FIRST ENGROSSMENT

Sixtieth Legislative Assembly of North Dakota

ENGROSSED SENATE BILL NO. 2032

Introduced by

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Legislative Council

the 2007-09 biennium.

(Finance and Taxation Committee)

- 1 A BILL for an Act to provide an appropriation for school district property tax relief; to create and
- 2 enact sections 57-01-20 and 57-15-01.2 of the North Dakota Century Code, relating to
- 3 allocation of school district property tax relief funds and general fund levy limitations of school
- 4 districts; to amend and reenact sections 57-15-01.1, 57-15-14, 57-15-31, 57-20-07.1, and
- 5 57-32-03 of the North Dakota Century Code, relating to school district general fund levy
- 6 limitations and contents of property tax statements; to provide a statement of legislative intent;
- 7 to provide for a legislative council study; and to provide an effective date.

BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

- 9 **SECTION 1. APPROPRIATION.** There is appropriated out of any moneys in the 10 general fund in the state treasury, not otherwise appropriated, the sum of \$100,177,634, or so 11 much of the sum as may be necessary, to the state tax commissioner for the purpose of 12 allocation of school district property tax relief as provided in section 2 of this Act, for the 13 biennium beginning July 1, 2007, and ending June 30, 2009. The state tax commissioner shall 14 allocate \$48,771,743 of this appropriation among school districts in the first year of the 2007-09 15 biennium and \$51,405,891 of this appropriation among school districts in the second year of
- 17 SECTION 2. Section 57-01-20 of the North Dakota Century Code is created and enacted as follows:
 - **57-01-20.** School district property tax relief allocation. The state tax commissioner shall allocate funds appropriated by the legislative assembly for school district property tax relief as provided in this section.
- 22 The state tax commissioner shall determine an adjusted combined education mill 23 rate for each school district using the school district's combined education mill rate 24 for the 2006 taxable year and subtracting from that mill rate sixty percent of the

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- maximum number of mills that may be levied by a school district, without voter
 approval, under section 57-15-14 for the previous year. The adjusted combined
 education mill rate for a school district may not be reduced to less than zero mills.

 A school district that has an adjusted combined education mill rate of zero mills
 under this subsection is not eligible for an allocation under this section.

 The state tax commissioner shall determine an adjusted combined education levy
 in dollars for each school district by applying the adjusted combined education mill
 rate for the school district to the final equalized taxable valuation of property in the
 - in dollars for each school district by applying the adjusted combined education mill
 rate for the school district to the final equalized taxable valuation of property in the
 school district for the 2006 taxable year.
 The state tax commissioner shall total the adjusted combined education levies in
 - 3. The state tax commissioner shall total the adjusted combined education levies in dollars for all school districts eligible for an allocation under this section and divide that total into the total amount available for allocation for the budget year to determine the school district property tax relief percentage for the budget year.
 - 4. The state tax commissioner shall multiply the total amount available for allocation for the budget year times the school district property tax relief percentage for the budget year to determine the school district property tax relief allocation for the school district.
 - 5. a. A school district otherwise entitled to an allocation greater than five percent of the total amount available for statewide allocation may not receive a greater percentage of the total amount available for statewide allocation than its percentage of the total statewide enrollment in public elementary and secondary schools.
 - b. If after applying the adjustment factor the amount to be allocated does not equal the amount available for allocation, the tax commissioner shall further adjust allocations to provide each school district its pro rata share of the amount available for allocation. The state tax commissioner shall transfer the adjusted school district property tax relief allocation determined under this subsection to each school district no later than April fifteenth of the budget year.
 - 6. The state tax commissioner shall certify to each school district by August first of each year the amount of the school district property tax relief allocation for that

