

SENATE BILL NO. 2191

Introduced by

Senators C. Nelson, O'Connell

Representatives Fairfield, S. Kelsh, Maragos

1 A BILL for an Act to provide for rights of organization and representation of state employees,
2 collective bargaining negotiations between the state of North Dakota and its employees,
3 establishment of a state employment relations board, and public employment relations.

4 **BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:**

5 **SECTION 1. Definitions.** As used in this Act, unless the context otherwise requires:

- 6 1. "Arbitration" means the procedure whereby the parties involved in a labor dispute
7 over the interpretation of application of an existing collective bargaining agreement
8 submit their differences to a third party for a final and binding decision.
- 9 2. "Bargaining unit" means a group of state employees designated by the state
10 employment relations board as appropriate for representation by an employee
11 organization for purposes of collective bargaining.
- 12 3. "Board" means the state employment relations board established by section 5 of
13 this Act.
- 14 4. "Collective bargaining" means the performance of the mutual obligation of an
15 employer through its designated representatives and the exclusive representative
16 to confer and negotiate in good faith with respect to wages, hours, terms, and other
17 conditions of employment, and to execute a written contract incorporating any
18 agreements reached.
- 19 5. "Confidential employee" means an employee who, in the regular course of the
20 employee's duties, assists and acts in a confidential capacity to persons who
21 formulate, determine, and effectuate management policies with regard to labor
22 relations or who in the regular course of the employee's duties has authorized
23 access to information relating to the effectuation or review of the employer's
24 collective bargaining policies.

- 1 6. "Decertification" means the withdrawal by the board of an employee organization's
2 official designation as exclusive representative following a decertification election
3 that shows that exclusive representative no longer has the support of a majority of
4 the members in a bargaining unit.
- 5 7. "Employee" means any individual employed by the state, including supervisors, but
6 excluding elected officials; executive heads of a department; appointed members
7 of boards or commissions; employees of any agency, board, or commission
8 created by this Act; managerial employees; and confidential employees.
- 9 8. "Employee organization" means any organization that admits to membership
10 employees and has a primary purpose of representing these employees in
11 collective bargaining. The term includes any person acting as an officer,
12 representative, or agent of the organization.
- 13 9. "Employer" means the state of North Dakota or any agency of the state, colleges
14 and universities supported in whole or in part by public funds, and quasi-public
15 corporations.
- 16 10. "Exclusive representative" means the employee organization that has been
17 designated by the board as the representative of a majority of employees in a
18 bargaining unit in accordance with the procedures contained in this Act.
- 19 11. "Governing body" means the North Dakota legislative assembly or any committee
20 designated by the legislative council.
- 21 12. "Impasse" means the failure of the state employer and the exclusive representative
22 to reach agreement in the course of collective bargaining.
- 23 13. "Managerial employee" means an individual who formulates labor relations policy
24 on behalf of the employer, who responsibly directs the implementation of the
25 policy, or who may reasonably be required on behalf of the employer to assist in
26 the preparation for the conduct of collective negotiations, administer collectively
27 negotiated agreements, or who has a major role in personnel administration.
- 28 14. "Mediation" means a confidential effort by an impartial third party to assist in
29 reconciling an impasse between the employer and the exclusive representative
30 regarding wages, hours, terms, and conditions of employment.

- 1 15. "Professional employee" means any employee engaged in work predominantly
2 intellectual and varied in character rather than routine mental, manual, mechanical,
3 or physical work; involving the consistent exercise of discretion and judgment in its
4 performance; of such a character that the result accomplished cannot be
5 standardized in relation to a given period of time; and requiring advanced
6 knowledge in a field of science or learning customarily acquired by a prolonged
7 course of specialized intellectual instruction and study in an institution of higher
8 learning or a hospital, as distinguished from a general academic education or from
9 apprenticeship or from training in the performance of routine mental, manual, or
10 physical processes; or any employee who has completed the courses of
11 specialized intellectual instruction and study prescribed in this subsection and is
12 performing related work under the supervision of a professional person to qualify to
13 become a professional employee as defined in this subsection.
- 14 16. "Strike" means concerted action in failing to report to duty; willful absence from
15 one's position; stoppage of work; slowdown, or abstinence in whole or in part from
16 the full, faithful, and proper performance of the duties of employment for the
17 purpose of inducing, influencing, or coercing a change in wages, hours, terms, and
18 other conditions of employment. The term does not include a stoppage of work by
19 employees in good faith because of dangerous or unhealthful working conditions at
20 the place of employment which are abnormal to the place of employment.
- 21 17. "Supervisory employee" means any employee, regardless of job description,
22 having authority in the interest of the employer to hire, transfer, suspend, lay off,
23 recall, promote, discharge, assign, evaluate, reward, or discipline other employees,
24 or responsibility to direct them or to adjust their grievances, or to effectively
25 recommend that action, if the exercise of that authority is not of a merely routine or
26 clerical nature but requires the use of independent judgment. The term includes
27 only those individuals who devote a preponderance of their employment time to
28 exercising such authority.

