. The industrial commission may determine that this section is inapplicable in whole or 4 in part for bonds issued under section: 5 Section 6-09.4-06; <u>a.</u> 6 b. Section 6-09.4-24; or under the 7 The public finance authority's state revolving fund program. C. 8 SECTION 5. A new section to chapter 6-09.4 of the North Dakota Century Code is created 9 and enacted as follows: 10 Debt service requirements - Bonds for infrastructure projects and programs. 11 Each biennium, the public finance authority shall request from the legislative assembly an 12 appropriation from the general fund, derived from legacy fund earnings, Bank of North Dakota 13 profits, or other sources to meet the debt service requirements for bonds issued by the authority 14 for allocations to infrastructure projects and programs. 15 SECTION 6. REPEAL. Chapter 6-09.5 and section 61-02-78 of the North Dakota Century 16 Code are repealed. 17 SECTION 7. PUBLIC FINANCE AUTHORITY - BOND ISSUE LIMITATION - BANK OF 18 **NORTH DAKOTA - APPROPRIATION.** 19 Pursuant to the bonding authority under section 6-09.4-06, the public finance authority 1. 20 may issue up to \$798,500,000\$680,000,000 of bonds for transfer to the Bank of North 21 Dakota for allocations to infrastructure projects and programs, for the biennium 22 beginning July 1, 2021, and ending June 30, 2023. 23 2. The term of any bonds issued under this section may not exceed twenty years. The 24 public finance authority may issue bond anticipation notes or borrow from the Bank to 25 support the allocations to infrastructure projects and programs prior to a bond issue. 26 The public finance authority shall make available up to ten percent of the bonds for 27 sale directly to North Dakota residents and financial institutions. 28 After payment of any issuance costs or any transfers to a reserve fund, 3. 29 \$798,500,000 \$680,000,000 from the bond proceeds issued by the public finance 30 authority is appropriated to the Bank of North Dakota for allocations to infrastructure

1 projects and programs, for the biennium beginning July 1, 20	021, and ending June 30,
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2 2023, as follows:

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- a. \$435,500,000 for the Fargo diversion project;
- b. \$74,500,000 to the resources trust fund;
- \$50,000,000 to the infrastructure revolving loan fund under section 6-09-49; C.
  - d. \$70,000,000 to the highway fund; and
- 7 \$50,000,000 to North Dakota state university, which is appropriated to North e. 8 Dakota state university, for an agriculture products development center including 9 a northern crops institute project;
- 10 f. \$92,500,000 to the department of career and technical education operating fund;
- 11 \$10,000,000 to the university system capital building fund, which must beg. 12 allocated for tier II capital building funds at the institutions identified in section 29-13 of chapter 3 of the 2019 Session Laws with the requirement for each institution to-14 provide one dollar of matching funds from operations or other sources, not 15
  - including extraordinary repair funding or tier III capital building fund moneys, for-
  - each dollar received by the institution under this subsection;
- 17 \$9,000,000 to the university system capital building fund, which must beh.
- 18 allocated for tier III capital building funds at the institutions identified in section 30-
- 19 of chapter 3 of the 2019 Session Laws with the requirement for each institution to-
- 20 provide two dollars of matching funds from operations or other sources, not-
- 21 including extraordinary repair funding or tier II capital building fund moneys, for
  - each dollar received by the institution under this subsection;
- 23 \$3,000,000 to Dickinson state university, which is appropriated to Dickinson state-24 university, for a Pulver Hall project; and
- 25 \$4,000,000 to the University of North Dakota, which is appropriated to the
  - University of North Dakota for a space command initiative and related technical-
- 27 programs at the University of North Dakota for equipment, renovation, a sensitive-28 compartmental information facility, and other expenses.
- 29 SECTION 8. RESOURCES TRUST FUND - LOAN REPAYMENT. The state water
- 30 commission shall use the bond proceeds allocated to the resources trust fund under section 7

of this Act to repay loans issued to the western area water supply authority from the resourcestrust fund.

SECTION 9. APPROPRIATION - RESOURCES TRUST FUND. There is appropriated out
of any moneys in the resources trust fund in the state treasury, not otherwise appropriated, the
sum of \$74,500,000, or so much of the sum as may be necessary, to the state water
commission for Mouse River flood control, for the biennium beginning July 1, 2021, and ending
June 30, 2023.

8 SECTION 10. APPROPRIATION - HIGHWAY FUND - CONTINGENT TRANSFER. There is 9 appropriated out of any moneys in the highway fund in the state treasury, not otherwise 10 appropriated, the sum of \$70,000,000, or so much of the sum as may be necessary, derived 11 from bond proceeds to the department of transportation for state highway bridge projects and 12 for matching federal funds that may become available, for the biennium beginning July 1, 2021, 13 and ending June 30, 2023. Of the \$70,000,000, \$35,000,000 is designated for state highway 14 bridge projects, and \$35,000,000 is designated for matching federal funds that may become 15 available for state highway projects in excess of the federal funds appropriated to the 16 department of transportation as part of its 2021-23 biennial budget. By October 1, 2022, the 17 director of the department of transportation shall certify to the office of management and budget 18 the amount of funding committed to matching excess federal funds from the \$35,000,000 19 provided under this section. If the amount committed is less than \$35,000,000, the office of 20 management and budget shall transfer any uncommitted amounts to the infrastructure revolving 21 loan fund under section 6-09-49. 22 SECTION 11. APPROPRIATION - DEPARTMENT OF CAREER AND TECHNICAL 23 **EDUCATION OPERATING FUND.** There is appropriated out of any moneys in the department

24 of career and technical education operating fund in the state treasury, not otherwise25 appropriated, the sum of \$92,500,000, or so much of the sum as may be necessary, derived

- 26 from bond proceeds to the department of career and technical education for the purpose of
- 27 providing grants for buildings and equipment, for the biennium beginning July 1, 2021, and
- 28 ending June 30, 2023. The department of career and technical education shall distribute the
- 29 grants for buildings and equipment as follows:
- 30 1. Up to \$27,500,000 for a polytechnic program at Bismarck state college, including 31 multipurpose classrooms and space for an auditorium or theater, of which \$20,000,000-

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1		is available without a matching requirement and \$7,500,000 is available only to the	
2		extent one dollar of matching funds is provided for each dollar of grant funding	
3		received;	
4	<u> </u>	\$15,000,000 for a collaborative career and technical education program involving	
5		Dickinson public school district and Dickinson state university;	
6	<u> </u>	\$9,000,000 for a career and technical education program located in Fargo;	
7	<u>     4.  </u>	\$9,000,000 for a career and technical education program located in Watford City;	
8	<del>5.</del>	\$9,000,000 for a career and technical education program located in Minot;	
9	<u> </u>	\$2,000,000 for a career and technical education program located at Lake Region state	
10		college; and	
11		7. The remaining amount for other career and technical education programs located	
12		in the state with a limit of up to \$2,000,000 per program per grant round.	
13	SECTION 11. TRANSFER - WATER PROJECT LOAN FUNDS. The Bank of North Dakota		
14	shall transfer all outstanding loans and moneys in the community water facility loan fund and all		
15	outstanding loans and moneys in the infrastructure revolving loan fund within the resources		
16	trust fund to the water infrastructure revolving loan fund on July 1, 2021.		