| 1 | | sch | ool district for the next budget year as calculated under this section. The state |
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| 2 | | tax | commissioner shall certify the same information to each county auditor for each |
| 3 | | school district in the auditor's county. | |
| 4 | <u>7.</u> | For purposes of this section: | |
| 5 | | <u>a.</u> | "Budget year" means the taxable year in which the adjusted school district |
| 6 | | | property tax relief allocation under this section is to be transferred to school |
| 7 | | | districts. |
| 8 | | <u>b.</u> | "Combined education mill rate" means the combined number of mills levied |
| 9 | | | by a school district for the general fund and the number of mills levied for high |
| 10 | | | school tuition and high school transportation. Any excess levy authority |
| 11 | | | approved by the qualified electors of a school district after December 31, |
| 12 | | | 2006, must be excluded from the combined education mill rate. |
| 13 | | <u>C.</u> | "Previous year" means the taxable year immediately preceding the year in |
| 14 | | | which the budget year allocations are determined under this section. |
| 15 | SEC | CTIOI | N 3. AMENDMENT. Section 57-15-01.1 of the North Dakota Century Code is |
| 16 | amended and reenacted as follows: | | |
| 17 | 57-15-01.1. Protection of taxpayers and taxing districts. Each taxing district, | | |
| 18 | excluding a school district, may levy the lesser of the amount in dollars as certified in the | | |
| 19 | budget of the governing body, or the amount in dollars as allowed in this section, subject to the | | |
| 20 | following: | | |
| 21 | 1. | No t | taxing district may levy more taxes expressed in dollars than the amounts |
| 22 | | allo | wed by this section. |
| 23 | 2. | For | purposes of this section: |
| 24 | | a. | "Base year" means the taxing district's taxable year with the highest amount |
| 25 | | | levied in dollars in property taxes of the three taxable years immediately |
| 26 | | | preceding the budget year. For a park district general fund, the "amount |
| 27 | | | levied in dollars in property taxes" is the sum of amounts levied in dollars in |
| 28 | | | property taxes for the general fund under section 57-15-12 including any |
| 29 | | | additional levy approved by the electors, the insurance reserve fund under |
| 30 | | | section 32-12.1-08, the employee health care program under section |
| 31 | | | 40-49-12, the public recreation system under section 40-55-09 including any |

1 additional levy approved by the electors, forestry purposes under 2 section 57-15-12.1 except any additional levy approved by the electors, pest 3 control under section 4-33-11, and handicapped person programs and 4 activities under section 57-15-60; 5 b. "Budget year" means the taxing district's year for which the levy is being 6 determined under this section: 7 "Calculated mill rate" means the mill rate that results from dividing the base C. 8 year taxes levied by the sum of the taxable value of the taxable property in 9 the base year plus the taxable value of the property exempt by local 10 discretion or charitable status, calculated in the same manner as the taxable 11 property; and 12 d. "Property exempt by local discretion or charitable status" means property exempted from taxation as new or expanding businesses under 13 14 chapter 40-57.1; improvements to property under chapter 57-02.2; or 15 buildings belonging to institutions of public charity, new single-family 16 residential or townhouse or condominium property, property used for early 17 childhood services, or pollution abatement improvements under section 18 57-02-08. 19 3. A taxing district may elect to levy up to the amount levied in dollars in the base 20 year. Any levy under this section must be specifically approved by a resolution 21 approved by the governing body of the taxing district. Before determining the levy 22 limitation under this section, the dollar amount levied in the base year must be: 23 Reduced by an amount equal to the sum determined by application of the 24 base year's calculated mill rate for that taxing district to the final base year 25 taxable valuation of any taxable property and property exempt by local 26 discretion or charitable status which is not included in the taxing district for the 27 budget year but was included in the taxing district for the base year. 28 Increased by an amount equal to the sum determined by the application of b. 29 the base year's calculated mill rate for that taxing district to the final budget