29 **SECTION 2. Employee rights - Exclusive representation.**

- 30 1. Employees are protected in the exercise of the right of self-organization, and may
31 form, join, or assist any employee organization, to bargain collectively through

1 representatives of their own choosing on questions of wages, hours, terms, and
2 other conditions of employment, not excluded by section 4 of this Act, and to
3 engage in other concerted activities not otherwise prohibited by law for the
4 purposes of collective bargaining or other mutual aid or protection, free from
5 interference, restraint, or coercion. Employees also have, and are protected in the
6 exercise of, the right to refrain from participating in any of these concerted
7 activities.

8 2. An employee organization designated by the board as the representative of the
9 majority of employees in a bargaining unit in accordance with this chapter or
10 recognized by an employer as the representative of the majority of employees in a
11 bargaining unit is the exclusive representative for the employees of the unit for the
12 purpose of collective bargaining with respect to rates of wages, hours, terms, and
13 other conditions of employment not excluded by section 4 of this Act.

14 3. An employee organization designated as the exclusive representative in
15 accordance with this Act is responsible for representing the interests of all
16 employees in the unit.

17 4. The collective bargaining agreement must contain a provision that authorizes the
18 employer to deduct the periodic dues of members of the exclusive representative
19 upon presentation of a written deduction authorization by the employee.

20 5. Only the exclusive representative may negotiate provisions in a collective
21 bargaining agreement providing for the payroll deduction of employee organization
22 dues. The payments must be paid to the exclusive representative. The deductions
23 may only be made upon an employee's written authorization and continued until
24 revoked in writing or until the termination date of an applicable collective bargaining
25 agreement. The authorization must be irrevocable unless written notice of
26 termination by the employee is given to the employer and the employee
27 organization within thirty days prior to the expiration of the collective bargaining
28 agreement.

29 **SECTION 3. Duty to bargain.**

30 1. An employer and the exclusive representative shall bargain collectively.

- 1 2. For the purpose of this Act, "bargain collectively" means the performance of the
2 mutual obligation of the employer or the employer's designated representative and
3 the exclusive representative to meet at reasonable times, including meetings in
4 advance of the budget-making process, and to negotiate in good faith with respect
5 to wages, hours, terms, and other conditions of employment, not excluded by
6 section 4 of this Act, or the negotiation of an agreement, or any question arising
7 thereunder and the execution of a written contract incorporating any agreement
8 reached if requested by either party, but the obligation does not compel either party
9 to agree to a proposal or require the making of a concession.
- 10 3. The duty to bargain collectively also includes an obligation to negotiate over any
11 matter with respect to wages, hours, terms, and other conditions of employment. If
12 any other law pertains, in part, to a matter affecting the wages, hours, terms, and
13 other conditions of employment, that law may not be construed as limiting the duty
14 to bargain collectively and to enter into collective bargaining agreements containing
15 clauses that either supplement, implement, or relate to the effect of the provisions
16 in other laws.

17 **SECTION 4. Management rights.** Employers may not be required to bargain over
18 matters of inherent managerial policy which include areas of discretion or policy such as the
19 functions of the employer, standards of services, its overall budget, the organizational structure
20 and selection of new employees, and direction of employees. Employers, however, shall
21 bargain collectively with regard to policy matters directly affecting wages, hours, terms, and
22 other conditions of employment as well as the impact upon request by employee
23 representatives.

24 **SECTION 5. State employment relations board.**

- 25 1. The state employment relations board has jurisdiction over collective bargaining
26 matters between employee organizations and state employers.
- 27 2. The board consists of three members appointed by the governor, with the advice
28 and consent of the senate. The governor shall appoint to the board only persons
29 who have experience in public sector labor relations, in teaching labor or
30 employment relations, or in administering executive orders or regulations
31 applicable to labor or employment relations. The governor shall designate one

1 member to serve as the chairman of the board. The chairman must initially be
2 appointed for a term of two years. The second member shall serve for a term of
3 three years, and the third member shall serve a term of four years. Each
4 subsequent member must be appointed for a term of four years. Upon expiration
5 of the term of office of any appointed member, that member continues to serve
6 until a successor is appointed and available. In case of vacancy, a successor must
7 be appointed to serve for the unexpired portion of the term. The terms of members
8 commence on the fourth Monday in January of the year they are appointed except
9 that if the senate is not in session at the time the initial appointments are made, the
10 governor shall make temporary appointments in the manner successors are
11 appointed to fill vacancies. A temporary appointment remains in effect no longer
12 than twenty calendar days after the commencement of the upcoming session of the
13 legislative assembly.

