SECOND ENGROSSMENT

Sixtieth Legislative Assembly of North Dakota

REENGROSSED SENATE BILL NO. 2032

Introduced by

Legislative Council

(Finance and Taxation Committee)

1 A BILL for an Act to provide an appropriation for school district property tax relief; to create and

2 enact sections 57-01-20 and 57-15-01.2 of the North Dakota Century Code, relating to

3 allocation of school district property tax relief funds and general fund levy limitations of school

4 districts; to amend and reenact sections 57-15-01.1, 57-15-14, 57-15-31, 57-20-07.1, and

5 57-32-03 of the North Dakota Century Code, relating to school district general fund levy

6 limitations and contents of property tax statements; to provide a statement of legislative intent;

7 to provide for a legislative council study; and to provide an effective date.

8 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

9 **SECTION 1. APPROPRIATION.** There is appropriated out of any moneys in the 10 general fund in the state treasury, not otherwise appropriated, the sum of \$100,177,634, or so 11 much of the sum as may be necessary, to the state tax commissioner for the purpose of 12 allocation of school district property tax relief as provided in section 2 of this Act, for the 13 biennium beginning July 1, 2007, and ending June 30, 2009. The state tax commissioner shall 14 allocate \$48,771,743 of this appropriation among school districts in the first year of the 2007-09 15 biennium and \$51,405,891 of this appropriation among school districts in the second year of the 2007-09 biennium. 16 17 SECTION 2. Section 57-01-20 of the North Dakota Century Code is created and

18 enacted as follows:

19 <u>57-01-20. School district property tax relief allocation.</u> The state tax commissioner

20 shall allocate funds appropriated by the legislative assembly for school district property tax

21 relief as provided in this section.

221.The state tax commissioner shall determine an adjusted combined education mill23rate for each school district using the school district's combined education mill rate24for the 2006 taxable year and subtracting from that mill rate sixty percent of the

1		maximum number of mills that may be levied by a school district, without voter
2		approval, under section 57-15-14 for the previous year. The adjusted combined
3		education mill rate for a school district may not be reduced to less than zero mills.
4		A school district that has an adjusted combined education mill rate of zero mills
5		under this subsection is not eligible for an allocation under this section.
6	<u>2.</u>	The state tax commissioner shall determine an adjusted combined education levy
7		in dollars for each school district by applying the adjusted combined education mill
8		rate for the school district to the final equalized taxable valuation of property in the
9		school district for the 2006 taxable year.
10	<u>3.</u>	The state tax commissioner shall total the adjusted combined education levies in
11		dollars for all school districts eligible for an allocation under this section and divide
12		that total into the total amount available for allocation for the budget year to
13		determine the school district property tax relief percentage for the budget year.
14	<u>4.</u>	The state tax commissioner shall multiply the total amount available for allocation
15		for the budget year times the school district property tax relief percentage for the
16		budget year to determine the school district property tax relief allocation for the
17		school district.
18	<u>5.</u>	a. A school district otherwise entitled to an allocation greater than five percent of
19		the total amount available for statewide allocation may not receive a greater
20		percentage of the total amount available for statewide allocation than its
21		percentage of the total statewide enrollment in public elementary and
22		secondary schools.
23		b. If after applying the adjustment factor the amount to be allocated does not
24		equal the amount available for allocation, the tax commissioner shall further
25		adjust allocations to provide each school district its pro rata share of the
26		amount available for allocation. The state tax commissioner shall transfer the
27		adjusted school district property tax relief allocation determined under this
28		subsection to each school district no later than April fifteenth of the budget
29		<u>year.</u>
30	<u>6.</u>	The state tax commissioner shall certify to each school district by August first of
31		each year the amount of the school district property tax relief allocation for that

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1		<u>scho</u>	ol district for the next budget year as calculated under this section. The state
2		tax c	ommissioner shall certify the same information to each county auditor for each
3		<u>scho</u>	ol district in the auditor's county.
4	<u>7.</u>	<u>For p</u>	purposes of this section:
5		<u>a.</u>	"Budget year" means the taxable year in which the adjusted school district
6			property tax relief allocation under this section is to be transferred to school
7			districts.
8		<u>b.</u>	"Combined education mill rate" means the combined number of mills levied
9			by a school district for the general fund and the number of mills levied for high
10			school tuition and high school transportation. Any excess levy authority
11			approved by the qualified electors of a school district after December 31,
12			2006, must be excluded from the combined education mill rate.
13		<u>C.</u>	"Previous year" means the taxable year immediately preceding the year in
14			which the budget year allocations are determined under this section.
15	SEC	CTION	3. AMENDMENT. Section 57-15-01.1 of the North Dakota Century Code is
16	amended a	nd ree	nacted as follows:
17	57-1	1 5-0 1.′	 Protection of taxpayers and taxing districts. Each taxing district.
18	excluding a	schoo	ol district, may levy the lesser of the amount in dollars as certified in the
19	budget of th	ne gov	erning body, or the amount in dollars as allowed in this section, subject to the
20	following:		
21	1.	No ta	axing district may levy more taxes expressed in dollars than the amounts
22		allow	red by this section.
23	2.	For p	purposes of this section:
24		a.	"Base year" means the taxing district's taxable year with the highest amount
25			levied in dollars in property taxes of the three taxable years immediately
26			preceding the budget year. For a park district general fund, the "amount
27			levied in dollars in property taxes" is the sum of amounts levied in dollars in
28			property taxes for the general fund under section 57-15-12 including any
29			additional levy approved by the electors, the insurance reserve fund under
30			section 32-12.1-08, the employee health care program under section
31			40-49-12, the public recreation system under section 40-55-09 including any