year taxable valuation of any taxable property or property exempt by local

1 discretion or charitable status which was not included in the taxing district for 2 the base year but which is included in the taxing district for the budget year. 3 Reduced to reflect expired temporary mill levy increases authorized by the C. 4 electors of the taxing district. 5 4. In addition to any other levy limitation factor under this section, a taxing district 6 may increase its levy in dollars to reflect new or increased mill levies authorized by 7 the legislative assembly or authorized by the electors of the taxing district. 8 5. Under this section a taxing district may supersede any applicable mill levy 9 limitations otherwise provided by law, or a taxing district may levy up to the mill 10 levy limitations otherwise provided by law without reference to this section, but the 11 provisions of this section do not apply to the following: 12 a. Any irrepealable tax to pay bonded indebtedness levied pursuant to 13 section 16 of article X of the Constitution of North Dakota. 14 The one-mill levy for the state medical center authorized by section 10 of b. 15 article X of the Constitution of North Dakota. 16 A school district choosing to determine its levy authority under this section may 6. 17 apply subsection 3 only to the amount in dollars levied for general fund purposes 18 under section 57-15-14 or, if the levy in the base year included separate general 19 fund and special fund levies under sections 57-15-14 and 57-15-14.2, the school 20 district may apply subsection 3 to the total amount levied in dollars in the base 21 vear for both the general fund and special fund accounts. School district levies 22 under any section other than section 57-15-14 may be made within applicable 23 limitations but those levies are not subject to subsection 3. 24 7. Optional levies under this section may be used by any city or county that has 25 adopted a home rule charter unless the provisions of the charter supersede state 26 laws related to property tax levy limitations. 27 SECTION 4. Section 57-15-01.2 of the North Dakota Century Code is created and 28 enacted as follows: 29 **57-15-01.2.** School district optional levy limitation. Each school district may levy 30 the lesser of the amount in dollars as certified in the budget of the school board, or the amount 31 in dollars as allowed in this section, subject to the following:

1 No school district may levy more taxes expressed in dollars than the amounts 1. 2 allowed by this section. 3 For purposes of this section: 4 "Base year" means the school district's taxable year with the highest amount 5 levied in dollars in property taxes of the three taxable years immediately 6 preceding the budget year; 7 "Budget year" means the taxing district's year for which the levy is being b. 8 determined under this section; 9 "Calculated mill rate" means the mill rate that results from dividing the base C. 10 year taxes levied by the sum of the taxable value of the taxable property in 11 the base year plus the taxable value of the property exempt by local 12 discretion or charitable status, calculated in the same manner as the taxable 13 property; and 14 "Property exempt by local discretion or charitable status" means property d. 15 exempted from taxation as new or expanding businesses under 16 chapter 40-57.1; improvements to property under chapter 57-02.2; or 17 buildings belonging to institutions of public charity, new single-family 18 residential or townhouse or condominium property, property used for early 19 childhood services, or pollution abatement improvements under section 20 57-02-08. 21 A school district may elect to levy up to the amount levied in dollars in the base <u>3.</u> 22 year. Any levy under this section must be specifically approved by a resolution 23 approved by the school board. Before determining the levy limitation under this 24 section, the dollar amount levied in the base year must be: 25 Reduced by an amount equal to the sum determined by application of the a. 26 base year's calculated mill rate for that school district to the final base year 27 taxable valuation of any taxable property and property exempt by local 28 discretion or charitable status which is not included in the school district for 29 the budget year but was included in the school district for the base year. 30 b. Increased by an amount equal to the sum determined by the application of 31 the base year's calculated mill rate for that school district to the final budget

1 year taxable valuation of any taxable property or property exempt by local 2 discretion or charitable status which was not included in the school district for 3 the base year but which is included in the school district for the budget year. 4 Reduced to reflect expired temporary mill levy increases authorized by the C. 5 electors of the school district. 6 d. Reduced by the amount of the school district's property tax relief allocation 7 under section 57-01-20 for the budget year to the extent that allocation 8 exceeds the amount of the school district's property tax relief allocation under 9 section 57-01-20 for the base year. 10 In addition to any other levy limitation factor under this section, a school district <u>4.</u> 11 may increase its levy in dollars to reflect new or increased mill levies authorized by 12 the legislative assembly or authorized by the electors of the school district. 13 Under this section a school district may supersede any applicable mill levy <u>5.</u> 14 limitations otherwise provided by law, or a school district may levy up to the mill 15 levy limitations otherwise provided by law without reference to this section, but the 16 provisions of this section do not apply to any irrepealable tax to pay bonded 17 indebtedness levied, pursuant to section 16 of article X of the Constitution of North 18 Dakota. 19 A school district choosing to determine its levy authority under this section may 20 apply subsection 3 only to the amount in dollars levied for general fund purposes 21 under section 57-15-14 or, if the levy in the base year included separate general 22 fund and special fund levies under sections 57-15-14 and 57-15-14.2, the school 23 district may apply subsection 3 to the total amount levied in dollars in the base 24 year for both the general fund and special fund accounts. School district levies 25 under any section other than section 57-15-14 may be made within applicable 26 limitations but those levies are not subject to subsection 3. 27 SECTION 5. AMENDMENT. Section 57-15-14 of the North Dakota Century Code is 28 amended and reenacted as follows: 29 57-15-14. Tax levy limitations in school districts. The aggregate amount levied 30 each year for the purposes listed in section 57-15-14.2 by any school district, except the Fargo