14 3. Members of the board are entitled to receive a per diem payment for their services
15 equal to that paid to members of the legislative assembly.

16 4. No member may hold any other public office or be employed as a labor or
17 management representative by the state or any political subdivision of the state or
18 in any state or local government department or agency, or actively represent or act
19 on behalf of an employer or an employee organization or an employer in labor
20 relations matters. Any member of the board may be removed from office by the
21 governor for inefficiency, neglect of duty, misconduct, or malfeasance in office, and
22 for no other cause, and only upon notice and hearing.

23 6. The board, at the end of each fiscal year, shall make a written report to the
24 governor and the legislative assembly, stating in detail the work it has done in
25 hearing and deciding cases and otherwise.

26 7. The board or its authorized designees shall conduct elections to determine whether
27 an employee organization has majority status; investigate and attempt to resolve or
28 settle charges of unfair labor practices; determine bargaining units; and maintain a
29 state employees mediation and arbitration roster. The board members shall sign
30 and report in full an opinion in every case that they decide.

1 8. The board may appoint or employ employees as it deems necessary to perform its
2 functions. The board shall prescribe the duties and qualifications of persons
3 appointed and, subject to legislative appropriation, fix their compensation and
4 provide for reimbursement of expenses incurred in the performance of their duties
5 at rates authorized state officers and employees. The board shall exercise general
6 supervision over all its employees.

7 9. The board has final authority in respect to complaints brought pursuant to this Act.

8 **SECTION 6. Elections - Recognition.**

9 1. A petition may be filed with the board by an employee or group of employees or
10 any employee organization acting in their behalf, demonstrating that thirty percent
11 of the employees in a bargaining unit wish to be represented for the purposes of
12 collective bargaining by an employee organization as exclusive representative, or
13 asserting that the employee organization that has been certified or is currently
14 recognized by the employer as the exclusive representative is no longer the
15 representative of the majority of the employees in the unit.

16 2. A petition may be filed with the board by any employee organization that has
17 presented to an employer a claim that the organization be recognized as the
18 representative for a majority of the employees who have cast their ballots in an
19 election in a bargaining unit.

20 3. The board shall investigate a petition filed under subsection 1 or 2, and if it has
21 reasonable cause to believe that a question of representation exists, shall provide
22 for an appropriate hearing upon due notice. The hearing must be held at the
23 offices of the board or any other location the board determines appropriate. If the
24 board finds upon the record of the hearing that a question of representation exists,
25 the board shall direct an election in accordance with subsection 5. The election
26 must be held not later than sixty days after the date the petition was filed unless
27 contested matters submitted to the board, which have a material bearing upon the
28 election process, have not yet been resolved.

29 4. If the employer does not voluntarily recognize an employee organization as the
30 exclusive representative for a unit of employees, the board shall determine the
31 majority representative of the employees in an appropriate collective bargaining

1 unit by conducting a secret ballot election. Within seven days after the board
2 issues its bargaining unit determination and direction of election or the execution of
3 a stipulation for the purpose of a consent election, the employer shall submit to the
4 employee organization the complete names and addresses of those employees
5 who are determined by the board to be eligible to participate in the election. When
6 the board has determined that an employee organization has been fairly and freely
7 chosen by a majority of employees voting in the bargaining unit, it shall certify the
8 organization as the exclusive representative. If the board determines that a
9 majority of the employees voting in an appropriate unit has fairly and freely chosen
10 not to be represented by an employee organization, it shall so certify. The board
11 may also revoke the certification of an employee organization as exclusive
12 representative which has been found, by a secret ballot election, to be no longer
13 the majority representative.

14 5. The board may not conduct an election in any bargaining unit or any subdivision of
15 a bargaining unit within which a valid election has been held in the preceding
16 twelve-month period. The board shall determine who is eligible to vote in an
17 election and shall adopt rules governing the conduct of the election or conduct
18 affecting the results of the election. The board shall include on a ballot in a
19 representation election a choice of "no representation". In any election where none
20 of the choices on the ballot receives a majority, a runoff election must be
21 conducted between the two employee organizations receiving the largest number
22 of valid votes cast in the election. An employee organization that receives a
23 majority of the votes cast in an election must be certified by the board as exclusive
24 representative of all employees in the unit.

25 6. Nothing in this or any other law prohibits recognition of an employee organization
26 as the exclusive representative by an employer by mutual consent of the employer
27 and the employee organization, provided the employee organization represents a
28 majority of the employees in a bargaining unit. Any employee organization that is
29 designated or selected by the majority of employees in a unit of the employer
30 having no other recognized or certified representative as their representative for
31 purposes of collective bargaining may request recognition by the employer in

1 writing. The employer shall post the request for a period of at least twenty days
2 following its receipt on bulletin boards or other places used or reserved for
3 employee notices.

