

SENATE BILL NO. 2417

Introduced by

Senators Kelsh, T. Mathern, O'Connell, Robinson, Thane

Representative Gulleason

1 A BILL for an Act to provide for the establishment of empowerment zones and to provide tax
2 credits for businesses located within empowerment zones; and to provide an appropriation.

3 **BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:**

4 **SECTION 1. Powers of the department of economic development and finance.**

5 The department of economic development and finance shall:

- 6 1. Monitor the implementation and operation of this Act and conduct a continuing
7 evaluation of the progress made in the empowerment zones.
- 8 2. Evaluate an application from a qualified applicant to be designated an
9 empowerment zone and determine if the applicant qualifies for that designation.
- 10 3. Provide technical assistance to applicants in developing applications for
11 designation as empowerment zones.
- 12 4. Assist applicants designated as empowerment zones in obtaining assistance from
13 the federal government and entities of the state.
- 14 5. Assist a qualified business in obtaining the benefits of an incentive or inducement
15 program authorized by this Act.
- 16 6. Prepare an annual evaluation evaluating the effectiveness of the program
17 established under this Act and submit the report to the governor and the legislative
18 council.

19 **SECTION 2. Criteria for designation of empowerment zones - Application.**

- 20 1. An applicant seeking designation as an empowerment zone shall file an application
21 with the department of economic development and finance that, in addition to
22 complying with other requirements of this Act:
 - 23 a. Verifies that the geographical area of the county or counties does not exceed
24 three thousand square miles [777000 hectares].

- 1 b. Verifies that the county or counties have a population of not more than eight
2 thousand, no city within the county or counties has a population of over two
3 thousand five hundred, and the county or counties have had an outmigration
4 of population of at least twenty percent of the total population of the county or
5 counties since 1980.
- 6 c. Provides clear evidence of the need for development in the county or
7 counties.
- 8 2. The application must be in the form specified by the department and must include
9 the following information:
- 10 a. A plan developed by the applicant that identifies local contributions meeting
11 the requirements of section 3 of this Act.
- 12 b. The applicant has a development plan that outlines:
- 13 (1) The types of investment and development within the zone that the
14 applicant expects to take place if the incentives specified in this Act are
15 provided.
- 16 (2) The specific investment or development reasonably expected to take
17 place.
- 18 (3) Any commitments obtained from businesses.
- 19 (4) The projected number of jobs that will be created and the anticipated
20 wage level of those jobs.
- 21 (5) Any proposed emphasis on the type of jobs created.
- 22 (6) A copy of the applicant's economic development plan to demonstrate
23 coordination between the zone and overall county goals.
- 24 c. The applicant's proposed means of assessing the effectiveness of the
25 development plan or other programs to be implemented within the zone once
26 the plan or programs have been implemented.
- 27 d. Any additional information required by the department.
- 28 e. Any additional information the applicant considers relevant to its designation
29 as an empowerment zone.

30 **SECTION 3. Qualifying local contributions.**

- 1 1. An area may be designated as an empowerment zone only if the applicant agrees
- 2 to make a qualifying local contribution.
- 3 2. The qualifying local contribution may vary depending on available resources, and
- 4 may include such elements as:
- 5 a. Simplified procedures for obtaining permits.
- 6 b. Dedication of available government grants.
- 7 c. Dedication of training funds.
- 8 d. Waiver of business license fees.
- 9 e. Infrastructure improvements.
- 10 f. Private contributions.
- 11 g. Utility rate concessions.
- 12 h. Small business incubator programs.
- 13 i. Management assistance programs.
- 14 3. Each county within an empowerment zone shall impose a one percent sales tax to
- 15 be designated for use for zone activities.

16 **SECTION 4. Eligibility review.**

- 17 1. The department of economic development and finance shall review and evaluate
- 18 the applications submitted under section 2 of this Act.
- 19 2. In designating empowerment zones, the department shall consider and evaluate
- 20 an application using the following criteria:
- 21 a. The pervasiveness of poverty, outmigration of population, unemployment, and
- 22 general distress in the proposed zone.
- 23 b. The extent of chronic abandonment, deterioration, or reduction in value of
- 24 commercial, industrial, or residential structures in the proposed zone, and the
- 25 extent of property tax arrearages in the proposed zone.
- 26 c. The potential for new investment and economic development in the proposed
- 27 zone.
- 28 d. The applicant's proposed use of other state and federal development funds or
- 29 programs to increase the probability of new investment and development
- 30 occurring.