school district, may not exceed the amount in dollars which the school district levied for the

- prior school year plus eighteen five percent up to a general fund levy of one hundred
 eighty-five sixty-five mills on the dollar of the taxable valuation of the district, except that:
 - In any school district having a total population in excess of four thousand according to the last federal decennial census:
 - a. There there may be levied any specific number of mills that, not exceeding five percent more than the maximum number of mills the school district may levy under this section or section 57-15-01.2, which upon resolution of the school board has been submitted to and approved by a majority of the qualified electors voting upon the question at any regular or special school district election.
 - b. There is no limitation upon the taxes which may be levied if upon resolution of the school board of any such district the removal of the mill levy limitation has been submitted to and approved by a majority of the qualified electors voting at any regular or special election upon such question.
 - 2. In any school district having a total population of less than four thousand, there may be levied any specific number of mills that, not exceeding five percent more than the maximum number of mills the school district may levy under this section or section 57-15-01.2, which upon resolution of the school board has been approved by fifty-five percent of the qualified electors voting upon the question at any regular or special school election.
 - 3. In any school district in which the total assessed valuation of property has increased twenty percent or more over the prior year and in which as a result of that increase the school district is entitled to less in state aid payments provided in chapter 15.1-27 because of the deduction required in section 15.1-27-05, there may be levied any specific number of mills more in dollars than was levied in the prior year up to a general fund levy of one hundred eighty five sixty-five mills on the dollar of the taxable valuation of the school district. The additional levy authorized by this subsection may be levied for not more than two years because of any twenty percent or greater annual increase in assessed valuation. The total amount of revenue generated in excess of the eighteen five percent increase which is otherwise permitted without voter approval by this section may not exceed

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- the amount of state aid payments lost as a result of applying the deduction provided in section 15.1-27-05 to the increased assessed valuation of the school district in a one-year period.
- 4. The question of authorizing or discontinuing such specific number of mills authority or unlimited taxing authority in any school district must be submitted to the qualified electors at the next regular election upon resolution of the school board or upon the filing with the school board of a petition containing the signatures of qualified electors of the district equal in number to twenty percent of the number of persons enumerated in the school census for that district for the most recent year such census was taken, unless such census is greater than four thousand in which case only fifteen percent of the number of persons enumerated in the school census is required. However, not fewer than twenty-five signatures are required unless the district has fewer than twenty-five qualified electors, in which case the petition must be signed by not less than twenty-five percent of the qualified electors of the district. In those districts with fewer than twenty-five qualified electors, the number of qualified electors in the district must be determined by the county superintendent for such county in which such school is located. However, the approval of discontinuing either such authority does not affect the tax levy in the calendar year in which the election is held. The election must be held in the same manner and subject to the same conditions as provided in this section for the first election upon the question of authorizing the mill levy.

SECTION 6. AMENDMENT. Section 57-15-31 of the North Dakota Century Code is amended and reenacted as follows:

57-15-31. Determination of levy. The amount to be levied by any county, city, township, school district, park district, or other municipality authorized to levy taxes shall be computed by deducting from the amount of estimated expenditures for the current fiscal year as finally determined, plus the required reserve fund determined upon by the governing board from the past experience of the taxing district, the total of the following items:

- 1. The available surplus consisting of the free and unencumbered cash balance.
- 2. Estimated revenues from sources other than direct property taxes.
- 3. The total estimated collections from tax levies for previous years.