4 7. Within the twenty-day period any other interested employee organization may
5 petition the board in the manner specified by rules of the board if the interested
6 employee organization has been designated by at least ten percent of the
7 employees in a bargaining unit that includes all or some of the employees in the
8 unit recognized by the employer. In that event, the board shall proceed with the
9 petition in the manner provided by subsection 1.

10 8. No election may be directed by the board in any bargaining unit where there is in
11 force a valid collective bargaining agreement. The board, however, may process
12 an election petition filed not earlier than one hundred eighty days and not later than
13 one hundred fifty days before the expiration of a valid collective bargaining
14 agreement, or extension of the agreement, and may further refine by rule or
15 decision, the implementation of this provision. No collective bargaining agreement
16 bars an election upon the petition of persons not parties to the agreement if more
17 than three years have elapsed since the effective date of the agreement.

18 9. An order of the board dismissing a representation petition, determining and
19 certifying that an employee organization has been fairly and freely chosen by a
20 majority of employees in a bargaining unit, or determining and certifying that an
21 employee organization has not been fairly and freely chosen by a majority of
22 employees in the bargaining unit is a final order.

23 **SECTION 7. Unit determination.**

24 1. The board shall decide in each case, in order to ensure employees the fullest
25 freedom in exercising the rights guaranteed by this Act, a unit appropriate for the
26 purpose of collective bargaining, based upon factors including community of
27 interests; the state administrative structure; negative effect of overfragmentation;
28 wages, hours, terms, and other working conditions of the employees; historical
29 pattern of board recognition; and the desires of the employees.

- 1 2. Bargaining units may be as large as is reasonable and may be interdepartmental.
- 2 Care must be exercised by the board to ensure against proliferation of smaller
- 3 units or overfragmentation of specialized units.
- 4 3. The board may determine a unit to be the bargaining unit in a particular case even
- 5 though another unit might also be appropriate.
- 6 4. A single bargaining unit determined by the board may not include both supervisory
- 7 and nonsupervisory employees.
- 8 5. The board may not decide that any unit is appropriate if the unit includes both
- 9 professional and nonprofessional employees, unless a majority of the professionals
- 10 vote for inclusion in the unit.
- 11 6. Designation of a bargaining unit by the board is a final order. An appeal may be
- 12 filed only within seven working days after the issuance of the final order.

13 **SECTION 8. Grievance procedure.** The collective bargaining agreement negotiated
14 between the employer and the exclusive representative must contain a grievance resolution
15 procedure that applies to all employees in the bargaining unit and provides for final and binding
16 arbitration of disputes concerning the administration or interpretation of the agreement. Nothing
17 in this Act precludes the voluntary use of other impasse resolution mechanisms such as
18 mediation, factfinding, or facilitation, by mutual agreement of the parties. The costs of the
19 procedures must be born equally by the employer and the employee organization, unless the
20 parties agree to the contrary.

21 **SECTION 9. Unfair labor practices.**

- 22 1. It is an unfair practice for an employer or its agents:
 - 23 a. To interfere with, restrain, or coerce employees in the exercise of rights
 - 24 guaranteed in this Act or to dominate or interfere with the formation,
 - 25 existence, or administration of any employee organization or contribute
 - 26 financial or other support to it. An employer is not prohibited from permitting
 - 27 employees to confer with the employer during working hours without loss of
 - 28 time or pay.
 - 29 b. To discriminate in regard to hiring or tenure of employment or any term or
 - 30 condition of employment in order to encourage or discourage membership in
 - 31 any employee organization.

- 1 c. To discharge or otherwise discriminate against an employee because that
2 employee has signed or filed an affidavit, petition, or charge or provided any
3 information or testimony under this Act.
- 4 d. To refuse to bargain collectively in good faith with an employee organization
5 that is the exclusive representative of employees in a bargaining unit,
6 including the discussing of grievances with the exclusive representative.
- 7 e. To violate any rule adopted by the board relating to the conduct of
8 representation elections or the conduct affecting the representation elections.
- 9 f. To expend or cause the expenditure of public funds to any external person in
10 any attempt to influence the outcome of representational elections held
11 pursuant to this Act. This subsection does not limit an employer's right to
12 internally communicate with its employees as provided in subsection 3; to be
13 presented on any matter pertaining to unit determinations, unfair labor
14 practice charges, or preelection conferences in any formal or informal
15 proceeding before the board; or to seek or obtain advice from legal counsel.
- 16 g. To lockout employees.
- 17 2. It is an unfair labor practice for an employee organization or its agents:
- 18 a. To restrain or coerce employees in the exercise of the rights guaranteed in
19 this Act. This subdivision does not impair the right of an employee
20 organization to prescribe its own rules with respect to the acquisition or
21 retention of membership.
- 22 b. To restrain or coerce an employer in the selection of the employer's
23 representatives for the purpose of collective bargaining or the settlement of
24 grievances.
- 25 c. To cause, or attempt to cause, an employer to discriminate against an
26 employee in violation of subdivision b of subsection 1.
- 27 d. To refuse to bargain collectively in good faith with an employer if it has been
28 designated in accordance with this Act as the exclusive representative of
29 employees in a bargaining unit.
- 30 e. To violate any rule adopted by the board relating to the conduct of
31 representation elections or the conduct affecting the representation elections.