1 additional levy approved by the electors, forestry purposes under 2 section 57-15-12.1 except any additional levy approved by the electors, pest 3 control under section 4-33-11, and handicapped person programs and 4 activities under section 57-15-60; 5 b. "Budget year" means the taxing district's year for which the levy is being 6 determined under this section: 7 "Calculated mill rate" means the mill rate that results from dividing the base C. 8 year taxes levied by the sum of the taxable value of the taxable property in 9 the base year plus the taxable value of the property exempt by local 10 discretion or charitable status, calculated in the same manner as the taxable 11 property; and 12 d. "Property exempt by local discretion or charitable status" means property exempted from taxation as new or expanding businesses under 13 14 chapter 40-57.1; improvements to property under chapter 57-02.2; or 15 buildings belonging to institutions of public charity, new single-family 16 residential or townhouse or condominium property, property used for early 17 childhood services, or pollution abatement improvements under section 18 57-02-08. 19 3. A taxing district may elect to levy up to the amount levied in dollars in the base 20 year. Any levy under this section must be specifically approved by a resolution 21 approved by the governing body of the taxing district. Before determining the levy 22 limitation under this section, the dollar amount levied in the base year must be: 23 Reduced by an amount equal to the sum determined by application of the a. 24 base year's calculated mill rate for that taxing district to the final base year 25 taxable valuation of any taxable property and property exempt by local 26 discretion or charitable status which is not included in the taxing district for the 27 budget year but was included in the taxing district for the base year. 28 Increased by an amount equal to the sum determined by the application of b. 29 the base year's calculated mill rate for that taxing district to the final budget 30 year taxable valuation of any taxable property or property exempt by local

1		discretion or charitable status which was not included in the taxing district for
2		the base year but which is included in the taxing district for the budget year.
3		c. Reduced to reflect expired temporary mill levy increases authorized by the
4		electors of the taxing district.
5	4.	In addition to any other levy limitation factor under this section, a taxing district
6		may increase its levy in dollars to reflect new or increased mill levies authorized by
7		the legislative assembly or authorized by the electors of the taxing district.
8	5.	Under this section a taxing district may supersede any applicable mill levy
9		limitations otherwise provided by law, or a taxing district may levy up to the mill
10		levy limitations otherwise provided by law without reference to this section, but the
11		provisions of this section do not apply to the following:
12		a. Any irrepealable tax to pay bonded indebtedness levied pursuant to
13		section 16 of article X of the Constitution of North Dakota.
14		b. The one-mill levy for the state medical center authorized by section 10 of
15		article X of the Constitution of North Dakota.
16	6.	A school district choosing to determine its levy authority under this section may
17		apply subsection 3 only to the amount in dollars levied for general fund purposes
18		under section 57-15-14 or, if the levy in the base year included separate general
19		fund and special fund levies under sections 57-15-14 and 57-15-14.2, the school
20		district may apply subsection 3 to the total amount levied in dollars in the base
21		year for both the general fund and special fund accounts. School district levies
22		under any section other than section 57-15-14 may be made within applicable
23		limitations but those levies are not subject to subsection 3.
24	7.	Optional levies under this section may be used by any city or county that has
25		adopted a home rule charter unless the provisions of the charter supersede state
26		laws related to property tax levy limitations.
27	SEC	CTION 4. Section 57-15-01.2 of the North Dakota Century Code is created and
28	enacted as	follows:
29	57- 1	5-01.2. School district optional levy limitation. Each school district may levy
30	the lesser o	f the amount in dollars as certified in the budget of the school board, or the amount
31	in dollars as	s allowed in this section, subject to the following:

1	<u>1.</u>	No	school district may levy more taxes expressed in dollars than the amounts
2		<u>allo</u>	wed by this section.
3	<u>2.</u>	For	purposes of this section:
4		<u>a.</u>	"Base year" means the school district's taxable year with the highest amount
5			levied in dollars in property taxes of the three taxable years immediately
6			preceding the budget year;
7		<u>b.</u>	"Budget year" means the taxing district's year for which the levy is being
8			determined under this section;
9		<u>C.</u>	"Calculated mill rate" means the mill rate that results from dividing the base
10			year taxes levied by the sum of the taxable value of the taxable property in
11			the base year plus the taxable value of the property exempt by local
12			discretion or charitable status, calculated in the same manner as the taxable
13			property; and
14		<u>d.</u>	"Property exempt by local discretion or charitable status" means property
15			exempted from taxation as new or expanding businesses under
16			chapter 40-57.1; improvements to property under chapter 57-02.2; or
17			buildings belonging to institutions of public charity, new single-family
18			residential or townhouse or condominium property, property used for early
19			childhood services, or pollution abatement improvements under section
20			<u>57-02-08.</u>
21	<u>3.</u>	<u>A s</u>	chool district may elect to levy up to the amount levied in dollars in the base
22		yea	ar. Any levy under this section must be specifically approved by a resolution
23		app	proved by the school board. Before determining the levy limitation under this
24		<u>sec</u>	tion, the dollar amount levied in the base year must be:
25		<u>a.</u>	Reduced by an amount equal to the sum determined by application of the
26			base year's calculated mill rate for that school district to the final base year
27			taxable valuation of any taxable property and property exempt by local
28			discretion or charitable status which is not included in the school district for
29			the budget year but was included in the school district for the base year.
30		<u>b.</u>	Increased by an amount equal to the sum determined by the application of
31			the base year's calculated mill rate for that school district to the final budget

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1	prior schoo	I year plus cighteen five percent up to a general fund levy of one hundred
2	cighty-five	fifty-seven mills on the dollar of the taxable valuation of the district, except that:
3	1.	In any school district having a total population in excess of four thousand
4		according to the last federal decennial census:
5		a. There there may be levied any specific number of mills that, not exceeding
6		five percent more than the maximum number of mills the school district may
7		levy under this section or section 57-15-01.2, which upon resolution of the
8		school board has been submitted to and approved by a majority of the
9		qualified electors voting upon the question at any regular or special school
10		district election.
11		b. There is no limitation upon the taxes which may be levied if upon resolution of
12		the school board of any such district the removal of the mill levy limitation has
13		been submitted to and approved by a majority of the qualified electors voting
14		at any regular or special election upon such question.
15	2.	In any school district having a total population of less than four thousand, there
16		may be levied any specific number of mills that, not exceeding five percent more
17		than the maximum number of mills the school district may levy under this section
18		or section 57-15-01.2, which upon resolution of the school board has been
19		approved by fifty-five percent of the qualified electors voting upon the question at
20		any regular or special school election.
21	3.	In any school district in which the total assessed valuation of property has
22		increased twenty percent or more over the prior year and in which as a result of
23		that increase the school district is entitled to less in state aid payments provided in
24		chapter 15.1-27 because of the deduction required in section 15.1-27-05, there
25		may be levied any specific number of mills more in dollars than was levied in the
26		prior year up to a general fund levy of one hundred eighty-five fifty-seven mills on
27		the dollar of the taxable valuation of the school district. The additional levy
28		authorized by this subsection may be levied for not more than two years because
29		of any twenty percent or greater annual increase in assessed valuation. The total
30		amount of revenue generated in excess of the eighteen five percent increase
31		which is otherwise permitted without voter approval by this section may not exceed

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the amount of state aid payments lost as a result of applying the deduction provided in section 15.1-27-05 to the increased assessed valuation of the school district in a one-year period.

4 4. The question of authorizing or discontinuing such specific number of mills authority 5 or unlimited taxing authority in any school district must be submitted to the 6 qualified electors at the next regular election upon resolution of the school board or 7 upon the filing with the school board of a petition containing the signatures of 8 qualified electors of the district equal in number to twenty percent of the number of 9 persons enumerated in the school census for that district for the most recent year 10 such census was taken, unless such census is greater than four thousand in which 11 case only fifteen percent of the number of persons enumerated in the school 12 census is required. However, not fewer than twenty-five signatures are required 13 unless the district has fewer than twenty-five qualified electors, in which case the 14 petition must be signed by not less than twenty-five percent of the qualified 15 electors of the district. In those districts with fewer than twenty-five qualified 16 electors, the number of qualified electors in the district must be determined by the 17 county superintendent for such county in which such school is located. However, 18 the approval of discontinuing either such authority does not affect the tax levy in 19 the calendar year in which the election is held. The election must be held in the 20 same manner and subject to the same conditions as provided in this section for the 21 first election upon the question of authorizing the mill levy.