- 1 e. The extent to which the projected development in the zone will provide
- 2 employment to residents of the county or counties and particularly individuals
- 3 who are unemployed or who are economically disadvantaged.
- 4 f. The degree to which the applicant's application promotes innovative solutions
- 5 to economic development problems and demonstrates local initiative.
- 6 g. Other relevant factors that the department specifies in its recommendation.
- 7 3. The department may designate up to three zones during each biennium.

8 **SECTION 5. Duration of designation.** Each empowerment zone has a duration of
9 five years, at the end of which the county or counties may reapply for the designation.

10 **SECTION 6. Revocation of designations.** The department of economic development
11 and finance may revoke the designation of an empowerment zone if no businesses use the tax
12 incentives during any calendar year. Before that action, the department shall conduct a public
13 hearing to determine reasons for inactivity and explore possible alternative actions.

14 **SECTION 7. Disqualifying transfers.** Tax incentives provided by this Act are not
15 available to businesses that close or permanently curtail operations in another part of the state
16 in connection with a transfer of any part of its business operations to an empowerment zone if
17 the closure or permanent curtailment is reasonably expected to diminish employment in that
18 part of the state.

19 **SECTION 8. State tax credits.**

- 20 1. Subject to the limitations of subsections 2 through 4, the following state tax credits
21 against individual income taxes or corporate income taxes are applicable in an
22 empowerment zone:
 - 23 a. A tax credit of seven hundred fifty dollars may be claimed by a business for
24 each new full-time position filled for at least six months during a given tax
25 year.
 - 26 b. An additional credit of seven hundred fifty dollars may be claimed if the new
27 position is in a business that adds value to agricultural commodities through
28 manufacturing or processing.
 - 29 c. An additional credit of two hundred dollars may be claimed for two
30 consecutive years for each new employee who is insured under an

- 1 employer-sponsored health insurance program if the employer pays at least
2 fifty percent of the premium cost for two consecutive years.
- 3 d. A credit of fifty percent of the value of a cash contribution to a private nonprofit
4 corporation, except that the credit claimed may not exceed one hundred
5 thousand dollars:
- 6 (1) That is exempt from federal income taxation under Internal Revenue
7 Code section 501(c)(3) [26 U.S.C. 501(c)(3)];
8 (2) That has the primary purpose of community and economic
9 development; and
10 (3) That has been recognized as eligible under this Act by the department.
- 11 e. A credit of twenty-five percent of the first two hundred thousand dollars spent
12 on rehabilitating a building in the empowerment zone that has been vacant for
13 two years or more.
- 14 f. An annual investment tax credit of ten percent of the first two hundred fifty
15 thousand dollars in investment, and five percent of the next one million dollars
16 qualifying investment in plant, equipment, or other depreciable property.
- 17 2. a. Subject to the limitations of this subsection, a taxpayer claiming a credit under
18 subdivisions a, b, and c of subsection 1 may claim a credit for thirty full-time
19 employee positions or less in each of its taxable years.
- 20 b. A business that received a credit for its full-time employee positions under
21 subsection 1 may claim an additional credit for a full-time employee position if:
- 22 (1) The business creates a new full-time employee position;
23 (2) The total number of full-time employee positions at the business is
24 greater than the number of full-time employee positions previously
25 claimed by the business under subsection 1; and
26 (3) The total number of credits the business has claimed for its current
27 taxable year, including the new full-time employee position for which the
28 business is claiming a credit, is less than or equal to thirty.
- 29 c. A business existing in an empowerment zone on the date of its designation
30 shall calculate the number of full-time positions based on the average number
31 of employees reported to job service North Dakota.