- 1 f. To discriminate against any employee because the employee has signed or
2 filed an affidavit, petition, or charge or provided any information or testimony
3 under this Act.
- 4 g. To picket or cause to be picketed, or threaten to picket, any employer with the
5 objective of forcing or requiring an employer to recognize or bargain with an
6 employee organization or the representative of its employees, or forcing or
7 requiring the employees of an employer to accept or select the employee
8 organization as their collective bargaining representative, unless the
9 employee organization is currently certified as the representative of the
10 employees:
- 11 (1) Where the employer has lawfully recognized in accordance with this Act
12 any employee organization and a question concerning representation
13 may not appropriately be raised under section 7 of this Act.
- 14 (2) Where within the preceding twelve months a valid election under this
15 Act has been conducted.
- 16 h. To engage in a strike, work stoppage, or slowdown.
- 17 3. The expression or dissemination of any views, argument, or opinion by the
18 employer, employee, or employee organization, whether in written, printed,
19 graphic, or visual form, does not constitute and is not evidence of an unfair labor
20 practice under this Act if the expression contains no threat of reprisal or force or
21 promise of benefit.

22 **SECTION 10. Unfair labor practices procedure.** The board shall follow this
23 procedure with respect to unfair labor practices:

- 24 1. Whenever it is charged that any person has engaged in or is engaging in any unfair
25 labor practice, the board or any agent designated by the board, shall conduct an
26 investigation of the charge. If after the investigation the board finds that an unfair
27 labor practice has occurred, the board shall issue a complaint and cause to be
28 served upon the person a complaint stating the charges, accompanied by a notice
29 of hearing before the board or a board member designated by the board, or before
30 a qualified hearing officer designated by the board at the offices of the board or any
31 other location as the board deems appropriate, not less than five days after serving

1 of the complaint. No complaint may be issued based upon any unfair labor
2 practice occurring more than six months prior to the filing of a charge with the
3 board and the service of a copy upon the person against whom the charge is
4 made, unless the aggrieved person did not reasonably have knowledge of the
5 alleged unfair labor practice or was prevented from filing the charge by reason of
6 service in the armed forces, in which event the six-month period must be computed
7 from the date of the person's discharge. Any complaint may be amended by the
8 member or hearing officer conducting the hearing for the board members or
9 hearing officers at any time before issuance of any order based on the complaint.
10 The person who is the subject of the complaint has the right to file an answer to the
11 original or amended complaint and to appear in person or by a representative and
12 give testimony at the place and time fixed in the complaint. In the discretion of the
13 member or hearing officer conducting the hearing for the board, any other person
14 may be allowed to intervene in the proceeding and to present testimony. In any
15 hearing conducted by the board, neither the board nor the member or agent
16 conducting the hearing is bound by the formal rules of evidence applicable to
17 courts, except as to the rules of privilege recognized by law.

18 2. If any party willfully fails or neglects to appear, testify, or produce books, papers,
19 and records pursuant to the issuance of a subpoena by the board, the board may
20 apply to a court of competent jurisdiction to request the party be ordered to appear
21 before the board to testify or produce the requested evidence.

22 3. Any testimony taken by the board, a member designated by the board, or a hearing
23 officer thereof, must be reduced to writing and filed with the board. A full and
24 complete record must be kept of all proceedings before the board, and all
25 proceedings must be transcribed by a reporter appointed by the board. The party
26 on whom the burden of proof rests is required to sustain such burden by a
27 preponderance of the evidence. If, upon a preponderance of the evidence taken,
28 the board is of the opinion that any person named in the charge has engaged in or
29 is engaging in an unfair labor practice, then it shall state its findings of fact and
30 shall issue and cause to be served upon the person an order requiring the person
31 to cease and desist from the unfair labor practice, and to take such affirmative