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- 1 Such expenditures as are to be made from bond sources. 2 5. The amount of distributions received from an economic growth increment pool 3 under section 57-15-61. 4 6. The estimated amount to be received from payments in lieu of taxes on a project 5 under section 40-57.1-03. 6 7. The amount certified to a school district by the state tax commissioner as the 7 school district's property tax relief allocation for the budget year under section 8 57-01-20. 9 Allowance may be made for a permanent delinquency or loss in tax collection not to exceed 10 five percent of the amount of the levy. 11 SECTION 7. AMENDMENT. Section 57-20-07.1 of the North Dakota Century Code is 12 amended and reenacted as follows: 13 57-20-07.1. County treasurer to mail real estate tax statement. On or before 14 December twenty-sixth of each year, the county treasurer shall mail a real estate tax statement 15 to the owner of each parcel of real property at the owner's last-known address. The statement 16 must be provided in a manner that allows the taxpayer to retain a printed record of the 17 obligation for payment of taxes and special assessments as provided in the statement. If a 18 parcel of real property is owned by more than one individual, the county treasurer shall send 19 only one statement to one of the owners of that property. Additional copies of the tax statement 20 will be sent to the other owners upon their request and the furnishing of their names and 21 addresses to the county treasurer. Such tax statements The tax statement must include a 22 dollar valuation of the true and full value as defined by law of the property and the total mill levy 23 applicable. The tax statement must include the statement "State-paid school district property 24 tax relief" and the dollar amount of the property tax reduction for the parcel under section 25 57-01-20. Failure of an owner to receive a statement will not relieve that owner of liability, nor 26 extend the discount privilege past the February fifteenth deadline. 27
 - **SECTION 8. AMENDMENT.** Section 57-32-03 of the North Dakota Century Code is amended and reenacted as follows:
 - **57-32-03.** Tax statements prepared by state tax commissioner When due and **delinquent.** On or before the thirty-first day of March in each year, the tax commissioner shall provide each company assessed under the provisions of this chapter a statement of its taxes

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1 due for the preceding year, with the valuations and taxes assessed in each case. The tax 2 statement must include the statement "State-paid school district property tax relief" and the 3 dollar amount of the property tax reduction under section 57-01-20 which applies against the 4 taxes due for the preceding year. Such taxes are due upon the fifteenth day of April next 5 following the date of the statement of taxes due. The taxes become delinquent on the first day 6 of May next following the due date and, if not paid on or before said date, are subject to a 7 penalty of two percent and, on June first following delinquency, an additional penalty of two 8 percent and, on July first following delinguency, an additional penalty of two percent and, an 9 additional penalty of two percent on October fifteenth following delinquency. From and after 10 January first of the year following the year in which the taxes became due and payable, simple 11 interest at the rate of twelve percent per annum upon the principal of the unpaid taxes must be 12 charged until such taxes and penalties are paid, with such interest charges to be prorated to 13 the nearest full month for a fractional year of delinquency. All the provisions of the law 14 respecting delinquency of personal property assessments generally so far as may be 15 consistent with the provisions of this chapter are applicable equally to the assessments and 16 taxes provided for in this chapter.

SECTION 9. LEGISLATIVE INTENT - LEGISLATIVE COUNCIL STUDY. It is the intent of the sixtieth legislative assembly that enactment of this Act will initiate an increase in the state's share of elementary and secondary education funding to secure immediate and future benefits to the citizens of the state. These benefits include relief from the expanded property tax burden that has created disparity within the tax structure of the state, enhanced equity of funding to support elementary and secondary education students, enduring property tax reductions, and returning to taxpayers a substantial measure of revenue collections augmented by a robust state economy. It is the further intent of the sixtieth legislative assembly that enactment of this Act will produce a reduction in property tax burdens which, with continued efforts of future legislative assemblies, will result in reduction of each annual property tax bill to not more than one and one-half percent of the true and full value for any parcel of property.

The legislative council shall assign a study in each legislative interim through 2012 by the interim committee for taxation issues, for consideration by that committee of compliance Sixtieth Legislative Assembly

- 1 with, and future funding sources for, the shift in education funding and taxation policy initiated
- 2 by enactment of this Act.
- 3 **SECTION 10. EFFECTIVE DATE.** This Act is effective for taxable years beginning
- 4 after December 31, 2006.