SECTION 6. AMENDMENT. Section 57-15-31 of the North Dakota Century Code is
 amended and reenacted as follows:

57-15-31. Determination of levy. The amount to be levied by any county, city,
township, school district, park district, or other municipality authorized to levy taxes shall be
computed by deducting from the amount of estimated expenditures for the current fiscal year as
finally determined, plus the required reserve fund determined upon by the governing board from
the past experience of the taxing district, the total of the following items:

- 29 1. The available surplus consisting of the free and unencumbered cash balance.
- 30 2. Estimated revenues from sources other than direct property taxes.
- 31 3. The total estimated collections from tax levies for previous years.

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 5. The amount of distributions received from an economic growth increment pool under section 57-15-61. 6. The estimated amount to be received from payments in lieu of taxes on a projunder section 40-57.1-03. 7. The amount certified to a school district by the state tax commissioner as the school district's property tax relief allocation for the budget year under section 57-01-20. Allowance may be made for a permanent delinquency or loss in tax collection not to exceed five percent of the amount of the levy. SECTION 7. AMENDMENT. Section 57-20-07.1 of the North Dakota Century Codarmended and reenacted as follows: 57-20-07.1. County treasurer to mail real estate tax statement. On or before December twenty-sixth of each year, the county treasurer shall mail a real estate tax state to the owner of each parcel of real property at the owner's last-known address. The statement will be provided in a manner that allows the taxpayer to retain a printed record of the obligation for payment of taxes and special assessments as provided in the statement. If a parcel of real property is owned by more than one individual, the county treasurer shall seried only one statement to one of the owners of that property. Additional copies of the tax state will be sent to the other owners upon their request and the furnishing of their names and addresses to the county treasurer. Such tax statement "State-paid school district propertion tax relief" and the dollar amount of the property tax reduction for the parcel under section 57-01-20. Failure of an owner to receive a statement will not relieve that owner of liability, extend the discount privilege past the February fifteenth deadline. SECTION 8. AMENDMENT. Section 57-32-03 of the North Dakota Century Code amended and reenacted as follows: 57-32-03. Tax statements prepared by state tax commissioner - When due and the statement scone statement wi				
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20 della succest. On on before the thirt, first day of Monshin, and users the tay comprision on	29	57-3	32-03. Tax statements prepared by state tax commissioner - When due and	
30 delinquent. On or before the thirty-first day of March in each year, the tax commissioner	30	delinquent	. On or before the thirty-first day of March in each year, the tax commissioner shall	

31 provide each company assessed under the provisions of this chapter a statement of its taxes

1 due for the preceding year, with the valuations and taxes assessed in each case. The tax 2 statement must include the statement "State-paid school district property tax relief" and the 3 dollar amount of the property tax reduction under section 57-01-20 which applies against the 4 taxes due for the preceding year. Such taxes are due upon the fifteenth day of April next 5 following the date of the statement of taxes due. The taxes become delinquent on the first day 6 of May next following the due date and, if not paid on or before said date, are subject to a 7 penalty of two percent and, on June first following delinguency, an additional penalty of two 8 percent and, on July first following delinguency, an additional penalty of two percent and, an 9 additional penalty of two percent on October fifteenth following delinguency. From and after 10 January first of the year following the year in which the taxes became due and payable, simple 11 interest at the rate of twelve percent per annum upon the principal of the unpaid taxes must be 12 charged until such taxes and penalties are paid, with such interest charges to be prorated to 13 the nearest full month for a fractional year of delinquency. All the provisions of the law 14 respecting delinquency of personal property assessments generally so far as may be 15 consistent with the provisions of this chapter are applicable equally to the assessments and 16 taxes provided for in this chapter.

17 SECTION 9. LEGISLATIVE INTENT - LEGISLATIVE COUNCIL STUDY. It is the 18 intent of the sixtieth legislative assembly that enactment of this Act will initiate an increase in 19 the state's share of elementary and secondary education funding to secure immediate and 20 future benefits to the citizens of the state. These benefits include relief from the expanded 21 property tax burden that has created disparity within the tax structure of the state, enhanced 22 equity of funding to support elementary and secondary education students, enduring property 23 tax reductions, and returning to taxpayers a substantial measure of revenue collections 24 augmented by a robust state economy. It is the further intent of the sixtieth legislative 25 assembly that enactment of this Act will produce a reduction in property tax burdens which, with 26 continued efforts of future legislative assemblies, will result in reduction of each annual property 27 tax bill to not more than one and one-half percent of the true and full value for any parcel of 28 property.

The legislative council shall assign a study in each legislative interim through 2012 by the interim committee for taxation issues, for consideration by that committee of compliance

- 1 with, and future funding sources for, the shift in education funding and taxation policy initiated
- 2 by enactment of this Act.
- 3 **SECTION 10. EFFECTIVE DATE.** This Act is effective for taxable years beginning
- 4 after December 31, 2006.