- 1 action, including reinstatement of public employees with or without backpay, as will
2 effectuate the policies of this Act. The order may further require the person to
3 make reports from time to time, and demonstrate the extent to which the person
4 has complied with the order. If there is no preponderance of evidence to indicate
5 to the board that the person named in the charge has engaged in or is engaging in
6 the unfair labor practice, then the board shall state its findings of fact and shall
7 issue an order dismissing the complaint.
- 8 4. Until the record in a case has been filed in court, the board at any time, upon
9 reasonable notice, and in such manner as it deems proper, may modify or set
10 aside, in whole or in part, any finding or order made or issued by it.
- 11 5. Judicial review is not available for the purpose of challenging a final order issued
12 by the board pursuant to section 6 of this Act for which review has been petitioned
13 pursuant to subsection 7 of section 6 of this Act. The board in proceedings under
14 this section may obtain an order of the court for the enforcement of its order.
- 15 6. Whenever it appears any person has violated a final order of the board issued
16 pursuant to this section, the board shall commence an action in the name of the
17 people of the state by petition alleging the violation, attaching a copy of the order to
18 the board, and requesting the issuance of an order directing the person, the
19 person's officers, agents, servants, successors, and assigns to comply with the
20 order of the board. The court may grant or refuse, in whole or in part, the relief
21 sought; provided, the court may stay an order of the board pending disposition of
22 the proceedings. The court may punish a violation of its order as in civil contempt.
- 23 7. The proceedings provided in subsection 6 may be commenced in any district court.
- 24 8. The board, upon issuance of an unfair labor practice complaint alleging that a
25 person has engaged in or is engaging in an unfair labor practice, may petition a
26 district court for appropriate temporary relief or restraining order. Upon the filing of
27 the petition, the court shall cause notice to be served upon any person, and upon
28 service has jurisdiction to grant to the board the temporary relief or restraining
29 order as the court determines proper.
- 30 9. If an unfair labor practice charge involves the interpretation or application of a
31 collective bargaining agreement and the agreement contains a grievance

1 procedure with binding arbitration as its terminal step, the board may defer the
2 resolution of the dispute to the grievance and arbitration procedure contained in the
3 agreement. The board may exercise concurrent jurisdiction in those matters where
4 an order of the board is sought in aid of the arbitration process or an interim order
5 is necessary to preserve the status quo pending completion of the grievance
6 arbitration process.

7 **SECTION 11. Negotiations.**

- 8 1. To begin negotiations, either party may serve notice upon the board and the other
9 party setting forth the names and addresses of the parties and offering to meet.
10 Collective bargaining for an initial contract must commence as soon as practicable
11 following certification. Thereafter, notification for collective bargaining for contracts
12 must be given at least nine months before expiration of the current collective
13 bargaining agreement. The employer and the exclusive representative shall
14 provide for and make every reasonable effort to conclude negotiations, including
15 provisions for an effective date, at a time to coincide as nearly as possible with the
16 period during which the legislative assembly may act on the operating budget of
17 the employers.
- 18 2. A request for funds necessary to implement an agreement requiring the approval of
19 the legislative assembly must be submitted by the employer to the governing body,
20 within ten days of agreement. If the legislative assembly is in session, each house
21 of the legislative assembly shall vote to approve or reject the request within thirty
22 legislative days of the date of submission to the legislative assembly. If the
23 legislative assembly is not in session when the request is received, then the matter
24 must be submitted to a committee designated by the legislative council for
25 resolution within thirty calendar days. The request is deemed approved if the
26 governing body fails to vote to approve or reject the request within the time
27 allowed. The period does not begin until receipt by the governing body of the
28 request for funds described above. If the governing body rejects any part of the
29 submission of the employer, either party may reopen all or part of the entire
30 agreement.

- 1 3. Parties may mutually agree to extend the time limits provided in sections 11
2 through 13 of this Act.
- 3 4. a. Any agreement reached between the employer and the exclusive
4 representative must be in writing. An agreement must contain a procedure for
5 resolving disputed interpretations and application of agreements; if the parties
6 are unable to agree to such a procedure, the provisions of this Act relating to
7 binding arbitration apply to the resolution of any disputed interpretations and
8 application of agreements.
- 9 b. If an agreement is not ratified by the employer or by a majority vote of the
10 representative organization, the agreement must be returned to the
11 negotiators for further negotiation. Nothing in this section limits the validity of
12 an arbitration order under this Act.
- 13 c. The agreement must be executed by the employer and the exclusive
14 representative in accordance with the terms of the agreement between the
15 parties and in accordance with any arbitration order entered under this Act.
- 16 d. If there is a conflict between a written agreement and any rule previously
17 adopted by the employer, the terms of the agreement prevail.
- 18 e. An agreement is valid and enforceable in district court.

19 **SECTION 12. Mediation.**

- 20 1. At least one hundred fifty days before the expiration of a current state collective
21 bargaining agreement, the parties shall notify the board of the status of
22 negotiations. At that time the board shall assign a mediator upon request of either
23 party or upon its own motion. Alternatively, the parties may select their own
24 mediator.
- 25 2. The board shall establish a state employees mediation and arbitration roster, the
26 services of which must be available to employers and to employee organizations
27 upon request of the parties. The members of the roster must be appointed by
28 majority vote of the members of the board. Members must be impartial,
29 competent, and shall qualify by taking and subscribing to an oath or affirmation of
30 office. The function of the mediator is to communicate with the employer and
31 exclusive representative of their representatives and to endeavor to bring about an

1 amicable and voluntary settlement. Compensation of roster members for services
2 performed as mediators must be paid by the board. The board may adopt rules
3 setting compensation levels for members of the roster and establishing procedures
4 for suspension or dismissal of mediators for good cause.