- 1 d. Construction jobs are not eligible for the tax credit under subdivisions a, b,
2 and c of subsection 1.
- 3 3. If the amount of a tax credit under this section exceeds a business entity's tax
4 liability under this chapter for a taxable year, the amount of the credit exceeding
5 the liability may be carried forward for a period that does not exceed the next three
6 taxable years.
- 7 4. The tax credits under subdivisions a, b, and c of subsection 1 may not be claimed
8 by a business engaged in retail trade or by a public utilities business.

9 **SECTION 9. State agency assistance.** State agencies, departments, and officers
10 shall provide the following assistance to counties designated as empowerment zones:

- 11 1. The department of economic development and finance shall develop special
12 programs and target grant programs for use in empowerment zones.
- 13 2. The Bank of North Dakota shall assist counties within empowerment zones in
14 establishing a seed capital fund and provide up to one hundred thousand dollars in
15 initial funding for the seed capital fund.
- 16 3. The Bank of North Dakota shall provide one hundred thousand dollars to each
17 empowerment zone to be used by the county or counties in the zone for the
18 establishment of a revolving loan fund for economic development projects.
- 19 4. The adjutant general shall provide assistance to counties designated as an
20 empowerment zone through the use of national guard training missions to assist in
21 the completion of infrastructure projects.
- 22 5. Job service North Dakota shall provide necessary labor studies for counties
23 designated as empowerment zones and shall focus work force 2000 funds toward
24 empowerment zones.
- 25 6. The director of the office of management and budget shall give counties
26 designated as empowerment zones priority, after state agencies, with respect to
27 transfers of surplus property under section 54-44-04.6.
- 28 7. The state housing finance agency shall create special home mortgage programs
29 for use in empowerment zones.

- 1 8. The department of transportation shall provide a transportation analysis for
- 2 counties designated as an empowerment zone and target highway funding toward
- 3 projects within empowerment zones.
- 4 9. The tourism department, in conjunction with the state historical society and the
- 5 parks and recreation department, shall provide a cultural and recreational analysis
- 6 for counties within an empowerment zone.
- 7 10. Institutions of higher education shall design programs through the business
- 8 colleges to provide internships and pilot projects for empowerment zones.
- 9 11. The water commission shall give priority to recreational and water development
- 10 projects located within empowerment zones.
- 11 12. The state census data center shall provide technical assistance to counties within
- 12 empowerment zones, when requested.
- 13 13. The agricultural products utilization commission shall designate at least ten percent
- 14 of its funds each biennium for projects within empowerment zones and shall give
- 15 priority consideration to value-added projects in empowerment zones.
- 16 14. State agencies in need of additional or new office space shall consider locating in
- 17 communities within empowerment zones.
- 18 15. The tax commissioner shall provide to political subdivisions located within
- 19 empowerment zones which levy sales taxes a rebate from state sales tax revenues
- 20 of one percent. The political subdivision receiving a rebate shall deposit the rebate
- 21 in the zone seed capital fund and the revolving loan fund.
- 22 16. The superintendent of public instruction shall develop jobs development, work
- 23 force training, and entrepreneurial training programs and curriculums to be used in
- 24 schools located within empowerment zones.
- 25 17. The superintendent of public instruction, subject to legislative appropriations, shall
- 26 provide school districts within empowerment zones additional per pupil payments.

27 **SECTION 10. Annual report.** Each applicant designated as an empowerment zone
28 annually shall report to the department of economic development and finance regarding the
29 economic activity that has occurred in the zone following the designation. This information
30 must include the number of jobs created in the zone, the number of economically
31 disadvantaged individuals receiving public job training assistance in the zone, the average

1 wage level of the jobs created, the amount of the applicant's local contribution, and the number
2 of businesses qualifying for, or directly benefiting from, the local contribution.

3 **SECTION 11. APPROPRIATION.** There is hereby appropriated from the accumulated
4 and undivided profits of the Bank of North Dakota, not otherwise appropriated, the sum of
5 \$600,000, or so much of the sum as may be necessary, to the Bank of North Dakota for the
6 purpose of providing seed capital funds and revolving loan funds as provided in section 9 of this
7 Act, for the biennium beginning July 1, 1999, and ending June 30, 2001.