5 3. A mediator in a mediated labor dispute must be selected by the board from among
6 the members of the roster. Alternatively, the parties may select their own mediator.

7 4. Nothing in this Act or any other law prohibits the use of other mediators selected by
8 the parties for the resolution of disputes over interpretation or application of the
9 terms or conditions of the collective bargaining agreements between an employer
10 and an employee organization.

11 **SECTION 13. Arbitration.**

12 1. If any dispute has not been resolved within fifteen days after the first meeting of the
13 parties and the mediator, or within another time limit as may be mutually agreed
14 upon by the parties, either the employee organization or employer shall make a
15 written request for arbitration, and shall submit a copy of the request to the board.

16 2. Within seven days of the request of either party, the board shall select from the
17 state employees mediation and arbitration roster five persons as nominees for
18 arbitrator. Within five days after the selection, each party may preemptively strike
19 the names of two of the nominees. The remaining nominee must be the arbitrator.
20 Alternatively, the parties may select their own arbitrator.

21 3. The arbitrator shall call a hearing to begin within fifteen days of selection of the
22 arbitrator and give reasonable notice of the time and place of the hearing. The
23 hearing must be held at the offices of the board or at any other location as the
24 board deems appropriate. The arbitrator shall preside over the hearing and shall
25 take testimony. Any oral or documentary evidence and other data deemed
26 relevant by the arbitrator may be received in evidence. Unless agreed to by the
27 parties, technical rules of evidence may not be strictly applied, and the arbitrator
28 shall accord appropriate weight to evidence as is mandated by the totality of the
29 circumstances. A verbatim record of the proceedings must be made and the
30 arbitrator shall arrange for the necessary recording services. Transcripts may be
31 ordered at the expense of the party ordering them, but the transcripts are not

- 1 necessary for a decision by the arbitrator. The expense of the proceedings,
2 including a fee for the arbitrator established in advance by the board, must be born
3 equally by each party to the dispute. The hearing conducted by the arbitrator may
4 be adjourned from time to time, but unless otherwise agreed by the parties, must
5 be concluded within thirty days of the time of its commencement. Majority actions
6 and rulings constitute the actions and rulings of the arbitrator. Arbitration
7 proceedings under this section may not be interrupted or terminated by reason of
8 any unfair labor practice charge filed by either party at any time, unless it is alleged
9 that said unfair labor practice has resulted in interference with the arbitration
10 process, the presentation or maintenance of evidence, or the availability or integrity
11 of a witness.
- 12 4. The arbitrator may administer oaths, require the attendance of witnesses, and the
13 production of such books, papers, contracts, agreements, and documents as may
14 be deemed material to a just determination of the issues in dispute, and for such
15 purpose may issue subpoenas. If any person refuses to obey a subpoena, or
16 refuses to be sworn or to testify, or if any witness, party, or attorney is guilty of any
17 contempt while in attendance at any hearing, the arbitrator may invoke the aid of
18 district court. Any failure to obey the order may be punished by the court as
19 contempt.
- 20 5. At any time before the rendering of an award, the arbitrator may remand the
21 dispute to the parties for further collective bargaining for a period not to exceed two
22 weeks. If the dispute is remanded for further collective bargaining the time
23 provisions of this Act must be extended for a time period equal to that of the
24 remand. The arbitrator shall notify the board of the remand.
- 25 6. The arbitrator, within thirty days after the conclusion of the hearing, or any further
26 additional periods to which the parties agree, shall promulgate a written opinion
27 and shall mail or otherwise deliver a copy to the parties and their representatives
28 and to the board. Findings, opinions, and orders on all issues must be based upon
29 the applicable factors prescribed in subsection 7.
- 30 7. If there is no agreement between the parties, or if there is an agreement but the
31 parties have begun negotiations or discussions looking to a new agreement or

- 1 amendment of the existing agreement, and wage rates or other conditions of
2 employment under the proposed new or amended agreement are in dispute, the
3 arbitrator shall base the findings, opinions, and order upon the following factors, as
4 applicable:
- 5 a. The lawful authority of the employer.
 - 6 b. Stipulations of the parties.
 - 7 c. The interests and welfare of the employees.
 - 8 d. Comparison of the wages, hours, terms, and conditions of employment of the
9 employees involved in the arbitration proceeding with the wages, hours,
10 terms, and conditions of employment of other employees performing similar
11 services in public employment and private employment, and internal and
12 external equity principles.
 - 13 e. The change in consumer prices for goods and services, commonly known as
14 the cost of living.
 - 15 f. The total compensation presently received by the employees.
 - 16 g. Changes in any of the foregoing circumstances during the pendency of the
17 arbitration proceedings, but may not be based upon evidence or
18 considerations that postdate the close of the evidentiary phase of the
19 proceedings.
 - 20 h. Any other factors that are normally or traditionally taken into consideration in
21 the determination of wages, hours, terms, and other conditions of employment
22 through voluntary collective bargaining, mediation, factfinding, arbitration, or
23 otherwise between the parties, in public service or private employment.
- 24 8. Arbitration procedures must be deemed to be initiated by the filing of a letter
25 requesting arbitration as required under subsection 1. Increases in rates of
26 compensation awarded by the arbitrator may be effective only at the start of the
27 fiscal year next commencing after the date of the arbitration award. If a new fiscal
28 year has commenced either since the initiation of arbitration procedures under this
29 Act or since any mutually agreed extension of the statutorily required period of
30 mediation under this Act by the parties to the labor dispute causing a delay in the
31 initiation of arbitration, these limitations are inapplicable, and the awarded

- 1 increases may be retroactive to the commencement of the fiscal year,
2 notwithstanding any other statute. At any time the parties, by stipulation, may
3 amend or modify an award of arbitration.
- 4 9. Orders of arbitration are final and binding upon the employer and the designated
5 employee organization unless rejected by the governing body as provided in
6 subsection 12, except that the orders of the arbitrator are reviewable only for
7 reasons that the arbitrator was without or exceeded its statutory authority; the order
8 is arbitrary or capricious; or the order was procured by fraud, collusion, or other
9 similar and unlawful means. A petition for review must be filed with the appropriate
10 district court within thirty days following the issuance of the arbitration orders. The
11 pendency of the proceedings for review does not automatically stay the order of
12 the arbitrator.
- 13 10. During the pendency of proceedings before the arbitrator, existing wages, hours,
14 terms, and other conditions of employment may not be changed by action of either
15 party without the consent of the other but a party may so consent without prejudice
16 to the party's rights or position under this Act.
- 17 11. Within ten working days of the filing of an arbitration order, the bargaining
18 representative of the employer shall submit the order to the governing body with a
19 statement setting forth the amount of funds necessary to implement the order.
- 20 12. The governing body shall review the monetary terms decided by the arbitrator.
21 The governing body may return the matter to the parties for further bargaining if it
22 determines by a majority vote, within thirty days of submission of the arbitration
23 order, that there are insufficient funds for full implementation of said order. Failure
24 of the governing body to act within the thirty-day period makes the award binding
25 on all parties.
- 26 13. If the governing body of the employer votes to reject the arbitrator's decision, within
27 thirty days the parties shall reconvene to negotiate a supplemental submission or
28 the parties shall return to the arbitrator for further proceedings and issuance of a
29 supplemental decision. All reasonable costs of the supplemental proceeding,
30 including the exclusive representative's reasonable attorney's fees as established
31 by the board, must be paid by the employer.

1 14. Notwithstanding this section, the employer and exclusive representative may agree
2 to submit unresolved disputes concerning wages, hours, terms, and other
3 conditions of employment to an alternative form of impasse resolution.

4 **SECTION 14. Appropriation by governing body.** Notwithstanding any other law, the
5 governing body shall appropriate whatever funds are required to comply with an arbitration
6 order that has not been overridden.

7 **SECTION 15. Act takes precedence.**

8 1. In case of any conflict between this Act and any other law, executive order, or
9 administrative rule relating to wages, hours, terms, and other conditions of
10 employment and employment relations, this Act, or any collective bargaining
11 agreement negotiated under this Act, prevails.

12 2. Except as provided in subsection 1, any collective bargaining contract between an
13 employer and an employee organization executed pursuant to this Act supersedes
14 any contrary laws, charters, ordinances, or rules relating to wages, hours, terms,
15 and conditions of employment and employment relations adopted by the employer
16 or its agents.

17 **SECTION 16. Strikes.** Strikes, work stoppages, slowdowns, or lockouts by employees
18 and employers are prohibited.

19 **SECTION 17. Prohibitions.** Nothing in this Act may be construed to require an
20 individual employee to render labor or service without the employee's consent, nor may
21 anything in this Act be construed to make the quitting of labor by an individual employee an
22 illegal act; nor may any court issue any process to compel the performance by an individual
23 employee of labor or service without the employee's consent; nor may the quitting of labor by
24 an employee or employees in good faith because of abnormally dangerous conditions for work
25 at the place of employment of such employee be deemed a strike under this Act.

26 **SECTION 18. Multiyear agreements.** Employers and exclusive representatives may
27 negotiate multiyear collective bargaining agreements pursuant to this Act.